Foreign climate policy and domestic industry adjustment

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Motivation

- Amid weak international cooperation necessary climate efforts are likely to keep on taking the form of unilateral policy
- More ambitious unilateral policy based on carbon pricing for domestic production may face challenges in terms of acceptability and effectiveness
 - ► loss of competitiveness of the Energy-Intensive and Trade-Exposed Industries (EITEs)
 - perceived unfair treatment of domestic producers
 - ► carbon leakage: shift of production to jurisdictions with no/lower carbon pricing

Motivation

- Pricing carbon at the border, Border Carbon Adjustment (BCA), as a complement to carbon pricing on domestic production
 - Import adjustment: carbon tariffs (M)
 - Export adjustment: rebates on carbon pricing (X)

BCA considerations

- Implementing economy
 - level the playing field for EITEs (X/M)
 - reduce carbon leakage (X/M)
 - spur abatement in other countries (M)

Motivation

BCA considerations

- Implementing economy
 - ▶ spur abatement in other countries [?]
- Other countries
 - effect on domestic industry
 - ► policy response

This paper

- Adopt the perspective of a SOE (Colombia) facing impending BCA by partners
- Effect of BCA on domestic industry
- Scope for domestic climate policy to reduce exposure to BCA?
 - ► irrespective of climate considerations, does the (announcement of) BCA by trade partners justify the earlier/more ambitious implementation of domestic climate policy?
- Framework: Trade adjustment dynamics model
 - distinguish between immediate and long-run impacts
 - ▶ account for sluggishness: production/export costs (entrants and incumbents), installed capital

Related literature

- Tariffs as instruments in the optimal unilateral policy mix: Markusen (1975); Hoel (1996); Hémous (2016); van der Ploeg (2016)
- Efficiency of alternative BCA designs and effectiveness in reducing carbon leakage / merits of different configurations: e.g., Böhringer, Bye, Fæhn, and Rosendahl (2012); Larch and Wanner (2017)
 - ▶ firm heterogeneity Balistreri and Rutherford (2012); Balistreri, Böhringer, and Rutherford (2018)
- Impact of BCA on own industry: Böhringer, Müller, and Schneider (2015)
- Strategic responses to (the threat of) BCA implementation: Böhringer, Carbone, and Rutherford (2016)
- Trade and firm dynamics: Alessandria, Arkolakis, and Ruhl (2021); Alessandria, Choi, and Ruhl (2021); Alessandria and Avila (2020); Melitz (2003)

Setup

Structure

- 3 economies: SOE, ROW₁ (climate conscious), ROW₂
- same 4-layered production
 - Final goods (consumption and investment)
 - * Produced combining two intermediates
 - Intermediates 2 sectors: clean and dirty
 - * Produced using multiple varieties of (domestic and foreign) sector-specific inputs
 - ► Sector-specific inputs
 - $\star\,$ Produced using labor, materials, sector-specific capital, and fossil energy
 - $\star\,$ Dirty inputs are more energy intensive
 - ► Fossil Energy

Setup



Setup - Intermediate goods: clean and dirty

- Multiple varieties of sector-specific inputs are used in the production of each intermediate
- ${\, \bullet \, }$ A variety is identified by the input producer's productivity a and export status ex
 - ▶ From country *i*'s perspective: $ex_i \in \{non, new, old\}$; $ex_j \in \{new, old\}$

$$\max_{\mathbf{Y}^s} P^s_i X^s_i - \sum_{ex_i} \int P^s_{ii}(a, ex_i) Y^s_{ii}(a, ex_i) \phi(a) da - \sum_{j \neq i} \tau^s_{ij} \sum_{ex_j} \int P^s_{ij}(a, ex_j) Y^s_{ij}(a, ex_j) \phi(a) da,$$

subject to

$$X_n^s = \bigg(\sum_n (\omega_{i,n}^s)^{\frac{1}{\theta_s}} \sum_{ex_n} \int \left(Y_{in}^s(a,ex_n)\right)^{\frac{\theta_s-1}{\theta_s}} \phi(a) da \bigg)^{\frac{\theta_s}{\theta_s-1}}$$

• $\tau_{ij}^s \ge 1$: tariffs to s-specific produced in j and exported to i

• BCA: unilateral increase by ROW_1 to the tariff on dirty inputs imports

Setup - Sector specific inputs

Production decision



Setup - Sector specific inputs

Export decision



Intra-temporal problem of an input producer with productivity a and prior export status ex

$$\max_{\mathbf{P}^{s}, ex'} P_{ii}^{s}(a, ex) Y_{ii}^{s}(a, ex) + ex' \sum_{j \neq i} P_{ji}^{s}(a, ex) \frac{Y_{ji}^{s}(a, ex)}{Y_{ji}^{s}(a, ex)} - \left(W_{i}l_{i}^{s} + R_{i}^{s}k_{i}^{s} + \tau_{i}^{z}P^{z}z_{i}^{s} + P_{i}^{M_{s}}m_{i}^{s} + W_{i}f_{p,i}^{s} + ex'W_{i}f_{ex,i}^{s} \right),$$

subject to

$$\begin{split} Y_i^{CD,s} &= (k_i^s)^{\alpha_i^s} (l_i^s)^{\kappa_i^s} (m_i^s)^{1-\alpha_i^s - \kappa_i^s}, \\ Y_i^s &= a^{\frac{1}{\theta_s - 1}} \left[(1 - \omega_i^{y,s})^{\frac{1}{\gamma_i^s}} (Y_i^{CD,s})^{\frac{\gamma_s - 1}{\gamma_s}} + (\omega_i^{y,s})^{\frac{1}{\gamma_i^s}} z_{i,s}^{\frac{\gamma_i^s - 1}{\gamma_i^s}} \right]^{\frac{\gamma_i^s}{\gamma_i^s - 1}}, \end{split}$$

and

$$Y_i^s = Y_{ii}^s + ex'\xi_{ex,ij}^s Y_{ji}^s.$$

This paper

Viewpoint of SOE (Colombia) facing impending BCA by partners

- Effect of BCA on domestic industry
- Scope for domestic climate policy to reduce exposure to BCA?
 - ► irrespective of climate considerations, does the risk of BCA introduction by partners justify the earlier/more ambitious implementation of domestic climate policy?

Data & Calibration

- Calibrate the SOE to the Colombian manufacturing sector
- Reclassify data in two sub-sectors
 - Dirty (high risk of carbon leakage according to the EU CBAM)
 - Clean (rest)
- Main data sources
 - ► 2019 Manufacturing Census (firm level) [MC]
 - ► 2010 Input-Output Matrix (sector level) [IO]
- Targeted moments
 - ► Trade Openness [IO]
 - Fraction of (new/old) exporters [MC]
 - Sales premium of exporters [MC]
 - Share of exports of new exporters [MC]
 - calibrated parameters:
- Other moments
 - Cross-sector share of materials (λ^M) [IO]
 - Sector shares final goods (ω^c, ω^K) [IO]

Policy Exercises

- SOE and two other economies ROW_1 and ROW_2
 - ► ROW₁ climate conscious coalition: announces a tariff increase on dirty sector imports in 10yrs (and implements it)
- 2-alternative BCA designs
 - ► Unconditional tariff hike: tariff remains constant at new higher level
 - ► Tariff hike **conditional** on (fossil) domestic policy: tariff increase is inversely proportional to domestic tax on fossil energy (such that **effective tax** on Z equalizes)
- Policy Response by *SOE*
 - No policy adjustment
 - ► Increase domestic tax on fossil energy: (tighter) climate policy

Results - BCA without SOE policy response

intermediates: clean and dirty



Results - Unconditional BCA with SOE policy response

intermediates: clean and dirty



Results - Conditional BCA with SOE policy response

intermediates: clean and dirty



Results - Welfare Comparison: Static V. Dynamic

Static change in consumption:

$$\Delta C_{ss} = \ln(C_{new}/C_0) * 100$$

Dynamic change in consumption:

$$\Delta C_{dym} = \sum_{t=0}^{\infty} \beta^t \ln(C_t/C_0) * 100$$

			Relative	
Scenario	Static	Dynamic	Static	Dynamic
BCA	-1.64	-1.48		
Uncond. $BCA + Pol$	-1.69	-1.50	1.03	1.01
Cond. BCA $(.50) + Pol$	-1.99	-1.39	1.21	0.94

Results - Welfare Comparison: Static V. Dynamic

Static change in consumption:

$$\Delta C_{ss} = \ln(C_{new}/C_0) * 100$$

Dynamic change in consumption:

$$\Delta C_{dym} = \sum_{t=0}^{\infty} \beta^t \ln(C_t/C_0) * 100$$

			Relative	
Scenario	Static	Dynamic	Static	Dynamic
BCA	-1.64	-1.48		
Cond. BCA $(.75) + Pol$	-2.25	-1.35	1.09	0.97
Cond. BCA $(.50)$ + Pol	-1.99	-1.39	1.21	0.94
Cond. BCA $(.25)$ + Pol	-1.78	-1.44	1.37	0.91

Conclusions

- Effect of BCA on SOE's economy
 - Sectoral re-composition (dirty to clean) partially mitigates the negative effect of targeted BCA (but it takes time)
 - Relevance of dynamics
 - * overshooting in aggregate responses (graduality in response)
- Policy response by SOE
 - Unconditional tariff adjustment: domestic policy makes things worse
 - ► Conditional tariff adjustment ('true' BCA): domestic policy results in welfare improvement
 - Relevance of dynamics
 - \star transition smoothing
 - $\star\,$ overall welfare evaluation may reverse
 - ► Conditionality reverses the sectoral support for domestic climate policy (PE considerations?)

$\mathsf{Current}/\mathsf{next\ steps}$

- Calibration refinement
- Alternative BCA design
 - Result based
- Comparison of different tax levels
- Alternative scenarios
 - Reaction by ROW_2
 - ► Anticipation V. Surprise

Thank you

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Model Implied Moments

Small Open Economy

Moment	Clean	Dirty
Trade Openness	0.35	0.38
Share of exporters (/all)	0.25	0.28
Share of new exporters (/exporters)	0.40	0.45
Sales premium exporters (avg./avg. all)	2.0	1.8
Share of exports (new)	0.2	0.2

Table 1: Moments SOE

Back

Setup - Final goods production Consumption

$$\max_{X_i^{c,s}} P_i^c C_i - \sum_s P_i^s X_i^{c,s},$$

subject to

$$C_i = \left(\sum_{s} \left(\omega_i^{c,s}\right)^{\frac{1}{\theta}} \left(X_i^{c,s}\right)^{\frac{\theta-1}{\theta}}\right)^{\frac{\theta}{\theta-1}}.$$

Investment

$$\max_{X_{i}^{K_{s+,s'}}} P_{i}^{K_{s+}} I_{i}^{s+} - \sum_{s'} P_{i,t}^{s'} X_{i}^{K_{s+,s'}},$$

subject to

$$I_{i,t}^{s+} = \left(\sum_{s'} \left(\omega_i^{K_{s+,s}}\right)^{\frac{1}{\sigma_{s+}}} \left(X_{i,t}^{K_{s+,s}}\right)^{\frac{\sigma_{s+}-1}{\sigma_{s+}}}\right)^{\frac{\sigma_{s+}}{\sigma_{s+}-1}}.$$

 $X_i^{c,s}$: intermediate $s \in \{clean, dirty\}$ used to produce the consumption good $X^{K_{s+,s}}$: intermediate s used to produce the investment good $s+ \in \{clean, dirty, energy\}$

Setup - Materials and intermediate demand Materials

$$\max_{X_i^{M_s,s}} P_i^{M_s} M_i^s - \sum_{s'} P_{i,t}^{s'} X_i^{M_s,s'},$$

subject to

$$M_{i,t}^{s} = \left(\sum_{s'} \left(\lambda_{i}^{M_{s,s'}}\right)^{\frac{1}{\sigma_{m,s}}} \left(X_{i,t}^{M_{s,s'}}\right)^{\frac{\sigma_{m,s}-1}{\sigma_{m,s}}}\right)^{\frac{\sigma_{m,s}-1}{\sigma_{m,s}-1}}$$

.

 $X_i^{M_{\boldsymbol{s},\boldsymbol{s}'}}$: intermediate \boldsymbol{s}' used to produce materials specific to \boldsymbol{s}

Demand for intermediate *s*

$$X_{i}^{s} = X_{i}^{c,s} + \sum_{s+} X_{i}^{K_{s+,s}} + \sum_{s'} X_{i}^{M_{s',s}}$$

Setup - Intermediate goods: clean and dirty

$$\max_{Y_{i,i}^{s}, Y_{i,j}^{s}} P_{i}^{s} X_{i}^{s} - \sum_{ex} \int P_{i,i}^{s}(a, ex) Y_{i,i}^{s}(a, ex) \phi(a) da - \sum_{j \neq i} \tau_{i,j}^{s} \sum_{ex^{*}} \int P_{i,j}^{s}(a, ex^{*}) Y_{i,j}^{s}(a, ex^{*}) \phi(a) da,$$

subject to

$$X_i^s = \left(\sum_j (\omega_{i,j}^s)^{\frac{1}{\theta_s}} \sum_{ex} \int \left(Y_{i,j}^s(a, ex)\right)^{\frac{\theta_s - 1}{\theta_s}} \phi(a) da\right)^{\frac{\theta_s}{\theta_s - 1}}.$$

 $\tau_{i,j}^s \ge 1$: tariffs to s-specific inputs exported from j to i BCA: unilateral increase by ROW_1 to the tariff on dirty inputs imports

Intra-temporal problem of an input producer with productivity a and prior export status ex

$$\begin{split} & \max_{\mathbf{P}^{s},\,ex'} P^{s}_{ii}(a,ex) Y^{s}_{ii}(a,ex) + ex' \sum_{j \neq i} P^{s}_{ji}(a,ex) Y^{s}_{ji}(a,ex) \\ & - \left(W_{i}l^{s}_{i} + R^{s}_{i}k^{s}_{i} + \tau^{z}_{i}P^{z}z^{s}_{i} + P^{M_{s}}_{i}m^{s}_{i} + W_{i}f^{s}_{p,i} + ex'W_{i}f^{s}_{ex,i} \right), \end{split}$$

subject to

$$\begin{split} Y_i^{CD,s} &= (k_i^s)^{\alpha_i^s} (l_i^s)^{\kappa_i^s} (m_i^s)^{1-\alpha_i^s-\kappa_i^s}, \\ Y_i^s &= a^{\frac{1}{\theta_s-1}} \left[(1-\omega_i^{y,s})^{\frac{1}{\gamma_i^s}} (Y_i^{CD,s})^{\frac{\gamma_s-1}{\gamma_s}} + (\omega_i^{y,s})^{\frac{1}{\gamma_i^s}} z_{i,s}^{\frac{\gamma_i^s-1}{\gamma_i^s}} \right]^{\frac{\gamma_i^s}{\gamma_i^s-1}}, \end{split}$$

and

$$Y_i^s = Y_{ii}^s + ex'\xi_{ex,ij}^s Y_{ji}^s.$$

The value of an active firm is given by

$$V_{s}^{i}(ex', a, ex) = \pi_{i}^{s}(a, ex) - W_{i}f_{p,i}^{s} - ex'W_{i}f_{ex,i}^{s} + n_{i}Q_{i}EV_{i}^{s}(ex'),$$

- $\pi^s_i(a,ex)$: maximized intra-temporal (variable) profits
- $Q_{i,t} = \beta E_t U'(C_{i,t+1})/U'(C_{i,t})$: stochastic discount factor
- $1 n_i$: exo. exit rate
- ${\ \circ \ } EV^s_i(ex'):$ expected value of a firm with current export status ex'

The value of an active firm is given by

$$V_{s}^{i}(ex', a, ex) = \pi_{i}^{s}(a, ex) - W_{i}f_{p,i}^{s} - ex'W_{i}f_{ex,i}^{s} + n_{i}Q_{i}EV_{i}^{s}(ex'),$$

- $\pi^s_i(a,ex):$ maximized intra-temporal (variable) profits
- $Q_{i,t} = \beta E_t U'(C_{i,t+1})/U'(C_{i,t})$: stochastic discount factor
- $1 n_i$: exo. exit rate
- ${\ \circ \ } EV^s_i(ex'):$ expected value of a firm with current export status ex'

Productivity thresholds for: non-exporters, new exporters, and old exporters:

- Marginal producer: $\pi_i^s(a_{p,i}^s, 0) = W_i f_{p,i}^s$; $a_{p,i}^s$, productivity threshold to produce
- Marginal exporters: $V_i^s(1, a_{ex,i}^s, ex) = V_i^s(0, a_{ex,i}^s, ex)$; $a_{ex,i}^s$, productivity threshold to export given prior status ex

Setup - Fossil Energy

$$\max_{L_i^z, Z_i^{ed}} P^z Z_i - W_i L_i^z - R_i^z K_i^z - P_i^{z,e} Z_i^{ed},$$

subject to

$$Z_i = (L_i^z)^{1 - \alpha_{z,i} - \mu_{z,i}} (K_i^z)^{\mu_{z,i}} (Z_i^{ed})^{\alpha_{z,i}}.$$

- Fossil energy, Z, is tradable
- Z^{ed} : Endowment of (raw) fossil resource flow