

NO DATA, STORY

Indigenous Peoples in the Philippines

World Bank, Manila, Philippines

May 29, 2024

It began with a few simple questions



- Who are the indigenous peoples?
- What do we know about them?

- World Bank Indigenous Peoples Strategy 2021–2024 includes:
 - IP Report
 - IP Database and Portal Prototype
 - IP Household Survey





1

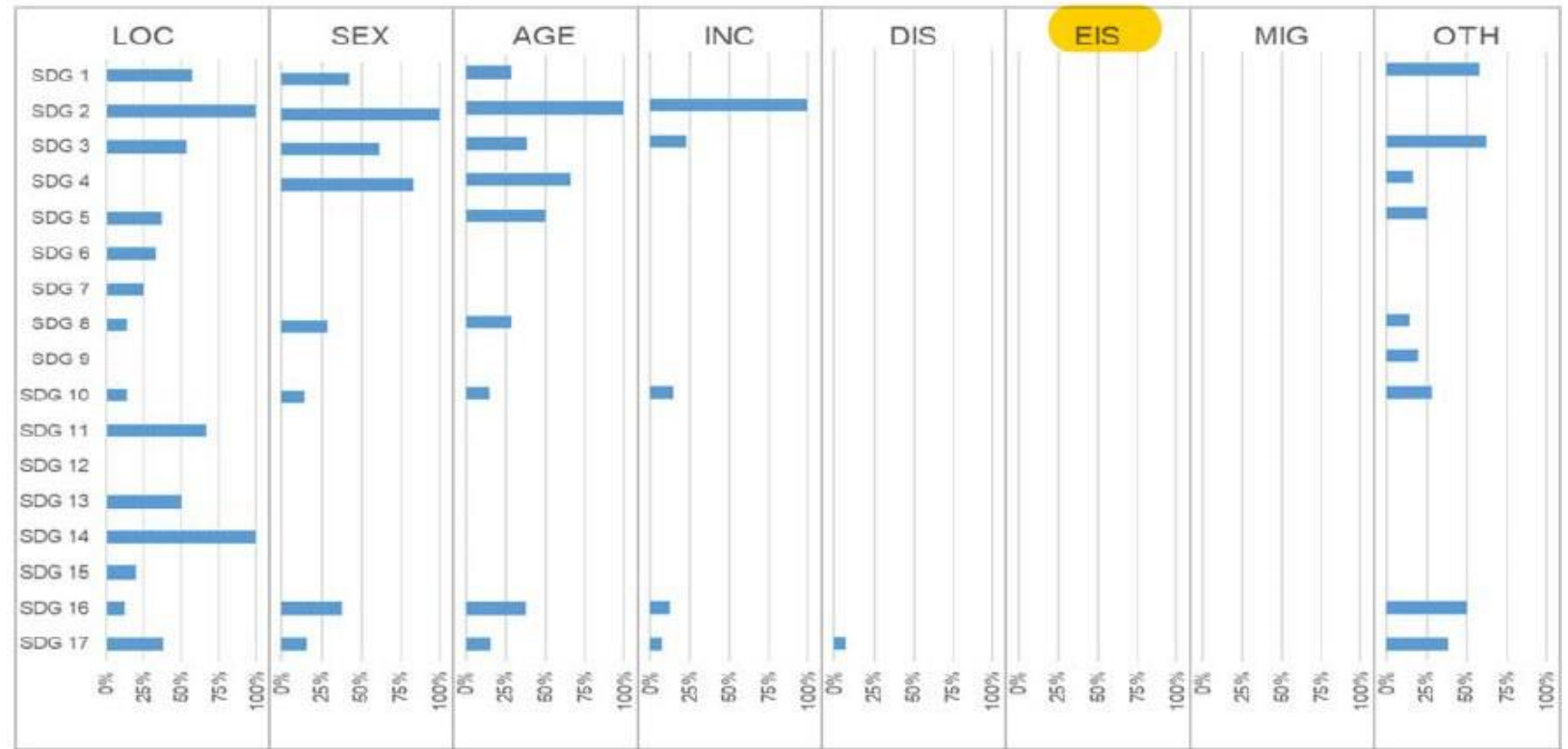
Indigenous Peoples: Statistics and Data Challenges



Status of Disaggregation of SDG indicators in the Philippines.

Why an emphasis on data:

The lack of proper representation in official data constitutes one of the first layers of social, economic and political exclusion faced by IPs.



Legend: LOC = Location or spatial disaggregation (e.g. by metropolitan areas, urban/rural, or districts), SEX = Sex and gender, AGE = Age, INC = Income Quintiles/ Deciles, DIS = Disability, EIS = Ethnicity and indigenous status, MIG = Migration status, OTH = Others

Data from PSA, 2018

Ethnicity variables from different Government surveys

Censuses / Surveys	Variables
Census of Population and Housing (CPH)	(Ethnicity; Language, Religion)
Annual Poverty Indicators Survey (APIS)	None
Family Income and Expenditure Survey (FIES)	None
Labor Force Survey (LFS)	None
Survey on Children (SOC)	None
Functional Literacy, Education, and Mass Media Survey (FLEMMS)	None
National Demographic and Health Survey (NDHS)	(Ethnicity; Language)
Family Health Survey (FHS)	None
Family Planning Survey (FPS)	None
Maternal and Child Health Survey (MCHS)	None
Census of Agriculture and Fisheries (CAF)	(Tenure)
Agricultural Rate Wage Survey (ARWS)	None
National Nutrition Survey (NNS)	Ethnicity (IP/not IP)

Sources: Based on survey questionnaires from PSA Data Archive;
(<http://psada.psa.gov.ph/index.php/home>), accessed on August 1, 2022.

Analysis from Census Data is indicative and not comparable

51%

IP Population

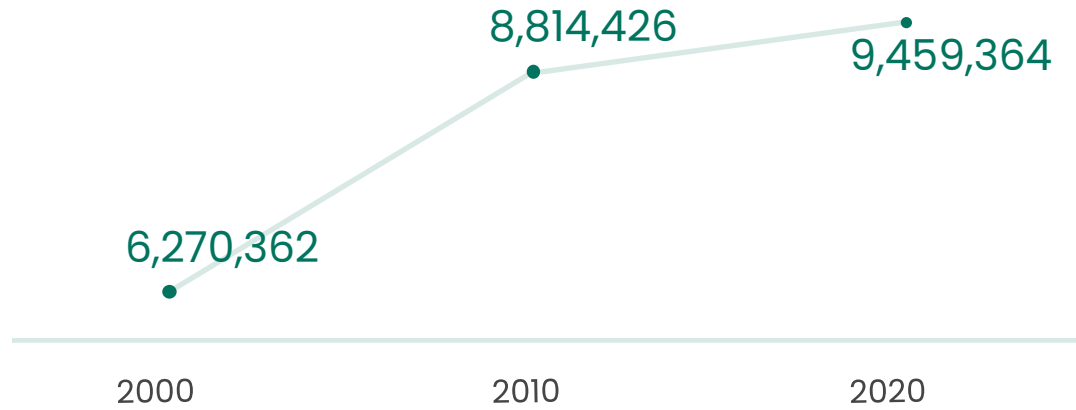
51% increase in coverage of IP population since the 2000 Census of Population and Housing

Ethnic groups

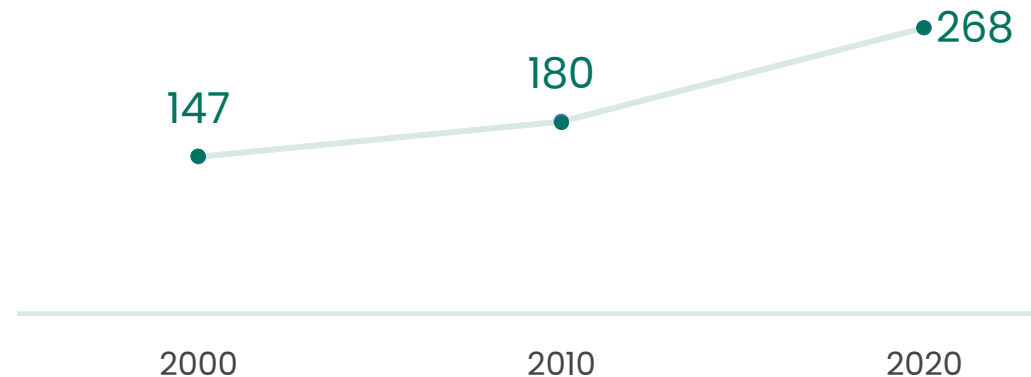
- > Ethnic groups coverage also increased since the 2000 Census of Population and Housing

Source: CPH 2000, 2010, 2020. Indicative figures as each census used a different ethnic classification.

IP POPULATION AND ETHNIC GROUPS IN CENSUS OF 2000, 2010, 2020



POPULATION DATA IS INCONSISTENT DUE TO VARYING ETHNIC CLASSIFICATION USED IN EACH CENSUS



How many based on census data 2020

268

total ethnic groups, including everyone

228

are classified as Indigenous Peoples

10

are classified as both IPs and Muslim Ethnic groups

7

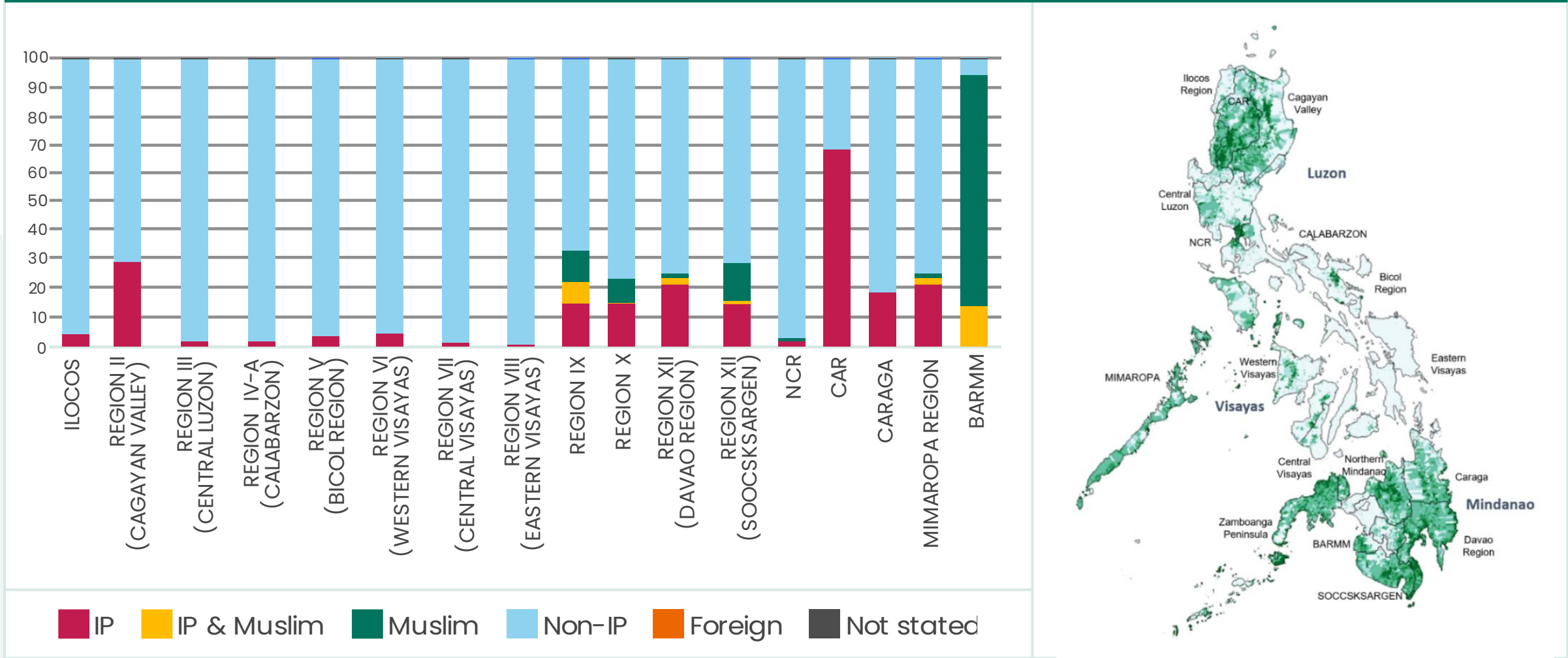
are classified as Muslim ethnic groups

Particulars	Philippines	IPs	IP and Muslim	Muslim	Non-IP	Foreigners/ not stated
Population	108.67	8.21	1.25	5.87	93.09	249 K
Share	100 %	7.6 %	1.1 %	5.4 %	85.7 %	0.2 %
	Total 9.4 million – 8.7%					

Nearly 1 in 10 Filipinos is identified as an IP (as of 2020 CPH)

IP Population: How many and where they are

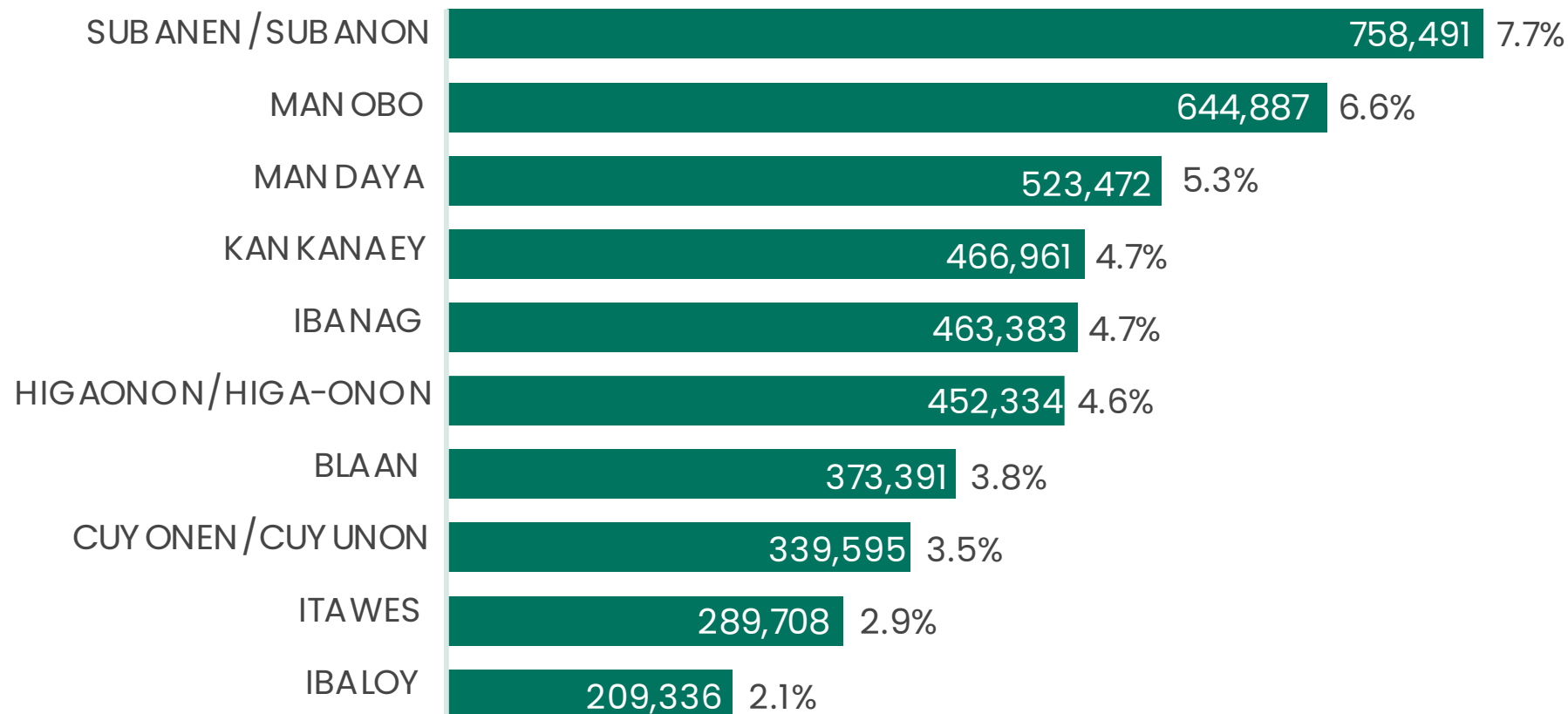
DISTRIBUTION AND DENSITY



10 largest indigenous peoples groups in the country

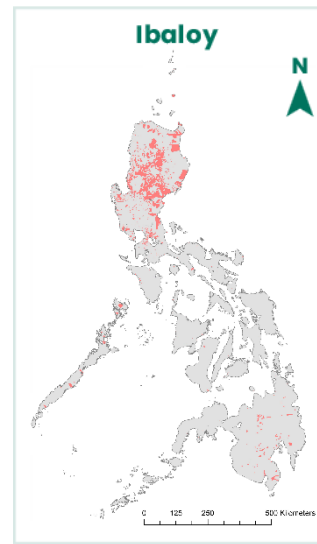
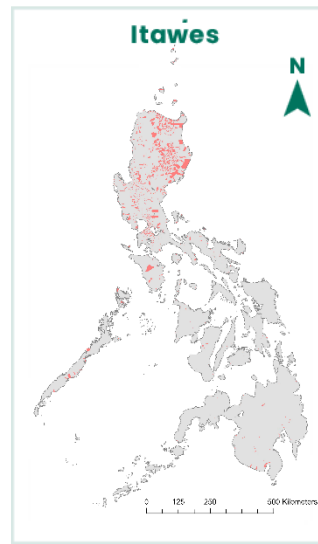
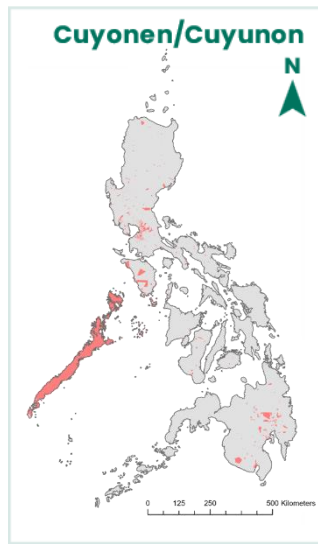
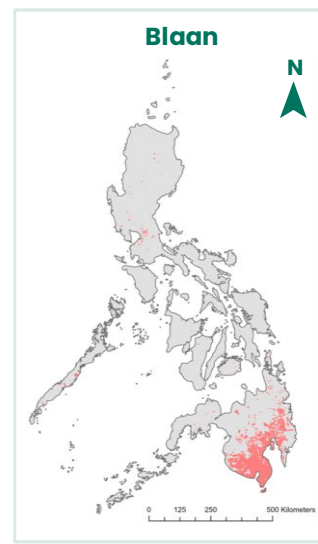
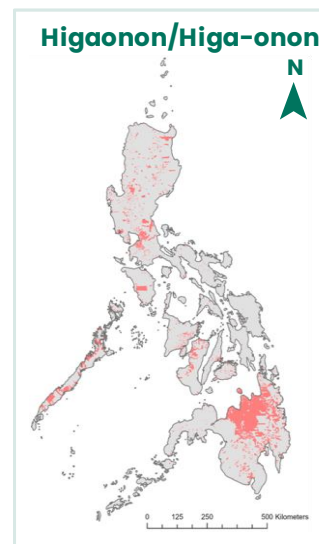
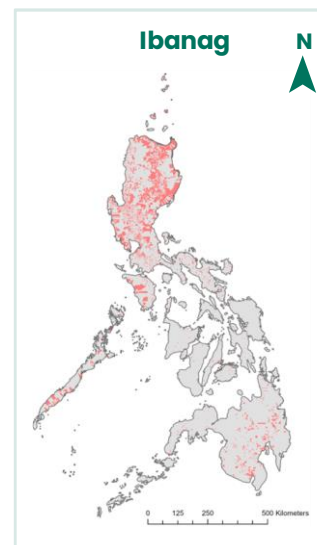
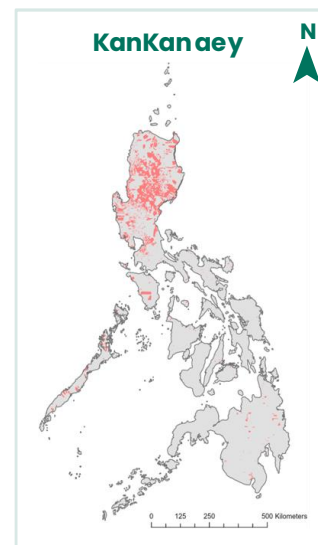
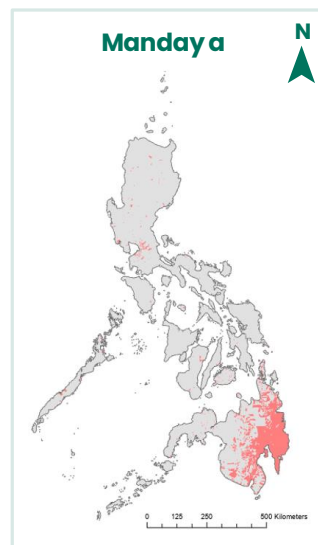
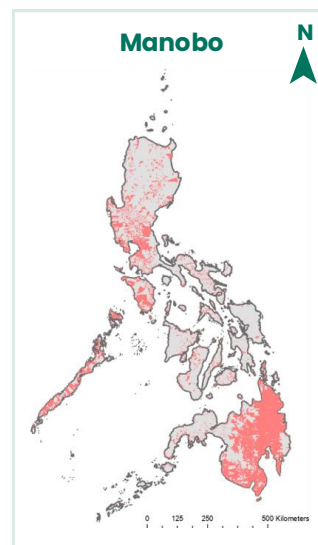
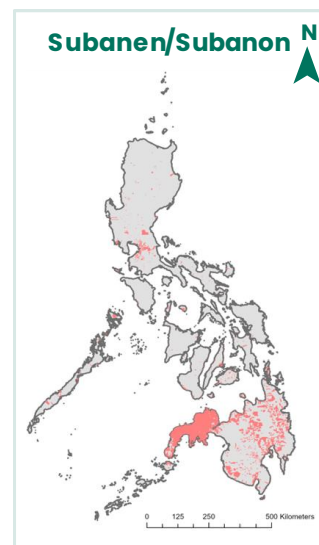
48%

These 10 groups represent 48% of the total IP population in the country



Source: WB based on CPH 2020

10 LARGEST IP GROUPS AND LOCATION



Muslim Ethnic Groups

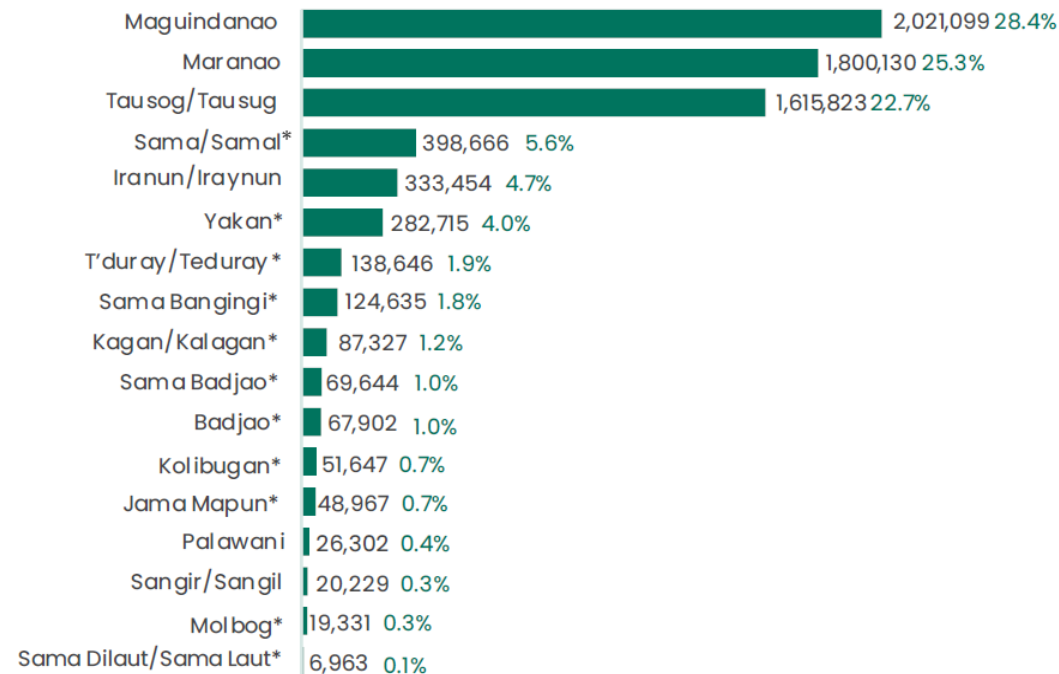
How many and where they are

5

Around 5 million
Million BARMM
population

0.3% – IPs
78% – Muslim
17% – IPs/Muslims

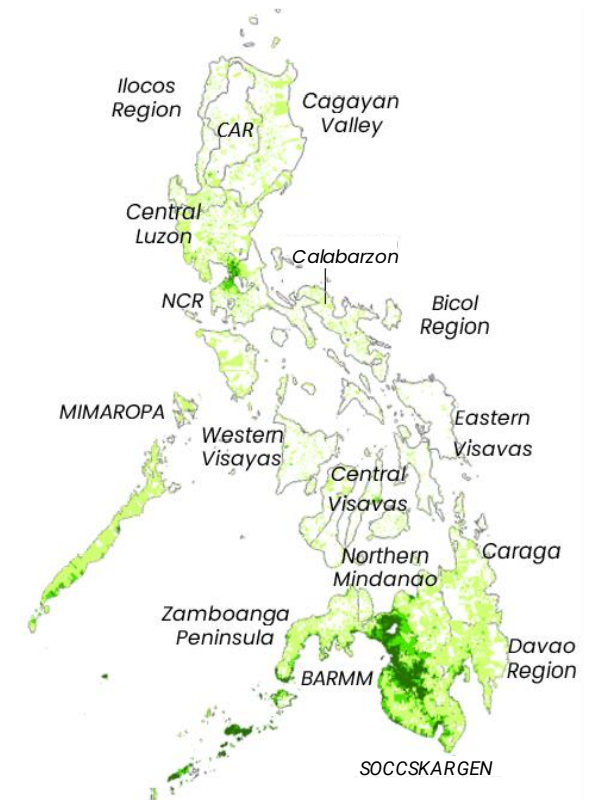
MUSLIM ETHNIC GROUPS IN THE PHILIPPINES



Note: *Identified as IP by the NCIP

Source: Philippine Statistics Authority, 2020 Census of Population and Housing

MUSLIM ETHNIC GROUPS POPULATION DENSITY PER SQUARE KILOMETER



IP Variables in Government Surveys/Adm Data with Ethnicity Questions

CENSUS OF POPULATION 2020: ETHNICITY VARIABLE		
Census Year	Ethnicity Questions Used in CPH	
2020	What is ____'s ethnicity by descent/blood relation/consanguinity? Is he/she a/an ____? (Mention the predominant/ common indigenous peoples (IP) or non-IPs groups in the area.) What is the language/dialect generally spoken at home by the members of this household?	
Data Source		Other IPs related variables
SOCIAL PROTECTION		
Households in the Listahanan (2019 Households Assessment under Listahanan) (National Household Targeting System for Poverty Reduction).	Do you consider your household as part of an IP group? 1 - Yes; 2 - No. If yes, specify:)	
Holders of Disaster Assistance Family Access Card (DAFAC) (2021 DAFAC form, DSWD)	[____] IP- Type of Ethnicity: _____	
Holders of Social Amelioration Card (SAC) (2020 Social Amelioration Card, DSWD)	[____] Katutubo (Grupo) / IP Group _____	
Beneficiaries of KALAHI-CIDSS National Community-Driven Development Project (NCDDP) (Barangay Profile Form as of 2016, DSWSD)	Are there IPs in your barangay? (Y/N) IP Group: _____	
Beneficiaries of the Pantawid Pamilyang Pilipino Program (4Ps) (2015 Household Assessment and Beneficiary Update Form for 4Ps, DSWD)	Do you consider your household as part of an IP Group? (Y/N) Does the household (have) a member of IP group? (Y/N) Name of Tribal Affiliation/Group: _____	

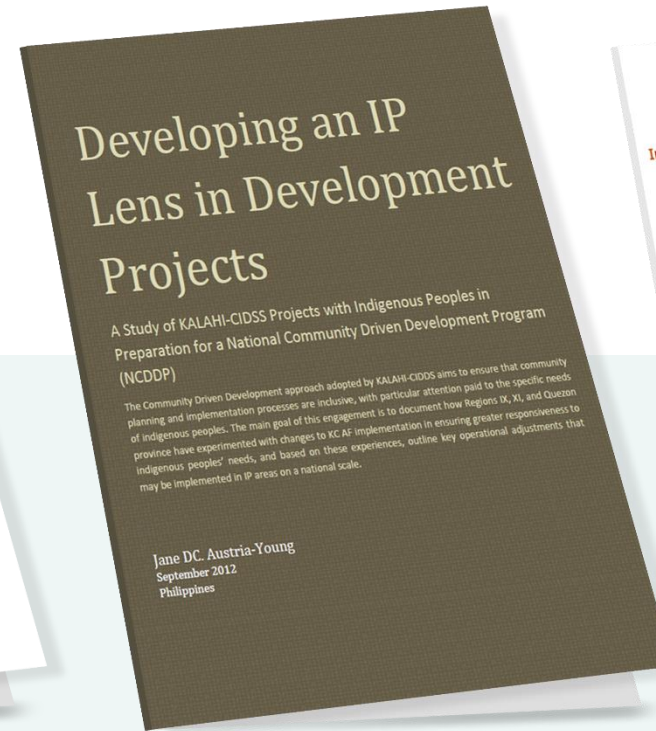
DSWD efforts to consolidate an IP Approach.



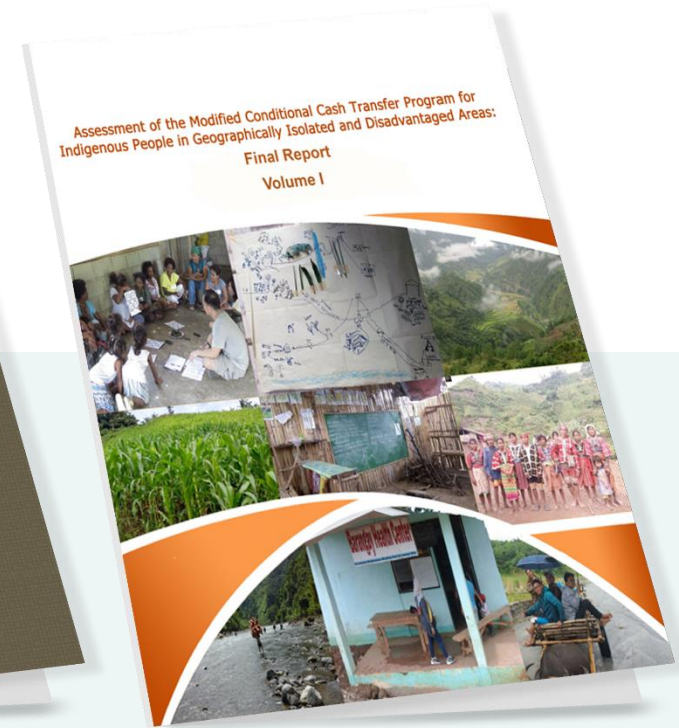
2000



2012



2012

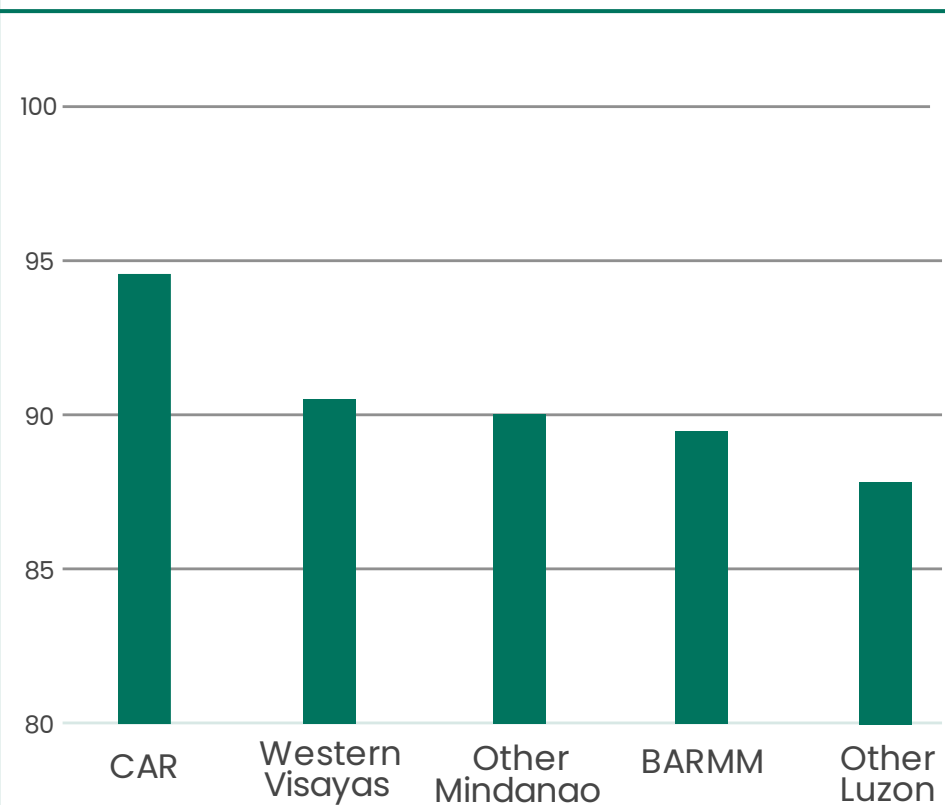


2017

**NO DATA,
STORY**

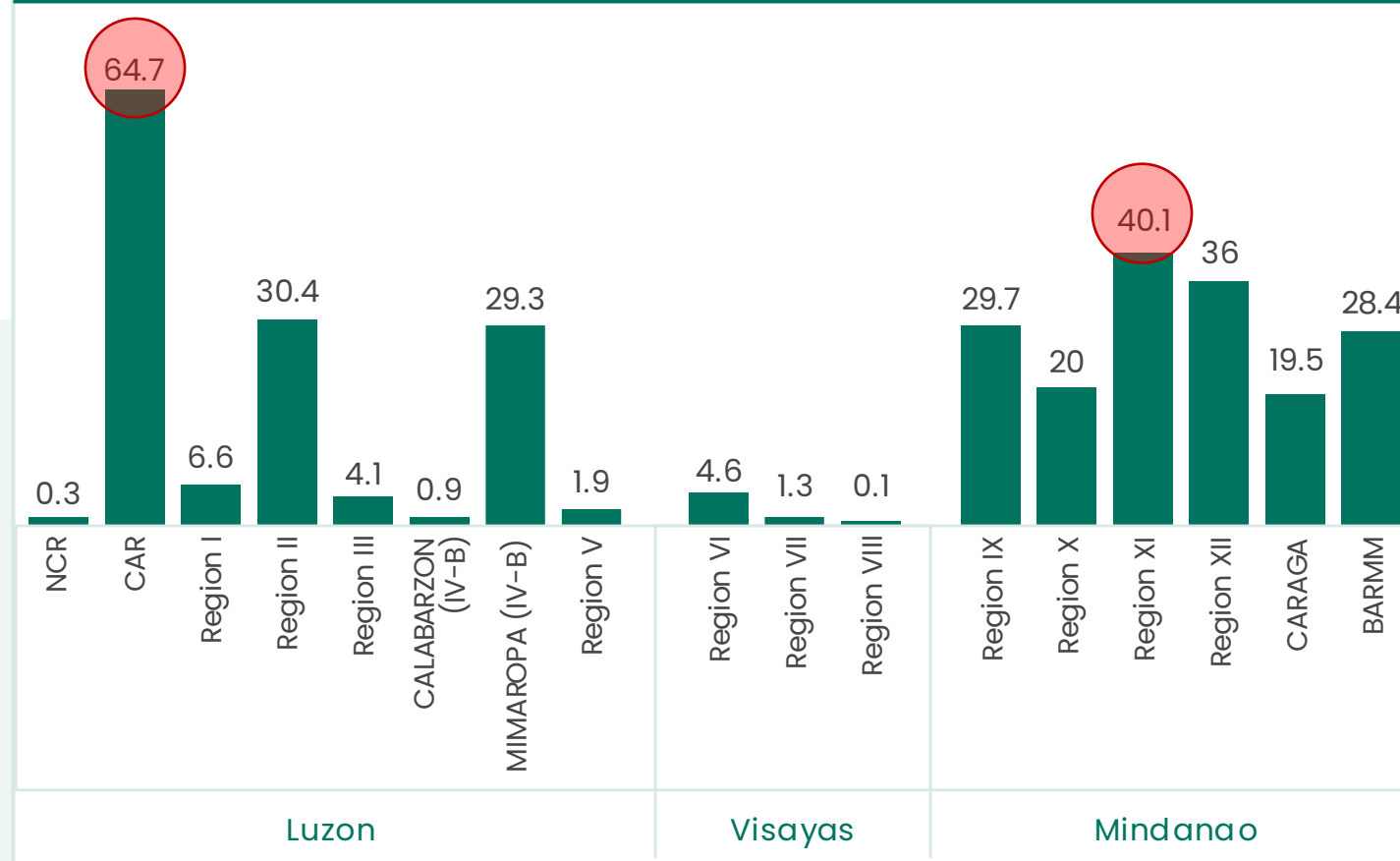
DSWD: 4Ps data on IPs, April 2021

AWARENESS OF THE 4PS PROGRAM



Source: IP HH survey 2023 and 2020 CPH

PROPORTION OF IP HOUSEHOLD IN THE 4PS PROGRAM BY REGION. APRIL 2021



Source: DSWD Monthly Monitoring Report 4Ps Program, April 2021

Key takeaways

A silhouette of a person in a crouched position, pushing over a series of dominoes. The dominoes are arranged in a line, and the person is in the process of toppling them. The background is a gradient of light to dark, suggesting a sunset or sunrise. The dominoes are dark, and the person is a dark silhouette.

1


Consistently begin introducing ethnicity variables in data collection effort.

2

Standardize the way ethnicity variable are introduced in terms of questions/ wording and number of ethnic groups.

3

Begin updating and improving current information system, M&E to capture ethnic minorities

A decorative border at the bottom of the slide featuring a repeating geometric pattern of triangles and zig-zags in red, orange, and blue colors.

Indigenous Peoples with land but poor

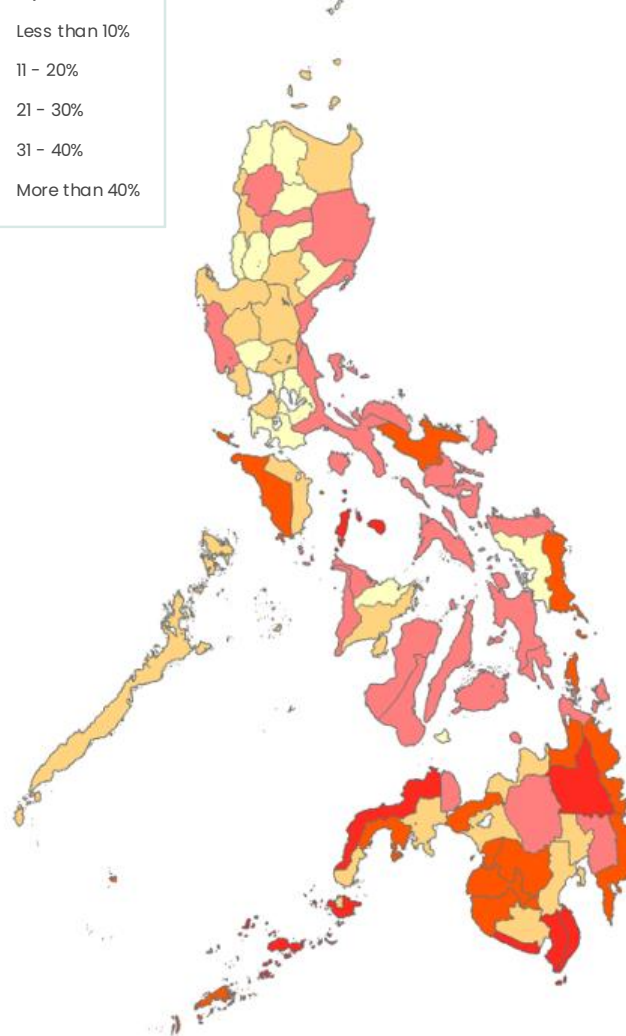
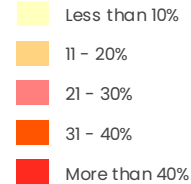
257

By 2023, 257 ADs with Certificate of Ancestral Domains Titles, representing 20.5 total land available in the country. However, only 20% of the total 257 are fully registered.

POVERTY INCIDENCE 2021 PERCENT

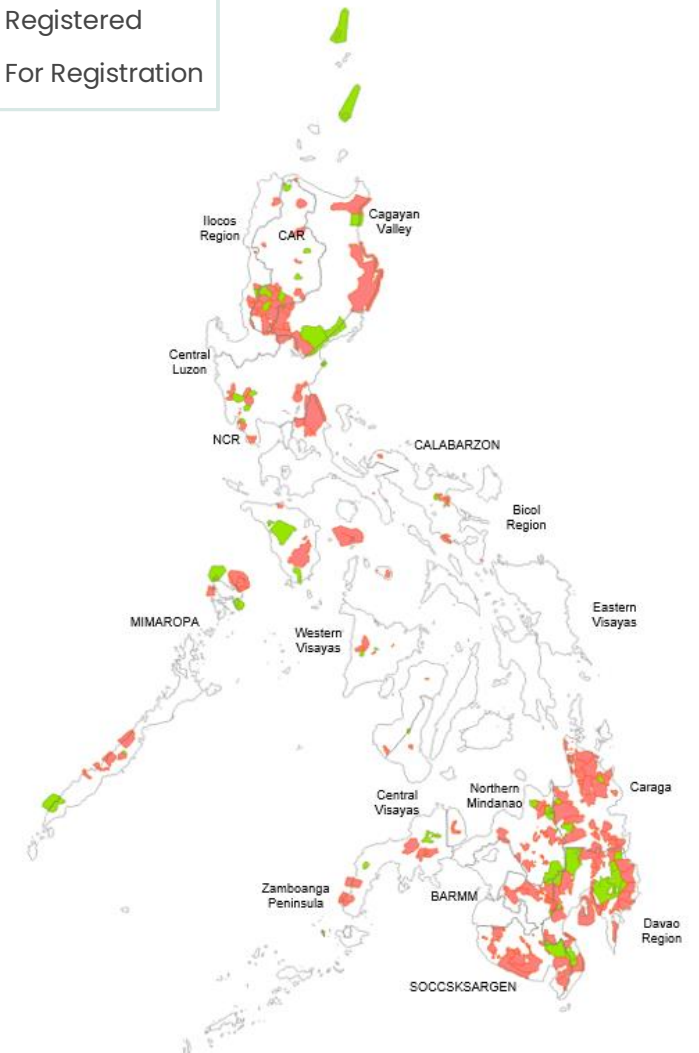
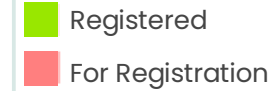
LEGEND

Poverty 2021



CERTIFICATE OF ANCESTRAL DOMAIN TITLES 2023

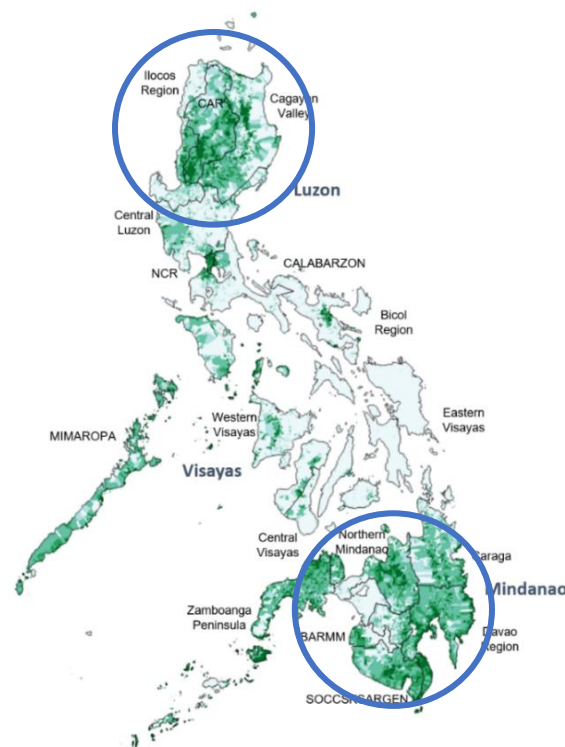
LEGEND



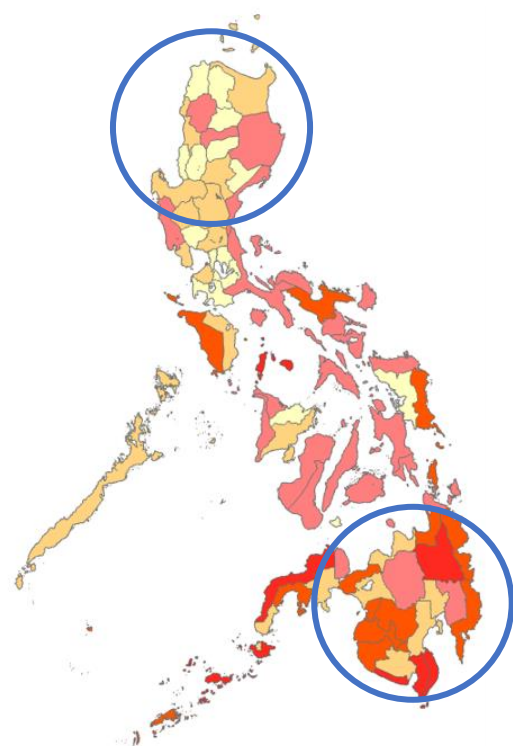
Indigenous Peoples

Territorial inequalities but potential for economic inclusion

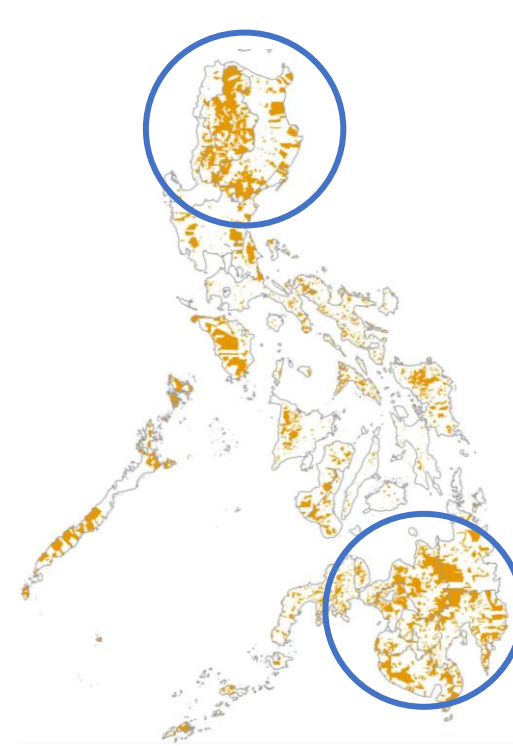
POPULATION, POVERTY, GIDA AND ANCESTRAL DOMAINS



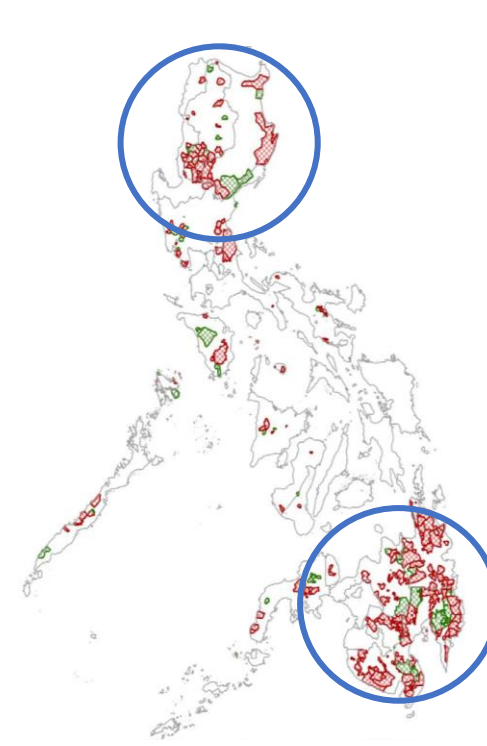
IPs Population 2020



Poverty 2021



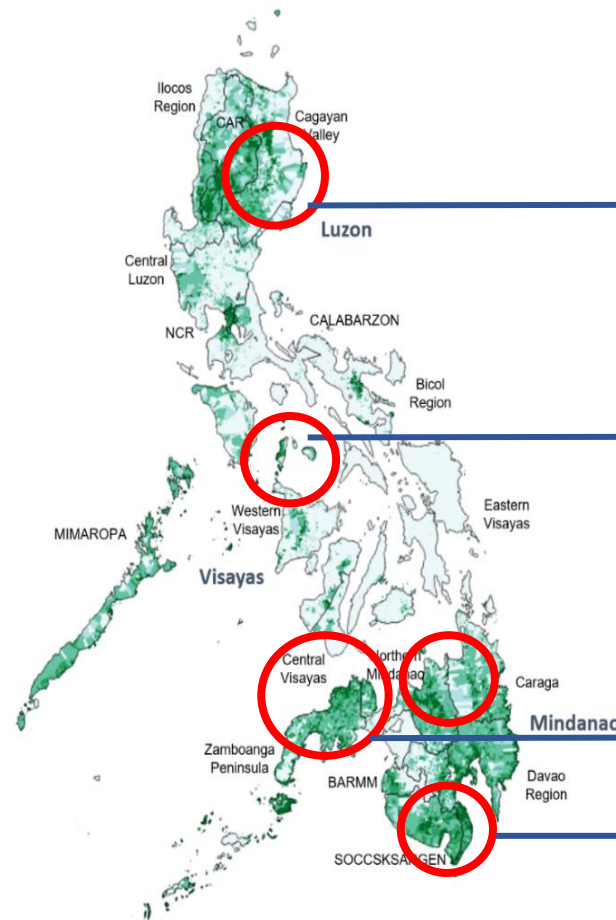
Geographically Isolated
and Disadvantaged Areas
(GIDAs)



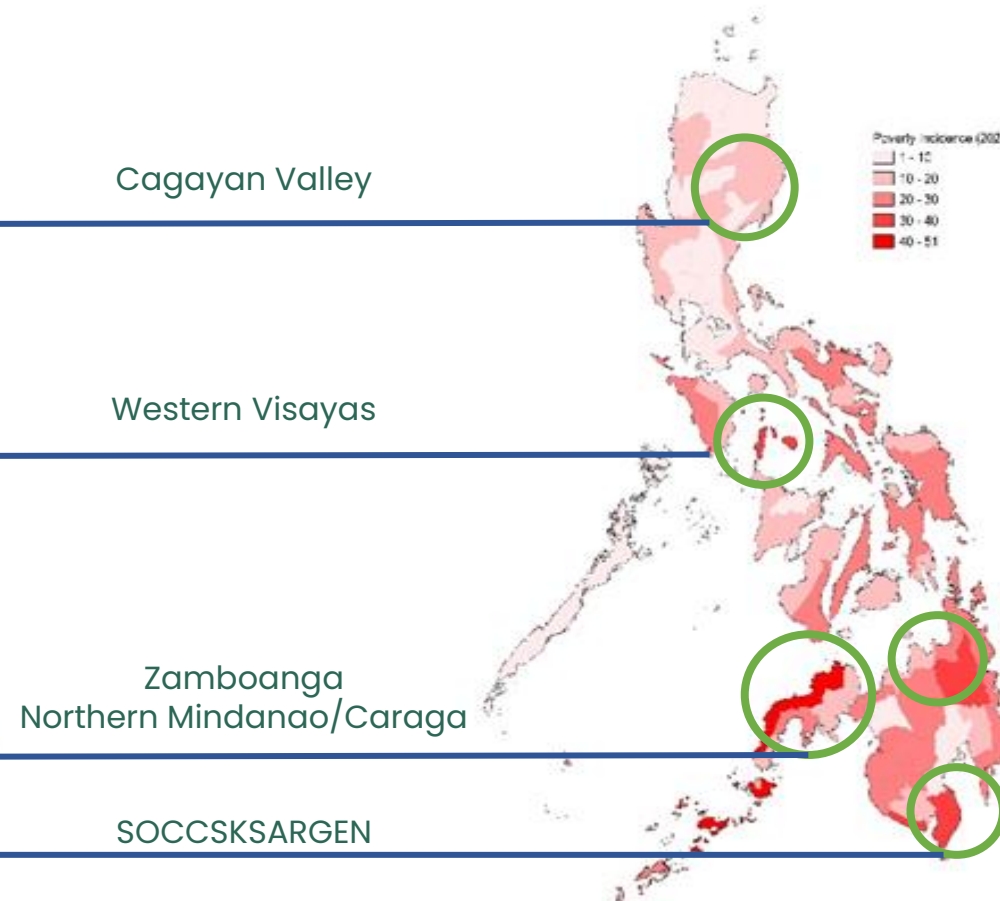
Ancestral Domains

Poverty and Territorial Inequality

IPs Population Density



Poverty Incidence, 2021 (FIES)



IPs are spread across poor and better-off regions while Muslim ethnic groups are more concentrated in poor areas

16%

of IPs live in provinces with low poverty rates below 10%

42%

of IPs live in provinces with moderate poverty rates between 10% and 25%

34%

of IPs live in provinces with High poverty rates above 30% (among them 15% live in provinces where poverty exceeds 40%)

ABOUT
16%

of Muslim ethnic groups (IP & Muslim) live in provinces with poverty rates below 10%

14%

of Muslim live in provinces with moderate poverty rates between 10% and 25%

OVER
65%

of Muslim live in provinces with High poverty rates above 30% (among them over 20% live in provinces where poverty exceeds 40%) Mainly in BARMM



2

Indigenous Peoples: **Ancestral Domains, Land and Conflict**





Relationship between Ancestral Domains, Land and Conflict

Q1

What is the relationship between conflict incidences and the proportion of IPs in selected areas in Mindanao?

Q2

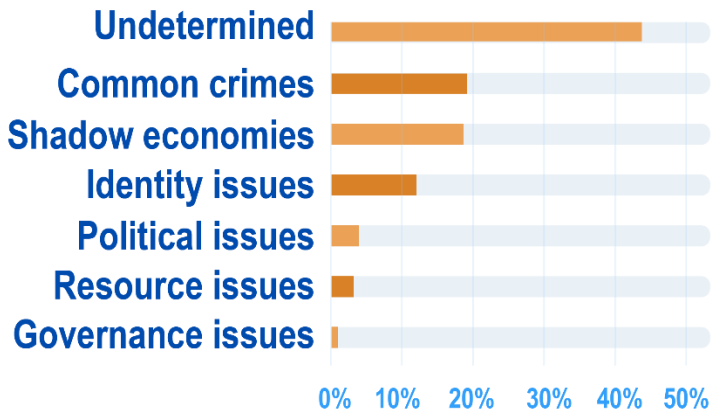
Does the relationship btw conflict incidences and proportion of IPs in the area differ by the type of conflict?

Q3

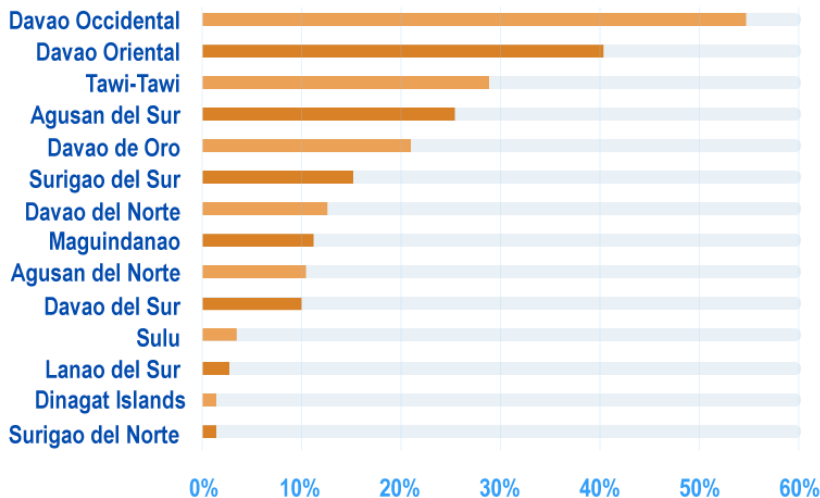
What is the relationship between CADT and conflict incidences? Does it differ for different types of conflicts; and the CADT status (registered and non-registered CADT)?



Distribution of violent incidents by category



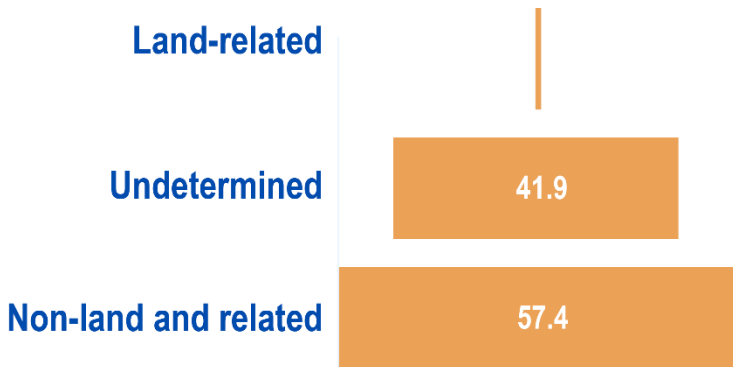
Percentage of IP Population by Province



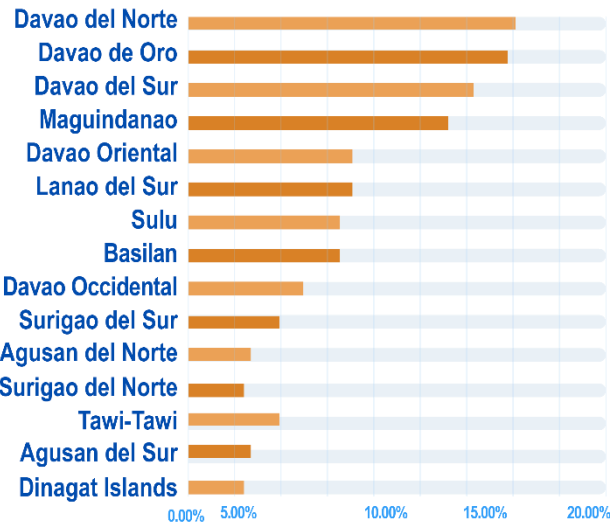
IP and violence in BARMM, Caraga, and Davao



Distribution of violent incidents by land, non-land and undetermined categories

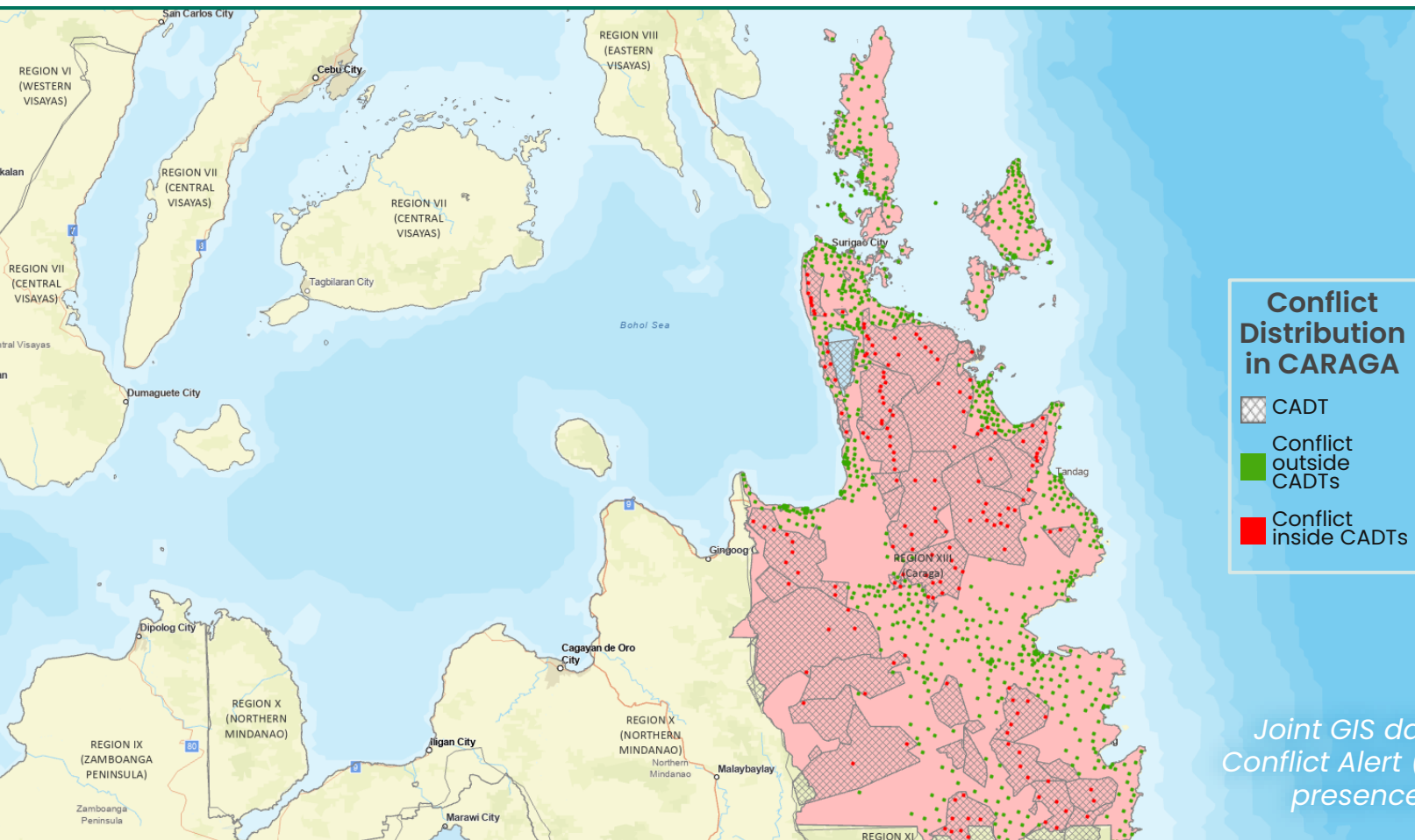


Distribution of violent incidents by Province



Relationship between ancestral domains, land and conflict in the CARAGA Region

WHAT IS THE RELATIONSHIP BETWEEN CADT AND CONFLICT INCIDENCES? DOES IT DIFFER FOR DIFFERENT TYPES OF CONFLICTS; AND THE CADT STATUS (NONE, APPROVED BUT NOT REGISTERED)?



Conflict Distribution in CARAGA

- CADT
- Conflict outside CADTs
- Conflict inside CADTs

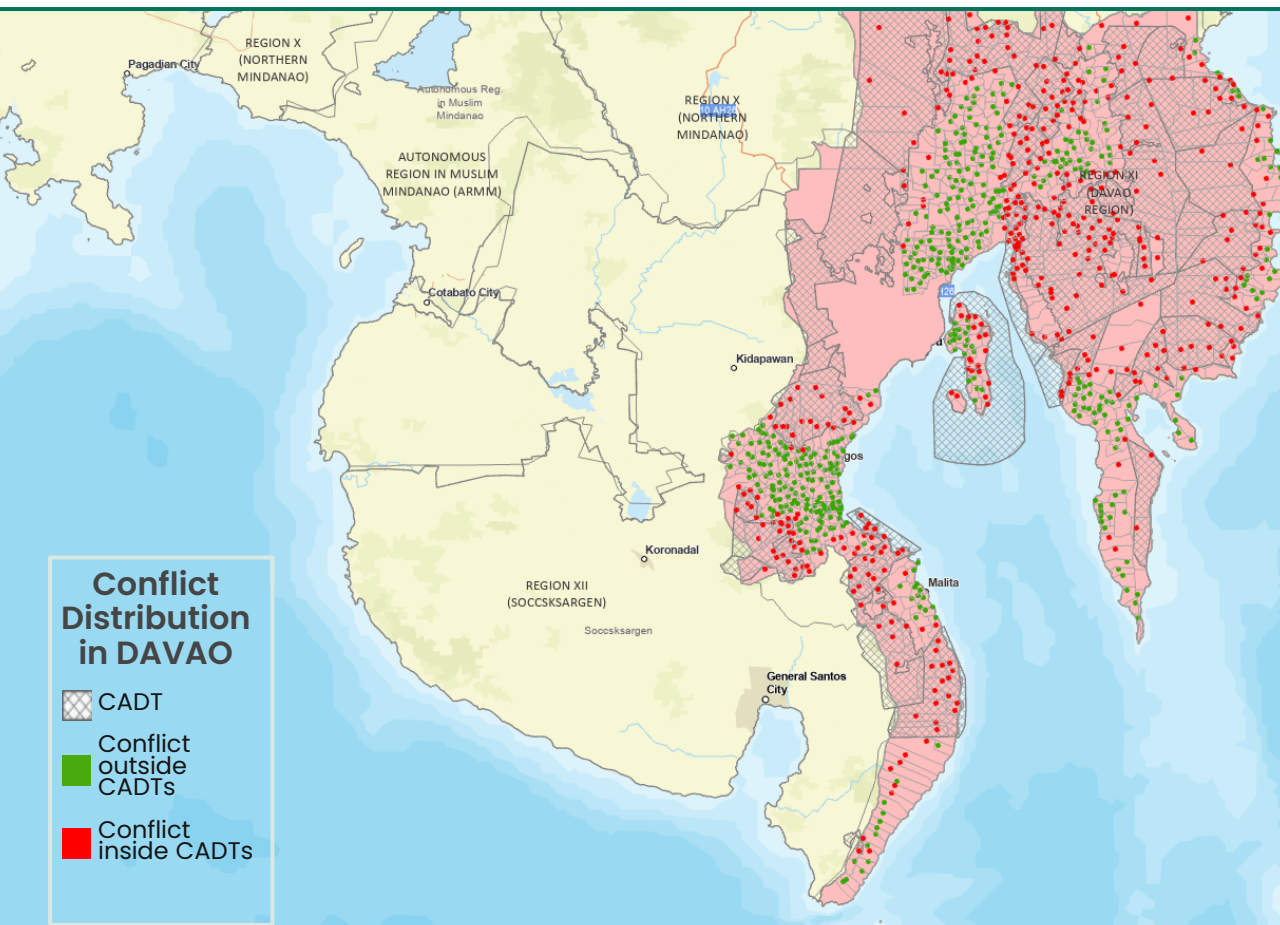


Most conflict happens outside CADT areas

Joint GIS database of conflict using information from International Conflict Alert (51,025 cases 2011-2020 BARMM, Caraga and Davao), IP presence at barangay level (Census 2020), and CADT 72 (NCIP)

Relationship between ancestral domains, land and conflict in the DAVAO Region

WHAT IS THE RELATIONSHIP BETWEEN CADT AND CONFLICT INCIDENCES? DOES IT DIFFER FOR DIFFERENT TYPES OF CONFLICTS; AND THE CADT STATUS (NONE, APPROVED BUT NOT REGISTERED)?

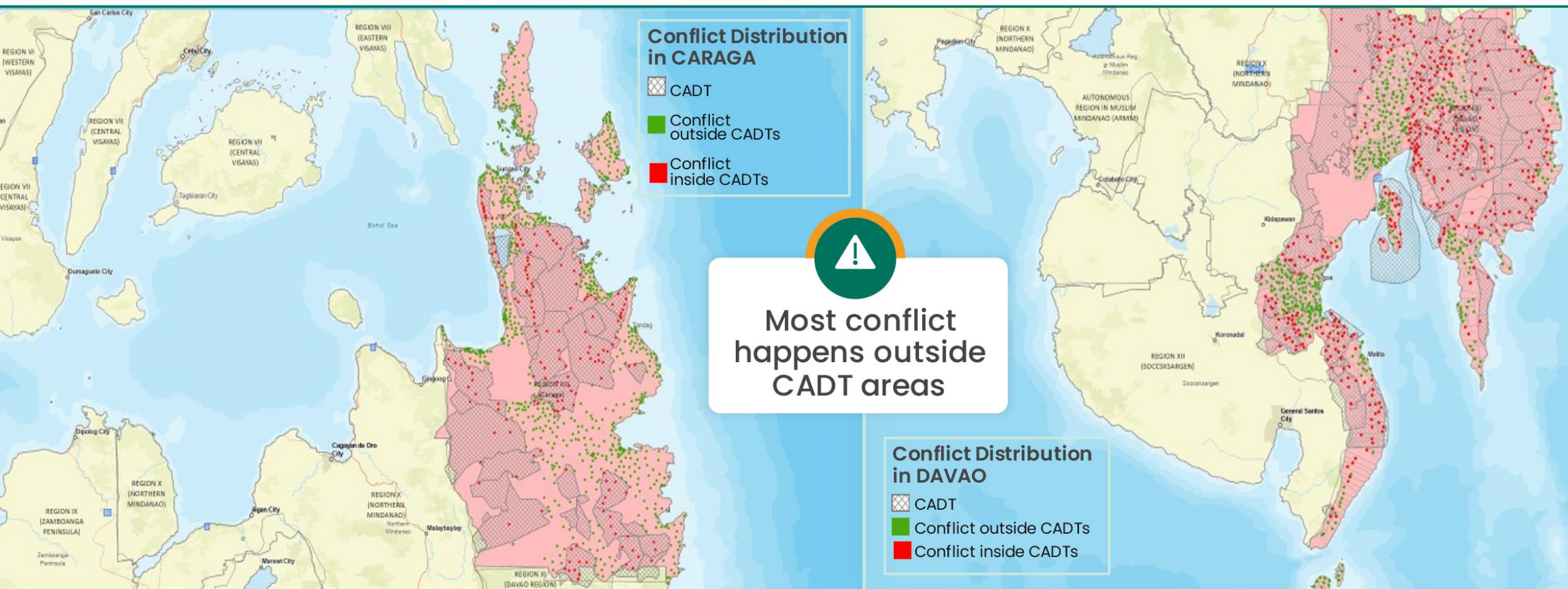


Most conflict happens outside CADT areas

Joint GIS database of conflict using information from International Conflict Alert (51,025 cases 2011-2020 BARMM, Caraga and Davao), IP presence at barangay level (Census 2020), and CADT 72 (NCIP)

Relationship between ancestral domains, land and conflict

WHAT IS THE RELATIONSHIP BETWEEN CADT AND CONFLICT INCIDENCES? DOES IT DIFFER FOR DIFFERENT TYPES OF CONFLICTS; AND THE CADT STATUS (NONE, APPROVED BUT NOT REGISTERED)?



Summary of empirical findings

1

Violent conflict shows a downward trend

2

No evidence that more presence of IPs leads to **increasing violence** or conflict (in fact, more IP presence, less incidents)

3

When unpacking by type of conflict (land, resource, no-land, no-resource and undetermined), that result holds. Areas with high IPs presence have lower incidence of conflict than areas with low presence of IPs

4

Most conflict happens **outside** CADT areas.

5

When unpacking by type of conflict, land-related conflict are more likely inside CADT areas than outside CADT areas.

6

Results show that having an **registered CADT** versus merely an **approved CADT** matters for conflict

7

Registered CADT areas are associated with **less** conflict both for land and nonland conflict. Approved CADT areas are associated with **more** land conflict and **less** non-land conflict (although results are less statistically significant)



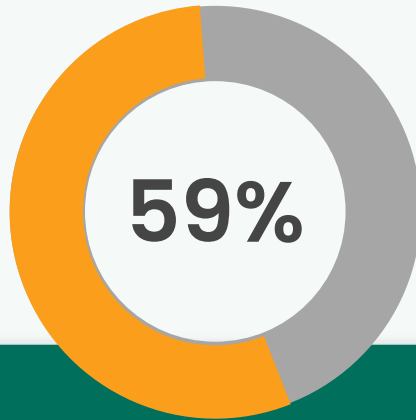
3

Indigenous Peoples: Living Conditions and Social Cohesion

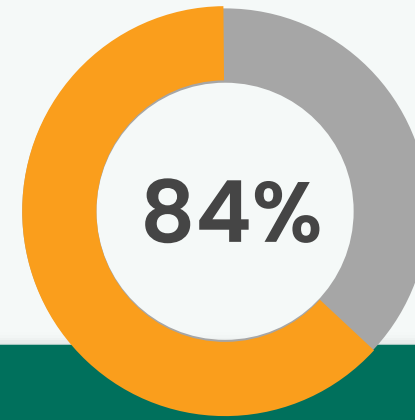


High perception of poverty

IP FACE GREATER FINANCIAL CHALLENGES IN ESCAPING POVERTY THAN NON-IP GROUPS.



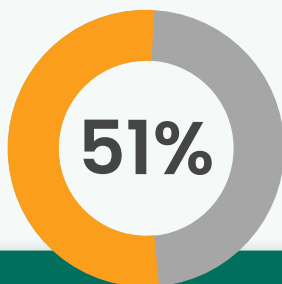
Of IP groups perceive themselves as poor compared to **52%** of non-IP



Of IP in BARMM perceive themselves as poor compared to **75%** of non-IP

Prevalent food insecurity despite high involvement in farming

ABOUT 60% OF IP GROUPS HOUSEHOLDS ARE IN FARMING- THIS REACHES 70% IN BARMM



Of IP groups perceive themselves as food poor compared to **45%** of non-IP

Over **85%** of IP and non-IP in BARMM perceive themselves as food poor



Of IP and non-IP groups **experienced hunger**



The proportion of households experiencing food insecurity and hunger is significantly higher among farming households, those with children below the age of 15 and those living in BARMM

Source: IP HH survey 2023 and 2020 CPH

Indigenous Peoples and Muslim are younger and have larger family size

Population under 25

IPs – 56%
Muslim – 62%
Non-IP – 48%

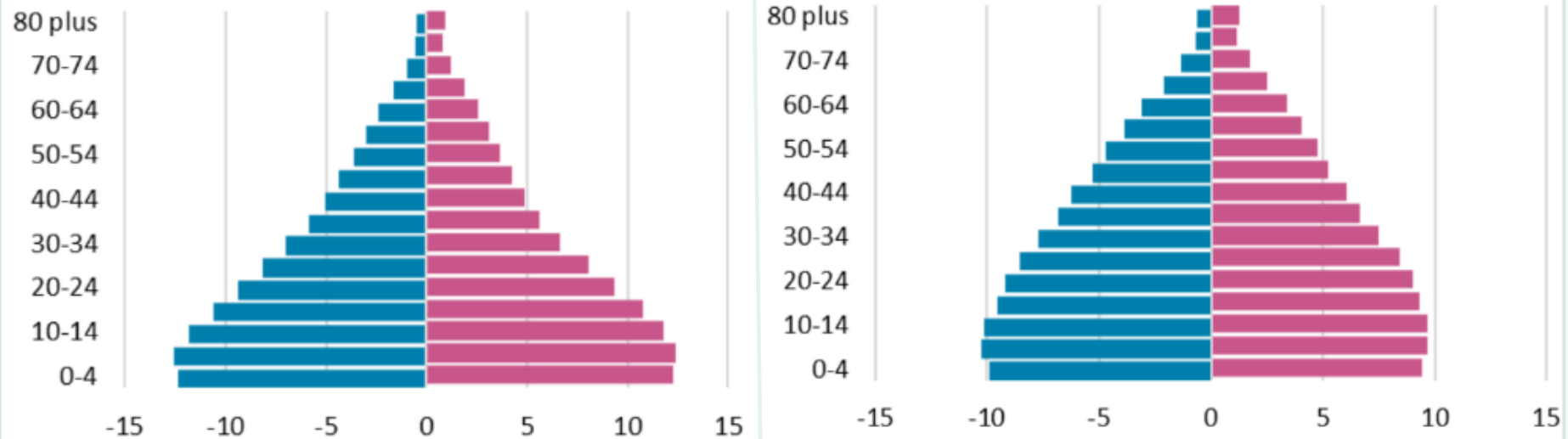
Average age

IPs – 26
Muslim – 22
Non-IP – 29

Average household size

IPs and non-IP = 4
Muslim = 5

POPULATION PYRAMID FOR IPS AND NON-IPS, 2020, PERCENT



IPs and Muslims trail in education but show promising signs of upward mobility

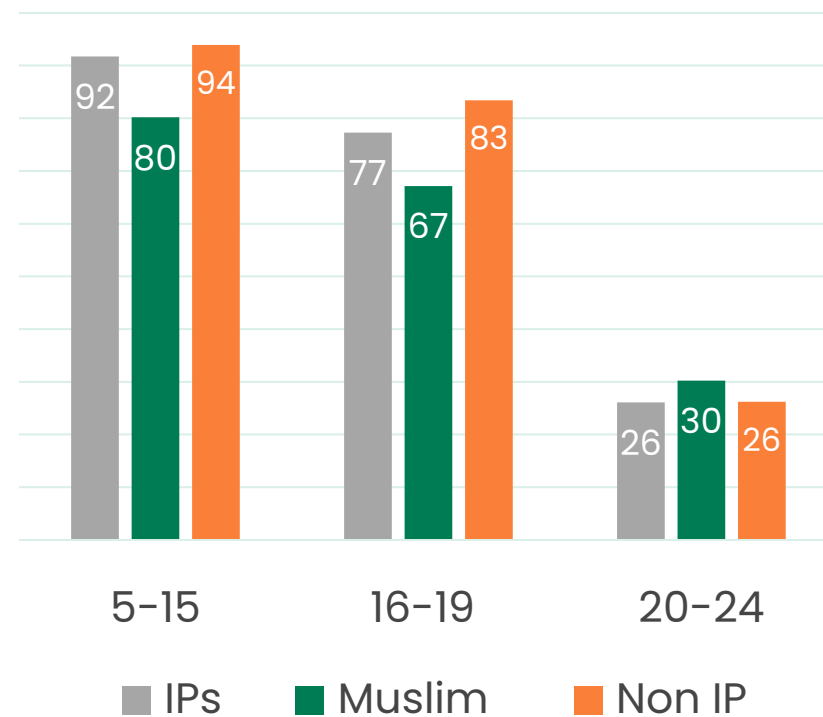
Can't read or write

IPs – 7%
Muslim – 11%
Non-IP – 2%

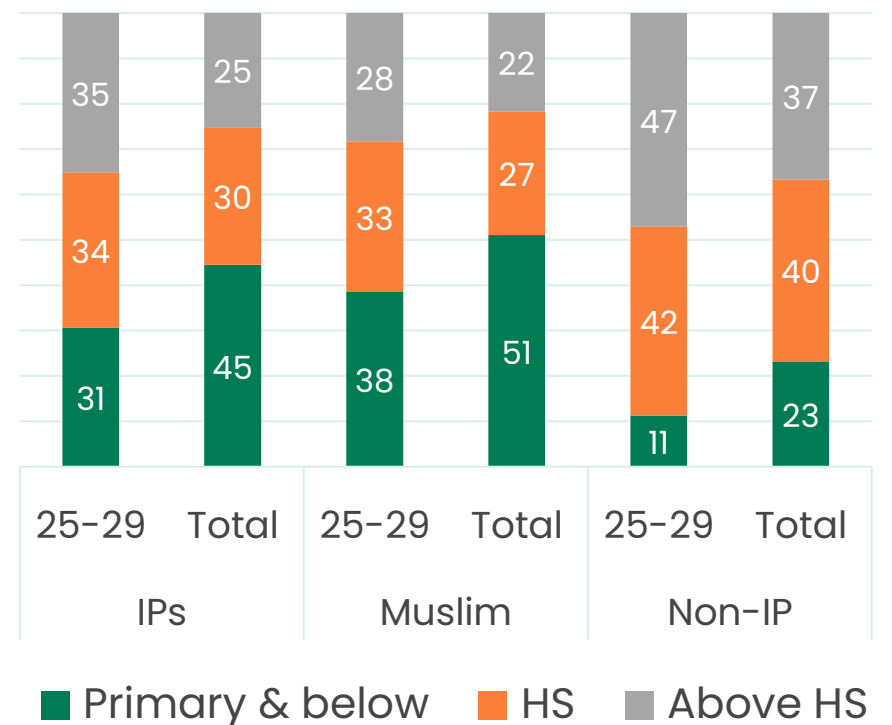
No Birth certificate

IPs – 9%
Muslim – 21%
Non-IP – 4%

SCHOOL ENROLLMENT BY AGE, PERCENT



EDUCATION ATTAINMENT 25 YEARS AND OLDER, PERCENT



Source: 2020 CPH

IPs and Muslim are predominantly in agriculture but educated youth are shifting to services

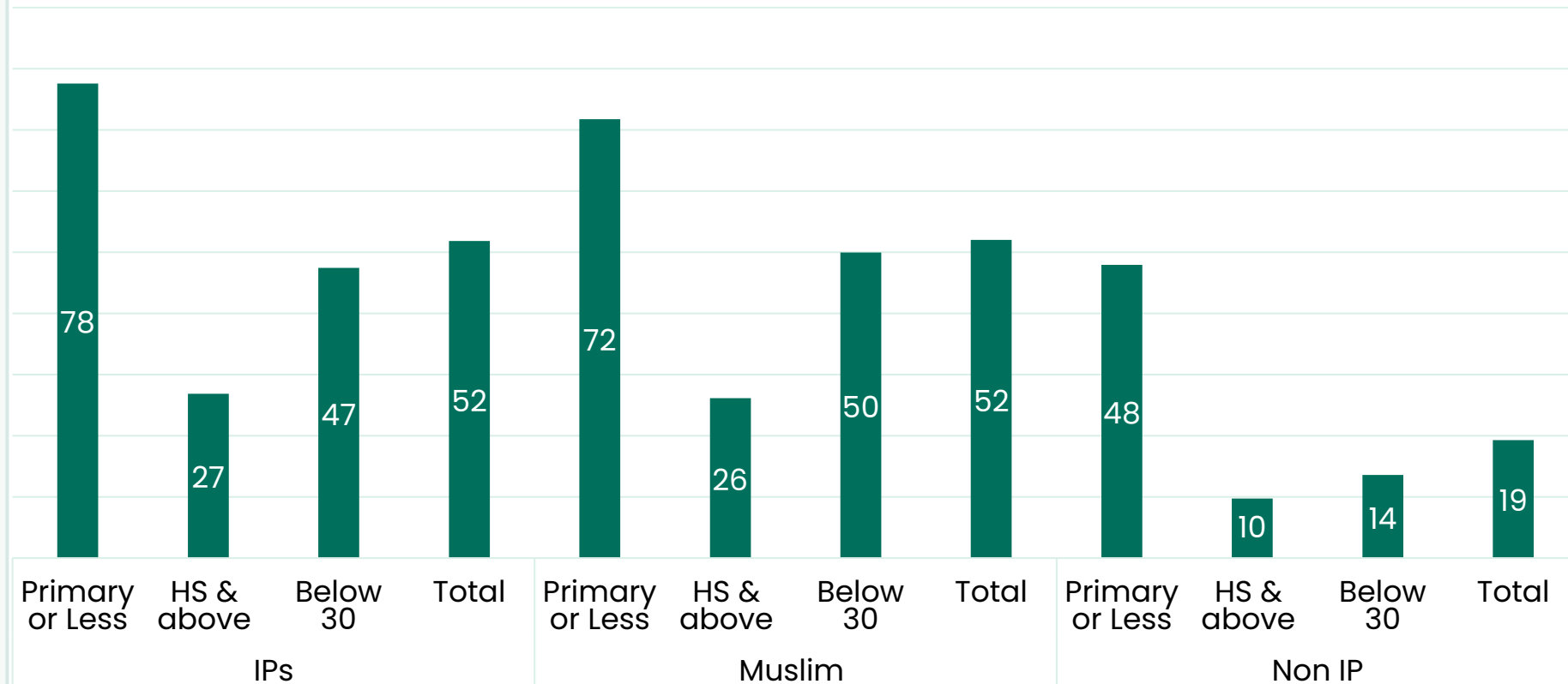
Employed

IPs – 55%
Muslim – 50%
Non-IP – 53%

Employed youth

IPs – 38%
Muslim – 34%
Non-IP – 38%

EMPLOYMENT IN AGRICULTURE BY EDUCATION AND AGE, PERCENT



Source: 2020 CPH

IPs and Muslim women are less active in the labor market

While working women tend to engage more than men in nonfarm and wage work, they lag their non-IP counterparts

Employed women

IPs – 34%
Muslim – 26%
Non-IP – 37%

Employed men

IPs – 74%
Muslim – 72%
Non-IP – 70%

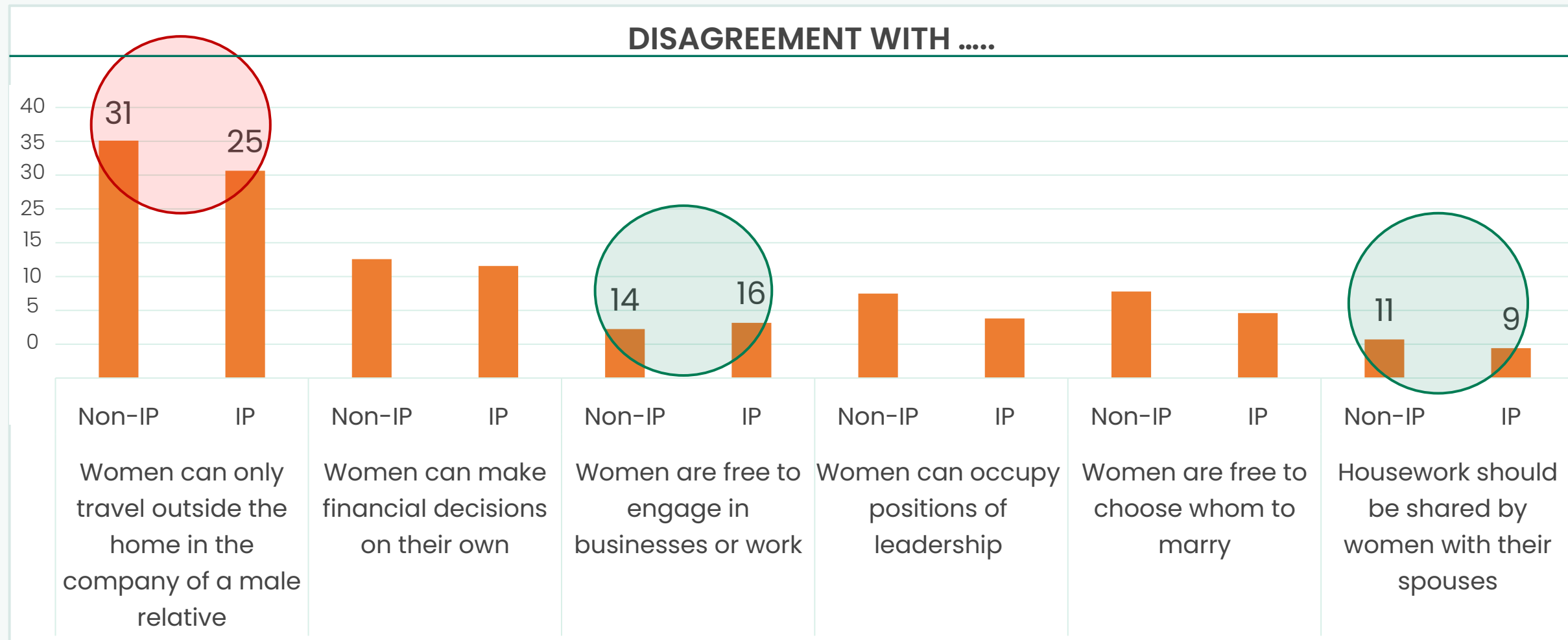
EMPLOYMENT IN AGRICULTURE BY EDUCATION AND AGE, PERCENT



Source: 2020 CPH

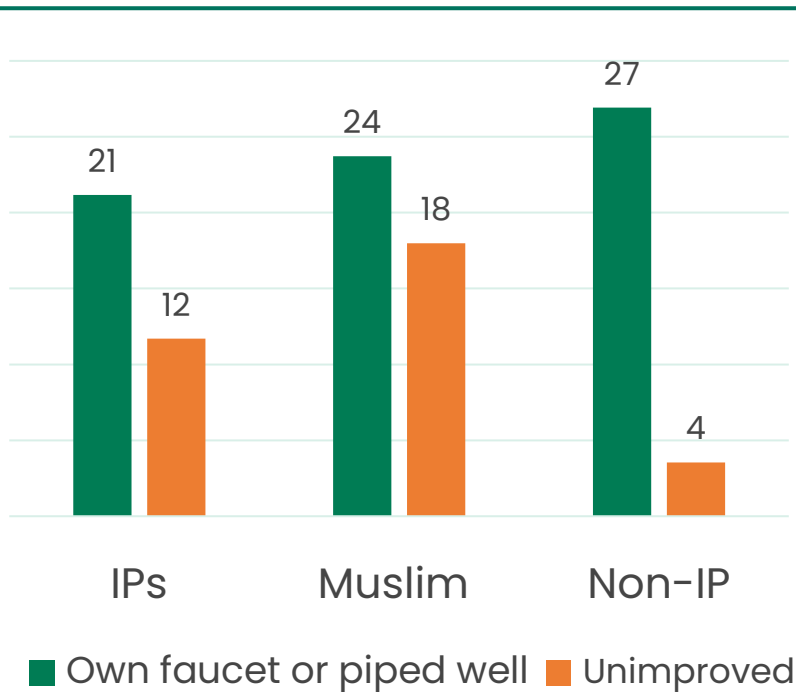
Perception about gender

There is a positive perception about women empowerment among IP groups

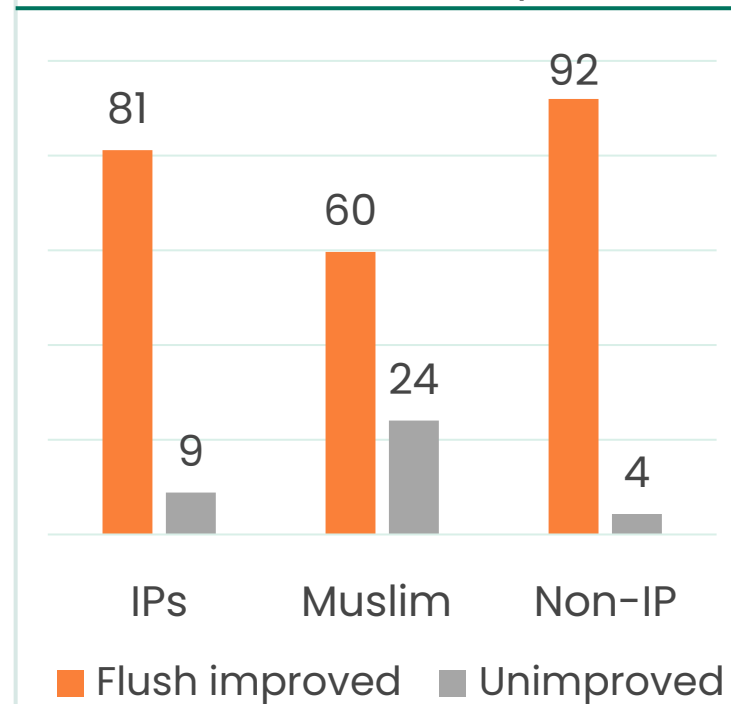


IPs and Muslim face gaps in access to basic services

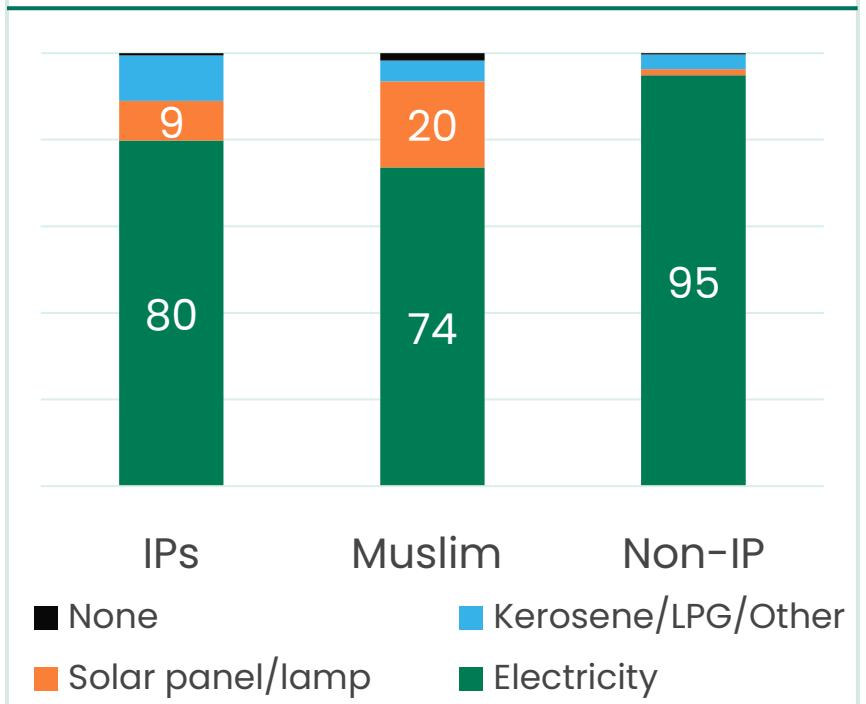
ACCESS TO DRINKING WATER, PERCENT



ACCESS TO SANITATION, PERCENT



ACCESS TO ELECTRICITY, PERCENT



Source: 2020 CPH

18%

Of Muslim and 12% of IPs drink from unsafe water sources

24%

Of Muslim use unsafe sanitation

Muslim and IPs

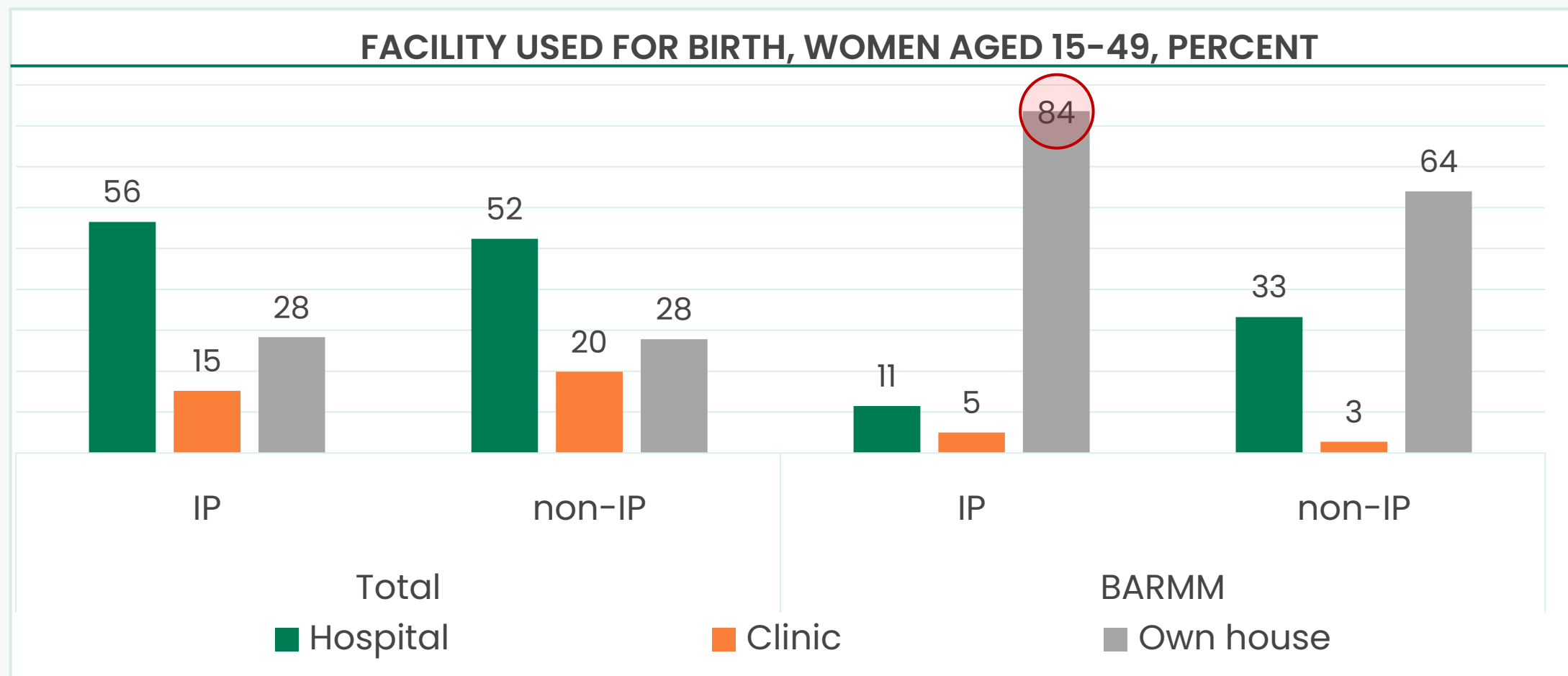
Compensate the lack of access to electricity with solar energy

Access to infrastructure is limited, particularly for Muslim and IPs

	High school	College	Health center	Hospital	Market	Internet
IPs	54%	10%	94%	9%	12%	35%
Muslim	40%	15%	74%	11%	18%	29%
Non-IP	54%	20%	91%	17%	29%	46%

Over one fourth of women do not use health facility for birth

Birth at home rates are striking among IP group women in BARMM



All households in the Philippines have experienced some form of shock

Inflation and natural hazards are the most common affecting over 80%

HOUSEHOLDS TEND TO RELY ON ASSISTANCE AND ADDITIONAL SOURCES OF REVENUE TO COPE WITH THE SHOCKS, BUT MANY REDUCE THEIR FOOD CONSUMPTION

ABOUT
22%

About **22%** of IP and
20% of non-IP groups

Use borrowing as a
coping mechanism

ABOUT
30%

About **30%** of IP and
non-IP groups

Receive assistance
as a coping
mechanism

ABOUT
29%

About **29%** of IP and
26% of non-IP

Engage in income
generating activities
as a coping
mechanism

ABOUT
20%

About **20%** of IP
and **17%** of non-IP

Reduce
consumption as a
coping mechanism

Social assistance

*The majority of IP and non-IP are aware of PhilHealth
and have household members affiliated with the program as a member*

1

30% of IP and 26% of non-IP received 4Ps assistance.

2

However, more than half of the beneficiaries are not aware of the conditionalities of the program.

3

The majority of IP and non-IP started registration to PhilSys ID, only half of them completed the final step for the issuance of the ID.

4

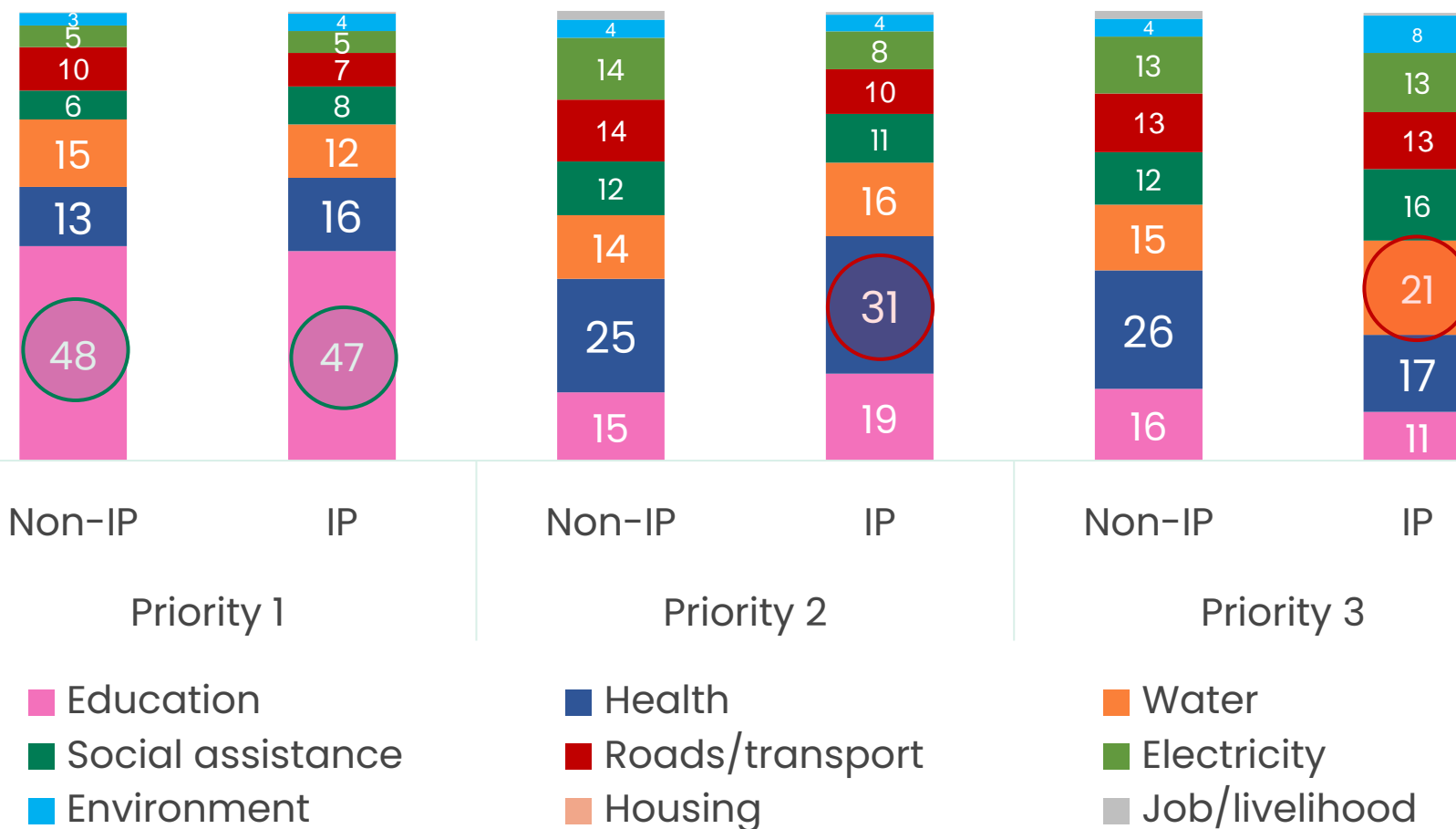
Most challenges are related to the complexity of the registration process (54 %) and the distance to the registration area (29%).

Education, Health and Water are priorities

**Nearly
1 in 2 IPs**

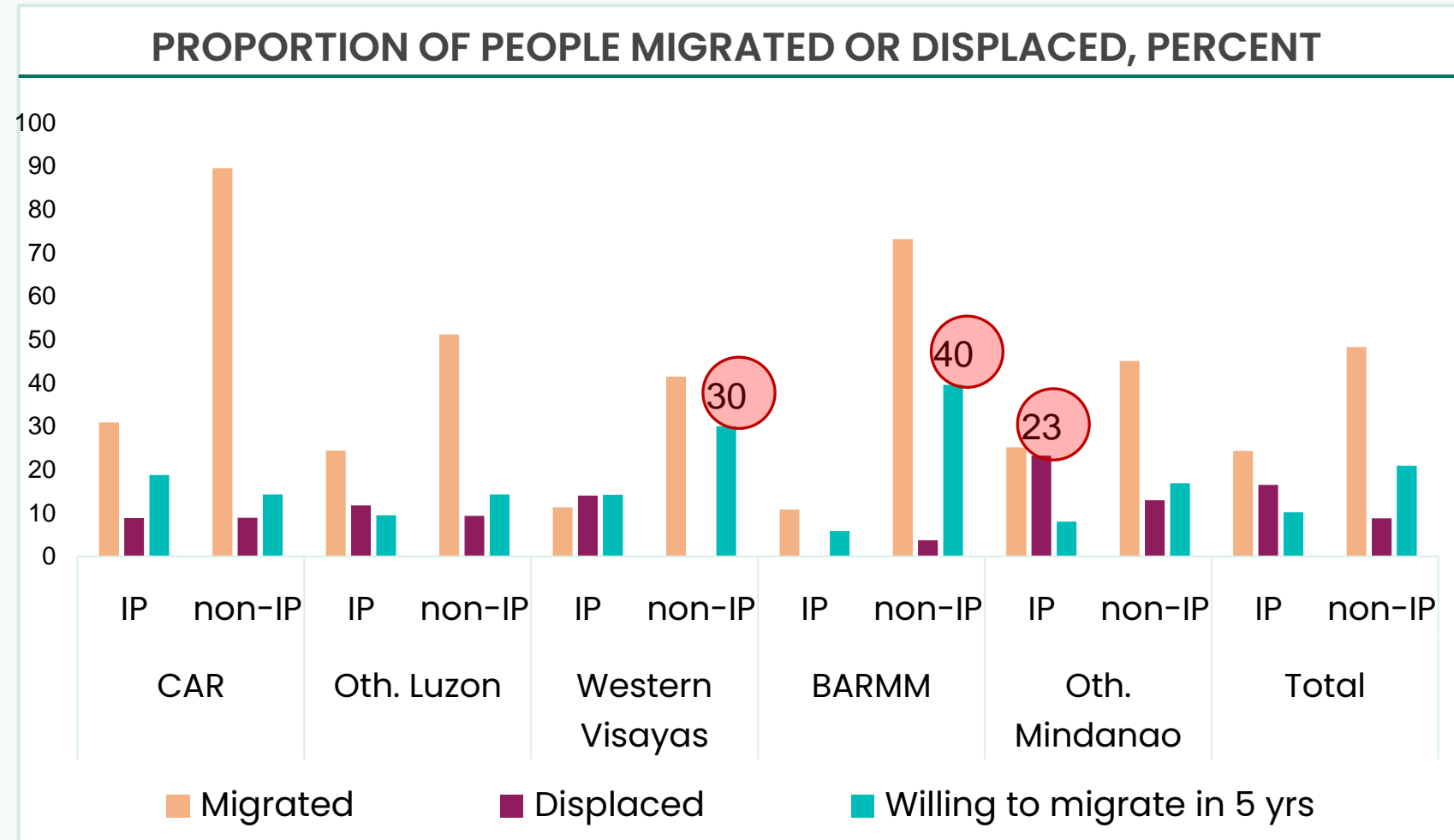
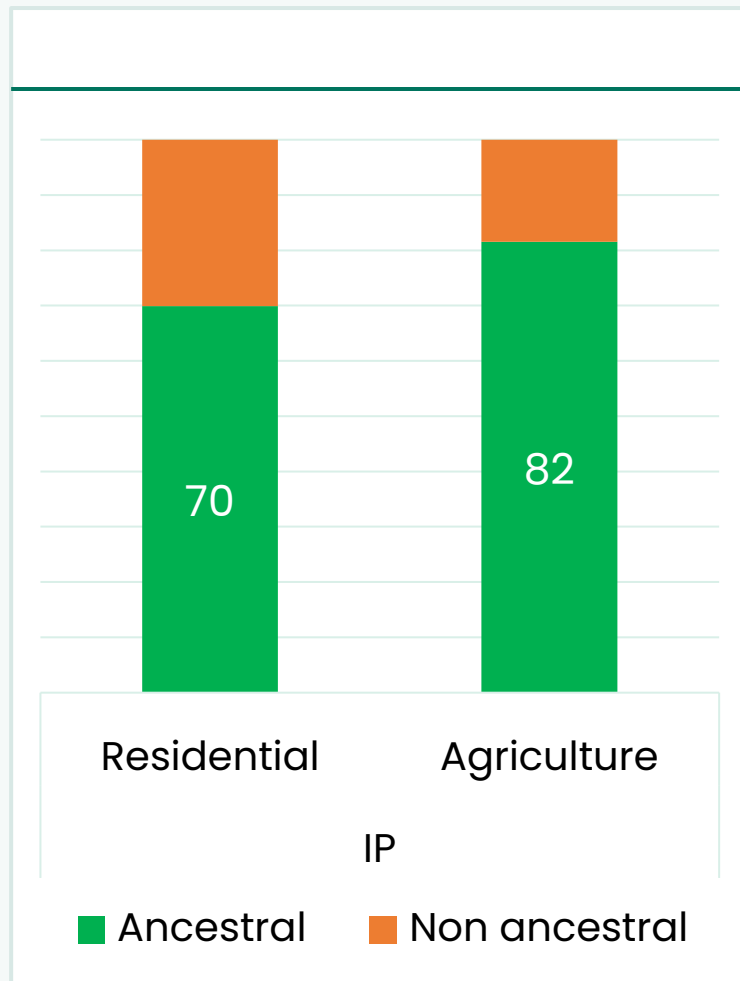
Identify education as a top priority for the government to address. This result is consistent with the non-IP groups

TOP THREE PRIORITIES FOR THE GOVERNMENT TO ADDRESS, PERCENT



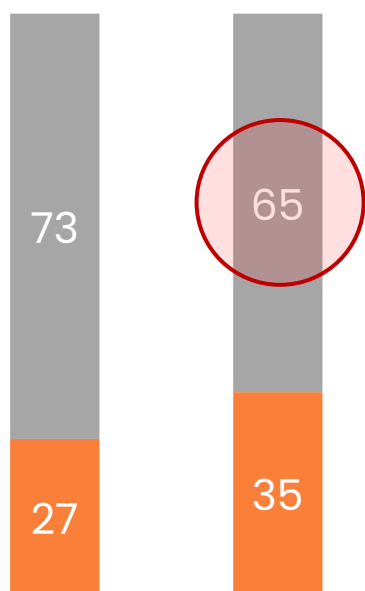
Indigenous Peoples

Collective Attachment to Land, Migration and Displacement



Indigenous Peoples Rights and Community Cohesion

AWARENESS OF THE IPRA
OF 1997, PERCENT



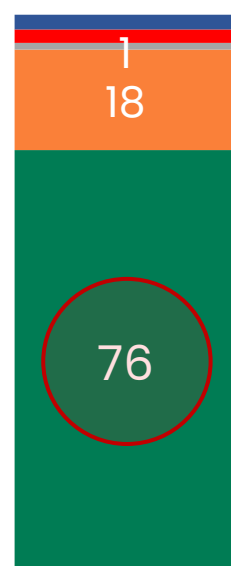
Non-IP

IP

Yes

No

IP IDENTITY PRIDE AND SENSE OF BELONGINGNESS, PERCENT



Pride of indigenous identity

Sense of belonging to people with
same indigenous background

No opinion

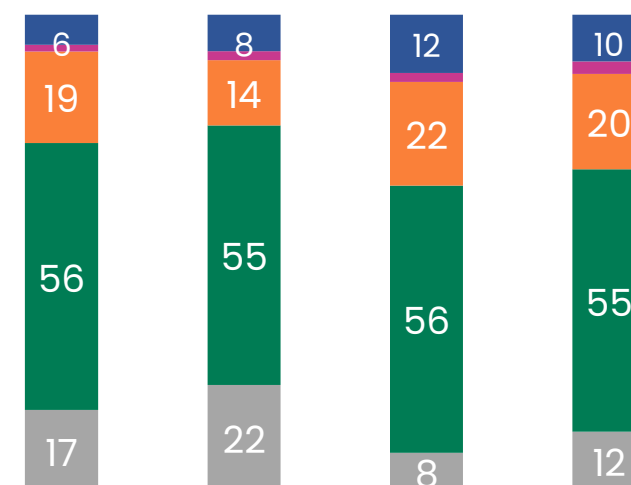
Somewhat not proud/Somewhat weak

Very proud/Very strong

Not proud at all/Very weak

Somewhat proud/Somewhat strong

SENSE OF BELONGINGNESS TO THE
COUNTRY AND COMMUNITY, PERCENT



Non-IP

IP

Non-IP

IP

Country

Community

No opinion

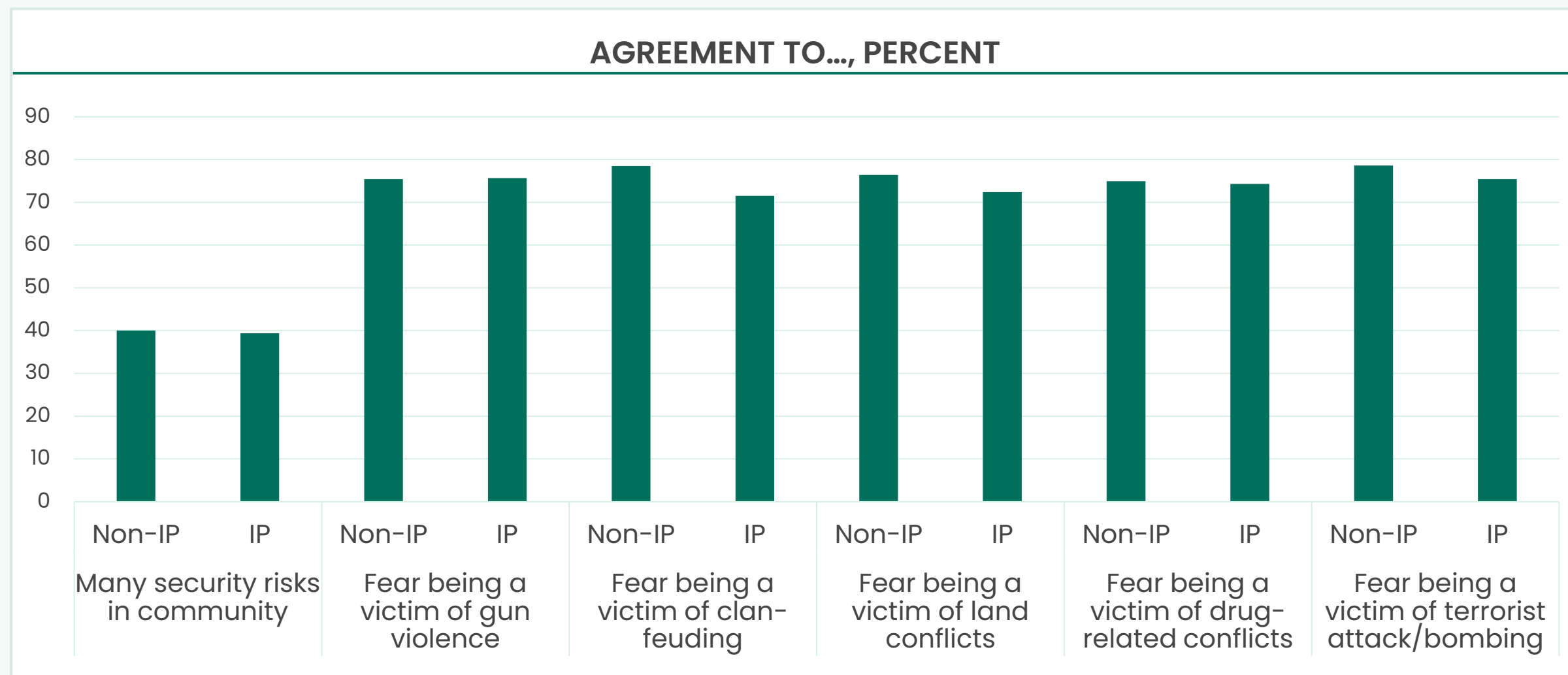
Somewhat weak

Very strong

Very weak

Somewhat strong

Despite reported limited exposure to conflicts, concerns about potential exposure to violence risks are significant



Main findings and next steps

1

IPs appear to lag behind non-IPs in a number of critical dimensions of well-being

2

But many of the challenges faced by IPs are stemming from their geographic location

3

Birthplace can be a significant determinant of unequal opportunities, particularly affecting IP groups because they have lower migration tendencies

4

Mindanao has the highest levels of disparities in education and access to basic services and infrastructure

5

The development of economically disadvantaged regions and reduction of spatial inequalities are critical for IP and non-IP well-being

6

Further research is necessary to delve deeper into the root causes of these inequalities and inform policy interventions to improve IPs' living conditions





NO DATA, STORY

Indigenous Peoples in the Philippines

Thank you! Salamat po



WORLD BANK GROUP
Social Sustainability & Inclusion