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Phone Appointment - Senator Patrick Joseph Leahy on International

Development Association [IDA] - June 13, 1996

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OFFICE MEMORANDUM

For your phone call to Schator Leahy

DATE:

June 13, 1996

TO:

Mr. James D. Wolfensohn

FROM:

Matthew F. McHugh

EXTENSION:

8-0309

SUBJECT:

Telephone Call to Senator Leahy

Jim:

Senator Leahy's schedule and yours are totally incompatible for the next few days, and therefore we have arranged for you to call him today at 4:45 p.m. You have a tea scheduled with the Executive Directors from 4:00 to 5:00 p.m., but I understand from staff that you will be able to break away for this call. I will join you in your office at that time.

Senator Leahy's telephone number is 224-4242.

As you know, Pat is a supporter of IDA and will have been briefed by staff (Tim Rieser) on our current situation. You are thoroughly familiar with our problems. Given the opportunity, I would suggest making the following points:

- Thank Pat for his continuing advice and support. You understand that the markup is still scheduled for next Tuesday, June 18. As always, you are counting on his strong leadership on behalf of IDA.
- The House bill recommends an IDA appropriation of \$525 million, which is substantially below the Administration's request of \$934.5 million, the IDA 10 arrears. It is critically important that the Senate bill raise the appropriation substantially above the House number. Unless this can be done, other donors will view the result as a substantial breach of their understanding with the US. They agreed to put new money into the Interim Trust Fund next year, without US participation, in exchange for the US clearing up its IDA 10 arrears and agreeing to contribute to the last two years of IDA 11. A substantial departure from that understanding would threaten US leadership in IDA, and perhaps IDA 11 as well.

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- You know that the restriction on US procurement is a serious problem in the Senate, but it applies only to the ITF (in which the US is not participating). The restriction does not apply to the funds requested in this bill for IDA 10 arrears, nor does it apply to the regular IDA 11 funds. If the resources in the ITF and IDA 11 were considered together, the total lending pool for the next three years would be about \$22 billion. Only 15% of that is affected by the procurement restriction. On the other hand, if IDA 11 were to unravel, US procurement rights would be lost with respect to contributions from other donors. This would have a much more dramatic impact on US procurement than the current restriction.
- You understand that Jim Bond is urging that the IDA appropriation be made directly to the ITF. This would clearly be viewed by other donors as a breach of the agreement reached in Tokyo. If negotiations were reopened, there is no assurance that they would drop the restriction on US procurement. At this point they might simply give up on IDA and put their resources into their bilateral development programs.

The most important goal in markup is to get the IDA number as high as possible. This will give us room for negotiations in Conference, as happened last year. If the Senate subcommittee adopts language linking the IDA appropriation to the ITF, we have time to convince the Senate subcommittee members to drop that linkage in Conference. However, if the Senate subcommittee adopts a low number for IDA, we will have no leeway for negotiating a higher number in Conference. Therefore, if a choice must be made in markup between a higher number for IDA and linkage to the ITF, the higher number is more important.

Senator Leahy may point out that the appropriation level will be influenced by the 602(b) allocation for foreign aid, which has not yet been given to the subcommittee. As you know, Secretaries Rubin and Christopher met with Senator Hatfield to advocate a meaningful allocation. A decision on this will presumably be made before markup on Tuesday, perhaps as early as today.

Matt