



Al-supported Skills Elicitation, Guidance, and Personalized Matching

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Implementing Partners





Funding Partners



Google.org

Building Evidence While Building Solutions:

Our Ongoing Research in Al-Supported Employment Systems

- Today we are sharing ongoing research that is embedded directly into Tabiya's implementation work with partners in South Africa and Kenya
 - We're inviting feedback while our studies can still adapt—shifting from post-hoc evaluation to collaborative learning
- We develop theoretically grounded **graph-based matching** based on skills elicitation from unstructured text (conversations with AI & semi-formal job descriptions)
- Two RCTs examining different applications:
 - How AI can enhance skills-elicitation matching and correct labor market beliefs (South Africa, Harambee Youth Employment Accelerator / SAYouth.mobi)
 - The quality and effectiveness of AI-powered vs. human career guidance (Kenya, Swahilipot Hub Foundation)

About Tabiya (→ tabiya.org)

Open-Source Solutions for Economic Opportunity in LMICs

- Tabiya is a non-profit spin out from the University of Oxford
 - Mission: Build and share open-source tools for labor market applications
- Interoperable, integrated data systems to link demand- and supply-side data:
 - Basis for all tools: Structured occupation and skills taxonomy (ESCO based) that captures informal and traditionally "unseen work" including care work
 - Skills elicitation, CV building, vacancy processing, and matching tools
 - Connectors with CRM systems and existing digital public infrastructure
 - Today's focus: GenAl-supported conversational agents and matching
- Everything open-source, freely available for governments, NGOs, and researchers to adapt and improve

Broader Policy Context and Literature

From Credential-Based to Skills-Based Hiring and Matching

Skills-Based Hiring: US employers (Google, IBM, Delta) and states removing degree requirements

- HICs: Promises more equitable access, addresses talent shortages
- LMICs: Opportunity for recognizing informal economy skills (60-90% of work)—street vending, domestic work, agriculture, care work

Evidence on Barriers

- Information Asymmetry: Key barrier is credible skills signaling. Verifiably demonstrating skills leads to employment and earnings gains (Carranza et al., 2022) not realistic at scale
- **Pronouncement-Practice Gap**: Despite policy changes, hiring outcomes have not shifted. Degrees still proxy for unobserved attributes (Fuller, Langer & Nager, 2024) what are alternatives?

Where Al Could Help (or Harm): Signal deteriorating but skill-leveling?

- Al compresses skill distributions (Brynjolfsson, Li & Raymond, 2023), but also reduces skill signal to noise ratio (Wiles & Horton, 2025).
- Training of recommender systems (esp. content-based & collaborative filtering) often encodes human biases (Zhang & Kuhn, 2022)
- Our taxonomy makes "unseen" informal competencies visible and matchable

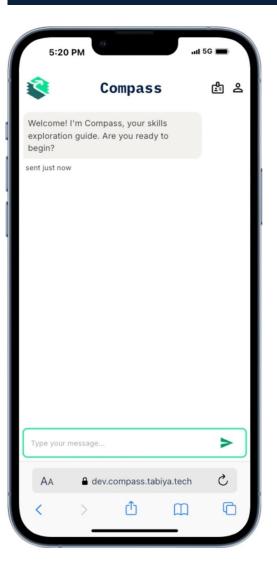




Skills Elicitation, Extraction, and Graph-Based Embeddings for Matching

Two-Sided Al-Taxonomy-Linkage

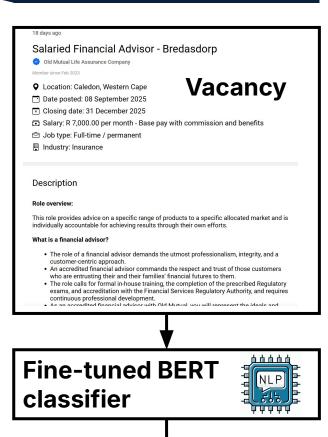
Labor supply



Taxonomy Bridge



Labor Demand



LLM-reranker with full context



Technical Approach

Graph-Based Embeddings for Skills Matching (1/2)

Challenge: Keyword-based matching is inefficient – no accounting for skill transferability, hierarchies, distances between capabilities<>requirements

Objective: Develop data-driven measure of skill proximity for users

Methodology:

- 1. **Graph Representation:** Taxonomy as multi-relational graph (skills = nodes, relationships = edges)
- 2. Learn Embeddings (Node2Vec): Generate high-dimensional vectors via random walks; skill meaning revealed by network neighborhood/context, not just its label or definition
- 3. Match Score Calculation (extending Bied et al., 2023):
 - Cosine similarity of embeddings to calculate distances between jobseeker j & opportunity o
 - o Calculate utility score **U** ("fit") using coverage across essential/optional skills and skill groups
 - Calculate vacancy side success proxy p
 - Get final job seeker ranking: rankscore(u,j) = U(j,o) x p

Delivery: 2-sided skills elicitation via Chatbot with agentic AI orchestrating (Google Gemini on GCP), BERT classifiers, and context-aware LLM re-rankers

Technical Approach

Graph-Based Embeddings for Skills Matching (2/2)

Formally, inspired by Bied et al. (2023), we define skills coverage (Cov) across essential skills (Ej), optional skills (Oj), and skillgroups, where κ represents proximity = cosine similarity of skill embeddings.

$$Cov_{ess} = \frac{1}{|E_o|} \sum_{s \in E_o} \kappa_{j,s}, \qquad Cov_{opt} = \frac{1}{|O_o|} \sum_{s \in O_o} \kappa_{j,s}. \tag{1}$$

$$U(j, o) = \theta_{\rm ess} \operatorname{Cov}_{\rm ess} + \theta_{\rm opt} \operatorname{Cov}_{\rm opt} + \theta_{\rm grp} \operatorname{SkillGroupRecall}, \tag{2}$$

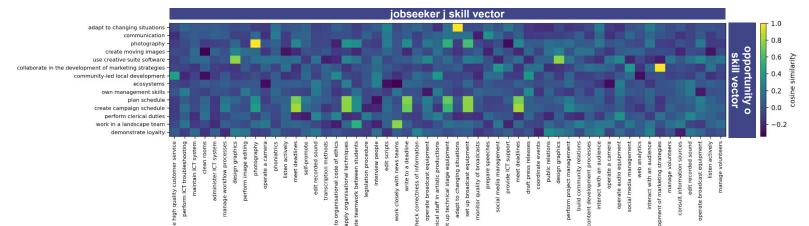
where SkillGroupRecall (0–1, rewards breadth across competency areas) = share of required skill-groups with any skill member at $d \le 1$ i.e., an exact match (d = 0) or a one-hop hierarchy neighbor (d = 1).

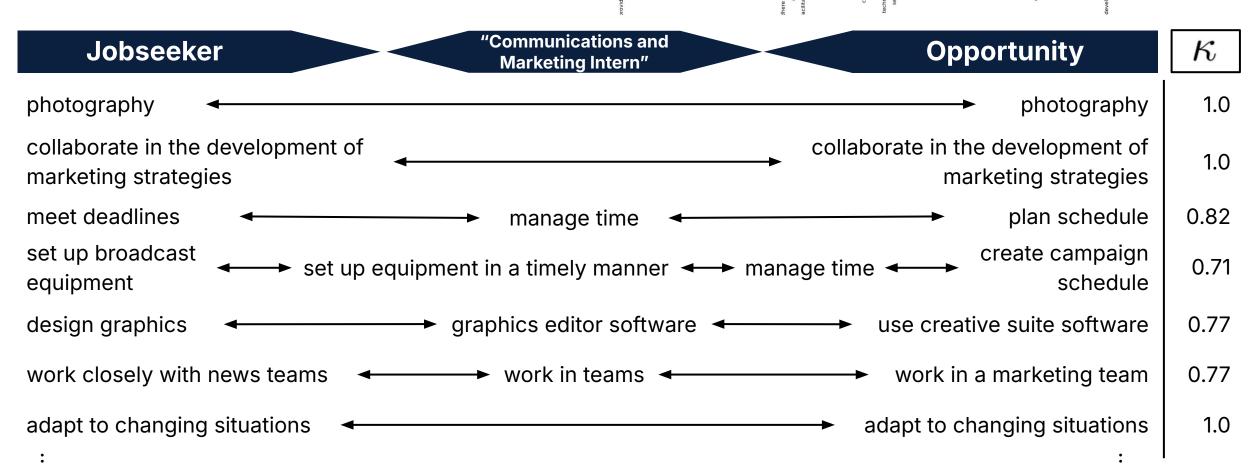
$$\hat{p}_o = \mathrm{OSI}_{o,\ell} \times s_o. \tag{3}$$

where OSI is an opportunity supply index at a given location, and so represents opportunity staleness.

$$rank_score(j, o) = U(j, o) \times \hat{p}_o. \tag{4}$$

Matching: Example









Two Empirical Applications

Two Implementation Contexts, Two Matching Challenges

Labor supply

Labor demand

South
Africa
(national)

Al-facilitated **skills elicitation** and its signalling effects

Skills-based matching & aggregate competitiveness information

Repository of ~4,000 entry level jobs (from SAYouth.mobi API) mapped to taxonomy

Kenya (Mombasa)

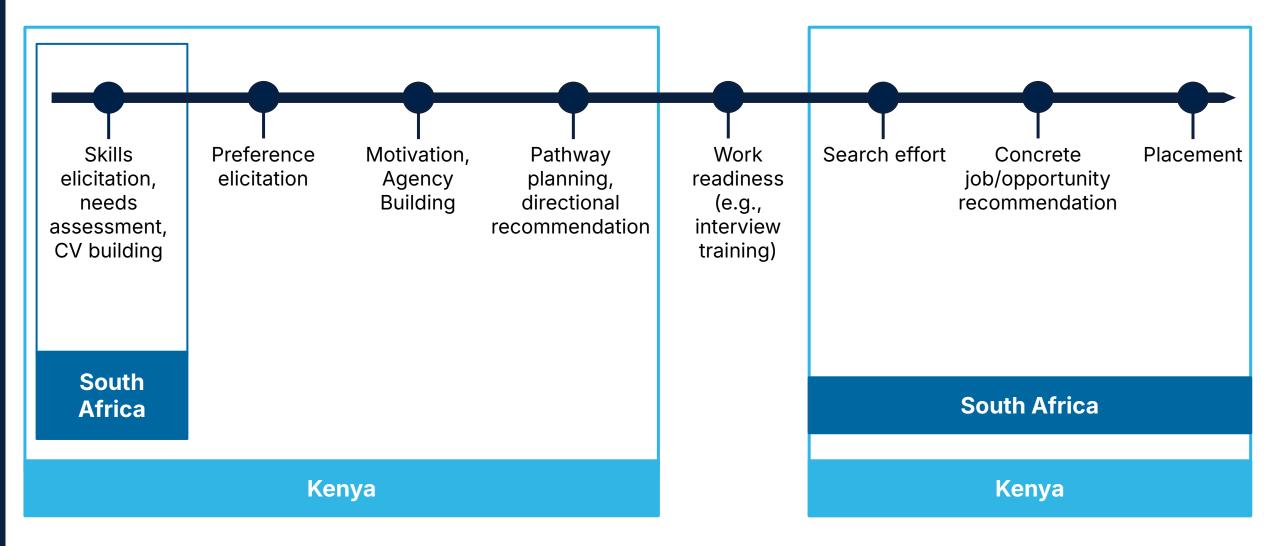
Al-facilitated career guidance, agency building & recommendation, compared/complemented with human advice

Human counselors

Recommendation and quality of advice

Semi-formalized collection of training opportunities, pathways, and concrete jobs

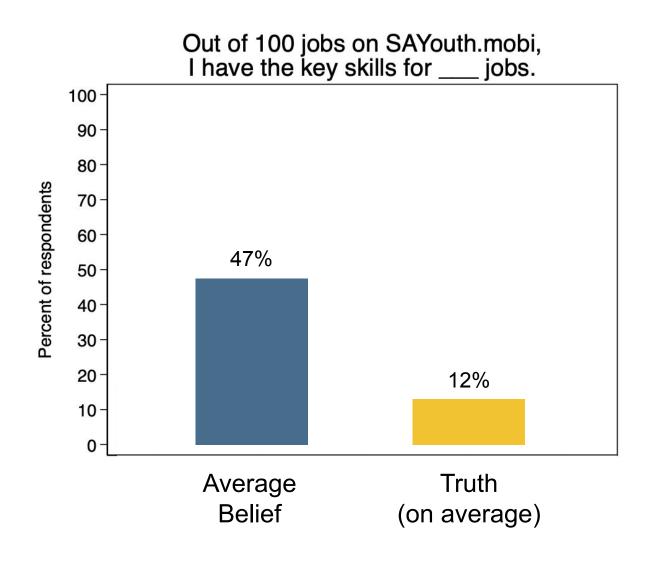
We Intervene at Different Moments of the Jobseeker Journey



Intervention: Agentic AI system

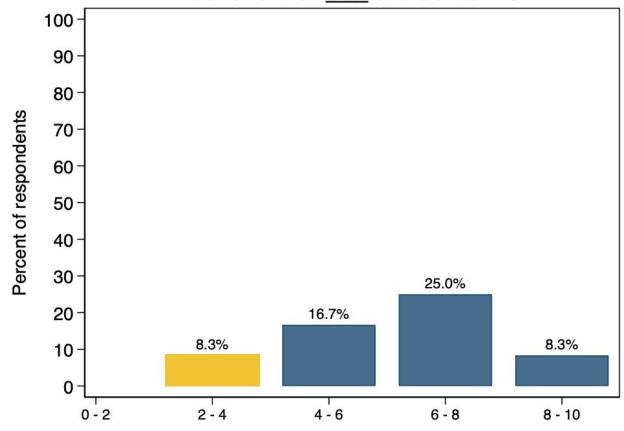
Outcome Measurement

South Africa: Pilot Data on Beliefs and Preferences



South Africa: Pilot Data on Beliefs and Preferences

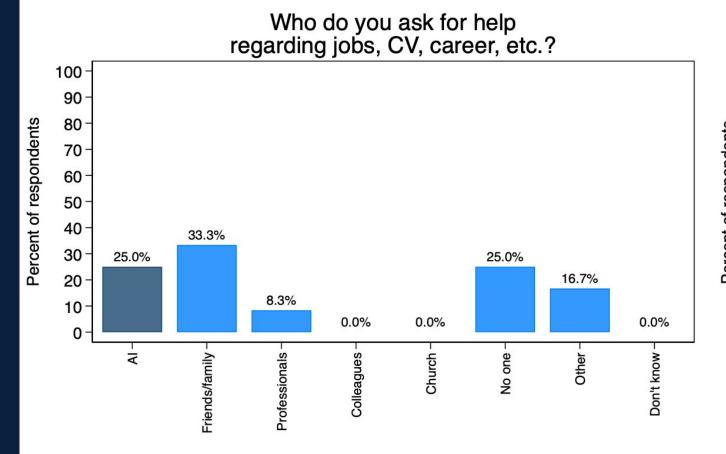
Out of 10 key skills listed in job applications, I believe that ____ are soft skills.

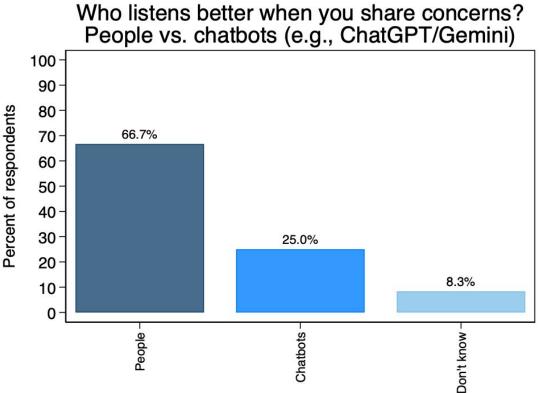


In our current database of entry level jobs posted on Harambee's SAYouth.mobi,

on average ~8% of key demanded skills are soft skills.

South Africa: Pilot Data on Beliefs and Preferences for Al-based guidance





Kenya: Recommendation Focus, Test Against Humans

Motivation: Mentorship addresses search costs, information asymmetries, and uncertainty in human capital investment decisions – but quality mentors don't scale

Conceptual Frame: Real option theory, learning under uncertainty, preference discovery vs. eval

- Under uncertainty → invest in transferable skills (theoretical basis for recommendations)
- θ = latent preferences/constraints; S = option set; $u(\theta,x)$ = utility
 - o **Discovery:** Improve identification of θ , expand S (youth often only see narrow paths)
 - o **Evaluation:** Better predict $(\theta, x) \rightarrow$ outcomes and rank options

Core Questions:

- 1. Do Al recommendations complement or substitute human mentors?
- 2. Who better surfaces preferences and with what biases?
- 3. What type of guidance increases agency under low self-efficacy?

Design: Cross-randomize feedback to humans/AI; compare Human vs AI vs Hybrid arms

- Outcomes: Search breadth, skill investments, placement, retention, earnings
- Mechanisms: Belief updates, agency, confidence, advice uptake, perceived constraints

Kenya: Qualitative Insights on Al for Career Counseling

Perceived Risks

- Signal inflation: Al CV-polish leads to documents looking the same → Employer shift to referrals → Exclusion risk
- Cultural misfit: Models may feel "not Kenyan," can't reference local anchors (e.g., chief)

Perceived Opportunities

- Al as infrastructure: Data plumbing + mentor co-pilot increases mentor throughput and interview rates, even without changing youth skills
- Al as for work readiness:
 Coaching for language,
 behavior, dresscode &
 interview skills
- Pathway discovery: Map transferable skills to adjacent roles; aggregate local opportunities.

Perceived Limitations

- Al as mentors: Mentors themselves do not believe that Al can replace them; they mention that personal relatability and authentic shared experience is key
- Lacking Accountability:
 If reminders and feeling accountable to a person drives effort → Al may not succeed
- Referral economy:
 Employers prefer intros over platforms; "mindset" often trumps formal skills

Summary of Approach and Next Steps

- We develop open-source graph-based skills matching via conversational Al
 - Moves from heuristic to learned, quantitative skill distance based on taxonomy
 - Uncovers non-obvious matches via vector-space proximity of transferable skills
 - Fully interpretable decomposes matches to show exact skill substitutions
 - Theoretically grounded (Bied et al, 2023) and informed by both sides of the market
- We implement and evaluate in two contexts for improved matching & recommendation
 - In South Africa, we support jobseekers with AI-facilitated skills elicitation and CV building, preparing them for more targeted search and signalling.
 - In Kenya, Youth faces limited information and symptoms of learned helplessness requiring personalized mentorship. With humans being the bottleneck, Al-facilitated pathways planning may relieve constraints more effectively than simple signalling.
- Expect first results in late January 2026





Thank you

We'd love your feedback and welcome collaboration opportunities.

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World Bank & GWU: Al & the Future of Human Capital in the Global South 29 September 2025