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THE WORLD BANK

Washington, D.C.

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The World Bank

1818 H Street NW

Washington DC 20433

Telephone: 202-473-1000

Internet: www.worldbank.org

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1972/74
LI - UN FUND FOR POPULATION ACTIVITIES
(UNFPA) I



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1056015
A1994-051 Other #: 32 Box # 210321B
United Nations Fund for Population Activities [UNFPA] - Liaison File - Volume 01

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THIS FILE IS CLOSED AS OF DEC. 31, 1972
FOR FURTHER CORRESPONDENCE PLEASE SEE VOL. II

Population Fund (UN)

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/7

12 December 1972

Dear Dr. Kanagaratnam,

.....

Enclosed are the blank conversion sheets addenda to the conversion turn-around documents previously sent on 8 December, and for the purpose described in the "Instructions For Conversion To The New Format Budget For UNFPA Projects Continuing Beyond 1972": Miscellaneous Remarks-4.

Yours sincerely,

Rafael M. Salas
Executive Director, UNFPA

Dr. K. Kanagaratnam, Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

Original to: Population Fund
DEC 22 1972 Communications Section

D.K. Magorathum.

I thought we
were all squared
away in Am.
Do their letter perhaps
out of date? On the face
if I don't see why we
couldn't agree on NAPP
funding or Sales
proposed terms.

MICHAEL L. HOFFMAN

LI Population Fund (UN)

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/IBRD
FPA/551/IRA/GEN

12 December 1972

Dear Mr. Demuth,

As you are aware, we have on several occasions discussed modalities of collaboration and coordination between UNFPA and IBRD in supporting Governments' efforts in the field of population activities with a view to eliminating duplication and minimizing overlapping. We feel that in the population field, it is essential to establish principles of division of labour that should apply to the type of support each of our organizations should concentrate on in rendering assistance to developing countries. More specifically, I wish to bring to your attention the case of Iran.

On several occasions there has been discussions between members of our staff on the type of assistance each of our organizations could effectively render to Iran. We have indicated that under the UNFPA/Government of Iran agreement of November 1971, we have substantial support directed towards establishment of a Central Management and Implementation Unit in the Family Planning Organizations of the Ministry of Health. This unit is designed to serve as the central project focus responsible for the effective management and supervision of the family planning activities under the national programme. This component is of particular importance to ensure adequate management of the national programme and proper utilization and coordination of the external aid channelled to this sector.

It is our understanding that the Government of Iran has now requested IBRD for assistance in carrying out a management survey. This was discussed by your staff members with our field coordinator in Iran, as well as here in New York, where we pointed out that should the Bank respond to this request it would be a clear case of duplication and overlapping of activities. We would therefore like to suggest that you consider the possibility of UNFPA financing the management survey on the understanding that the terms of reference for this project would be jointly prepared by IBRD and UNFPA and that the results of the study would be made available to the United Nations system in general. Our rules and regulations do not preclude sub-contracting such a survey to an outside firm, the selection of which could also be done in consultation with IBRD.

Mr. Richard H. Demuth
Director, Development Services Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

1...
DEC 20 1972

THE UNITED STATES OF AMERICA
DEPARTMENT OF STATE
WASHINGTON, D.C. 20520



INTERNATIONAL BANK FOR RECONSTRUCTION
AND DEVELOPMENT
WASHINGTON, D.C. 20540

11 December 1973

Mr. Richard H. Denton
Director, Development Services Department
International Bank for Reconstruction
and Development
1818 K Street, N.W.
Washington, D.C. 20540

Dear Mr. Denton:

As you are aware, we have on several occasions discussed possibilities of collaboration and coordination between UNCTAD and UNDP in supporting Governments' efforts in the field of population activities with a view to eliminating duplication and minimizing overlapping. We feel that in the population field, it is essential to establish principles of division of labor that should apply to the type of support each of our organizations should concentrate on in rendering assistance to developing countries. More specifically, I wish to bring to your attention the case of Iran.

On several occasions there has been discussion between members of our staff on the type of assistance each of our organizations could effectively render to Iran. We have indicated that under the UNCTAD/Government of Iran agreement of November 1971, we have undertaken support directed towards establishment of a Central Management and Implementation Unit in the family planning organization of the Ministry of Health. This unit is designed to serve as the central project team responsible for the effective management and supervision of the family planning activities under the national programme. This component is of particular importance to ensure adequate management of the national programme and proper utilization and coordination of the external aid channeled to this sector.

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Mr. Richard H. Denton
Director, Development Services Department
International Bank for Reconstruction
and Development
1818 K Street, N.W.
Washington, D.C. 20540

RECEIVED

REC-11-11

UNITED NATIONS
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES
POUR LE DÉVELOPPEMENT

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

- 2 -

We are given to understand that the Government would not object, in fact, would welcome, that UNFPA takes over the management survey thus charging the activity to a "grant" rather than a loan.

I would appreciate receiving your reaction to this proposal and I look forward to our next meeting where we can specifically discuss the different areas of activity on which each of our organizations could concentrate.

Yours sincerely,


Rafael M. Salas
Executive Director

DEC 20 1972

Population Fund (UN)

Form No. 27
(3-70)

INTERNATIONAL DEVELOPMENT
ASSOCIATION

INTERNATIONAL BANK FOR
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL FINANCE
CORPORATION

OUTGOING WIRE

TO: KITTANI
UNATIONS
NEW YORK

DATE: NOVEMBER 27, 1972

CLASS OF SERVICE: TELEX

COUNTRY: USA

TEXT:
Cable No.:

BANK HAS NO COMMENTS ON PART OF SECGEN'S INTERIM REPORT ON UNFPA QUOTED
YOUR 250 OF NOVEMBER 22

HOFFMAN
INTBAFRAD

NOT TO BE TRANSMITTED

AUTHORIZED BY:
NAME MICHAEL L. HOFFMAN/pnn *M.L.H.*
DEPT. DEVELOPMENT SERVICES
SIGNATURE _____
(SIGNATURE OF INDIVIDUAL AUTHORIZED TO APPROVE)
REFERENCE:

CLEARANCES AND COPY DISTRIBUTION:
cc: Dr. Kanagaratnam (cleared with)
Mr. Franco

For Use By Communications Section

ORIGINAL (File Copy)
(IMPORTANT: See Secretaries Guide for preparing form)

Checked for Dispatch: *[Signature]*

DISPATCHED

REFERENCE

SIGNATURE OF INDIVIDUAL AUTHORIZED TO SIGN

DATE

DEPARTMENT

DISPATCHED

NAME

MICHAEL P. HOBBS

Nov 27 1 41 PM 1972

MR. HENCO

DI. KENNEDY (STANDARD)

AUTHORIZED BY

COMMUNICATIONS

COMMUNICATIONS AND COPY DISTRIBUTION

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TELETYPE
HOBBS

TO: DIRECTOR OF FBI

FROM: SAC, NEW YORK (100-100000) (P)

CLASSIFICATION

CONTROL

NEW YORK
COMMUNICATIONS
SECTION

CLASSIFICATION
CONTROL

DATE: NOVEMBER 27 1972

COMMUNICATIONS

INFORMATIONAL RELATIONS DIVISION	RECOMMENDATION AND PREPARATION DIVISION	COORDINATION DIVISION
-------------------------------------	--	--------------------------

Population Fund (UN)

INCOMING CABLE

DATE AND TIME OF CABLE: **NOVEMBER 22, 1972**

LOG NO.: **135 TELEX /24**

TO: **INTBAFRAD**

FROM: **UNATIONS NEW YORK**

ROUTING	
ACTION COPY:	MR. MCNAMARA
INFORMATION COPY:	MR. FRANCO-HOLGUIN POPULATION PROJECTS
DECODED BY:	

TEXT: **250 MCNAMARA COPY FRANCO-HOLGUIN**

SEGREN IN ACCORDANCE WITH RESOLUTION 2815 (XXVI) MUST SUBMIT A REPORT ON UNFPA TO GENERAL ASSEMBLY FOR CONSIDERATION BY SECOND COMMITTEE LATE NEXT WEEK. I WOULD THEREFORE APPRECIATE THAT ANY COMMENTS YOU MAY HAVE ON THE SUBSTANTIVE PART OF INTERIM REPORT QUOTED BELOW BE CABLED TO REACH ME BY TUESDAY 28 NOVEMBER.

"PARA SEVEN. THE SECRETARY GENERAL PROPOSED TO THE ADVISORY BOARD OF UNFPA, WHICH HE HAD ESTABLISHED IN 1970, THAT IT REVIEW THE PROGRESS OF THE FUND AND RECOMMEND IMPROVEMENTS IN ITS FUNCTIONS OR ADMINISTRATION. THIS REVIEW HAS BEEN CONDUCTED BY A COMMITTEE OF THE ADVISORY BOARD, WHICH HAS SUBMITTED A REPORT TO THE SECRETARY-GENERAL CONTAINING SEVERAL RECOMMENDATIONS

PARA EIGHT. DURING THE SAME PERIOD, THE ADMINISTRATOR OF UNDP AND THE EXECUTIVE DIRECTOR OF UNFPA HAVE REORGANIZED THE ADMINISTRATION OF THE FUND WITH A VIEW TO ACHIEVING GREATER EFFICIENCY IN REGARD TO PROGRAMMING OF FUNDS AND IMPLEMENTATION OF PROJECTS

PARA NINE. THE SECRETARY-GENERAL HAS HAD THE OPPORTUNITY TO REVIEW WITH THE CHAIRMAN OF THE COMMITTEE OF THE ADVISORY BOARD OF UNFPA THE VARIOUS RECOMMENDATIONS CONTAINED IN THAT REPORT. PENDING A FULLER CONSIDERATION OF OTHER ASPECTS OF THE QUESTION, AND FURTHER CONSULTATION WITH THE AGENCIES CONCERNED, THE SECRETARY-GENERAL SUBMITS THE FOLLOWING INTERIM RECOMMENDATIONS IN REGARD TO THE FUTURE ADMINISTRATION OF THE FUND, WHICH IN HIS VIEW REQUIRE URGENT ACTION BY THE GENERAL ASSEMBLY

I N C O M I N G C A B L E

DATE AND TIME
OF CABLE:

LOG NO. :

TO:

FROM:

R O U T I N G

ACTION COPY:

INFORMATION
COPY:

DECODED BY:

PAGE TWO

TEXT: PARA (A) THE UNITED NATIONS FUND FOR POPULATION ACTIVITIES HAS NOW REACHED A SIZE AND A RANGE OF ACTIVITIES WHICH MAKE ADVISABLE TO CHANGE THE CHARACTER OF THE FUND FROM A TRUST FUND OF THE SECRETARY-GENERAL INTO A FUND ESTABLISHED UNDER THE AUTHORITY OF THE GENERAL ASSEMBLY, TO BE CALLED THE UNITED NATIONS POPULATION FUND (UNPF)

PARA (B) UNPF WOULD RETAIN ITS SEPARATE IDENTITY AND CONTINUE TO OPERATE WITH THE MAXIMUM FLEXIBILITY

PARA (C) UNPF SHOULD CONTINUE TO BE ADMINISTERED BY THE ADMINISTRATOR OF UNDP, SO THAT ITS INPUTS ARE INTEGRATED INTO THE BROADER PROGRAMME OF ECONOMIC AND SOCIAL DEVELOPMENT FINANCED BY UNDP

PARA (D) THE FUND SHOULD REPORT TO THE GOVERNING COUNCIL OF UNDP AND BE GUIDED BY IT, OR A COMMITTEE THEREOF COMPOSED OF MEMBER STATES DIRECTLY INTERESTED IN POPULATION ACTIVITIES

PARA (E) THE FUND SHOULD CONTINUE TO WORK IN THE CLOSEST CO-OPERATION WITH THE INSTITUTIONS AND AGENCIES WITHIN THE UNITED NATIONS SYSTEM WHICH ARE CONCERNED WITH ITS ACTIVITIES AND SEEK THEIR ASSISTANCE TO THE FULLEST EXTENT IN IMPLEMENTING ITS PROGRAMME AND PROJECTS

PARA (F) TO PERMIT LONGER TERM PLANNING BY UNPF AND COLLABORATING COUNTRIES, GOVERNMENTAL AND NON-GOVERNMENTAL ORGANIZATIONS, THE FUND SHOULD BE GOVERNED BY FUNDING PRINCIPLES SIMILAR TO THOSE OF UNDP, WHICH WOULD PERMIT THE USE OF

INCOMING CABLE

DATE AND TIME
OF CABLE:

LOG NO.:

TO:

FROM:

TEXT:

ROUTING

ACTION COPY:

INFORMATION
COPY:

DECODED BY:

PAGE THREE

ADVANCE COMMITMENTS OF FUNDS AGAINST ANTICIPATED VOLUNTARY
CONTRIBUTIONS FROM MEMBER STATES, INSTEAD OF THE "FULL FUNDING"
OF LONG-TERM PROJECTS REQUIRED OF A TRUST FUND".

KITTANI

SC

SECTION
COMMUNICATIONS
NOV 5 3 11 61 1955

Nov 24 3 11 PM 1972

COMMUNICATIONS SECTION

INLET

OF THE...
...
...

TEXT:

INLET

FROM:

TO:

OR ON:

OF CABLE:
DATE AND TIME

DECODED BY: COPY: INFORMATION ACTION COPY:
110111

INCOMING CABLE

File - C-1065
Population Fund

Dr. Kanagaratnam

October 30, 1972

M. N. Maraviglia *MM*

Attendance at UNFPA Interagency Consultative Committee Meeting,
New York - Back-to-Office Report

1. In accordance with Terms of Reference of 3 October, 1972, I attended four sessions of the UNFPA, ICC and Program Consultative Committee meetings on October 4 and 5, 1972. Mr. Hoffman and Mr. Baldwin attended the PCC meeting on October 5 and 6, 1972.
2. At the October 4 session, Mr. Gille presented a review of major projects and programs by country. He informed the meeting that a mission was scheduled for Egypt within the next two weeks to review the second year of operations and to develop a one-year program for use of funds, as well as a long-term plan. (Details on all other projects is contained in the document, UNFPA/PCC/V/2, August 2, 1972).
3. Mr. Keppel then reviewed the process of recruiting coordinators. He indicated that 24 posts have been created of which 6 are in process of recruitment, 3 are in position and 2 en route to their assignments. In an effort to alleviate the recruitment delays for UNFPA personnel and project advisors, a post has been created recently in the UN Personnel Office for a personnel officer to work full-time in recruitment of population specialists. The question of slow disbursement was brought up by Mr. Salas asking the participants for suggestions as to how to accelerate implementation. In answer to this Dr. Zahra indicated his concern that too much emphasis was put on the dollar target with relative disregard for program quality and that considerable work is being done by the implementing agencies on UNFPA projects which is not reflected in progress reports. Dr. Zahra also mentioned that WHO has now a roster listing specialists that they can use for UNFPA and IBRD missions. There was consensus among agencies that the main cause of delays in projects were difficulties in recruiting advisors. Miss Ulla Olin from the Program Policy Division, UNDP, suggested that the Fund should tackle recruitment of consultants for projects by first setting priorities and then trying to solve problems case by case using either foreign advisors (traditional way), national professionals or in some cases, young P2's from Headquarters. Mr. Salas informed that a position had also been created at UNDP for a professional with wide connections in the population field to develop a roster of population specialists, but so far no suitable person had been found for such a position.

4. On the question of reporting, Mr. Keppel indicated that two types of reports would be used (a) financial reports and (b) project implementation reports. Forms and procedures for financial reports had been discussed in the previous day's session with the implementing agencies. A modified reporting form has been given now to agencies for a six-month trial. The agencies (ILO, UNESCO) were of the opinion that forms were too elaborate for small projects. An annual report is now being prepared by UNFPA and it will be sent to the agencies for comments in December. It is planned to be published in March.

5. Another matter of special interest to the Bank's work in population projects, was the information given by Mr. Salas that UNFPA is prepared to finance project preparation; however, it was not clear at the meeting whether the concept of preparation work for the benefit of countries, independent of subsequent sources of project financing, was being understood by the Fund staff. Subcontracting with universities or private firms for project preparation was mentioned as a desirable possibility.

6. At the PCC meeting Messrs. Salas and Keppel presented the UNFPA financial statement. As of August 31, 1972 cumulative allocations for 1972 amounted to \$42.4 million of which 26.1 (or 62%) remained undrawn. During 1969-71 there had been \$33 million allocations of which \$10.5 million (or 32%) remained undrawn. Mr. McDonald from the U.S. delegation expressed the concern of his Government for this, in his words, serious situation. He added that UNFPA was in a crisis and should try to find definite solutions to this problem. On this question he thought that the Fund should feel free to use any executing agency, inside or outside the UN system. Implementing agencies were asked for explanations to slow cash withdrawals, but no strong defense was presented. Dr. Zahra from WHO recognized that there had been some overprogramming on their part, but that the agency's capacity could not be disproportionately diverted to population and family planning, in detriment to other programs. Other implementing agencies were even more vague in their justifications for delays. The underlying cause of implementation delay - insufficient project preparation - was not adequately dealt with at the meeting although mention was made again by Mr. Salas of the decision to finance project preparation activities.

7. Inadequate or slow progress in training in population and family planning was another item discussed. Mr. McDonald said that there had been shameful lack of action among the UN system agencies on population training. Mr. Gille indicated that the Fund is financing many separate training activities. Mr. Carl Werhen (Sweden) expressed the view that the Fund is the qualified agency to lay the basis for a comprehensive training plan. To Mr. Salas' question of the types of personnel that should be trained, Mr. Ravenholt (U.S.) answered that

October 30, 1972

the selection of suitable, active and alert individuals was more important than the type of training they received. Mr. Salas indicated that until ECOSOC deals with this problem, the Fund cannot do much about the lack of definition in this field, due to legal problems. He mentioned that for the next PCC meeting, UNFPA will prepare a paper describing progress made on population training efforts. The next ICC Meeting will be held on February 7-9, 1973 in New York.

MNMaraviglia/mm

Cleared with and cc: Mr. Zaidan

cc: Mr. Baum
Mr. van der Tak
Mr. Armstrong
Mr. Lithgow
Mr. Engelmann
Mr. King
Mr. Lee
Mr. Lind
Mr. Baldwin
Mr. Hoffman
Mr. Kangle
Dept. File
Div. File
Central File

Population Fund
(UN)

October 18, 1972

Mr. Rafael Salas
Executive Director
United Nations Fund for
Population Activities
485 Lexington Avenue
New York, N.Y. 10017

Dear Mr. Salas:

You will recall that I talked with you briefly just after the final session of the PCC meeting on October 6 concerning the use of UNFPA funds for project preparation activities in developing countries. I raised the question whether the UNFPA is now prepared to finance project preparation activities by the governments of developing countries or whether UNFPA support of this activity will be restricted to the preparation of projects which are intended for UNFPA financing only.

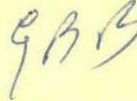
My question to you has a history. We have more than once encountered situations where we felt a potential borrower from the Bank needed outside assistance in project preparation activities before he would have a project sufficiently ready to qualify for a Bank appraisal. We found this, for example, in both Egypt and the Philippines. (In the former case, we wanted to supply about 5 or 6 man-months of consulting assistance; in the Philippines, we would have liked to arrange assistance from a firm specialized in architectural planning in the health sector.) When Mr. Gille and Dr. Sadik visited the Bank on May 5, 1972, for one of the regularly-scheduled reviews of our respective work programs, we asked whether the UNFPA had any funds for this purpose. We were told at that time that the only funds available for project preparation were for projects expected to be put forward for UNFPA financing; it was suggested that funds needed to prepare projects expected to be financed by the Bank might come from the UNDP's funds. We therefore wrote the attached letter to Mr. Myer Cohen, on May 30, 1972. The reply, of 23 August, also attached, does not give us much grounds for encouragement -- in effect we were told that the UNDP's funds are so committed to the poorest 25 countries, and to program activities that have already been agreed on, that governments cannot expect much help from UNDP in the population field. At the IACC/PCC meetings, there was an indication that UNFPA might fill the need which UNDP seems unlikely to meet. I refer specifically to the two-line paragraph on p.2 of the document UNFPA/IACC/VII/8 (5 October 1972); that simple statement could be interpreted as a modification of the policy stated by Mr. Gille and Dr. Sadik when they were here last spring.

October 18, 1972

I hope you will have an opportunity to consider this matter before your visit to Washington in early November. We would very much like to get this matter cleared up soon so that we will be able to tell people in the countries where we find ourselves at work whether or not they can secure modest assistance for project preparation regardless of the potential source of external financing. I know from talking informally with Mr. Claxton that he feels UNFPA is an appropriate source of funds for such purposes. There would, of course, need to be some simple "ground rules" for regulating use of such funds; we feel their amount would be very small. If you have doubts about ruling on this matter in the absence of advice from donors, perhaps this would make an appropriate item for discussion at the next PCC meeting in March.

Dr. Kanagaratnam and I will look forward to discussing this matter further with you when you visit us next month. Incidentally, we had news yesterday that the car in which Dr. Kanagaratnam and Dr. Soewardjono were traveling together in Bali was completely wrecked when it was hit by a truck but that none of the passengers in the car was apparently seriously hurt. It appears to have been a very narrow escape. K.K. will be back here on October 25.

Sincerely,



George B. Baldwin
Deputy Director
Population and Nutrition Projects Department

Attachments

cc: Mr. M.L. Hoffman
IBRD

Mr. Zaidan

UNFPA/POP.

GBBaldwin/jim

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



UNITED NATIONS
NEW YORK

PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/7

6 October 1972

Dear Dr. Kanagaratnam,

..... Attached are the duplicates of the Project Allocation and Delivery Reporting Sheets which had been prepared in the new format for the quarterly Project Delivery Report. (Please refer to the circular memorandum UNFPA/10 dated 27 April 1972).

In the case of projects for which allocations were made prior to 1972, the following modifications have been made:

- i. the total allocation figures appear at the bottom of the component breakdown column.
- ii. in the first column to the right of the components column are the cumulative delivery figures as of 31 December 1971.
- iii. to the right of this column is the column in which the carry-over figures to 1972 have been filled in.

We would appreciate your filling in the cumulative delivery figures for each project through the quarter ending 30 September 1972 in the appropriate column of this form (the third column from the right). The cumulative delivery figures should be filled in according to the component breakdown itemized in the components column on the left side of this sheet.

Yours sincerely,


Rafael M. Salas
Executive Director, UNFPA

Dr. K. Kanagaratnam, Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N. W.
Washington, D.C. 20433

Original of Population Project
Date: 10/13/72
Communications
ation

October 3, 1972

Mr. Halvor Gille
United Nations Fund
for Population Activities
485 Lexington Avenue
New York, N.Y. 10017

Dear Halvor:

I had a talk with Mr. Majid Khan on the draft report of Malaysia and the points mentioned in my covering letter of September 7, 1972. With respect to items which we suggested to be excluded from UNFPA components, Mr. Khan told me that UNFPA is already committed to finance items for school health. The rest he thought could indeed be excluded pending the outcome of negotiations. Further, he suggested that we could drop the adviser for production of health education material for the MOH from the project since the NFPB adviser in the same field could be expected to serve the MOH as well. We have revised the UNFPA component to reflect Mr. Khan's suggestions; the total cost is \$4.48 million instead of \$4.43 million.

The estimated total cost of the Bank component is \$9.1 million; we have agreed with Mr. Sulaiman that the Bank would finance 50% of these costs. Instead of fixing the Bank loan at exactly \$4.45 million we have rounded up this sum to \$4.5 million, a not uncommon practice for the Bank. The fact that this exactly matches your contribution is pure coincidence! In a letter of September 7th, Nafis Sadik asked what components we would intend financing if the Bank loan should go higher than the \$3.2 million foreign exchange cost of Bank-assisted items: the answer, of course, is that we will simply cover some of the domestic costs of the previously-agreed items.

A copy of our "green cover" draft is enclosed for your information. We will proceed next week to secure formal authorization to invite the Government to Washington for negotiations, hopefully to be held during

Mr. Halvor Gille

October 3, 1972

the first week of November. We are of course expecting UNFPA to have an observer present, if it wishes, during the four or five days which negotiations normally require. I should perhaps call your attention particularly to the page of Recommendations (page 20) and ask that if you have any particular views on any of these points, or the way we propose handling them, that you get in touch with us promptly to discuss them. We would want our negotiating position to take into account any such views that you might want to put to us.

With kind regards.

Sincerely yours,



George B. Baldwin
Deputy Director

Population and Nutrition Projects Department

Attachment

Carred with and cc: Mr. Baldwin
cc: Dr. Kanagaratnam
Dr. Kim
Mr. Zaidan
Div. Files
Mr. Sandberg
Mr. Demuth
Mr. Jentgen
IZHusain/rb Mr. Amin-Arsala

MALAYSIA/PNP

Population Fund - (UN) 1065
Official File

Mrs. M. N. Maraviglia

October 3, 1972

K. Kanagaratnam

Del

Seventh Session of the Inter-Agency Consultative Committee Meeting, New York, October 4-5, 1972
Terms of Reference

1. On October 4, 1972, you will proceed to New York to participate on the Bank's behalf in the last two days of the Seventh Session of the Inter-Agency Consultative Committee Meeting of the UNFPA to be held on October 3-5 at the Barclay Hotel, 111 East 48th St., New York City.
2. Mr. Hoffman and Mr. G. Baldwin will attend the meetings of the Program Consultative Committee on Thursday, October 5, 1972 and consequently you will brief him on the earlier meeting and coordinate and work with him during that period.
3. On your return you will prepare a brief back-to-office report.

MNMaraviglia/jmm

cc: Mr. Baum
Mr. van der Tak
Mr. Baldwin
Mr. Zaidan
Mr. Kang
Dept. File
Div. File
Central File

Population Fund (UN)

INCOMING CABLE

DATE AND TIME

OF CABLE: SEPTEMBER 25, 1972

LOG NO.: 66 /25

TO: INTBAFRAD MCNAMARA

FROM: WASHINGTON DC

ROUTING	
ACTION COPY:	MR. MCNAMARA
INFORMATION COPY:	MR. WILLIAM CLARK, EXHIBIT HALL NO. 1
DECODED BY:	

TEXT:

I HOPE YOU MAY FIND APPROPRIATE OPPORTUNITY TO MENTION TO WORLD BANK MEETING THE IMPORTANT ANNOUNCEMENT BY SEC GENERAL WALDHEIM LAST WEDNESDAY OF UN WORLD POPULATION YEAR 1974 AND UN WORLD POPULATION CONFERENCE AUGUST 1974 AS WELL AS THE APPOINTMENT OF ANTONIO CARRILLO FLORES TO BE SEC GENERAL OF THE CONFERENCE YOU MIGHT WISH TO ALSO MENTION YESTERDAY'S CENSUS BUREAU FINDINGS THAT UNITED STATES NOW APPROACHING REPLACEMENT LEVEL 2.1 CHILDREN PER FAMILY MANY THANKS AND REGARDS.

BILL DRAPER

NOTE: MR. CLARK'S OFFICE TELEPHONED A.M. SEPTEMBER 25.

President has seen SC

INCOMING CABLE

DATE AND TIME OF CABLE: SEPTEMBER 22, 1972

LOG NO.: 66 752

TO: INTERNATIONAL FINANCE CORPORATION

FROM: WASHINGTON DC

TEXT:

I HOPE YOU MAY FIND APPROPRIATE OPPORTUNITY TO MENTION TO WORLD BANK MEETING THE IMPORTANT ARRANGEMENT BY SBO GENERAL WASHINGTON LAST WEDNESDAY OF THE WORLD POPULATION YEAR 1974 AND ON WORLD POPULATION CONFERENCE AUGUST 1974 AS WELL AS THE APPOINTMENT OF ANTONIO GARCIA PARRAS TO BE SECRETARY OF THE CONFERENCE YOU MIGHT WANT TO ALSO MENTION YESTERDAY'S GENUS BUREAU FINDINGS THAT UNITED STATES NOW APPROXIMATELY MATCHES JAPAN'S 2.1 CHILDREN PER FAMILY RATE THANKS AND REGARDS.

BILL DWYER

NOTE: MR. CLARK'S OFFICE TELEPHONED 4 P.M. SEPTEMBER 22.

ROUTING
ACTION COPY: MR. MORRIS
INFORMATION: MR. WILLIAM CLARK, EXHIBIT COPY: MAIL NO. 1
DECODED BY:

President has seen

SEP 27 5 05 PM 1972
GENERAL FILES

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



Population Fund
PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 522/1

7 September 1972

Dear Dr. Kanagaratnam:

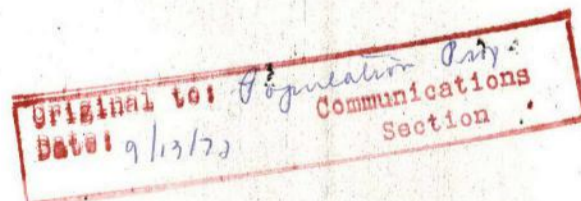
Further to our letter dated 1 September 1972 regarding the Programme Consultative Committee meeting scheduled to be held from 5-6 October in New York, I enclose a copy of the revised Agenda. You will note that I have added a new item (Agenda Item 8 - Training Programmes). The inclusion of this item has been made at the suggestion of one member of the Committee, and an oral presentation will be made at the meeting relating to this item.

Agenda Item 7 "Report of the Review Committee of the UNFPA Advisory Board" has been deleted since the Report will be made directly to the Secretary-General and its findings will not be known before the meeting.

Yours sincerely,

A handwritten signature in black ink, appearing to read 'Rafael M. Salas', written over a horizontal line.

Rafael M. Salas
Executive Director



Population Fund

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK


REFERENCE: FPA/521/1

7 August 1972.

Dear Mr. Zaidan,

I have pleasure in sending herewith the summary of main points discussed at the Inter-Agency Consultative Committee held at United Nations Headquarters in New York from 29 - 30 June 1972.

Yours sincerely,


Rafael M. Salas
Executive Director

Mr. George Zaidan
Population Projects Department
1818 H Street, N.W.
Washington, D.C. 20433

Original to: *Population Proj. Div*
Date: *8-10-72* Communications
Section

SEARCHED
SERIALIZED
INDEXED

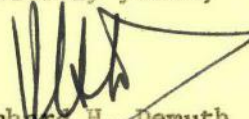
August 1, 1972

Mr. Rafael M. Salas
Executive Director
United Nations Fund for
Population Activities
United Nations, New York 10017

Dear Mr. Salas:

This is with reference to your letters of July 18, 1972, concerning the forthcoming meetings of the Inter-Agency Consultative Committee, October 3-5, 1972, and the Program Consultative Committee, October 5-6, 1972. I am pleased to inform you that the Bank will be represented at the IACC by Mr. George C. Zaidan of the Population and Nutrition Projects Department and at the PCC by Dr. Kandiah Kanagaratnam, Director of the Population and Nutrition Projects Department, and Mr. Michael L. Hoffman, Associate Director of the Development Services Department.

Sincerely yours,



Richard H. Demuth
Director

Development Services Department

MLHoffman/pnn

Chandwick

cc: (Dr. Kanagaratnam/Mr. Zaidan



ROUTING SLIP

Date

NAME

ROOM NO.

MLH

7/28

To Handle

Note and File

Appropriate Disposition

Note and Return

Approval

Prepare Reply

Comment

Per Our Conversation

Full Report

Recommendation

Information

Signature

Initial

Send On

REMARKS

Would you discuss
with KK next week,
please, and let me have
your recommendation.

From

Richard H. Demuth



54

Population Fund

INTERNATIONAL DEVELOPMENT
ASSOCIATION

INTERNATIONAL BANK FOR
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL FINANCE
CORPORATION

OFFICE MEMORANDUM

TO: Messrs. R. Demuth/G.B. Baldwin

DATE: July 26, 1972

FROM: K. Kanagaratnam



SUBJECT: Invitations to meeting UNFPA/Interagency Consultative Committee - October 3-5
Program Consultative Committee - " 5-6

1. The accompanying letters from Rafael Salas of UNFPA, dated July 18 refer to two sequential meetings:

- (i) Interagency Consultative Committee - October 3-5, 1972;
- (ii) Program Consultative Committee - October 5-6, 1972, with the meeting of October 5 being in effect a combined meeting.

The meeting on October 3 of the IACC would involve discussions with budget officers (for this, we must tie in with Controller's though our procedures will be different because we are governed by specific agreements and not drawing grants from them for our operations).

2. The IACC consists of representatives of the UN agencies; the Program Consultative Committee consists of representatives of the donors. At the last meeting of the IACC in late June, Mr. Zaidan represented this Department but I formerly had attended these meetings. The meeting is essentially operational. The Program Consultative Committee last met in February and was attended by Mr. Hoffman and me.

3. Could we discuss who should attend these meetings, after you have read this over.

cc: Messrs. Zaidan -w/cc.inc.
K.G. Gabriel "

KK:bli

UNITED NATIONS
DEVELOPMENT PROGRAMME

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PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 521/1

Dr KK/Lina Keep

18 July 1972

Dear Dr. Kanagaratnam,

As you will see from the enclosed copy of a cable which I am sending today to members of the Inter-Agency Consultative Committee I am convening the next session of the IACC from 3-5 October 1972 inclusive in New York. The last day of the meeting will be a combined session of the IACC and PCC members. I trust that these dates will be convenient for you.

The draft Agenda and relevant documentation are being prepared and will be issued in due course. You will also be informed of the site of the meeting.

Yours sincerely,


Rafael M. Salas
Executive Director

Dr. K. Kanagaratnam
Director
Population Projects Department
IBRD
1818 H Street, N.W.
Washington, D.C. 20433

CABLE

For use of Cable Operations Unit only
Réserve au Groupe de la communication télégraphique

For use of draftee - A remplir par le rédacteur :

Date : 18 July 1972	Draftee - Rédacteur : S.L. TAN/eg	Room - Bureau : LX-2014	Ext. - Poste : 5312
Dept.: UNFPA	Allotment - Compte : 22597-300	File - Dossier : 521/1	


TO:
A:

SEE ATTACHED LIST

PURSUANT TO DECISION OF LAST SESSION IACC I CONVENING
NEXT SESSION WHICH WILL PROVIDE MEETINGS WITH BUDGET OFFICERS
OF AGENCIES AND PCC MEMBERS. I THEREFORE SCHEDULING MEETING
3-5 OCTOBER INCLUSIVE IN NEW YORK ON FOLLOWING BASIS: FIRST DAY
WITH BUDGET OFFICERS SECOND DAY FOR DISCUSSIONS ON WORLD
POPULATION YEAR FINAL DAY WITH PCC. TRUST THESE DATES CONVENIENT.
YOU WILL BE INFORMED SOON OF MEETING SITE. LETTER WITH DRAFT AGENDA
FOLLOWS.

SALAS

Cleared by: _____
Visé par : _____

Authorized by: 
Autorisé par : _____ Signature
Rafael M. Salas, Executive Director, UNFPA
Name and title (please type) -- Nom et qualité (à dactylographier)

KALLAS C DOCTOR
INTERLAB
GENEVA (SWITZERLAND)

ALEXANDER GRAHAM
UNESCO
PARIS (FRANCE)

A ZAIRA
UNISANTE
GENEVA (SWITZERLAND)

W SCRUTE
FOODAGRI
ROME (ITALY)

J YRIART
FOODAGRI
ROME (ITALY)

70.5

Mr. E.K. Hawkins

July 25, 1972

Alexander Stevenson

Terms of Reference - Visit to New York, August 2-4

On August 2 you should proceed to New York to attend the Preparatory Committee for the 1974 World Population Conference at the United Nations.

On your return to the Bank you should prepare an appropriate back-to-office report.

cc: Messrs. Kanagaratnam
Chatenay

A.

PTP

Population Fund

July 21, 1972

Dr. Parker Mauldin
Vice President
The Population Council
245 Park Avenue
New York, N.Y. 10017

Dear Parker:

This is to acknowledge your letter of June 28, 1972, inviting us to write a presentation for Studies in Family Planning on the Bank's Indian and Indonesian projects.

When I was in New York for the UNFPA meeting, I took the opportunity of discussing this further. I have, since returning to Washington, had the opportunity of reviewing your request with my associates, Messrs. Baldwin and Zaidan.

First of all, I would like to confirm that we would be delighted to prepare such a paper for Studies in Family Planning. As I mentioned, and as we have set it out, we believe that the contribution should have three parts - Part 1, a section on the over-all Bank approach to population planning, a thumb-nail review of some of the earlier projects, and a focus on its objectives and techniques in applying its project methodology to Population. This, we believe, is important if we are to get the field to understand Bank operations and how it can make a contribution to the population sector which, as you know, is not too well understood. Parts 2 and 3, which may be combined or separate, would consist of a full description of the Indian and Indonesian projects, each of these being given in some reasonable detail; also the differences and similarities in these projects would be compared and highlighted.

We anticipate that the first part should take between three to five pages of Studies, and the description of each of the projects should not take more than 10 to 15 pages, probably nearer 10, for each of the countries.

I assume this particular approach, which I briefly outlined at the Council reception earlier this month, would be acceptable to you. If not, please let me know. Meanwhile, we are working with a target of getting the paper to you some time in the fall, probably late fall.

With kind regards.

Yours sincerely,



K. Kanagaratnam
Director

Population and Nutrition Projects Department

cc: Messrs. Baldwin
Zaidan
L. Domingo

ROUTING SLIP			Date	
INCOMING MAIL				
			JUL 25 1972	
Mr. Adler	D630		Mr. Pajmans	D1032
Mr. Aldewereld	A1226		Mr. Rayfield	N434
Mr. Alter	A837		Sir Denis Rickett	A1230
Mr. Baum	C303		Mr. Ripman	C303
Mr. Benjenk	A712		Mr. Rotberg	A1042
Mr. Blaxall	D628		Mr. Stevenson	D532
Mr. Broches	A813		Mr. Twining	N635
Mr. Cargill	A613		Mr. Votaw	A613
Mr. Chadenet	C303		Mr. Wiese	A837
Mr. V.C. Chang	H702		Mr. Williams	B1210
Mr. Chaufournier	C702		Mr. Wright	A1136
Mr. Cheek	C702			
Mr. Chenery	A1221			
Mr. Wm. Clark	D928			
Mr. Clarke	D1029			
Mr. Cope	B1210			
Mr. Demuth	D1128			
Mr. D.A. de Silva	N635			
Mr. Diamond	D829			
Mr. El Emary	A1143			
Mr. Fontein	C602			
Mr. Fowler	A1219			
Mr. Gabriel	H700			
Mr. Goodman	C602			
Mr. Goreux	N235			
Mr. Graves	D1122			
Mr. Gutierrez	A1136			
Mr. Hartwich	A712			
Mr. Hayes	D429			
Mr. Henderson	D529			
Mr. Hittmair	A1042			
Mr. Hoffman	D1123			
Mr. Husain	A1013			
Mr. Knapp	A1230			
Mr. Lejeune	A1013			
Mr. Lerdau	D432			
Mr. McNamara	A1230			
Mr. Mendels	A1219			
Mr. Muller	N436			
Mr. Nurick	A802			

Population Fund

UNITED NATIONS
DEVELOPMENT PROGRAMME

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PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 522/1

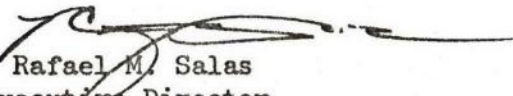
18 July 1972

Dear Mr. Hoffman,

. . . .
As you will see from the enclosed copy of a cable which I am sending today to members of the Programme Consultative Committee I am convening the next session of the PCC from 5-6 October 1972 inclusive in New York. The first day of the meeting will be a combined session of the PCC and IACC members. I trust that these dates will be convenient for you.

The draft Agenda and relevant documentation are being prepared and will be issued in due course. You will also be informed of the site of the meeting.

Yours sincerely,


Rafael M. Salas
Executive Director

Mr. Michael L. Hoffman
Associate Director
Development Services
IBRD
1818 H Street, N.W.
Washington, D.C.

UNITED NATIONS  NATIONS UNIES

CABLE

For use of drafter - A remplir par le rédacteur :

Date : 18 July 1972	Drafter - Rédacteur : S.L. TAN/eg	Room - Bureau : Lx-2014	Ext. - Poste : 5312
Dept. : UNFPA	Allotment - Compte : 22597-300	File - Dossier : FPA 522/1	

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TO:
A :

SEE ATTACHED LIST

IN ACCORDANCE WITH WISHES OF SOME MEMBERS I PROPOSE CONVENING SESSION OF PROGRAMME CONSULTATIVE COMMITTEE PROVIDING ONE DAY OVERLAP WITH INTER AGENCY CONSULTATIVE COMMITTEE MEETING. I THEREFORE SCHEDULING NEXT SESSION FROM 5-6 OCTOBER INCLUSIVE WITH THE FIRST DAY FOR COMBINED IACC/PCC MEETING. TRUST THESE DATES CONVENIENT. MEETING WILL BE HELD IN NEW YORK HOPEFULLY AT NEW CONFERENCE ROOM IN UNFPA HEADQUARTERS SUBJECT TO CONFIRMATION. LETTER OF INVITATION TO ATTEND MEETING ON DATES SCHEDULED AND DRAFT AGENDA FOLLOW.

SALAS

Cleared by: _____
 Visé par : _____

Authorized by: 
 Autorisé par : _____ Signature

Rafael M. Salas, Executive Director, UNFPA
 Name and title (please type) - Nom et qualité (à dactylographier)

BRIAN MACDONALD
CIDA
OTTAWA (CANADA)

DR GEORGE BROWN
INTERNATIONAL DEVELOPMENT RESEARCH CENTRE
OTTAWA (CANADA)

DR K BAAGOE
DANIDA
COPENHAGEN (DENMARK)

HANS MARTIN SCHMID
MINISTRY FOR ECONOMIC COOPERATION
BONN (GERMANY)

DONALD LUBIN
IPEPPEE
LONDON (ENGLAND)

E J N BROUWERS
MINISTRY OF FOREIGN AFFAIRS
THE HAGUE (THE NETHERLANDS)

KARIN STOLTENBERG
NORAD
OSLO (NORWAY)

DR CARL WAHREN
SIDA
STOCKHOLM (SWEDEN)

A K ROBERTSON / R.H. GRAY
OVERSEAS DEVELOPMENT ADMINISTRATION
LONDON (ENGLAND)

Population Fund (UN)

INCOMING CABLE

DATE AND TIME OF CABLE: **JULY 13, 1972 1529**
LOG NO.: **172 TELEX/13**
TO: **INTBAFRAD**
FROM: **UNFPA NEW YORK**

ROUTING	
ACTION COPY:	POPULATION PROJECTS
INFORMATION COPY:	
DECODED BY:	

TEXT:

163 KANAGARATNAM.

UNFPA HOLDING MEETING JULY 24TH 25TH AT UNFPA HEADQUARTERS TO PREPARE CONCEPTUAL FRAMEWORK FOR WORLD POPULATION YEAR INFORMATION ACTIVITIES AND TO HARMONIZE FUND-SUPPORTED INFORMATION PROJECTS PROPOSED BY AGENCIES AND NON-GOVERNMENTAL AGENCIES IN ORDER TO AVOID DUPLICATION AND OVER-LAPPING OF EFFORTS. DISCUSSION TOPICS: DEVELOPMENT OF THEMATIC FRAMEWORK FOR ALL ACTIVITIES IN WPY, INVENTORY OF WPY PROJECTS AND THEIR INFORMATION VALUE, IDEAS FOR NEW AND INNOVATIVE PROJECTS AT NATIONAL AND INTERNATIONAL LEVELS, AND POSSIBLE JOINT SCHEDULING OF ALL INFORMATIONAL ACTIVITIES. YOU ARE CORDIALLY INVITED TO SEND TO MEETING AT UNFPA EXPENSES FOR TRAVEL AND PERDIEM YOUR INFORMATION DIRECTOR OR SENIOR OFFICER IN CHARGE WPY PROGRAMME PLEASE CABLE NAME YOUR REPRESENTATIVE IN ORDER THAT UNFPA MAY ISSUE TRAVEL AUTHORIZATION.

AKATANI/SALAS

SECTION
COMMUNICATIONS
JUL 13 3 03 PM 1972
L.A.B.L.D.

Iran Family Planning
✓cc Population Fund (U.N.)

July 12, 1972

Mr. T.C. Nelson
UNFPA Senior Adviser on Population
to the Resident Representative
United Nations Development Program
P.O. Box 1555
Tehran, Iran

Dear Ted:

In view of our understanding that you would take advantage of whatever opportunities arise to assist the Government in its project preparation work for the Bank, I enclose copy of a letter I have just written to Bagher Namazi, together with an earlier letter written to Dr. Shahgholi by Horst Eschenberg. I think you will find all of this self-explanatory. My main concern is that the Ministry may experience some slippage in completing, by July 31, the preparatory work described in Eschenberg's letter of June 27 and will consequently not be able to give us the fairly simple data we should have before the departure of our appraisal mission in mid-August. Anything you can do to impress upon the Ministry the importance of working out answers to the questions asked in the June 27 letter, and in getting the answers to us early in August, will be a tremendous help.

We expect to have a 5 or 6 man appraisal mission in the country for about 3 or 4 weeks. The man scheduled to head it is Mr. Huw Jones, who knows the field well but not Iran. I do not expect to be on the mission myself although I do hope to join it for the last week or so of its work during the first half of September.

Please give my regards to Mr. Shallon.

Cordially,

9.5.72

George B. Baldwin
Deputy Director
Population and Nutrition Projects Department

Enclosures (2)

cc: Messrs. Zaidan; H.M.Jones; T.I.Kim; Dolenc; Eschenberg

Div. File
IRAN/POP.

GBBaldwin/jim

P.S. Would you be kind enough to forward (or give!) the enclosed to John Friesen -- I have his old address only, and so does Pop. Council in New York.

Thanks, GBB

Population Fund (UN)
cc ECOSOC

Mr. McNamara (through Mr. Graves)

July 7, 1972

Shirley Boskey *SB*

Bank Participation in World Population
Conference and World Population Year

Before he left on holiday, Mr. Hoffman told me of your request for, and asked that I send you, a note on the Bank's participation in preparations for the World Population Conference and the World Population Year, with an indication of the parts played by the Economics Department and the Population Projects Department. I have, accordingly, prepared the attached.

SEBoskey: tsb

cc: Mr. Baldwin
Mr. Hawkins
Mr. Chatenay

BANK PARTICIPATION IN WORLD POPULATION CONFERENCE
AND WORLD POPULATION YEAR

1. Resolution 1484 (XLVIII) of the Economic and Social Council (ECOSOC), adopted in April 1970, approved a proposal of the Population Commission that a World Population Conference (the Conference) be held in 1974. Whereas the first and second Conferences had been essentially scientific congresses devoted to an exchange of ideas on population matters among experts, ECOSOC proposed that the 1974 Conference should consider demographic problems and their relationships with economic and social development, as well as population policies and action programs to promote human welfare and development.

2. The General Assembly, by Resolution 2683 (XXV) adopted in December 1970, designated 1974 as World Population Year (the Year). The objectives of the Year are improved knowledge of population trends and prospects; awareness of population problems; effective education on population, family life and reproductive functions; discussion of alternative policies, promotion of demographic considerations in development planning and development of policies and programs in the population field which governments might wish to undertake; and expansion of international cooperation in the population field and of the supply of technical assistance to countries wishing it. ECOSOC recently (Resolution 1672 (LII) of June 1972) asked the UN Secretary-General to designate the Executive Director of the UN Fund for Population Activities (UNFPA) as having responsibility for preparations for the Year.

3. In connection with both the Conference and the Year the Bank has been represented at meetings of (a) an inter-agency Preparatory Committee which ECOSOC authorized the Secretary-General to establish to assist him in formulating an agenda for the Conference; (b) another inter-agency working group, which meets under the chairmanship of the Executive Director of the UNFPA, to consider finances and inter-agency coordination for activities and projects directed toward the objectives of the Year to be supported by the Fund; and (c) the Population Commission, a permanent body established by ECOSOC in 1946, to which ECOSOC recently (June 1972) gave the function of an inter-governmental preparatory body for both the Conference and the Year.

Preparatory Committee

4. Documentation for the Conference will include a number of background papers prepared by the specialized agencies. At the initial meeting of the Preparatory Committee in late February 1971, at which the Bank was represented by the Population Projects Department, it was suggested that the Bank prepare a paper on "Economic Problems and Policies in Relation to Population Trends and Prospects", and

that it contribute to a number of other papers for which other agencies would be primarily responsible. Representation at the second and third meetings of the Preparatory Committee was provided by the Economics Department.

5. The November 1971 meeting of the Preparatory Committee provided the first opportunity for reviewing the outlines of papers to be submitted by all of the agencies, and it became apparent that there would be considerable overlap between the paper which the Bank had been asked to submit and the papers which were to be prepared by the UN, ILO, FAO and Unesco. The Bank representative suggested that the Bank paper might simply be withdrawn but, after discussion, it was concluded that a new outline should be prepared "reflecting the impact of population in those areas in which the Bank had special competence"; a specific topic was not suggested.

6. The question of a substitute paper was then considered by the Economics, Population Projects and Development Services Departments, and it was decided that the Bank should submit a paper on the management problem in national family planning programs, a subject which would draw upon the Bank's special expertise and experience. In view of the operational orientation of the new paper, it is to be prepared by the Population Projects Department. An outline has been sent to the UN.

Inter-Agency Working Group

7. The first meeting of the inter-agency Working Group coincided with the third meeting of the Preparatory Committee, so the Economics Department attended for the Bank.

Population Commission

8. Representation at meetings of the Population Commission has been shared by the Economics and Population Projects Departments. Both attended a meeting in November 1971. A special session is to be held next month, at which proposals by the Secretary-General based on recommendations of the Preparatory Committee and the inter-agency Working Group will be considered. The Economics Department will represent the Bank.

* * * * *

9. In June 1971, the Bank was invited to submit "comprehensive suggestions" for measures and activities which it might plan to undertake to achieve the objectives of the Year. We replied (in a letter prepared by Development Services in consultation with Population

Projects) that while it was not feasible for us to submit such suggestions, depending upon government requests we would continue and, we hoped, would increase our financing of population projects within the framework of national development plans. We expected, we said, to be in a better position by 1974 to draw the attention of governments to the demographic situation, the impact of population growth and the nature of population problems. We added that, as the program for the Year took shape, it might be possible to consider in more specific terms how our financial and economic reporting activities might best support the objectives of the program. The Information and Public Affairs Department is in touch with the appropriate staff of the UN in connection with the educational, communications and publication activities for the Year.

10. The Sub-committee on Population of the Administrative Committee on Coordination has also concerned itself with preparatory arrangements for the World Population Year. Meetings of the Sub-committee have been attended by representatives of the Population Projects, Economics and Development Services Departments.

Projects) that while it was not feasible for us to submit such suggestions, depending upon government requests we would continue and, we hoped, would increase our financing of population projects within the framework of national development plans. We expected, we said, to be in a better position by 1974 to draw the attention of governments to the demographic situation, the impact of population growth and the nature of population problems. We added that, as the program for the Year took shape, it might be possible to consider in more specific terms how our financial and economic reporting activities might best support the objectives of the program. The Information and Public Affairs Department is in touch with the appropriate staff of the UN in connection with the educational, communications and publication activities for the Year.

10. The sub-committee on Population of the Administrative Committee on Coordination has also concerned itself with preparatory arrangements for the World Population Year. Meetings of the sub-committee have been attended by representatives of the Population Projects, Economics and Development Services Departments.

NOT FOR PUBLICATION
 22 JUN 1972

OFFICE MEMORANDUM

TO: Dr. K. Kanagaratnam

DATE: July 5, 1972

FROM: G. Zaidan *GZ*SUBJECT: United Nations Fund for Population Activities - Attendance of
Interagency Consultative Committee Meeting June 29-30, 1972, New York -
Back-to-Office Report

1. In accordance with my terms of reference dated June 27, 1972, I attended the sessions of the above meeting and also discussed further the proposed arrangements regarding Malaysia with UNFPA and the other executing agencies (WHO, UNESCO, UNICEF and UN) in separate sessions. The agenda of the meeting and the list of participants is given in attachments I and II.

Meeting of the Consultative Committee

2. The following is a summary of the main points of interest to the Bank:

i. Opening Statements: In their opening remarks, the Executive Director (Salas) and his Deputy (Gille) made several general points:

a. There were increasing complaints by governments over the large number of missions sent by executing agencies with little or no coordination or notification to the UNFPA. Such missions tied up key officials for long periods of time.

b. There was an increasing and welcome trend towards greater coordination, particularly among multilateral agencies. In this context, the proposed arrangements being worked out between the UNFPA and the Bank in connection with the Malaysia Population Project were described. Mr. Gille made a special point of welcoming the Bank's view with respect to the selection of technical advisors which would be selected solely by the concerned technical agencies.

c. On the subject of coordination, requests for assistance should be channeled through the resident representative; this was not always done and often led to much confusion.

These opening remarks were followed by several comments from the representatives of the agencies. Dr. Zahra (WHO) commended the increasing collaboration with the World Bank and with voluntary organizations such as the Population Council. He felt that direct personal contacts should be increasingly made to ensure a smooth working relationship. He had some reservations about the proposed reporting procedures of the UNFPA (Agenda item 4). Such reservations regarding these reporting procedures were also strongly voiced by UNESCO, the UN and UNICEF.

Central Files

JUL 1 9 31 AM 1972
FBI - MEMPHIS

Dr. K. Kanagaratnam

July 5, 1972

- ii. UNFPA Reporting System: There were heated exchanges over the reporting system sent to the agencies in advance of the meeting (a copy of the proposed reporting system is given in attachment 3). The representative of UNESCO argued that Tables 1 through 4 were unacceptable and could not be completed because this had to be filled at the field level, and also because the need for any corrective action resulting from the completion of such forms would have to be taken at the field level. The UNDP reporting procedures currently being developed and on which the UNFPA system was modelled, used the Resident Representative to complete the equivalent forms. This position was supported by both the UN and WHO. Mr. Keppel (UNFPA) responded by noting that after such forms were filled by each executing agency a copy would be sent to the Resident Representative for comments and to UNFPA. He noted that the problem arose because there was no UNFPA field staff comparable to the Resident Representative, though this would be remedied in due course (see below under agenda item 7). In his view, the agency is responsible for execution and it is for each agency to determine at what level these forms are to be filled, but it is necessary both for UNFPA and each agency to have some indication of the progress of the project. In addition to procedural questions, several substantive points were raised regarding these forms particularly questions of definition regarding tables 1-4. Dr. Zahra felt that the agencies in the first trial run should only fill tables 5 to 9, and review tables 1 through 4.

Salas concluded that it should be worthwhile to fill all the tables on a trial basis and to send comments on this trial exercise so that these forms could be improved in due course. UNFPA would send to the agencies an annotation and definition of terms in tables 1 through 4 by the second or third week of July. The agencies would then fill tables 1 through 9 and send in their comments by the end of August, one month after the normal reporting period; in future forms would be completed every six months, at the end of the calendar year and by the middle of each year.

- iii. Review and Analysis of Program and Implementation Records: At the meeting, a detailed description and analysis of UNFPA procedures was distributed and discussed. They were in two volumes, one analyzing the period between the time a request was received and funding was approved, and the second reviewing the past and proposed implementation procedures. The opening remarks on this agenda item were made by Mr. Keppel who read a prepared statement (attachment 4). Earlier Mr. Salas had indicated that 80% of the funds were for recruitment and training and delays here were the main problem. He was anxious to overcome this problem quickly.

a. On the recruitment of experts the UNFPA would start a project of information gathering in which information regarding all the existing experts would be assembled in one place. Concurrently

Dr. K. Kanagaratnam

July 5, 1972

with this, a meeting on which the persons concerned with hiring such people in each executing agency would be present, would be held to determine the causes of delay and to propose remedial action. Such a meeting could be held immediately prior to the next Inter-Agency Consultative Committee meeting.

b. Training - As pointed out by several participants, the basic problem of recruitment was the overall scarcity of experts in this field. Mr. Salas indicated that the UNFPA would be very liberal in approving training requests particularly for developing countries, but he made no specific proposals as to how such training could be expanded.

- iv. A Review of Major UNFPA On-Going and Planned Programs: These are adequately summarized in attachment 5.
- v. Preparation for the World Population Year: The UNFPA had been asked to organize the World Population Year (the World Population Conference, scheduled for September 1974 was the responsibility of the UN Population Division). Requests totalling US\$3.8 million, of which about US\$0.5 million were approved, were made by the agencies for the World Population Year; these would be sympathetically considered by the UNFPA. Mr. Gille felt that most of these requests were "traditional"; he encouraged the agencies to make further requests on some forward looking and imaginative new ideas.
- vi. UNFPA Field Staff (Coordinators): UNFPA had 10 approved posts in the offices of the Resident Representatives; an additional 13 had been approved bringing the total to 23. These UNFPA coordinators will be posted in countries as summarized in attachment 6A. Most of these have not been selected; in fact only 4 (Iran, Pakistan, Thailand and the Philippines) are in position or have been recruited. Another 3 are awaiting clearance from the Government (Indonesia, Ceylon, and Mexico). In the remaining cases, no candidates have yet been identified. These coordinators would replace the Senior Advisors and Population Programming Officers currently in position; the latter would undertake purely demographic work. Their job description is given in attachment 6B. The UNFPA Coordinators would be administratively responsible to the Resident Representative, but technically they would report to UNFPA who will fund them. The Coordinators would be in charge of both project preparation and supervision activities.
- vii. Review Committee of UNFPA Advisory Board: This Committee, chaired by Mr. E. Michanek, will present its recommendations by September, 1972. One of its main objectives would be to designate the constitutional body through which UNFPA should report. Mr. Salas did not know what the findings of the Committee were to date.

3. The next meeting would be held on the 4th and 5th of October in New York; it will deal mainly with the World Population Year. It will be

Dr. K. Kanagaratnam

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preceeded by 2 days (October 2 and 3) of discussions by persons concerned with the recruiting of experts in the executing agencies to consider ways of accelerating the recruitment process.

Meeting on Malaysia

4. I met with Mr. Gille and Dr. Sadik and briefed them on the progress of the last UNFPA mission. As requested by you, I raised the possibility of having a Tripartite Agreement (in addition to the two bilateral agreements) binding the UNFPA, the Bank and the Government of Malaysia. Mr. Gille indicated that he would raise this within UNDP; he felt, as we did, that this was desirable from a policy point of view (to emphasize the Bank-UNFPA joint approach with the Government) but was not sure about the legal implications of such an arrangement. He also agreed that we should meet with the UNFPA mission after it returns and felt that Dr. Rao could come to Washington one day next week or that both he and Mr. van Arendonck could come down one day the week after next, since Mr. van Arendonck would not have returned this week and Dr. Rao would be working on the management meeting.

5. Another meeting was held with the representatives of concerned executing agencies, namely, WHO, UNICEF, UNESCO, the UN Population Division as well as Mr. Gille and Dr. Sadik from UNFPA and myself, to discuss the proposed arrangements for implementing the Malaysia Population Project. These were summarized in the attached letter (attachment 7) which had not yet been sent to the agencies or the donors; this would be done after the return of the UNFPA mission so that the projects financed by UNFPA could be summarized. The letter was distributed earlier to the participants who, during the meeting, agreed with the proposed procedures. UNESCO and UNICEF in particular felt that they were eminently sensible and Dr. Zahra indicated that they would raise no problems for WHO. (Later he indicated that he did not feel it necessary to raise it to higher levels within WHO). Mr. Menon of the UN Population Division raised the question of the evaluation advisor and felt that the UN should also be responsible for implementing this component in the Bank-financed project. I indicated that this evaluation would be carried out within the National Family Planning Board and was quite distinct and separate from the University of Malaya project in the UNFPA request, for which the UN was to be the executing agency. This latter project had a purely demographic focus, as opposed to the operational research orientation of the Bank-financed evaluation component. I was left with the impression that Mr. Menon will raise this question to higher levels in the UN. After the meeting, Mr. Gille indicated that, on the basis of what happened during our meeting, he did not foresee any problems from any agency at a later stage; nor did he expect any difficulty from the donors.

Other Points

General Comments:

6. In this meeting with representatives of the executing agencies, I had the distinct impression that the atmosphere was far more cordial and relaxed than had been the case before and during the negotiations on Indonesia. This

Dr. K. Kanagaratnam

July 5, 1972

was particularly so with respect to WHO; in an informal conversation with Dr. Zahra he indicated that although he was glad to meet in September with the Bank and would propose that this meeting be held in Geneva, as far as he was concerned the main problems had been resolved in Mr. McNamara's letter to Dr. Candau -- in particular that WHO now receives the full terms of reference for every mission and had institutional representation on these missions. He fully understands that these were Bank missions and did not see any further major issues to discuss.

Indonesia:

7. I raised with Mr. Gille the acceptability of Dr. Salkeld for the post of Communication Advisor, indicating that Dr. Soewardjono had asked for him. Mr. Gille had not heard of him and I indicated that we would send them a c.v. to obtain their comments.

Attachments distributed as shown below.

cc: Messrs. Chadenet
Baum
Ripman
Engelmann
van der Tak
Lithgow
Rovani
J. King
J. Lee
Baldwin (copy of all attachments)
Jones
Miss Husain (copy of attachment 7)
Messrs. Kim (copy of attachment 7)
Kang
Hoffman (copy of all attachments)
Riley (copy of all attachments)
Abdi
Sandberg (para. 4 and 5) (copy of attachment 7)
Jentgen (para. 4 and 5) (copy of attachment 7)
Lind
Alisbah (para. 7)
Central Files
Div. Files

GZaidan/rb

OFFICE MEMORANDUM

TO: Files

DATE: June 28, 1972

FROM: K. Kanagaratnam 

SUBJECT: Meeting at the Population Council, New York - June 22-23, 1972 - with
Officials from Principal Donor Agencies and Mr. Ernst Michanek/UN Secretary-
General's Advisory Committee to Review UNFPA

1. On June 22 and 23 I attended an "informal meeting" at the Population Council, New York, called under the Chairmanship of Dr. Bernard Berelson to meet with Mr. Michanek and his Secretariat who are doing a review of the programming and organization of the United Nations Fund for Population Activities (UNFPA). The list of those who attended is attached.

Over \$200 million in Population Assistance

2. In opening the meeting, Dr. Berelson thanked those present for the papers received, setting out briefly their programmatic emphases for the next few years and money allocations for 1972. He highlighted that in toto some \$200 million was being spent on population at the present time, and the Agencies represented in the room handled some 95% of this. This was exclusive of what countries were spending themselves. There was some detailed discussion on the amounts reported and on the procedures of the different Agencies in allocation, disbursement and actual expenditure.

Strategy for the '70s

3. Dr. Berelson said the Michanek Committee would like to hear a discussion of the strategy for the 1970s, in particular the shift needed to achieve results in the light of the experience of the '60s. The paper on Strategic Reappraisal, by Berelson, focuses on the fact that the traditional family planning clinic approach has been found to be inadequate (though necessary and essential as part of a total program) for sustained results, as many of the programs of the '60s petered out after initial successes. A much more broad-based program involving many elements of government and society was needed; such a program would take into account the social science factors in fertility decisions (e.g. the Ron Freedman paper at Bellagio I), and the involvement in population activities and policies of key policy-making ministries such as Planning, Finance, Education, etc. A recognition of the strategy will help UNFPA determine their structure to work within such an operational situation. He also wished to raise the question of Resident Advisors to countries for discussion; the Population Council had used such general program advisors in the '60s and his view was that such advisors were not needed and not really welcome, except in special circumstances. This was another important point for UNFPA, who are considering a large number of Resident Advisors for the field. Much of the discussion

during the next two days centered on the following key items:

- (i) The emphasis in funding.
- (ii) Role of Resident Staff (and the "Third World Syndrome").
- (iii) Need for integrated planning.

The Emphasis in Funding

4. The allocation of funds of different agencies when reviewed, showed that well over more than half these funds were directed to family planning delivery systems, about 15% to biomedical development; 6% to basic population data; 8% to population policy issues; and 7% to training facilities and resources. Although the procedures of agencies differed in terms of allocation, disbursement and actual expenditure, the returns were broad enough to give an indication of current trends. One speaker pointed out that of this, at least 60% was being directed towards LDCs, while the rest was being utilized in the developed countries or in UN infrastructure and salaries, travel, field missions and expatriate advisors. This was, however, an advance over the '60s when, although the funds were smaller in absolute terms, a much higher percentage was spent in developed countries and in support of developed country institutions (e.g. universities and research). UNFPA agreed to have a closer look at these funds to see if some rationalization could be drawn of trends.

Role of Resident Staff

5. The discussion on Resident Advisors reached one major consensus - that Advisors should be used selectively and that the pattern which evolved in the 1960s of generalist advisors has become increasingly unacceptable to LDCs. Some countries were already blaming their advisors for pressuring them into programs and methods that were premature and culturally unacceptable. They were seeking more and more in-depth technical specialists for skills the countries do not have - e.g. demographic analysis, computer programming, etc. They were reluctant to accept "general advisors" who stayed behind the key operation officers in national programs, and often made decisions for the local officials, as was a common feature during the 1960s. The Population Council has withdrawn three general advisors in the past two years. Stanley Johnson and Oscar Harkavy referred to the "Third World Syndrome" which one must be sensitive to. Stanley Johnson reported the intense feeling against population activities which he felt at Stockholm; particularly in the activities peripheral to the main conference he and other IPPF staff had an eye-opener in seeing the intensity of feeling against IPPF as well as other population agencies of the West. He added that he did not think that the "Multi-lateralization of population assistance" through the UNFPA had in any way diminished the intensity of hostility towards population activities as an externally imposed effort towards genocide etc. etc.! Wahren of SIDA confirmed this view, and said that SIDA has felt that more initiative and more action should be left to the countries themselves. In fact, he emphasized his point by saying that

a slow program put together and run by Third World country nationals was preferable to an "efficient" program put together or "imposed" on by expatriates - the former, he felt, had more long-term chance of success. SIDA, since 1969, had advocated cutting down on program advisors and had been withdrawing them also. He also felt that population activities would be in deep trouble if the donors continued to operate on the traditional pattern of the past as a single-purpose activity. That was why he was strongly for over-all planning in population involving other elements of government rather than the one method, one discipline, or one Ministry operations of the past (see below).

6. There was a discussion on the difficulty of getting suitable advisors because very often the only persons available to go out to the field were either early in their professional careers or those who had retired from service; the former were often unacceptable because they were less experienced than people they worked with, and the few among the latter that made the grade, and who were culturally acceptable and flexible to work in LDCs, were often either committed in their own countries or in demand. In addition, there was a tendency of many top people to remain in the center of operations and not to accept field assignments. This meant, for such people, North America and Europe or as a second-best, the Regional Centers.

7. There was extended discussion of the "Third World Syndrome" and whether this made advisable the more extensive use of the mission approach rather than Resident Advisors. The consensus was that, given the shortage of qualified people and the political sensitivities of LDCs, there was merit in more use of the mission approach; however, such an approach should establish a pattern of continuing discussion and planning between governments and missions, implying occasional periods of intense activity in the country. When there was a specific task to be done, it was felt that governments would, however, still be ready to have specialist advisors. It was agreed that these should be short-term advisors making intensive technical inputs to be followed up by the local people after the advisors' departure.

Integrated Planning

8. It was generally agreed that there was a need for population activities to be part of a broader strategy - development planning, broadened health activities, improvement in the status of women - rather than just supplying contraceptives. The supply of contraceptive methods alone creates weak programs and political resistance. This was also discussed in the context of whether it would be possible for the UNFPA to have available to it a mechanism whereby the total inputs of different kinds needed at the country level could be planned on an overall basis first, and the financing plan then determined by the government with the appropriate donor agencies. There was general feeling among the Michanek Committee that the present programming arrangements of the UNFPA needed to be improved and were not at all satisfactory. They found considerable dissatisfaction over the programming that had been done by the specialized agencies for the UNFPA - as reflected in

comments received by the Committee in their visits; they also felt that UNFPA should not be the "prisoner of the Agencies" but should deal directly with governments and route their funds directly to governments in support of well-conceived plans of action worked out with governments.

A Co-operative Program

9. In this connection, members of the Michanek Secretariat, in a separate discussion, raised with me the question of how the Bank's technique of country selection based on priorities, sectoral analyses and program planning could be utilized to benefit the UNFPA. In this discussion they indicated that they would like to see a closer working relationship in programming between the Bank and UNFPA and some possibility of a co-operative arrangement with the Fund (the establishment of a preinvestment/programming unit, jointly financed, was mentioned). I responded with positive interest. Members of this Secretariat, together with Mr. Michanek, are scheduled to come to Washington on July 10/11 to meet with Bank staff and can be expected to raise this question. They are interested in Bank-type of programming and want to evaluate the advantages of such programming with the proposal for the development of UNFPA field staff to do their project development.

10. The development of broad-based programming is an important concern of the Michanek review. As Michanek's Secretariat described it, they are thinking of suggesting the establishment of a Bank/Fund relationship that would improve the capability of both agencies and would bring about a funding capacity larger, speedier and more effective than has been possible for either working separately. They are, however, aware of some of the political sensitivities in this area to a liaison with the Bank among Eastern Block UN Members; they also are aware of the possible resentment among UN Agencies for such a Bank/Fund arrangement. A draft resolution for the UN General Assembly, being prepared by the Michanek Committee, suggests in one paragraph "...special arrangements particularly with the World Bank ..." In their report they expect to elaborate on this point. Possibly a co-operative arrangement could be developed for preinvestment planning of major country programs without either agency being tied exclusively to such programming as the only avenue available for program development for either agency. While there was general consensus that integrated planning on an overall basis would be the best approach, there was resistance from Dr. Ravenholt of US AID, who felt that such planning takes too long (as the Bank's experience has shown) and if practiced by UNFPA would delay it in the transfer of urgently needed resources. He felt that the most important thing was to get the resources to the country as quickly as possible; he emphasized that the supply side of program development is likely to look more productive with recent advances in technology. This view was not shared by the others and did not get very much support, particularly from Wahren and Berelson. The general feeling was that ongoing activities could be financed by UNFPA as an interim measure while major programs should only be funded after careful integrated planning.

Conclusion

11. The meeting was clearly successful in bringing about one and a half days of unstructured discussion on many points among a small and involved group. The points aired would, in Mr. Michanek's summing up, be valuable to his Committee in their task ahead for the UN Secretary-General.

Copies: Messrs. McNamara
Chadenet/Baum
Demuth/Hoffman
Ripman
Engelmann
van der Tak
Lithgow
Rovani
J.A. King
J.A. Lee
Lind
Zaidan
Kang
Riley

KKanagaratnam:bli
IBRD/IDA/UNFPA

Participants in Informal Meeting of Principal Donor
Agency Officials with Mr. Ernst Michanek and Secretariat of
UN Secretary-General's Advisory Committee to Review UNFPA

(Held at the Population Council, New York, June 22-23, 1972)

Chairman - Dr. B. Berelson - The Population Council

Mr. Halvor Gille - United Nations Fund for Population Activities (UNFPA)
Mr. Oscar Harkavy - Ford Foundation
Dr. Benjamin Viel - International Planned Parenthood Federation (IPPF)
(American Region)
Dr. K. Kanagaratnam - IBRD
Mr. John Maier - Rockefeller Foundation
Dr. Ray Ravenholt - US Agency for International Development (US AID)
Mr. Carl Wahren - Swedish International Development Authority (SIDA)

Advisory Committee

Mr. Ernst Michanek - Director-General, SIDA
Mr. Stanley Johnson - IPPF London
Dr. George Brown - International Development Research Center, Canada.

Population Projects Department
June 26, 1972

Population Fund

THE POPULATION COUNCIL

245 PARK AVENUE
NEW YORK, N.Y. 10017

TELEPHONE (212) 687-8330
CABLE: POPCOUNCIL, NEW YORK

Copy GBB
G2 } Can we discuss
July 3
fr

June 28, 1972

Dr. K. Kanagaratnam
Director
Population Projects Department
International Bank for
Reconstruction and Development
1818 H Street, N. W.
Washington, D. C. 20433

Dear KK:


This is a short note to follow-up on our conversation of last Thursday when I asked if you and/or some of your colleagues could prepare an article for Studies in Family Planning summarizing the major aspects of your agreement with India to be of assistance in its family planning program. A similar write-up about Indonesia, preferably coming at the same time, would also be very informative to our many colleagues in the field. With all good wishes,

Sincerely,



W. Parker Mauldin
Vice President

OFFICE MEMORANDUM

TO: Mr. G. Zaidan  DATE: June 27, 1972

FROM: K. Kanagaratnam

SUBJECT: Inter-Agency Consultative Committee Meeting, New York, June 29-30, 1972
Terms of Reference

1. On June 29, 1972 you will proceed to New York to participate on the Bank's behalf in the Inter-Agency Consultative Committee Meeting of the UNFPA to be held on June 29 and 30, at UN Headquarters.
2. You will also discuss with appropriate UNFPA officers the findings of your recent mission to Malaysia and attempt to resolve any outstanding matters on this project to enable the appraisal to be completed.
3. On your return you will prepare a brief Back-to-Office Report.

cc: Mr. Demuth
Mr. Riley
Mr. Chadenet
Mr. Baum
Mr. Ripman
Mr. J. Lee
Mr. van der Tak
Mr. Baldwin
Mr. Kang
Mr. Lind
Mr. Sandberg
Central Files ✓
Div. Files

KKanagaratnam/rb

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G-1
100

*Population Fund
CE AID*

OFFICE MEMORANDUM

TO: Files

DATE: June 26, 1972

FROM: K. Kanagaratnam *KK*SUBJECT: Discussion with US AID re: Bank/UNFPA Relations

1. I am writing this note primarily to place on record the feeling I got at the meeting of donor agencies vis-a-vis US AID. As in the case of the Indonesian program, it does appear that there is some resistance in US AID to the Bank and UNFPA getting closer. When the proposal for an integrated planning was discussed at the meeting, Ravenholt was extremely critical of the concept because he felt that the Fund, because of its flexible procedure, would be held back by the Bank which had complex program and planning requirements.
2. In a discussion in which I explained the manner of Bank project selection and project funding, it was clear that he, together with others in the Population Office of AID, were not fully aware of the project technique and felt it was unduly bureaucratic. I think that at the time of the review meeting a brief introduction to the Bank's project techniques would be useful to clarify our operations.
3. I also raised with Ravenholt the question of the next review meeting, which was to have been held in the week of June 19 but which was not held owing to commitments at US AID at the end of the fiscal year. Ravenholt mentioned that he had been extremely busy and mentioned that in view of people leaving for the summer, he might like the review to be held in the fall. I said that we were ready to have it any time this month and would look forward to hearing from him.

Mr. Chadenet
cc: Messrs. Demuth o/r
Hoffman

KK:bli

UNITED NATIONS
DEVELOPMENT PROGRAMME
UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



UNITED NATIONS
NEW YORK

Iran Family Planning
✓ CC Population Fund (UN)

PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT
FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/IRA GEN

23 June 1972


Dear Mr. Kanagaratnam,

Subject: Report on: The Population and Family Planning Programme in Iran: An Inventory of Activities

I have pleasure to enclose herewith five copies of the report entitled: The Population and Family Planning Programme in Iran: An Inventory of Activities. This report was prepared by Dr. Ali Paydarfar, Consultant to the UNFPA.

The report should be of interest to IBRD in that it provides a survey of what is going on now - existing physical facilities, man-power and services (Chapter II) as well as education and training programmes (Chapter III and IV). The report includes both the family planning input and output data desired by the World Bank.

Yours sincerely,


Rafael M. Salas
Executive Director

Dr. K. Kanagaratnam
Director, Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

Original to: *Population Projects*
Date: *7/12/72*
Communications
Section

*Population
cc Population Fund*

MANAGEMENT SERVICES FOR HEALTH
A NONPROFIT INSTITUTION

June 19, 1972

Mr. George Baldwin
Population Project Department
World Bank
1818 H Street, N.W.
Washington, D. C. 20433

Dear George:

In the eight months since the October meeting of MSH's Advisory Committee on the Family Planning Management Information Systems Project, we have essentially completed phase one of the program: analysis of potential field sites and selection of the primary site for intensive work. Among requests and potential sites evaluated was an invitation during the winter from the Korean Ministry of Health, which has developed into a commitment to work with the Korean program. While the exchange of visits and mutual assessment of the potential for productive cooperation proceeded rapidly, it is only in the last two weeks that the required administrative clearances have been obtained.

In view of a mutual concern for getting on with the work at hand, we plan to have an initial field team of two management scientists working with the Ministry in Korea full time within six weeks. The uncontrollable administrative delay and our priority commitment to respond rapidly to field needs poses a problem in keeping the Advisory Committee informed. Initial interest and guidance from Committee Members was a critical element in phase I site selection, and we are convinced that continued Committee involvement will result not only in a better product that meets Korea's needs, but in tools more generally relevant to population and health program management. Therefore, an informal Advisory Committee meeting will be convened on Sunday, 9 July for purposes of presenting work plans for Korea during the next year.

We recognize that an invitation on such short notice is awkward, and we appreciate the complexities of your schedule, but it is an attempt within the time available to bring members up to date on specifics and incorporate your criticism prior to beginning work.

The meeting will be held at Sunday noon, 9 July in Lakeville, Connecticut, a rural village in the Northwest corner of the state. The timing and location were selected to correlate with an informal day's outing for participants in the UNFPA Seminar on practical issues in Family Planning Program Management. We have been working with the UNFPA in organizing this conference to be held at the UN on July 5-11. Perhaps

ONE BROADWAY, CAMBRIDGE, MASSACHUSETTS 02142

CABLE: MANSHEALTH (617) 661-9450

Original to: *Population Proj*
Date: *6-22-72* Communications Section

Mr. George Baldwin

- 2 -

June 19, 1972

the rest of the afternoon's activities and an interchange with the UNFPA conferees will be of interest to you as well.

If it is possible for you to join us, we would appreciate a call to Peter Rousselle here at MSH so that appropriate arrangements may be made.

Sincerely yours,



Ronald W. O'Connor, M.D.

ROC:jem

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Population Fund (UN)

UNITED NATIONS
DEVELOPMENT PROGRAMME
UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT
FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 521/1

19 June 1972

Dear Mr. Zaidan,

With further reference to my letter FPA 521/1 dated 25 May regarding the Inter-Agency Consultative Committee meeting which has been scheduled from 29-30 June 1972, I enclose a revised Draft Agenda for the meeting.

You will note that a new item has been included, namely, Item 6 "Preparation for the World Population Year". In this connexion ECOSOC Resolution 1672 will be forwarded to you as soon as it is issued by the UN Secretariat. Meanwhile, you will find the reference to this subject in document E/5175 (attached) on pages 11 and 12, Part B, sub-paragraph 5(c).

A document entitled "An Analysis of UNFPA Reporting Systems" is enclosed with reference to Agenda Item 4. Another document relating to the same agenda item entitled "The Generation of Project Requests and their Implementation" will be forwarded very shortly. It reviews the procedures by which original proposals develop into formal project request and the implementation records which chart the progress of funded projects.

A document entitled "Review of selected major on-going and planned programmes" which will provide the background for discussions under Agenda Item 5 is being prepared and will be sent to you soon.

The meeting will be held in Conference Room No. 1 at United Nations Headquarters, New York, and will begin at 9:30 a.m. on 29 June.

Yours sincerely,


Rafael M. Salas
Executive Director

Mr. George Zaidan
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

Original to: *Pop Proj*
Date: *6/22/72*
Communications
Section

Faint, illegible text covering the majority of the page, likely bleed-through from the reverse side.

JUN 21 11 21 AM 1972
FBI - MEMPHIS
RECEIVED

U.S. DEPARTMENT OF JUSTICE
FEDERAL BUREAU OF INVESTIGATION
MEMPHIS, TENNESSEE

OFFICE MEMORANDUM

TO: Dr. K. Kanagaratnam

FROM: L. Peter Chatenay

SUBJECT: UN Advisory Committee of Experts on
Global Population Strategy

DATE: June 15, 1972

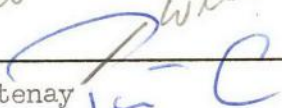
1. You asked me to get details on this meeting scheduled for June 19-23 in New York to which the Bank has been invited to send an observer by cable dated June 13.
2. I am told that today three papers are being circulated; the terms of reference of the Advisory Committee of Experts, the legislative background, and the provisional agenda.
3. This provisional agenda contains the following items:
 - a) population and major world issues;
 - b) scope of the global population strategy;
 - c) world population plan of action;
 - d) relationship between the global population strategy and other global strategies;
 - e) criteria and principles that should underline the action program of the world population strategy and of the world population plan of action; and
 - f) outline of studies of the global population strategy and procedures for undertaking them.
4. I took this down by telephone and the wording may not be absolutely accurate. Please let me know whether your Division can send an observer to New York for this meeting.

LPC:mmcd

*Spoken to Peter Chatenay
Request papers: see his participation*

Wahner

16 June 72.

ROUTING SLIP		Date	
		13 June 14, 1972	
NAME		ROOM NO.	
Dr. Kanagaratnam		D 901	
To Handle		Note and File	
Appropriate Disposition		Note and Return	
Approval		Prepare Reply	
Comment		Per Our Conversation	
Full Report		Recommendation	
Information		Signature	
Initial		Send On	
REMARKS			
Re: Meeting of Advisory Committee of Experts on Global Population Strategy, New York, June 19-23, 1972			
1. Attached, the invitation just received.			
2. Could you please let me know if you wish to be represented at this meeting and, if so, by whom. Many thanks.			
<i>spoken to</i> <i>will check</i> 			
From	L. Peter Chatenay <i>LC</i>		

Population Fund (UN) PC to handle, pls.

I N C O M I N G C A B L E

DATE AND TIME OF CABLE: JUNE 13, 1972 2059
LOG NO.: 101 TELEX/14
TO: INTBAFRAD
FROM: UNATIONS NEW YORK

R O U T I N G	
ACTION COPY:	MR. DEMUTH
INFORMATION COPY:	
DECODED BY:	

TEXT: 144 ON RECOMMENDATION SIXTEENTH SESSION POPULATION COMMISSION THE ECOSOC IN FIFTYSECOND SESSION THIS MONTH DECIDED TO PLACE ON AGENDA OF WORLD POPULATION CONFERENCE DRAFT WORLD POPULATION PLAN OF ACTION TO BE PREPARED BY SECRETARY GENERAL WITH ASSISTANCE ADVISORY COMMITTEE OF EXPERTS ON GLOBAL POPULATION STRATEGY. FIRST MEETING ADVISORY COMMITTEE SCHEDULED FOR 19 TO 23 JUNE IN NEW YORK TO PERMIT PRESENTATION OF REPORT TO SPECIAL SESSION POPULATION COMMISSION AUGUST 1972 AS REQUESTED. WISH TO INVITE YOU TO SEND REPRESENTATIVE AS OBSERVER BUT REGRET UNABLE TO FINANCE OBSERVER PARTICIPATION. SINCERELY HOPE YOU CAN ACCEPT INVITATION INSPITE OF UNAVOIDABLY SHORT NOTICE

DESEYNES UNATIONS

MM

RECEIVED
CENTRAL FILES

JUN 26 12 23 PM 1972

MM

DEPARTMENT DIVISIONS

NOTE FOR CIV SERVICE INFORMATION OFFICE OF THE COMMISSIONERS SECRETARY
FOR OFFICIALS FOR RECORDS DIVISION TO ADVISE OFFICIALS PARTICIPATION. SINCE THE
MOTION PICTURE THIS IS REQUESTED. WITH TO MAKE FOR TO SEND REPRESENTATIVE
FROM WORK TO BEHOLD REPRESENTATION OF BEFORE TO RESIST SESSION COMPARISON COM-
PARISON. FIRST MEETING WORKS COMMITTEE SCHEDULED FOR TO TO 53 TIME IN
GENERAL WITH ASSISTANCE WORKS COMMITTEE OF EXHIBITS ON CIVIL SERVICE
CONFERENCE DEPT. MONTH COMPARISON WITH OF ACTION TO BE ADVISED BY SECRETARY
REPRESENTATION SESSION THIS MONTH DECIDED TO PLACE ON AGENDY OF MONTH COMPARISON
EX-1. THE ON REPRESENTATION SIXTEEN SESSION COMPARISON COMMISSION THE RECORD IN

FROM: DIVISIONS FROM WORK
TO: DIRECTOR
FOR NO: FOR JEFFREY
OF CIVIL: TIME TO, THIS
DATE AND TIME

5023

GROUPED BY: CDBA: INFORMATION	ACTION DATE: MS. DEPT.
HOLLIS	

INCOMING CIVIL SERVICE

[Handwritten signatures and notes]

Population Fund (UN)

June 12, 1972

Mr. Halvor Gille
United Nations Fund for
Population Activities
United Nations
485 Lexington Ave.
New York, N.Y. 10017

Dear Halvor:

Thank you very much for your letter of June 7, 1972, with the attached draft letter that you are proposing to send to your major donors and the Specialized Agencies directly concerned with this project. We have retyped for convenience the draft letter incorporating our comments; suggested changes are put in brackets. Can we suggest, in the interest of proceeding as rapidly as possible, that you insert a reasonable deadline for the reception of comments in the last sentence?

As Dr. Kanagaratnam indicated to you over the telephone, we feel that it would be advisable, as you suggested, that we have one or two Bank staff members (Miss Husain and probably myself) accompany your mission to Malaysia; we will confirm to you the persons involved and their dates of arrival when the arrangements are finalized.

With kind regards.

Yours sincerely,

George C. Zaidan
Population Projects Department

Attachment

Cleared with and cc: Mr. Demuth
Dr. Kanagaratnam
Mr. Jentgen
Mr. Awunyo
cc: Mr. Hoffman
Mr. Abdi
Mr. Sandberg
Mr. Baldwin
Miss Husain/Dr. Kim
Div. Files

GZaidan/rb
Malaysia/PNP

6 June 1972

HG/JVA/nk

Dear Mr.

Further to my letter of 18 May concerning the requests from the Government of Malaysia for UNFPA assistance to its National Family Planning Programme, I wish to inform you about our tentative plans for collaboration with the International Bank for Reconstruction and Development (IBRD) in meeting the needs of the Government.

In recent months, the IBRD has had discussions with the Government about a possible loan which might be of the order of around US\$ 5 million. This loan would be for the construction of physical facilities (National Family Planning Board headquarters, State MCH-FP administrative units, family planning clinics, MCH-FP units in rural health centers, schools for training assistant nurses); vehicles and equipment for administration and services, training and information and education; and advisory services for management and evaluation.] The Government has clearly indicated to us, as well as to the World Bank, that it would like that the two funding organizations provide the assistance required under a parallel financing arrangement. We have had several discussions with our colleagues in IBRD and agreed on the components to be financed by the Bank and clarified various operational issues about our collaboration.

It is our intention to prepare one overall project to which UNFPA, IBRD and the Government would contribute. The project itself will be developed in such a way that components financed by UNFPA or IBRD will be clearly identified and responsibility for supervision will remain with the particular funding agency.]* Separate but related agreements would be signed between the Government and UNFPA and IBRD respectively. Both agreements will state that the Government is obliged to execute the entire project, including components supported by the third party. The IBRD loan and the UNFPA grant will be made directly to the

* or possibly delete whole sentence.

Government [and management of the project will be the responsibility of a Project Implementation Unit to be established by the Government for that purpose.]

The UNFPA [financed] components and, to some extent, parts of IBRD [financed] components may be executed by the specialized agencies as appropriate. For the appointment of all technical advisors, the Government will be expected to rely on the technical agency concerned [within the framework of job descriptions and qualifications agreed to between the Government, UNFPA, IBRD and the Specialized Agency concerned. Consultation with the funding agencies on the selection of these technical advisors will not be required]. However, advisors on matters of management and administration concerned with the overall efficiency of the project (there will probably be two such advisors) will be appointed by the Government in consultation with IBRD and WHO.

A common reporting system for the project will be developed at the same time [and] joint arrangements for inspection missions and evaluation procedures will be established.

It is our present intention to send two programme officers to Malaysia to discuss with the Government the various requests already received, as well as additional [requests] which the Government [is currently preparing]. Subsequently we will, after taking into account to [the] extent possible [any] comments we may have received from the agencies and major donors, [prepare a draft agreement which we expect to sign after] final discussions with IBRD and the Government [which are] suggested to be undertaken concurrently early in September.

If you have any comments to make on the above, we will be happy to receive them [as soon as possible and not later than.....].

Yours sincerely,

RECEIVED
GENERAL FILES

JUN 14 9 28 AM 1972

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



UNITED NATIONS
NEW YORK

PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/RAS/UN/25

2 June 1972

Dear Mr. Demuth:

We have recently received a request from the Press Foundation of Asia for an "Integrated Information Plan for Asia," for 1972-1974 in preparation for the World Population Year 1974.

The request consists of the following components:

1. Financing of a panel of outstanding experts in demography, economics, journalism, and development administrators to assist the Foundation in the overall implementation of their submitted programmes;
2. Provision of advanced training courses on development and population for journalists and publishers who have passed through previous development-oriented workshops. These seminars will be held in various Asian cities;
3. Establishment of syndication and picture essays, in addition to the DEPTHnews' service being extended by the Foundation, which will provide regional news on development and population to various newspapers and magazines in Asia;
4. Expansion of DEPTHnews' service through the use of vernacular languages: for the 1st year--- Bahasa Indonesia and Korean, and for the following years---Malaysian, Thai, Bengali, Tamil and Urdu;

Mr. Richard Demuth, Director
Development Services Department
International Bank for Reconstruction
and Development

1616 H Street, N.W.
Washington, D.C. 20433

cc: Dr. Kanagaratnam
Messrs. Bahl
Zaidan
DSD

JUN 7 1972



5. Presentation of three additional workshops per vernacular penetration for journalists;

6. Policy level seminars for decision making executives of mass media in Asia to make them aware of the population crisis. In this context, the panel of consultants mentioned in point 1 will be active participants.

The total amount of the programme for each year is as follows:

1972	\$464,000
1973	562,485
1974	635,308

We welcome your comments on this request, if any, to guide us in the appraisal of the project.

Yours sincerely,

A handwritten signature in dark ink, appearing to read "John Keppel". The signature is fluid and cursive.

John Keppel
Officer-in-Charge

JUN 3 1972

From ASIAN PRESS 1970

pub. by Readers' Research Center - Seoul, Korea
a project of The Press Foundation of Asia

169

While Asia is on the threshold of economic progress and while its countries are seeking closer ties and greater unity, large numbers of Asian countries are contributing fully to mankind's effort to achieve a stable world order. The United Nations has not succeeded in ensuring world peace. But the United Nations can only be what its member countries choose it to be. It may be likened to a clinic, to which victims of accidents are brought for care, but which has no control over the conditions which cause the accidents. We must hope that some day the principal heads of state of this world will respond to the wishes of the people and decide to dismantle their armaments, to put an end to their struggle for power and influence and to join forces for the establishment of peace. Until that day the United Nations, as a collective organization, can only serve as a meeting ground between nations and as an effective emergency peace-keeping instrument. It should, of course, be non-exclusive of any country.

We have now entered the age of world-wide mass phenomena in which the activities of individual nations added together have world-wide effects on all nations. Our atmosphere, outer space, the sea-bed, our water, our oceans and our natural resources are all of common concern. Aspirations towards the unity of men and of the world are increasing. As a result of progress in communications and transportation, science, technology, ideas, beliefs, cultures, fashions, traditions, institutions, capital, goods and news—and of course human beings—incessantly cross national borders. Hopefully under such circumstances, nationalism may become a road rather than a roadblock to genuine universal co-operation.

Since this year we are marking the twenty-fifth anniversary of the United Nations, I cannot let this occasion pass without paying special tribute to the tireless support of the United Nations by the Philippine Government and to the devotion and service for almost a quarter century to the United Nations of its distinguished Secretary of Foreign Affairs, His Excellency, Carlos P. Romulo. In concluding his eloquent speech at the last session of the General Assembly, Mr. Romulo said:

"The Filipino people are among the founding members of the United Nations. Our belief in the freedom and dignity of man, our hopes for the future, and our commitment to the kind of world in which those hopes could find fulfillment are embodied in the purposes and principles of the United Nations Charter, in the drafting of which we had the privilege of having a hand.

"Our support of the United Nations through the vicissitudes of its first two decades, has been firm and unstinting. It shall remain steadfast through whatever trials and ordeals may lie ahead."

May I hope that the statesmen, the elite and the peoples of Asia will continue as in the past, in the midst of their innumerable preoccupations and trials, to give to the United Nations the support which is required when one labours for peace, freedom, justice, human rights, progress and economic and social development in the midst of the power struggle of great nation states in the arena of a world overloaded with armaments.

Purpose and Background of P.F.A.

Purpose

The Press Foundation of Asia seeks to advance the welfare of the Asian press. It seeks to bring newspapers within the reach of the poorest and all Asia's literate households into the world of the daily written word.

It must therefore, seek means to reduce the cost of newspapers, and stimulate the growth of local industries which feed the press.

It is to improve the tenor and the content of journalism, for the press movement can offer the journalist a purposive social role.

The Foundation was established on 31 August 1957 at a meeting of newspaper publishers held in Manila. The move was supported by the representatives of the newspapers in Asia.

It is an independent non-profit organization governed by its newspaper members.

**The Background:
from IPI to PFA**

In 1950 the International Press Institute launched a programme for editorial training and management consultancy for Asian newspapers.

The best index of the effectiveness of the programme and the value it held for the Asian press is the fact that within 5 years 5 press institutes sprang up and newspaper publishers had begun increasingly to fund the activities of these institutes, mostly from their own resources.

The institutes now providing local press for local leadership cover almost the entire map of Asia. The scale runs from Delhi to Korea is either under the patronage of the local institutes or that of the Asian Programme of IPI. Two watching centres, one in Korea and another in the Philippines, keep a continuing check on the activities of the press judged against an agreed code of ethics.

Other 6 members periodically broadcast every year either from a training course or a seminar. Scores of papers are brought to Asian forums for exchange of ideas and information. The Chinese Language Centre, once now isolated from each other, finds today a national institute with members from 7 countries.

On an average six consultants visit Asia every year imparting know-how for improved editorials as well as managerial practices. Publications from local press institutes have in the meantime multiplied, or at least one of them concentrated on current assessment of news handling and surveys of the press scene. The institutes in India, the Philippines and Korea publish monthly and quarterly journals to keep going a continuous analysis of professional matters.

According to its schedule set at the start, the IPI Asian Programme, will end operation on 30 April 1963, thus removing the rallying point for all activities of Asian press.

Present Situation

Aware of the closing days of the Programme, Asian newspapermen met twice—March 1957 in Manila, Ceylon and August 1957 in Manila—to decide on ways and means of ensuring the continuity and expansion of a programme of development for the Asian press. Of special concern to them was the need for a common organization and joint direction of all development plans.

On 31 August 1957 the Second Asian Newspapers Conference decided in Manila, with more than 60 newspapermen of 14 Asian countries present, that Asia needs a united press front, not only to carry out and intensify the programmes begun by IPI, but to add a new dimension to the endeavors of development.

The Press Foundation of Asia was sponsored by the Conference, to be incorporated in Singapore and operated from Manila by its Chief Executive. The proof of their consciousness is that the founding members present pledged \$210,000 as part of their contribution to the launching fund of PFA. A thing to note: it comes from some of the poorest countries of the world.

The founders are hopeful that with the assistance of the developed press of Japan, Australia and New Zealand the Asian contribution to the launching fund will soon be raised to \$300,000. The PFA however needs the support and income of a \$100,000 endowment fund. It has sought a capital contribution from the Ford Foundation and the Rockefeller Foundation to enable it to reach the target. Their response is encouraging.

Meanwhile, in February 1958 the Straits Times announced its decision to make available \$250,000 to PFA, over a period of five years, to help establish one of PFA's contemplated projects—an Asian Institute of Printing Technology for Research

and Training.

FAO has agreed to support another project of PFA: a resource survey in Asia for the establishment of 3 giant-size newsprint mills. UNDP is considering a proposal to aid this programme with a grant of \$400,000.

The press institutes of various Asian countries including the Nihon Shinbun Kyokai of Japan met in Baguio, Philippines, in January 1968 along with representatives of the Thomson Foundation and Friedrich Ebert Stiftung. They were to draw up a co-ordinated programme for journalism training activities which should be operated on an Asian scale.

The outcome was the establishment of a Committee on Journalism Programme and a 20-point programme 1968-69, which will be supported by the institutes and PFA at a cost of an estimated \$300,000. It was agreed that the Committee will maintain the same scale of operation for the next three years.

An Asian Council for the Press

The Press Foundation of Asia is evolving as the brains trust and central planning institution for guiding the growth of the Asian Press. It aims to bring every literate household in Asia into the world of the "daily written word" within a period of ten years.

The present distribution of newspapers in—Asia excluding the Communist countries—is 1 newspaper for 60 people, or 12 households. Even this figure offers too rosy a picture since it includes Japan, which has a newspaper diffusion rate of 43 to every 100 in Japan's population of nearly 100 million.

The Task it Confronts

India's present population of effective literates—defined as adults who can read a newspaper—is about 114 million. Yet, only some 6 million take a daily newspaper. In the Philippines there are over 15 million literates, but less than 600,000 take a daily news paper.

UNESCO sets the minimum adequate newspaper circulation ratio at 10 copies for every 100 people. But the actual ratio for Asia, outside Japan, is less than 2 newspapers for every 100.

At the present rate of growth, it is estimated that it would take 20 years or more to get a newspaper into the present number of literate households. But literacy is growing rapidly because almost every Asian country now has started compulsory education programmes. The existing gap between actual and potential circulation is appalling but increasing literacy is making the gap wider every year.

Confronted by this picture Asian editors have been experiencing a newspaper revolution—even a "circulation explosion"—during the past five years, but this explosion has not taken place and there is no evidence, inevitable though it may seem, that it is about to take place. Why is this newspaper revolution so reluctant to break?

The Price is bidding

There is a variety of reasons: the need for improved editorial and managerial techniques, for more machines, newsprint and other newspaper supplies, for increasing and rationalising support, and most important of all, the need to reduce production costs and thereby, the price per copy. Price is now identified as the most powerful brake on the Asian newspaper revolution. The Asian daily newspaper's price is very high in terms of the potential buyer's daily income.

In relative terms a newspaper published in Calcutta, Bangkok, Colombo or Manila is 4 to 6 times as costly as the New York Times or the Guardian, London. Even in absolute terms, Asian newspapers are nearly as expensive as a newspaper in London or New York. An Indian village housewife must spend a month's wages to pay the annual subscription for a local newspaper. In Japan an unskilled worker can buy an annual subscription to a newspaper with less 4 days' wages.

But a look at current operational costs in Asia shows that as things are, newspapers cannot be produced more cheaply and, therefore, the price per copy cannot be brought within the means of the average householder.

The principal reason for this high cost of production is that 85 per cent of all the items that go to produce a newspaper are imported from great distances away and the cost of freight, insurance and wharfage is heavy. The toll on scarce foreign

exchange is also enormous. Faced with this import burden, newspapers are compelled to squeeze out economies which reduce efficiency and the editorial value of the newspaper. The tendency is to save on "first copy" costs i. e. stringency is applied in the newsrooms where the newspaper is prepared for production since this expenditure is within the control of the publisher. Thus the cost of preparing a copy for production is disproportionately lower than the cost of printing it. The result is that publishers must save on personnel, the use of specialist skills, on improving their editorial content and on display techniques which give more reader appeal.

There are the problems that must be considered in working out a co-ordinated plan of development for the Asian Press. The Press Foundation of Asia abhors the notion of providing facilities for learned academic discussions on these matters, but will insist on purposive interchanges of ideas and experience among Asian newspaper owners and their skilled counterparts from the West.

It will serve as a research centre which will make continuing studies of performance and possibilities of improvement in editorial, production and distribution techniques.

Using the national press institutes already established as a nucleus, the Press Foundation will play a central creative role in raising newspapers to their potential readership.

The Aim of the Programme is

To effect a radical change in the economic cost of newspapers, thus reducing the cost to the potential reader;

To improve editorial and management techniques through practical training programmes;

To carry out research and continuing studies of readership potential and performance;

To give journalists a sense of professional purpose appropriate to the turbulent changes in Asian societies.

Outline of the Programme

Training of journalists, production personnel and managers; Pioneering the creation of a newspaper community. This is the first Asian experiment in the building of a spiritual common market. The Newspaper Community will develop a cooperative effort among international, local and governmental enterprise to establish regional newspaper skills. (Following a feasibility study carried out for the Press Foundation of Asia, the EAO has agreed to make a complete project report on setting up these large newspaper skills in the region.)

Establishing a media bureau concerned to compile a directory of rates and data for Asian newspapers;

Setting up a readership research centre. (The Korean members have agreed to finance this centre with an endowment of \$50,000.)

Establishing a research and design centre for the production of small and inexpensive printing equipment and materials, etc. in Asia. The Centre will collaborate with existing producers and help fund to particular, the needs of the smaller newspapers.

Conclusion

The Manila Conference which established the Press Foundation of Asia was attended by 70 effective men and women seriously concerned with the evolution of Asian newspapers. Apart from the publishers and editors, participants included specialists of the United Nations Economic and Development Institute, FAO, ESCAP, and the Asian Development Bank. It was probably the first time that such a meeting was held in any part of the world. The sense of urgency and purpose shown during the discussions made it a unique experience for the participating newspapermen.

The Press Foundation of Asia hopes that their willingness to put their money on the line, the total devotion of themselves in such undertakings, will find a productive response among institutions outside Asia which are seriously interested in the development of the Asian press.

The Foundation now has over 150 members representing owners and editors of

more than 200 newspapers in Asia. It hopes to collect 150 more in 1969.

In addition, PFA has launched a campaign to elect 200 journalists as associate members. Governed by a Board of 25 members drawn from 12 Asian countries, PFA now operates through its Central Executive's Office in Manila, Philippines. Address: P.O. Box 2820, Manila, CALISTO T. MANSUETO Manila.

THE FIRST YEAR OF OPERATION

PFA Reports on Activities

Your grant was made to support the move which 200 newspapers in Asia had begun in 1967.

As promoters of the Press Foundation of Asia they were pledged to set up in 1968 an organization which would take over the work of the Asian Programme of IPI, add new dimensions to it and mobilize local resources for the development of the mass media in the region. They were to establish a \$500,000 Endowment Fund to support these activities after May 1969. Meanwhile, it was expected that your assistance would cover a substantial part of the interim expenses for the Foundation's central activities as well as the programme.

We are pleased to report that (1) the Press Foundation of Asia has succeeded in raising the Endowment Fund which now makes it nearly self-sustaining.

(2) It was able to carry out, with the exception of one, all training programmes scheduled for the year.

(3) With two chief executives and a relatively small staff the Foundation headquarters, however, was able to establish itself as the nerve center of mass media collaboration in Asia.

Endowment Fund

The Foundation was able by May 1969 to collect from newspapers in Asia (including Australia) a total donation of \$410,000. In addition it counted at that time on two firm pledges, one of \$200,000 another of \$300,000. (The second one has since materialized in cash. There was a further grant of \$25,000 received in July from the Axel Springer Group of newspapers in West Germany.)

As against these resources of its own the Foundation was able to draw a counter-part donation of \$100,000 from the Ford Foundation. According to an agreement reached between the two organizations in July, 1968, the Ford Foundation is to give \$25,000 each year until its donation reaches \$400,000.

The PFA headquarters office, located partly in Manila and partly in India, Ceylon, Singapore, London and the USA reached the figure of \$400,000 on 1 May 1969. (As of now the Fund stands at about \$420,000.)

The New Spirit

With this spirit of self-support gaining in strength and confidence, a change in the mood of the PFA community became noticeable. Newspaper owners and executives were becoming increasingly conscious of the value of a united leadership which now embraced the huge arc of Asia from Burma to Afghanistan. They now had a stake in the organization which they themselves had created after years of toil and with their hard money. They were now willing to take active shares in the task of establishing a regional community, and in endowing it with an urge to develop together.

as Population Fund (WV)

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/RAS/UN/25

2 June 1972

Dear Mr. Demuth:

We have recently received a request from the Press Foundation of Asia for an "Integrated Information Plan for Asia," for 1972-1974 in preparation for the World Population Year 1974.

The request consists of the following components:

1. Financing of a panel of outstanding experts in demography, economics, journalism, and development administrators to assist the Foundation in the overall implementation of their submitted programmes;
2. Provision of advanced training courses on development and population for journalists and publishers who have passed through previous development-oriented workshops. These seminars will be held in various Asian cities;
3. Establishment of syndication and picture essays, in addition to the DEPTHnews' service being extended by the Foundation, which will provide regional news on development and population to various newspapers and magazines in Asia;
4. Expansion of DEPTHnews' service through the use of vernacular languages: for the 1st year--- Bahasa Indonesia and Korean, and for the following years---Malaysian, Thai, Bengali, Tamil and Urdu;

Mr. Richard Demuth, Director
Development Services Department
International Bank for Reconstruction
and Development

1818 H Street, N.W.
Washington, D.C. 20433

cc: Dr. Kanagaratnam
Messrs. Bahl
Zaidan
DSD

TELECOMMUNICATIONS SECTION

JUN 5 1972

UNITED STATES DEPARTMENT OF STATE
BUREAU OF INFORMATION COLLECTIONS AND EXCHANGE
WASHINGTON, D. C. 20520

UNITED STATES DEPARTMENT OF STATE
BUREAU OF INFORMATION COLLECTIONS AND EXCHANGE
WASHINGTON, D. C. 20520



2 June 1972

174/521/100/10/25

Dear Sir:

We have recently received a request from the Press Foundation of Asia for an "Integrated Information Plan for Asia, for 1972-1974 in preparation for the World Population Year, 1974."

The request consists of the following components:

1. Financing of a panel of outstanding experts in demography, economics, journalism, and development administrators to assist the Foundation in the overall implementation of their submitted program;
2. Provision of advanced training courses on development and population for journalists and publishers who have passed through previous development-oriented workshops. These seminars will be held in various Asian cities;
3. Establishment of syndication and picture essays, in addition to the BETHNEWS service being extended by the Foundation, which will provide regional news on development and population to various newspapers and magazines in Asia;
4. Expansion of BETHNEWS service through the use of vernacular languages for the last year--- Bahasa Indonesia and Korean, and for the following years---Malayalam, Thai, Bengali, Tamil and Urdu.

COMMUNICATIONS SECTION
1972 JUN -9 PM 1:42

RECEIVED

UNITED NATIONS
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES
POUR LE DÉVELOPPEMENT

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

5. Presentation of three additional workshops per vernacular penetration for journalists;

6. Policy level seminars for decision making executives of mass media in Asia to make them aware of the population crisis. In this context, the panel of consultants mentioned in point 1 will be active participants.

The total amount of the programme for each year is as follows:

1972	\$464,000
1973	562,485
1974	635,308

We welcome your comments on this request, if any, to guide us in the appraisal of the project.

Yours sincerely,

A handwritten signature in cursive script that reads "John Keppel".

John Keppel
Officer-in-Charge

JUN 5 1972

OFFICE OF THE DIRECTOR
JUN 23 11 34 AM 1972

OFFICE OF THE DIRECTOR
FOR THE UNITED STATES

[Handwritten signature]

UNITED STATES

As in the absence of the Director,
the Director's comments on this report will be as follows:

1. The total amount of the program for each year is as follows:
1971 \$1,000,000
1972 \$1,000,000
1973 \$1,000,000

Comments:

The total amount of the program for each year is as follows:
1. The total amount of the program for each year is as follows:
2. Presentation of the program for each year is as follows:
3. Presentation of the program for each year is as follows:
4. Presentation of the program for each year is as follows:
5. Presentation of the program for each year is as follows:

UNITED STATES DEPARTMENT OF AGRICULTURE
WASHINGTON, D.C.

UNITED STATES DEPARTMENT OF AGRICULTURE
WASHINGTON, D.C.

DEPARTMENT OF AGRICULTURE
WASHINGTON, D.C.



DEPARTMENT OF AGRICULTURE
WASHINGTON, D.C.

Population
Geneva, 31 May 1972

Dear Mr. Emery,

When I spoke to Mr. McNamara at Santiago, he gave me some very interesting information on the activities of the World Bank in the field of family planning, particularly as regards a project in Indonesia. I wonder if you would be so kind as to provide me with whatever material you have on this and other projects of the World Bank in this field, and indeed any material which you have on the subject as such. I have been asked by my Ministry to work out a survey on this as soon as possible, so I would be extremely grateful for whatever help you could give me.

It was a very pleasant coincidence to meet you in Rio de Janeiro, and I hope you had a pleasant journey back to Washington.

If you have a chance to look into the matter we talked about, I am very eager to learn from you what the chances are. I am at this very moment faced with the aspect of a change in my present situation and would very much like to know what the alternatives are to another posting in the foreign service.

With many thanks for your kind assistance.

*Yours very sincerely
Magne Beed*

Mr. L. Emery
The World Bank Group
1818 H. street N.W.
Washington D.C. 20433

Original to: *Mr. L. Emery*
Date: *6-5-72* Communications Section

JUN 8 11 45 AM 1972

RECEIVED
GENERAL SERVICES

Yellow

Population Fund (UN)

May 24, 1972

Mr. Halvor Gille
Officer-in-Charge
United Nations Development Programme
United Nations Fund for Population Activities
United Nations
New York, N.Y.

Dear Halvor:

Thank you very much for your letter of May 10, 1972 in which you invited me to attend the next session of the Inter-Agency Consultative Committee which will be held at UN Headquarters in New York from June 29 to 30, 1972.

I regret I will be unable to attend at this time due to previous commitments; I have asked Mr. George Zaidan to attend the meeting on our behalf.

We are looking forward to receiving draft agenda and documentation and further details about the meeting in due course.

Sincerely,



K. Kanagaratnam
Director
Population Projects Department

IHK/is

cc: Messrs. Demuth/Hoffman
Mr. Riley
Mr. Zaidan
Mrs. Domingo (to note)

Population
✓ Population Fund (16)

Mr. B. Chadenet

May 19, 1972

Richard H. Demuth

Draft Memorandum to Mr. McNamara, dated May 12, prepared by PNP.

1. Since I will be away for 10 days from May 22, and you seemed anxious to send the PNP memorandum to Mr. McNamara, let me try to put on paper the observations I have on the May 12 draft. These observations all relate to attachment No.2 concerning the alleged role conflicts which PNP feels are built into the present relationships among the major agencies active in the population field.
2. I agree with PNP that there are likely to be persistent differences of view between WHO and the Bank arising from the different objectives and outlook of the two organizations. I further think it would be useful for Mr. McNamara and Dr. Candau to have a frank discussion of the "predictable differences in technical recommendations" which are set forth in paragraph 3 of attachment No.2. Such a discussion might well serve to narrow the differences and, in any event, should lead to a procedure for settling such differences as they arise in specific cases.
3. However, while recognizing that there is validity in PNP's position with respect to WHO, I do not believe that the so-called "inherent difficulties" are insoluble, nor indeed that they are any greater than those which exist between the Bank and other international agencies (in other sectors) with which we have been successfully cooperating for many years. As one example, I might cite the relationship between the Bank and the IMF. It was thought at one time that the Bank and the IMF would be unable to cooperate because the emphasis of the IMF was on short-term monetary stability while the emphasis of the Bank was on long-term development. Both agencies came to realize, however, that countries have single governments which have to deal with both short- and long-run problems and that it is inadmissible that two sister agencies in Washington should provide that single government with inconsistent recommendations. This realization led to an agreement both on delineation of spheres of primary responsibility for each organization and on a procedure for settling differences of views in fields of common interest. This agreement has, I believe, effectively served to minimize conflicting advice from the two institutions.
4. Another example is the Bank's relationship with FAO. Not so many years ago, the Agriculture Projects Department had the same attitude towards FAO which PNP now has towards WHO: they felt that FAO's approach stressed the social aspects of development to a degree inconsistent with the Bank's, then, concentration on economic growth. These differences

May 17, 1972

of approach were talked out between the two organizations at great length and on many occasions; they never, however, really interfered with effective cooperation. It may well be that, over time, FAO has had an impact on the Bank's approach somewhat comparable to the impact which cooperation with the Bank has clearly had on FAO's approach.

5. I do not accept at all that there is an inherent conflict between the Bank and UNEPA. Both agencies have funds to invest for the same purposes and I see no "inherent" reason why they should not cooperate fully in specific countries in support of the same program. Such cooperation will require, of course, that we give UNEPA full opportunity to participate with us in helping governments to formulate an overall national population program and/or in reviewing such a program after it has been formulated. It may prove to be somewhat more difficult to provide assistance to governments in formulating national population programs if we have to bring UNEPA along, but I am convinced that the benefits would far outweigh the cost. If we do succeed in getting an agreement on a program which both agencies can support, then it seems to me unimportant which parts of the agreed program each agency finances (i.e., the "software" versus "bricks and mortar" issue discussed in paragraph 7 of attachment No.2). It is true that the Management and the Board do not want the Bank's involvement to be confined to "bricks and mortar" but that relates, I feel sure, to the programs and policies we support, and not to the particular goods and services to which we attach our financing. If we and UNEPA together can induce a member country to adopt a well conceived and comprehensive national population program, I see no reason why our financing in support of that program should not be primarily for "bricks and mortar" while UNEPA concurrently finances the software. We can still exercise supervision over the program as a whole simply by defining that program as the project for which our loan is made. I see no inherent reason, therefore, why the parallel financing envisaged for the Malaysia project should be any different in substance from the joint financing arranged in the case of Indonesia.

6. One final word. Looking at the UN system as a whole, I think UNEPA is clearly the agency which should, in principle, exercise the role of leadership and coordination. Our exercise of leadership has been necessitated by UNEPA's failure to lead. Nonetheless, I am convinced that, in the long term, it will be to our advantage to do everything we can to support UNEPA, in the hope that it may eventually have the personnel and the funds to provide effective leadership. This will require a good deal of self-restraint on our part, but I think it is self-restraint that we must exercise.

cc - Mr. Baldwin

RHD:jg

UNITED NATIONS
DEVELOPMENT PROGRAMME

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PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/6

15 May 1972

R.K.

Dear Dr. Kanagaratnam,

UNFPA Family Planning Management Seminar Invitation

Practical programme management issues are of common concern to many population and family planning programmes. Yet it is clear that there has been relatively little experience addressing these critical intermediate steps between programme policy and achievement. To underscore a strong commitment to assist in meeting these needs, the United Nations Fund for Population Activities (UNFPA) is convening a seminar on Practical Issues in Family Planning Programme Management, and would like to extend an invitation to you to participate in your personal capacity.

The objectives of the seminar are:

1. To provide a forum for exchange of practical, operational ideas and techniques relating to programme management, as well as increasing population programme awareness of possible sources of assistance in these areas.
2. To bring population programme administrators and in-country management institutions together to foster local resource development and utilization.

The seminar will have a small working group format to maximize informal exchange and utilization of the time invested by those involved. This necessitates limiting participation to senior administrators and selected representatives of international agencies and management institutions.

A limited number of topics will be covered in depth through presentation of a working paper on each topic, followed by workshop/discussion sessions to pursue each idea thoroughly. Topics will focus on practical, operational tools, with emphasis on the sharing of potentially relevant experiences and the examination of management methodology which may be used to further programme objectives.

/...

Dr. K. Kanagaratnam
Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

Original to: Pop. Proj. -
Date: 5/19/72 Communications
Section



UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

- 2 -

The seminar is planned for 5 - 11 July 1972, both dates inclusive, in New York.

The purpose of this letter is to inform you well in advance in order to give you enough time to make yourself available for the seminar. We also hope that you will be able to assist us in the preparatory work regarding which you will hear from us further.

..... Our agenda, a tentative time schedule and a list of invited participants from the health and population field are attached for your information. An indication of your interest would be appreciated immediately.

Yours sincerely,

A handwritten signature in cursive script, appearing to read 'N. Sadik'.

N. Sadik (Mrs.) M.D.
Coordinator
Programme Division

May 12, 1972

Mr. Halvor Gille
United Nations Fund for
Population Activities
United Nations
New York, N.Y.

Dear Halvor:

This note is to put on record our telephone conversation regarding the management advisor for Indonesia and to follow up one or two things we discussed on Malaysia. As I indicated to you, the Indonesians, the Bank and the Ford Foundation are all agreeable to having Lyle Saunders serve in this capacity; Mr. Saunders has agreed in principle, and we are discussing with Ford the processing of his appointment. We are glad that UNFPA concurs with this appointment.

On Malaysia, we feel that a meeting between UNFPA and the Bank at the end of the week of May 22nd (say on Friday, May 26) would be preferable to an earlier meeting; this will give us time to forward to you, by the end of next week, details of the project jointly developed by our appraisal team and the Government. At the same time, we would hope that you will have had from your end the preliminary views and reactions of WHO and other executing agencies. We hope that an agreed parallel project will be finalized and also that we can finalize the details of project implementation within the framework agreed upon on May 5, 1972. Mr. Baldwin will be sending you minutes of this meeting in due course.

Until we send you details of the whole project, I attach a copy of "the demonstration project" as developed by our appraisal mission. As you know, there is a feeling in WHO that this proposal overlaps with that in the UNFPA request for which WHO would be the executing agency. After reviewing the request to UNFPA, we feel that no overlap exists in terms of the items to be financed; however, we obviously have to discuss the proposed activities and coverage of this component to ensure full consistency. You may have some ideas on this which we can take up during our forthcoming discussion.

With kind regards.

Yours sincerely,

Gv

George C. Zaidan
Population Projects Department

Attachment

GZaidan/rb

cc: Dr. Kanagaratnam/Mr. Baldwin, Mr. Alisbah, Mr. Sandberg/Mr. Jentgen,
Miss Husain, Dr. Kim, Mr. Jones, Div. Files

300-IND

Malaysia/PNP

Proposed Demonstration Component

Objective

1. The Malaysian family planning program is being integrated with health services. It is highly desirable that the pattern and intensity of delivering family planning services and new techniques of stimulating demand be tested and evaluated in a limited geographical area to determine the most effective way of expanding the overall program.

Method

2. The demonstration project would include the following specific activities which would be continuously evaluated for their impact on the number of acceptors and ultimately births prevented in the demonstration area:

- (a) developing improved management procedures for family planning program.
- (b) assessing the adequacy and effectiveness of additional physical facilities and manpower in the delivery system.
- (c) determining the extent and nature of the training required for community health nurse type multi purpose worker.
- (d) providing a model set up for practical training of health center staff from non-project areas.
- (e) studying the integration of the family planning services with the government hospital functions.
- (f) evaluating new techniques of information and education forming part of health education.
- (g) streamlining the evaluation system and its use by management.

Area

3. Because of the cultural diversity in Malaysia and in order to compare performance "before and after" providing the additional inputs, five districts The five health districts out of a total of 47 that were selected consist of three at the West Coast (North, Central, and South), and two at the East Coast. These districts would cover about 1.2 million population. The criteria for selection of districts were (a) that the Government had decided to integrate family planning with health services (b) diversity of regional coverage, and (c) availability of hospital facilities (details given in Annex I).

Additional Inputs

4. In addition to the Project's other components, the demonstration component

would include the following special inputs:

- (a) Additional clinic space in existing Midwives Clinic Quarters (MCQ) to provide other minor health services as well and enlarge the attendance and coverage of population.
- (b) Special training for existing midwives and Trained Assistant Nurses (TAN) to upgrade them from single purpose to multi purpose workers.
- (c) Vehicles for staff of health centers to supervise the activities at MCQ and for midwives at MCQ's to make home visits..
- (d) Operating expenses for introducing applied nutrition education as being experimented with in one district at present.
- (e) Special information and education materials to be prepared by NFPB.
- (f) Strengthening of the Evaluation Unit at NFPB by additional staff to continually evaluate the performance and impact of program inputs.

Administration

5. The demonstration component would be administered jointly by the Ministry of Health and NFPB. In working out the details of the project and day to day operation the MOH and the NFPB would be helped by: (i) the project implementation unit for the Bank project (ii) the advisors for management, evaluation and communication at NFPB (iii) the advisors at the Ministry of Health for MCH/FP to be provided by WHO.

Cost

6. The cost of the demonstration project has been tentatively estimated at US\$1.0 million. This figure may be revised as the demonstration component is refined but the basis for this estimate is shown in Annex II. The Government would commit itself to: (i) filling all vacant posts of the health center staff in the project area (ii) creating 36 additional posts of trained assistant nurses - one in each health center plus the posts of 7 clerks in the main health centers.

Timing

7. The demonstration project would cover a period of five years starting after the loan becomes effective. During the period of construction of MCQ's the detailed design and survey work would be undertaken.

Demonstration Districts

State	Health District Code No.	Administration District Covered	Rural Health Units			Population Coverage	FP Integration Scheduled	Region
			MHC	SHC	MOQ			
Kedah	3	Padang Terap Kota Star Yen	1	7	38	387,945	Not fixed	North West
Perak	16	Batang Padang	1	3	19	119,590	Not fixed	Central
Johor	31	Muar	1	9	52	279,261	May, 1971	South
Pahang	37	Kuantan Pekan	2	6	42	166,209	Not fixed	East
Treugganu	42	Kuala Treugganu Marang Ulu Treugganu	2	4	24	227,255	Not fixed	East
Total	5 districts	10 districts	7	29	175	1,180,260		

Tentative Cost of Additional Inputs for the Proposed Demonstration Component

	<u>M\$</u>	<u>U.S.\$</u>
1. Additional space at 175 MCQ's at M\$ 10,591 per MCQ	1,853,425	657,000
2. Supply of 250 motorized bicycles - 2 for each sub-health center and one for MCQ at M\$282	70,500	25,000
3. Cost of special training of 200 trained assistant nurses and midwives at M\$2,115 per worker.	423,000	150,000
4. Operating cost for applied nutrition project at M\$846 per year per center.	33,840	12,000
5. Cost of producing special information and education material at M\$42,300 per year for 4 years.	169,200	60,000
6. Additional staff at NFPB Evaluation Unit One statistician M\$14,100 per year for 5 years. One research assistant at M\$5,640 for 5 years. One statistical clerk at M\$2,820 for 5 years.	112,800	40,000
7. Cost of continuous base line survey and travel at M\$28,000 per year for 5 years.	<u>140,000</u>	<u>50,000</u>
Total	2,802,765	994,000

Population Fund (UN)

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NEW YORK

PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

Dr. K.K. o/n

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 521/1

10 May 1972

*cc: Messrs. ~~Baldwin~~
Apidan
Riley
Chatenay
L. Domingos 5116*

K.R.

Dear Dr. Kanagaratnam,

On behalf of Mr. Rafael M. Salas, the Executive Director of UNFPA, I have pleasure in inviting you to attend the next session of the Inter-Agency Consultative Committee which will be held at UN Headquarters in New York from 29-30 June 1972. Individual consultations may be held on 3 July, Monday, if necessary.

The draft agenda and documentation for the meeting will be sent to you in due course. We will also inform you of the conference room number and further details of the meeting in due course.

Yours sincerely,

Halvor

Halvor Gille
Officer-in-Charge

Dr. K. Kanagaratnam
Director
Population Projects Department
IBRD
1818 H Street, N.W.
Washington, D.C. 20433

G.B.B.

*I think G2 should attend
this. You news?*

J. Deak

5/22

PKP

Population
of Colombia

Dr. K. Kanagaratnam

May 9, 1972

F.J.C.M. Rath

COLOMBIA - International Courses on Demography and Health Organized by
the Pan American Federation of Medical Schools (FEPAFEM)
Back-to-Office Report

1. As set out in the terms of reference report dated April 17, 1972, I proceeded to Bogota to participate as an instructor in the above mentioned courses organized by FEPAFEM.
2. On April 19, 20, and 21, I gave lectures on "Population Theories and Policies" followed by discussions, a total of 10 hours.
3. The objectives of the course are to acquaint professors of the various Latin American Schools of Medicine with subjects related to "health and population" thus enabling them to introduce these topics in the teaching programs of the Medical Schools. The course is developed on a full-time participation bases from February 1 to June 2.
4. The course consists of theoretical classes and laboratories covering the following subject matters: bio-statistics; demography; research techniques; epidemiology; population ecology; socio-economic development and population; genetics; health planning; maternal and child health; biology of reproduction and fertility control; and evaluation of family planning programs. (total: 538 hours)
5. A total of 25 participants representing most of the Latin American countries is enrolled; 21 physicians most of them professors at Departments of Preventive Medicine, the rest paramedical personnel (statistician, nurse supervisor, social worker, sociologist) working in Schools of Medicine. It calls the attention that, whereas the major countries, Mexico, Argentina, and Colombia are each represented by 4 participants, Brazil did not send any. This fact not only stems from the well known low priority given to population in that country but also from a controversy about selection procedures between the Brazilian Association of Medical Schools and FEPAFEM.
6. My overall impression of the course is favorable; the course is well organized, teaching and reading materials have been provided and there is a high interest among the students.

Population Policy in Colombia

7. Before leaving, you asked me to look into the matter of population policy in Colombia. I had conversations with Colombians who were closely related to the drafting of the third part of the Colombian Development Plan which refers to "Population". Mr. Ramiro Cardona Gutierrez, Chief of the Regional and Urban Development Unit of the

National Planning Department, handed me a copy of the text. He assured me that the text is now officially approved.

8. The text describes the problems of demography data collecting in Colombia (births are estimated to have been under registered by 18.6% in the period 1951-1964, deaths by 32.8% in the same period). The following paragraphs cover growth rates of the country (currently estimated at over 3% per year); problems of internal migrations and out-migration especially of professionals and technicians; results of fertility surveys which indicate change of attitude towards ideal number of children; the important problem of induced abortions, and problems of urbanization. It finally comes to describing the problems caused by accelerated population growth and its consequences for economic development. Specially mentioned are employment and education. It is explicitly stated that demographic growth represent "an obstacle albeit not the only one to reach" the objectives of development. The last section of the text describes "Population Policy".

9. The document uses a very broad definition of population policy: "a coherent set of principles, objectives and decisions adopted by the public sector with the specific purpose to orient the growth rate and size of the population, its degree of concentration, spatial and sectorial distribution, its age structure, by creating the conditions that enable a more rational behavior of the community members towards themselves, the society and the ecological resources".

10. As immediate objectives of the Colombian population policy, it is said that the following problems should be tackled: (a) a better geographical distribution of the population; (b) bringing down mortality and morbidity; (c) reducing the present rhythm of population growth.

11. Reduction in demographic growth rates by bringing down fertility should be achieved at the level of society through changes in the economic and social structure of the Colombian society especially through: (a) better income distribution and improvement of education; (b) industrialization and the urbanization process; and (c) a greater participation of women in economic activities and the creation of mechanisms to ensure equal economic opportunities for women. In addition, a further reduction in demographic growth rates should be achieved at the family level by: (a) raising the level of education; (b) facilitating adequate information on family and sex life; and (c) making available the necessary medical services.

12. The document points to the scarce resources available especially human resources and to the need for expanding the training programs for personnel mainly in MCH services. All family planning programs should be built into the general health service system. The Government will coordinate and supervise all family life and sex-education programs as

May 9, 1972

well as the respective medical services. The National Planning Office and the National Population Council, in collaboration with the National Statistical Office will promote studies geared to the formulation or reformulation of general and specific policies mentioned in the document.

13. Summarizing, the following points are relevant for the Bank's interest in this field: (a) Colombia, after years of cautious consideration, has now formulated a population policy; (b) This policy, described in part III of the National Development Plan 1972-1974, calls for the need to step up family planning activities. Concrete measures for such expansion of activities have not, however, been formulated so far. Recently the Minister of Public Health reacted in one of the leading newspapers, EL TIEMPO, to an article which this journal published under the title "Official Birth Control". The Minister declared that all government activities in family planning were guided by the official population policy as set out in the National Development Plan and that no new activities had been undertaken. He emphasized again that all family planning services were offered exclusively within the MCH services; (c) The population policy of the Colombian Government does not - as will be clear from the foregoing - formulate any demographic targets but it does state that the actual demographic growth rate represents an obstacle to meeting the needs for employment, education, health, housing, and recreation; (d) The climate for awareness of the population problem is growing steadily in Colombia which should make us follow the situation very closely in view of possibilities for project development.

cc Messrs: B. Chadenet
W. Baum
H. Ripman
P. Engelmann
H. van der Tak
J. Lithgow
Y. Rovani
J. King
J. Lee
G. Baldwin
L. Lind
G. Zaidan
I. Kang
E. Hawkins
Division Files

FJCMRath/om

STAMP

UNITED NATIONS
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PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/551/6

8 May 1972

10 MAY 1972

Dear Dr. Kanagaratnam

UNFPA Family Planning Management Seminar Invitation

Practical programme management issues are of common concern to many population and family planning programmes. Yet it is clear that there has been relatively little experience addressing these critical intermediate steps between programme policy and achievement. To underscore a strong commitment to assist in meeting these needs, the United Nations Fund for Population Activities (UNFPA) is convening a seminar on Practical Issues in Family Planning Programme Management, and would like to extend an invitation to you to participate in your personal capacity.

The objectives of the seminar are:

1. To provide a forum for exchange of practical, operational ideas and techniques relating to programme management, as well as increasing population programme awareness of possible sources of assistance in these areas.
2. To bring population programme administrators and in-country management institutions together to foster local resource development and utilization.

The seminar will have a small working group format to maximize informal exchange and utilization of the time invested by those involved. This necessitates limiting participation to senior administrators and selected representatives of international agencies and management institutions.

...2

Dr. K. Kanagaratnam
Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

Original to: Pol/hq.
Date: 5-25-72 Communications
Section



- 2 -

A limited number of topics will be covered in depth through presentation of a working paper on each topic, followed by workshop/discussion sessions to pursue each idea thoroughly. Topics will focus on practical, operational tools, with emphasis on the sharing of potentially relevant experiences and the examination of management methodology which may be used to further programme objectives.

The seminar is planned for 5 - 11 July 1972, both dates inclusive, in New York. The UNFPA is prepared to provide travel and per diem expenses.

The purpose of this letter is to inform you well in advance in order to give you enough time to make yourself available for the seminar. We also hope that you will be able to assist us in the preparatory work regarding which you will hear from us further.

... Our agenda, a tentative time schedule and a list of invited participants from the health and population field are attached for your information. An indication of your interest would be appreciated immediately.

Yours sincerely,

A handwritten signature in cursive script, appearing to read 'N. Sadik'.

N. Sadik (Mrs.) M.D.
Coordinator
Programme Division

ATLAS

MAR 16 10 47 AM 1972

LIBRARY

Population Fund (UN)

May 8, 1972

Dr. Nafis Sadik
United Nations Fund For
Population Activities
New York, N.Y.

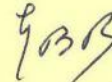
Dear Nafis:

Re: Seminar on the Management of Family Planning
Delivery Systems at the Local Level -
July 5-11, 1972

This refers to your earlier letter inviting our participation at the Seminar and your discussion with Dr. Kanagaratnam when you were here on Friday, May 5.

As Dr. Kanagaratnam is away, he has asked me to confirm to you that he will participate in this Seminar; we would like to arrange for another staff member to attend, depending on the subject content for the day. We hope this will be in order.

Sincerely yours,



George B. Baldwin
Deputy Director
Population Projects Department

MR. R. ley
cc: Mrs. Domingo-w/att. Agenda & List of participants

NOTE: We have not received letter of invitation
(dated December ??) but have requested
copy from New York.

KKanagaratnam:bli

Population

May 5, 1972

Dr. Moya Freyman
Director
Carolina Population Center
University Square
Chapel Hill, N.C. 27514

Dear Dr. Freyman:

I was glad I was able to meet at Chapel Hill yesterday with you and Dick Anderson and have an overview of the work of the Center and the way in which the Center could assist us in our operational work. I hope I was also able to give you, in the course of the discussions, some of the critical issues in our operations as well as outline the methodology of World Bank operations in the field of population. The process of understanding how the limited human resources in our area of work can be maximized by the operational agencies and the academic centers working together is one which is of natural concern for all of us. For this reason I look forward to a continuing close cooperation which has already begun with the valuable services we have had from time to time with the Carolina Population Center staff and the Bank's sectoral and project work. I have seen the frequency and tempo of such assistance increase in recent months.

I now wish to apply myself to two specific issues. I have informed Mr. Baldwin of the Seminar which you will have at the Center following the UNFPA Seminar on Delivery Systems at the local level in New York in July. As the administration and management programs and the manner in which effective resource transfer for population activities can effectively take place is one of the central concerns of the World Bank, we would be pleased to discuss this further with you, Mr. Krusa and others. Please feel free to call on us in this regard.

You referred to the importance of developing a pool of professional and technical talent in selected countries through the development of academic institutions for population work. I would like to hear from you at some time the more specific thoughts that you might have for centers suitable for Bank-type financing. I hope that the outline of Bank procedures which I gave you when I met with a number of your associates at your house in the evening will provide sufficient initial background to enable any firm proposal to be made.

Dr. Moyer Freyman

- 2 -

May 5, 1972

I will be back in Washington by May 22 and look forward to hearing from you at that time. Mr. Baldwin will be here during the time I am away and you may wish to contact him if you want to discuss it before then.

I am arranging for 100 copies of the Sector Program Paper to be sent to you for distribution at the Center to your associates and to others who might be interested in our work.

I want to conclude by saying it was an extremely productive and delightful exchange of ideas and questions we had at your house last night. Please give my regards to Dick and your associates who participated.

With regards,

Yours sincerely,

K. Kanagaratnam
K. Kanagaratnam
per bli Director
Population Projects Department

cc: Messrs. Baldwin
Zaidan
Mrs. Domingo - To send Sector paper, pls.

KK:bli
(Typed May 8/72)

STPIMA TS 01 E YAM
27

May 2, 1972

- 2 -

Dr. Moya Freyman

I will be back in Washington by May 22 and look forward to hearing from you at that time. Mr. Baldwin will be here during the time I am away and you may wish to contact him if you want to discuss it before then.

I am arranging for 100 copies of the Sector Program Paper to be sent to you for distribution at the Center to your associates and to others who might be interested in our work.

I want to conclude by saying it was an extremely productive and delightful exchange of ideas and questions we had at your house last night. Please give my regards to Dick and your associates who participated.

With regards,

Yours sincerely,

K. Kanagaratnam
K. Kanagaratnam
Director
Population Projects Department

cc: Messrs. Baldwin
Zaidan
Mrs. Domingo - To send sector paper, pls.

KK:plf
(Typed May 8/72)

MAY 9 10 27 AM 1972

RECEIVED
GENERAL FILES

Population Fund U.N.

NATIONAL FAMILY PLANNING COORDINATING BOARD

DJALAN K.H. WAHID HASJIM 55A - DJAKARTA

Phone : 45600, 54886

P.O. BOX 186

Cable : NAFINDO Indonesia

No : 622/A/ BKKBN/ V/72

Dr. K. Kanagaratnam
Director,
Population Project Department
I.B.R.D. Washington D.C.

→ Op. Files.
Copy - Turance
Zardani/Jane 5/26
on file. *de*

Djakarta, 5 May 1972.

Dear Dr. Kanagaratnam,

I understand that Dr. Lyle Saunders is willing to consider an appointment as program adviser under the joint IDA - UNFPA Project and that the Ford Foundation is willing to release him.

I would be grateful if you could take steps to secure Dr. Saunder's appointment as soon as possible. I have indicated to Dr. Bresnan the Ford representative in Indonesia, that Dr. Saunders would be responsible only to the NFPCB and that he would be paid from funds made available to the Government by the joint project.

Thanking you,



Yours sincerely,

[Handwritten signature]
Suwardjone Surjaningrat

cc: Dr. Bernanrd R. Bell
Director I.B.R.D.
D j a k a r t a .

*Yellow
Central Files*
Population Fund - UN

April 26, 1972

Mr. Halvor Gille
United Nations Fund for
Population Activities
485 Lexington Avenue
New York, N.Y.

Dear Mr. Gille:

In his letter of April 11 to Nafis Sadik, George Zaidan confirmed your agreement with Dr. Kanagaratnam to hold the first of our Operational Review meetings here on Friday, May 5. Dr. Kanagaratnam has asked me to send you a proposed agenda (copy enclosed); this may help in identifying materials or individuals you will want to bring along. We tentatively plan to start the discussions about 10:30 a.m.; we doubt we will be finished by lunch time, but we should be finished by about 3:30.

The proposed agenda conforms closely, I believe, with suggestions you made when George Zaidan and Miss Husain visited your offices on April 7. You will note that we have identified three general topics on which we would like to exchange views. The first is the possibility of earmarking a small amount of UNFPA funds for project-preparation activities by consultants, either national or foreign. What we have in mind is the possibility of working out an arrangement whereby UNFPA funds could be used for project-preparation activities (to be conducted mainly by consultants) in roughly the same way UNDP funds are used in other sectors. This is something you may wish to give some thought to in advance of our meeting next week, particularly as it may raise some legal questions.

A second general topic that we think will deserve discussions, and which will arise explicitly in the case of Malaysia, is the relationship between our two organizations in projects to which we contribute "parallel financing." The principal questions we believe this raises are the kind and degree of coordination between our two institutions in advance of signing what would be legally separate project agreements, and the kind of obligations which a beneficiary would be assuming in signing agreements that might include explicit cross-referencing, plus the need for coordination between our organizations in project follow-up.

A third general issue we would like to raise is the possibility of earmarking a modest amount of UNFPA funds for general research purposes which the Bank might have access to from time-to-time under suitable agreements to be worked out with the Fund.

Mr. Halvor Gille

- 2 -

April 26, 1972

If you or your associates have other general problems that you would like to raise for discussions, we would appreciate a telephone call in advance of your arrival so that we could be giving some thought before the meeting to items you may wish to raise. Despite the identification of the three general topics noted above, we still regard the main purpose of this initial Operational Review meeting as an exchange of information about our respective work programs over the next year or two.

We look forward to having you with us here next Friday, May 5.

Sincerely yours,

George B. Baldwin
Deputy Director
Population Projects Department

Enclosure

cc: Dr. Nafis Sadik
UNFPA, N.Y.

cc: Dr. Kanagaratnam
Messrs. Zaidan
Kang
Miss Husain (for Malaysia discussions)
Messrs. Riley
Sandberg (for Malaysia discussions)

UNFPA file

GBBaldwin/jim

OPERATIONAL REVIEW MEETING

Proposed Agenda

IBRD/UNFPA (Washington, May 5, 1972)

Starting time: 10:30 a.m. (meet in Conference Room D-901)

Participating for the Bank:

Dr. Kanagaratnam
Mr. Baldwin
Mr. Zaidan
Mr. Kang
Mr. Riley
Mr. Sandberg (for Malaysia discussions)
Miss Husain (for Malaysia discussions)

I. Country-by-country review of work-plans for the next year or so.

A. The Bank's probable work-program

Egypt	Ghana	Turkey
Iran	Kenya	Morocco
Malaysia	Bangladesh	
Philippines	Nepal	

B. UNFPA work-program .

II. Handling of coordination in countries with particular problems.

Malaysia	Others?
Iran	
Philippines	

III. Discussion of general problems.

1. The possibility of earmarking some UNFPA funds for general project-preparation activities by third parties (national and foreign consultants).
2. The specific meaning of "parallel financing".
3. The possibility of using UNFPA funds to conduct general research studies (not limited to individual countries), either with joint Bank/UNFPA sponsorship or singly by either institution.
4. A report on UNFPA re-organization.
5. Other problems.

The following information was obtained from the records of the
 Department of the Interior, Bureau of Land Management, on
 the subject of the above-captioned matter.
 The land in question is located in the
 State of California, County of [County Name],
 and is described as follows:
 [Detailed description of land parcels, including acreage and location details]

The land described above is owned by [Owner Name],
 who is the holder of the title to the same.
 The land is situated in the [Township Name] and [Range Name],
 and is subject to the following conditions:
 [List of conditions or restrictions on the land]

It is the policy of the Department of the Interior
 to protect the public interest in the land
 owned by the United States, and to ensure
 that the land is used in a manner
 consistent with the public interest.
 The Department of the Interior is authorized
 to acquire the land described above for
 the purpose of [Purpose of acquisition]

RECEIVED
 APR 21 11 33 AM 1972

UN-gly
cc Population Fund (UN)
cc Alpha-UN-gly

April 17, 1972

Mr. Philippe de Seynes
Under-Secretary-General
Department of Economic and Social Affairs
United Nations
New York 10017

Dear Mr. de Seynes:

Mr. McNamara has asked me to thank you for and respond to your telex No. 101 of April 7, inviting the Bank to attend the second session of the Interagency Working Group on Finances and Coordination of UNFPA-supported activities for the World Population Year 1974, to be held in Geneva on April 25-26. While we appreciate the invitation, we will not be represented at the Working Group since we have no projects for UNFPA financing under the World Population Year; as you doubtless know, our pattern of working does not lend itself to such operations.

Our work program in the population field has already been made available to UNFPA.

Sincerely yours,



Richard H. Demuth
Director

Development Services Department

cc - Dr. Kanagaratnam
Mr. Hawkins
Mr. Lind

RHD:jg

Dr. K. Kanagaratnam
92H
G. Zaidan and I.Z. Husain

April 12, 1972

Visit to UNFPA - April 7, 1972 - Back-to-Office Report

1. In accordance with the terms of reference dated April 5, 1972, we visited the UNFPA on April 7, 1972 and met with Mr. H. Gille, Mrs. Nafis Sadik and Dr. R. Rao to discuss three broad areas.

A. Program Review Meeting:

2. The UNFPA indicated that May 11* was a suitable day from their point of view; they will confirm this in writing. The meeting would start at about 10 a.m. and go up to a working lunch, and possibly into the afternoon, if necessary. UNFPA suggested that the agenda consist of three items:

- a. a discussion of general principles of collaboration between the Bank and UNFPA;
- b. a review of the respective operational programs of the Bank and UNFPA over the next year or two;
- c. discussion of specific problems arising in the context of specific countries; in particular Malaysia.

I understand that the composition of the UNFPA team would include Halvor Gille and Nafis Sadik and possibly Mr. van Arendonk, the Malaysia Program Officer.

B. Malaysia:

3. In the context of discussing the Malaysia project, I discussed generally with UNFPA their feelings regarding future Bank/UNFPA association. Mr. Gille indicated that things had substantially improved over the past few months, and that WHO was now pleased with the Indonesia project. However, he felt it would be premature to undertake "a joint project" in Malaysia, since it was so close after the Indonesia experience; but he did underline that he hoped that in future such joint projects could be developed. While our impression is that relations with UNFPA are undoubtedly better than some months ago, we did get the feeling that there was some reticence and that some unhappiness over the Indonesia experience still lingered on. For example, Mr. Gille asked that UNFPA be notified as early as possible whether Mr. McNamara would sign the Indonesia Credit Agreement "so that Mr. Salas could come to Washington". Another indication of this, was UNFPA's desire

* This date was subsequently changed to May 5 during a telephone conversation between Dr. Kanagaratnam and Mr. Gille, and we are awaiting a written confirmation of this date.

Dr. K. Kanagaratnam

April 12, 1972

to be the sole executing agency in a joint project with the Bank. (UNFPA's records of the meeting between Mr. McNamara and Mr. Salas were quoted, in which they believed Mr. McNamara had said this could be so.) Under this scheme, the Bank would channel its funds to UNFPA who would then farm them out through other UN agencies to the Governments concerned. There was a "tit for tat" atmosphere about this "Indonesia in reverse" proposal. A third indication of UNFPA's reticence is Mr. Salas' absence from the first program review meeting.

4. On Malaysia, UNFPA did realize that there was insufficient time to work out a joint project in which UNFPA was the executing agency in this case. As a result, it appears that the only course in the Malaysia case is to develop a project with parallel financing, with both agencies administering their part of the program independently and each agency financing only one project component. Mr. Gille enquired into whether he could indicate to the Government of Malaysia that agreement on this had been reached between the Bank and the UN. We indicated that subject to the Government's approval there were two constraints. First, that we would have to clear the matter internally in the Bank with the Area and Development Services Departments and secondly there was a timing constraint. The request to UNFPA from the Government of Malaysia includes three components: one from the National Family Planning Board, which has been submitted and the details of which we have, a second from the Ministry of Health and a third from the Ministry of Education. The last two requests have not yet been submitted. I noted that it would be critical to have all these details for inclusion in the Yellow Cover Report, and we doubted whether these would be available by the end of April. Mr. Gille did not seem to appreciate the importance of keeping to our time schedule. He repeatedly emphasized that it was worth delaying the project to ensure that this was so. Our response was that while it was important to coordinate efforts, the question of parallel financing should not be treated as an "all or nothing matter". We could include the request from the National Family Planning Board and work out a parallel project on this basis, without necessarily waiting for other components.

5. Just before the visit of the identification mission to Malaysia in November 1971, the Government submitted to the Bank a copy of the request of the National Family Planning Board to UNFPA. It consisted of (a) more than 100 long-term and short-term fellowships in public health, evaluation and communication; and (b) equipment for evaluation and communication. The total cost was about US\$0.77 million. It was taken into account by the identification mission while developing the project. Hence, no duplication between the Bank's project and the National Family Planning Board's request to UNFPA exists. However, the appraisal mission was also informed that the Ministry of Health is also submitting a request to UNFPA - details of which were not available to mission as it was not finalized. However, the Director of Health Services indicated that the request was mainly for advisory services, equipment for health education and operating cost for training, etc. These items were not included in the Bank's project. UNFPA

Dr. K. Kanagaratnam

April 12, 1972

has now informed us that the Ministry of Education is also submitting a request to UNFPA. If it contains advisory services for Population Education there would be an overlap with the Bank's project. On the question of advisors, the Bank's project identified earlier included three advisors - for (i) MCH and FP administration, (ii) training and (iii) health education. The WHO consultants on the mission informed us that these advisors would form part of WHO's regular budget. Therefore, these were excluded from the project by the appraisal mission.

C. Indonesia:

6. On Indonesia, the following points were made:
- a) UNFPA expected to sign the bilateral agreement in the week of April 17. Mr. Gille enquired into whether Mr. McNamara would sign the Credit Agreement as they had been led to understand, in which case Mr. Salas would come down to Washington to sign on behalf of UNFPA. He emphasized that they would like to know this as soon as possible.
 - b). In connection with the evaluation component, Mr. Gille reiterated the point that UNFPA did not want to expose itself to criticism from the UN and that, therefore, they had a strong preference for assigning both components (LEKNAS and the Institute of Demography) to an institution, and that this institution should be the Population Council. He had mentioned it to Parker Mauldin who was receptive in principle to the suggestion.

cc: Mr. Chadenet
Mr. Baum
Mr. Ripman
Mr. Engelmann
Mr. van der Tak
Mr. Lithgow
Mr. Rovani
Mr. J. King
Mr. J. Lee
Mr. Demuth/Mr. Hoffman
Mr. Riley
Mr. Sandberg/Mr. Jentgen
Mr. Alisbah
Mr. Lind
Mr. Baldwin
Mr. Kang
Mr. Jones
Dr. Kim
Central Files
Dept. Files
Div. Files

GZaidan/rb

W-gen
Vcc Population Fund (UN)

INTERNATIONAL DEVELOPMENT
ASSOCIATION

INTERNATIONAL BANK FOR
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL FINANCE
CORPORATION

INCOMING CABLE

DATE AND TIME
OF CABLE:

APRIL 7, 1972

1644

LOG NO.: 11 / TX 3 / 8

TO: INTBAFRAD

FROM: NEW YORK

ROUTING

ACTION COPY:	MR. DEMUTH
INFORMATION COPY:	MR. MCNAMARA MR. KANAGARATNAM
DECODED BY:	

TEXT:

101 MCNAMARA

PLEASED INVITE YOU TO SECOND SESSION INTERAGENCY WORKING GROUP ON FINANCES AND COORDINATION OF UNFPA-SUPPORTED ACTIVITIES FOR THE WORLD POPULATION YEAR 1974 TO BE HELD AT PALAIS DES NATIONS GENEVA ON 25 AND 26 APRIL. GROUP CHAIRED BY MR. RAFAEL SALAS EXECUTIVE DIRECTOR UNFPA WILL CONSIDER FINANCES AND INTERAGENCY COORDINATION OF POPULATION YEAR ACTIVITIES AND PROJECTS THAT WILL BE SUPPORTED BY UNFPA. GRATEFUL YOU NOMINATE REPRESENTATIVE. URGE SUBMISSION OF ONE COPY DETAILED WORK PROGRAMME TO UNFPA FOR WORLD POPULATION YEAR BEFORE 17 APRIL AND WOULD APPRECIATE YOU MAKE AVAILABLE TWENTYFIVE COPIES YOUR PROPOSALS AT MEETING

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UNITED NATIONS



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UN - gley
✓ cc Population Fund
NATIONS UNIES

NEW YORK

CABLE ADDRESS—ADRESSE TELEGRAPHIQUE: UNATIONS NEWYORK

REFERENCE:

SO 314 (24)
SO 311 (2) IBRD

6 April 1972

Dear Ted,

.....

I enclose herewith five copies of the Report of the First Session of the Inter-Agency Working Group on Finances and Coordination of UNFPA-Supported Activities for the World Population Year, 1974.

With kind regards.

Yours sincerely,

A handwritten signature in cursive script, appearing to read "Sankar".

P. Sankar Menon
Officer-in-Charge

Population Programmes and Projects Office
Population Division

Mr. E. K. Hawkins
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

Population Fund - UN

March 20, 1972

Mr. John Keppel
United Nations Fund
for Population Activities
United Nations
New York, N.Y.

Dear John:

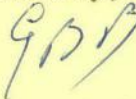
KK has asked me to follow through on the agreement reached when you and Mr. Salas met Mr. McNamara to send the detailed country information underlying projections of future Bank operations over the five-year period 1972-76. Enclosed you will find a confidential piece of paper providing these details. I cannot emphasize strongly enough how tentative and "iffy" both the countries and the notational amounts are. Inevitably, there will be several changes of both, with some of the named countries disappearing from the list, other new ones finding their way into it, and the suggested amounts changing unpredictably. Nevertheless, we expect the total number of operations and the over-all amount of money involved not to vary greatly from the totals shown.

KK will return on March 27. He plans to get in touch with you or Mr. Salas shortly thereafter to discuss a date for a review meeting some time in April, as previously planned.

We still have no word back from Mr. Namazi in Tehran, although I had not really expected to hear from him yet.

Best regards.

Sincerely,



George B. Baldwin
Deputy Director
Population Projects Department

Attachment

GBB:bli

John
File

File

Subject: Conversation with Mr. McNamara and Other IBRD Officials.

On 25 February Mr. Salas accompanied by Mr. Keppel, visited the IBRD and spoke with 1) Mr. McNamara, in company with Senator Tydings, Mr. Demuth and Dr. Kanagaratnam and 2) Mr. Demuth, in company with Senator Tydings, Mr. Hoffman and Dr. Kanagaratnam.

1. Agreements:

It was agreed by Mr. McNamara and Mr. Salas that:

1) The IBRD and UNFPA would as soon as possible exchange the confidential and tentative country data which lay behind the projections in a) the IBRD Population Sector Paper and b) the UNFPA Work Plan.

2) Meetings would then be held every six months to discuss fully and frankly, the IBRD's and the UNFPA's programming intentions in the population field. (It was subsequently agreed between Mr. Salas and Mr. Demuth that the first such meeting would be in April).

2. Other Discussion:

Mr. Salas opened the discussion with Mr. McNamara by giving Mr. McNamara the UNFPA outline "UNFPA and Collaboration with IBRD in The Field of Population" (attached) and briefly reviewing its contents.

With regard to page 10 "Differences in Habitual Approach between UNFPA and IBRD" Mr. McNamara pointed out that (a) IBRD conducted substantial programmes through and in collaboration with UNESCO and FAO; (b) brought its projects before a multi-national board and thus had no policy of confidentiality; and (c) engaged in very substantial cooperative programming with the Regional Development Banks. He said that the IBRD would have no secrets from the UNFPA and was ready to work together with it in programme formulation. Mr. Demuth suggested, and Mr. McNamara concurred, that the exact pattern and substance of this cooperation should be ad hoc and suited to the circumstances in the case of each country concerned. Mr. McNamara said he believed that for each connected set of projects and project components some one organization should be in charge, but that this could vary according to the specifics of the case: It might be the IBRD, the UNFPA, or some other organization.

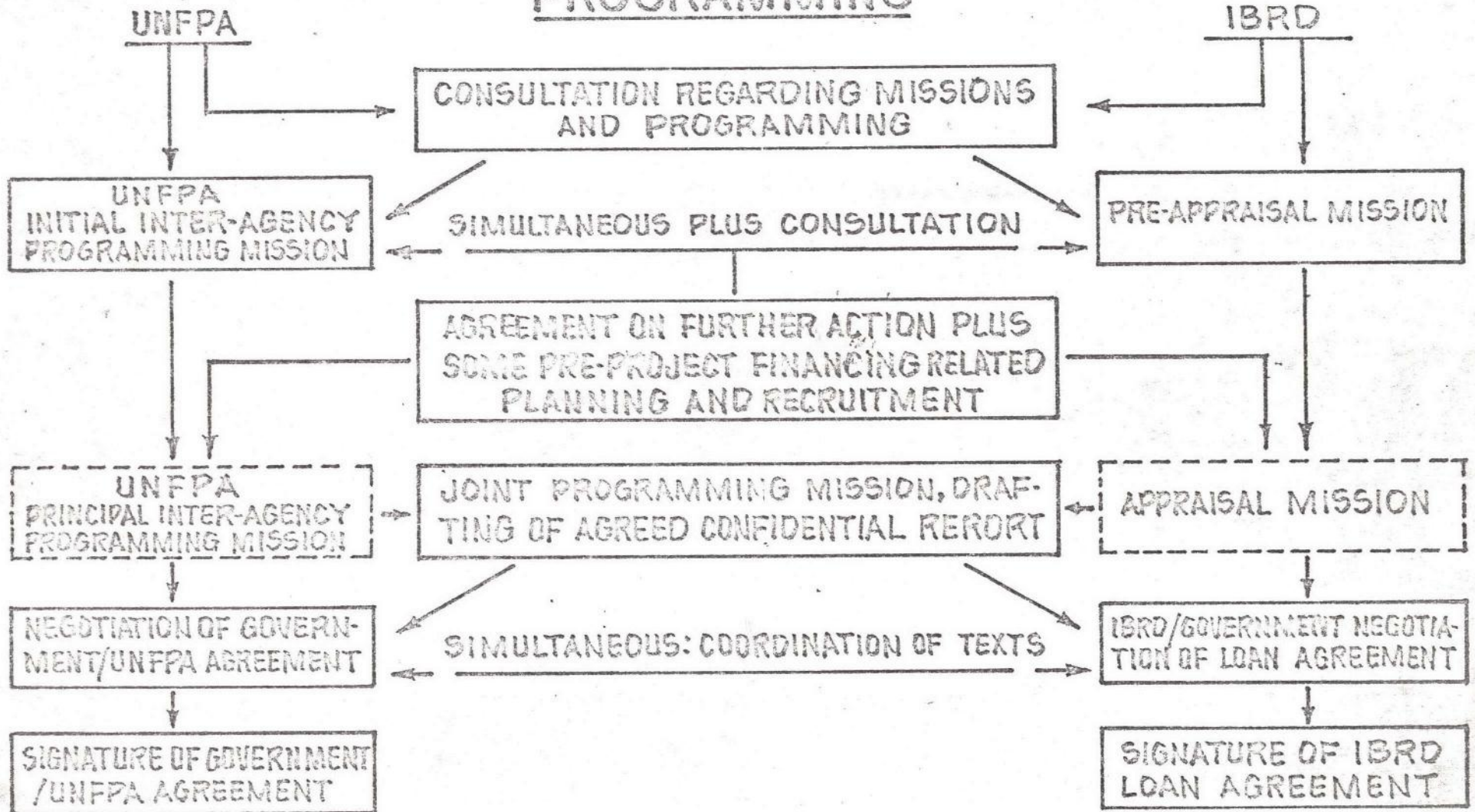
Mr. Demuth said that one instance in which the IBRD would be prepared to leave a specific field to the UNFPA was that of running expenses.

28 February, 1972.

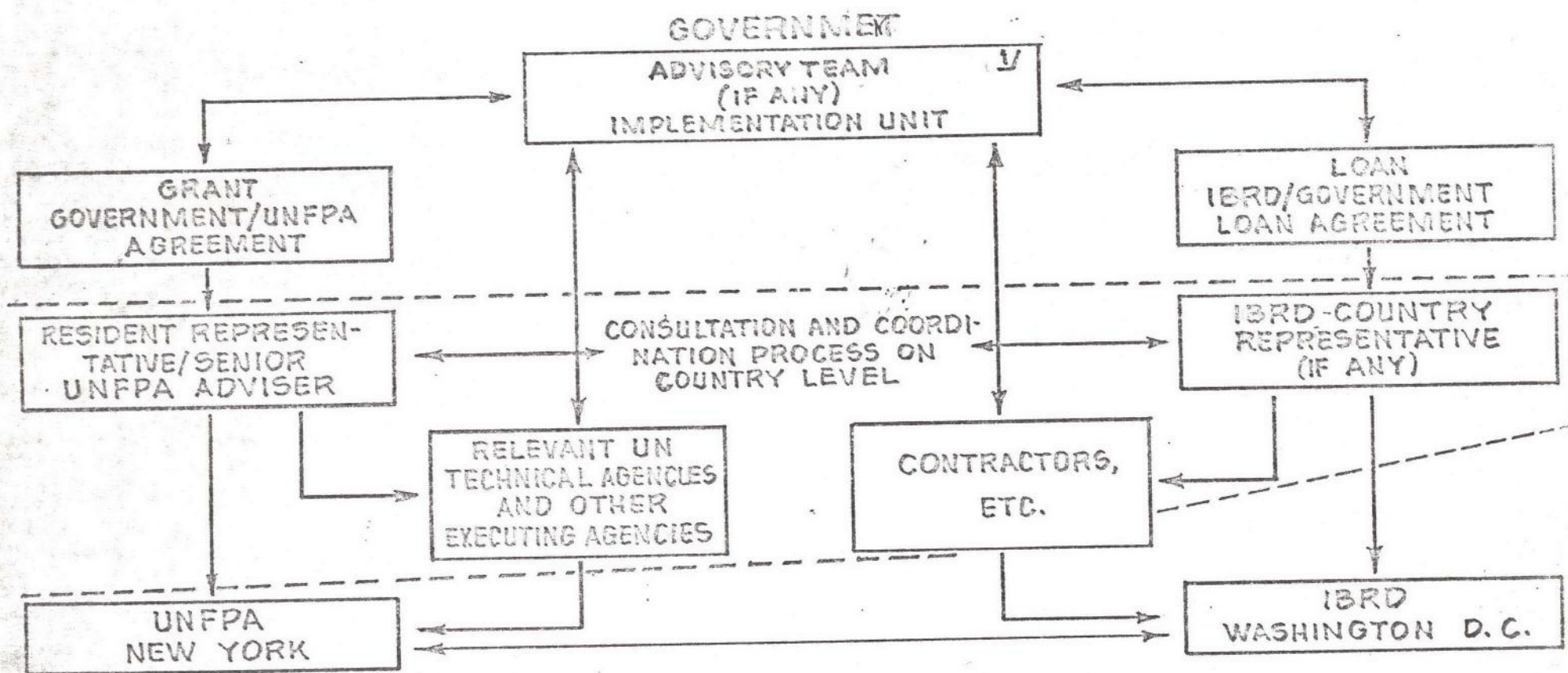
JK
John Keppel

cc. Mr. Salas :: Mr. Demuth (IBRD) :: Dr. Kanagaratnam (IBRD)
Mr. Gille :: Dr. Sadik :: Mr. Hemmerich

PARALLEL AND COORDINATED PROGRAMMING



PARALLEL AND COORDINATED IMPLEMENTATION



✓ TERMS OF REFERENCE AND IDENTITY OF MEMBERS ARE TO BE AGREED BETWEEN IBRD AND UNFPA WITH LATTER HAVING CONSULTED RELEVANT UN AGENCIES. TEAM AND UNIT TO BE JOINT IBRD/UNFPA PROJECT, GIVEN TO GOVERNMENT AND TO OPERATE UNDER GOVERNMENT'S INSTRUCTIONS ONLY.

UNFPA AND COLLABORATION WITH IBRD IN THE FIELD OF POPULATION

HISTORY OF UNFPA

1967 ESTABLISHED BY SECRETARY GENERAL
NOVEMBER 1969 ADMINISTRATION ENTRUSTED TO UNDP

<u>YEAR</u>	<u>RAISED</u> (IN U.S. MILLIONS)	<u>OBLIGATED</u>
1967	.1	
1968	1.0	
1969	3.9	1.5
1970	15.4	6.8
1971	28.8	16.9
1972 (PROJECTED)	40.0 (PLUS)	

1971 DONORS

	NO.	\$ (U.S. MILLIONS)
DEVELOPED COUNTRIES	15	27.5
DEVELOPING COUNTRIES	30	1.3
	—	—
	45	28.8

1972 DONORS (EXPECTED)

DEVELOPED COUNTRIES	15	36.5
DEVELOPING COUNTRIES	50	3.5
	—	—
	65	40.0

UNFPA STAFF

HEADQUARTERS

1971 15 PROFESSIONAL

1972 (JUNE) 27 PROFESSIONAL

IN FIELD

UNDP RESIDENT
REPRESENTATIVES

UNFPA
SENIOR ADVISERS

1971

97

1

1972

98

10

UNFPA FUNCTIONS

1. FUND RAISING
2. PROGRAMMING, INCL.
 - POLICY FORMULATION
 - PLANNING
 - PROJECT DEVELOPMENT
 - PROJECT APPRAISAL
3. FINANCING OF PROJECTS AND PROGRAMMES, INCL.
 - APPOINTMENT AND INSTRUCTION OF EXECUTING AGENCY
4. COORDINATION OF PROGRAMMES
 - WITHIN U.N. SYSTEM
 - WITH BILATERAL DONORS
5. MONITORING AND EVALUATION OF PROJECTS AND PROGRAMMES

UNFPA FLEXIBILITY

UNFPA CAN

APPROVE PROJECTS WITHOUT REFERENCE TO A GOVERNING BOARD,

COVER LOCAL COSTS, UP TO 100% OF SOME PROJECTS,

COVER RECURRENT OPERATIONAL COSTS, INCLUDING SALARY COSTS, ON
A DECLINING BASIS,

FINANCE SOME CONSTRUCTION,

FINANCE INNOVATIVE PROGRAMMES,

USE EXECUTING AGENCIES OUTSIDE THE U.N. SYSTEM,

BE ITS OWN EXECUTING AGENCY,

DEAL DIRECTLY WITH GOVERNMENTS,

PROVIDE GRANT MONEY, I.E. NO REPAYMENT OBLIGATIONS - SHORT OR LONG-TERM,

UNFPA PROGRAMMING 1970 - 1972

APPROVED 168 REGIONAL AND INTERREGIONAL PROJECTS AND 153 PROJECTS
IN 60 COUNTRIES, INCLUDING MAJOR COUNTRY PROGRAMMES IN

	<u>\$(MILLION)</u>	<u>DURATION</u>
PAKISTAN	1,746	1 YEAR
MAURITIUS	.584	2 YEARS
EGYPT	1,250	1 YEAR
IRAN	1,630	1 YEAR
THAILAND *	3,362	5 YEARS
PHILIPPINES	3,320	5 YEARS
INDIA	1,000	(INITIAL INPUT IN (SINGLE PROJECT

* MEMORANDUM OF UNDERSTANDING

SCOPE OF UNFPA PROGRAMME

BASIC DATA ON POPULATION

1. CENSUSES
2. VITAL STATISTICS
3. SAMPLE SURVEYS
4. OTHER DATA COLLECTION SCHEME

POPULATION DYNAMICS

1. INTERRELATION OF POPULATION AND DEVELOPMENT
2. FACTORS AFFECTING FERTILITY AND WAYS OF CONTROLLING IT
3. URBANIZATION AND MIGRATION
4. ENVIRONMENT

POLICY FORMULATION

1. ADVICE TO GOVERNMENTS ON POLICY FORMULATION
2. EXPLORATION OF MEASURES TO REDUCE FERTILITY OTHER THAN FAMILY PLANNING

FAMILY PLANNING

1. FERTILITY REGULATION TECHNIQUES
2. SUPPORT TO DELIVERY SYSTEMS INCLUDING COMPREHENSIVE PROGRAMMES OF ASSISTANCE

EDUCATION AND COMMUNICATION

1. FAMILY PLANNING SUPPORT COMMUNICATIONS
2. POPULATION AND SEX EDUCATION IN SCHOOLS
3. OUT-OF-SCHOOL EDUCATION

REASONS FOR UNFPA/IBRD COLLABORATION IN POPULATION PROGRAMMES

1. IBRD AND UNFPA ARE THE TWO LARGEST FUNDING AGENCIES IN THE POPULATION FIELD IN THE UN SYSTEM
2. THEY WILL PROBABLY SOON BE THE TWO LARGEST IN THE WORLD
3. IN ANY GIVEN COUNTRY:
 - A) IN COOPERATION THEIR IMPACT CAN BE EFFECTIVE
 - B) DISCOORDINATED THEIR OPERATIONS WILL BE WASTEFUL AND DISORIENTING TO GOVERNMENTS
4. BOTH DONORS AND RECIPIENTS WILL EXPECT UNFPA AND IBRD TO COORDINATE THEIR PROGRAMMES.

EFFORTS TO ESTABLISH UNFPA / IBRD COLLABORATION

1. STARTING IN SEPTEMBER 1969 UNFPA OFFICERS HAVE DISCUSSED POSSIBLE MODES AND COLLABORATION WITH IBRD OFFICERS.
2. AT THE FIRST INDICATION OF A POSITIVE IBRD RESPONSE (IN THE CASE OF INDONESIA) UNFPA MERGED A SUBSTANTIAL PROPOSED PROGRAMME OF ITS OWN INTO A JOINT PROJECT WITH THE IBRD.

DIFFERENCES IN HABITUAL APPROACH BETWEEN UNFPA AND IBRD

I.

- A. UNLESS THERE IS REASON TO THE CONTRARY THE UNFPA PREFERENCES TO CHOOSE EXECUTING ORGANIZATIONS FROM WITHIN THE UN SYSTEM; TO MAKE THE SYSTEM AS A WHOLE MORE USEFUL IN THE POPULATION FIELD WAS ONE OF THE REASONS UNFPA WAS CREATED,
- B. THE IBRD HAS NO SUCH TERMS OF REFERENCE,

II.

- A. THE UNFPA IS A GRANT-GIVING INSTITUTION AND IS USED TO ARRIVING AT ITS POSITIONS THROUGH AN OPEN PROCESS OF DIALOGUE WITH GOVERNMENTS AND THE UN AGENCIES,
- B. THE IBRD IS A LENDING ORGANIZATION AND ACCUSTOMED TO DOING ITS OWN PLANNING ON A CONFIDENTIAL BASIS,

III.

- A. THE UNFPA WORKS EXCLUSIVELY IN THE POPULATION FIELD, WHERE NUMEROUS DONOR AGENCIES ARE OPERATING; IT IS THUS USED TO COORDINATION ITS PROGRAMMING WITH THAT OF OTHER AGENCIES,
- B. THE IBRD HAS USUALLY LENT MONEY IN FIELDS WHERE IT IS THE SOLE, OR AT LEAST MUCH THE MOST IMPORTANT LENDER; THUS COOPERATION WITH OTHER SOURCES OF FUNDS HAS NOT BEEN A MATTER REQUIRING SERIOUS CONSIDERATION.

DIFFICULTIES ARISING IN CONNECTION WITH THE JOINT IBRD/UNFPA PROJECT
IN INDONESIA

1. IN ITS ORIGINAL FORM THE PROJECT PUT IBRD BETWEEN UNFPA AND RELEVANT UN AGENCIES AND RELEGATED THE LATTER TO A SUBSIDIARY AND TECHNICAL ROLE. THIS OFFENDED THEM.
2. MOREOVER, THE UN AGENCIES ALREADY HAD SUBSTANTIAL PROGRAMMES IN INDONESIA IN POPULATION AND RELATED FIELDS AND THEY WERE UNCERTAIN HOW THE JOINT PROJECT MIGHT BE HARMONIZED WITH THEIR ONGOING PROGRAMMES.
3. THE UN AGENCIES TOOK OFFENCE AT WHAT THEY CONSIDERED TO BE INSUFFICIENT CONSULTATION WITH THEM BY THE IBRD AND THE UNFPA HELD BACK BY THE IBRD S POLICIES.
4. DESPITE IBRD CONCESSIONS FROM NORMAL PROCEDURES IN COURSE OF PROJECT DEVELOPMENT, THE UN AGENCIES REMAIN HIGHLY CRITICAL OF THE PROJECT, BOTH IN ITSELF AND AS A POSSIBLE PRECEDENT.

UNFPA IDEAS RE FUTURE IBRD/UNFPA COLLABORATION.

CONSULTATION ONLY: IBRD PROJECTS IN SOME SMALL COUNTRIES ON
LESS THAN THE SCALE OF THE COUNTRY AS A WHOLE.

PARALLEL AND COORDINATED PROGRAMMING: IN IMPORTANT COUNTRIES WITH SUBSTANTIAL
PROGRAMME IN PROCESS OR IN PROSPECT.

FULLY JOINT PROJECTS (WITH THE BANK AS PRINCIPAL EXECUTING ORGANIZATION):
IN SMALL COUNTRIES OR ON A SCALE LESS THAN THAT OF A COUNTRY AS A
WHOLE.

POSSIBLE DIFFERENTIATION OF ROLES IN COORDINATED PROGRAMMING
(WITHIN A GIVEN COUNTRY)

A. GEOGRAPHICAL DIFFERENTIATION:

1. IBRD AND UNFPA WOULD TAKE PROJECTS IN DIFFERENT PROVINCES WITHIN A SINGLE COUNTRY, OR
2. THERE MIGHT BE SOME DIFFERENTIATION AMONG COUNTRIES - AT LEAST TO THE EXTENT THAT IBRD MIGHT NOT ATTEMPT MAJOR POPULATION PROGRAMMES IN "BANK" AS AGAINST "IDA" COUNTRIES.

(* E.G. BRAZIL AND MEXICO)

B. FUNCTIONAL DIFFERENTIATION:

EXAMPLES

1. IBRD MIGHT TAKE:

INFRASTRUCTURE BASE (EDUCATION OR HEALTH) WHILE

UNFPA TOOK:

MORE SPECIFICALLY POPULATION PROJECTS

(UNFPA IS ADMINISTERING MONEY EARMARKED FOR POPULATION.)

OR

2. IBRD MIGHT TAKE:

CONSTRUCTION OR OTHER CAPITAL COMPONENTS, WHILE

UNFPA TOOK:

SOFTWARE AND RECURRENT EXPENSES.

OR

3. IBRD MIGHT TAKE COMPONENTS WITH

A) INVOLVING INTERNAL FINANCING (REVOLVING FUNDS, INCENTIVE LOANS, ETC.) OR

B) EXPERIMENTAL NATURE, WHILE

UNFPA TOOK:

OTHER INITIAL AND RECURRENT EXPENDITURES.

MAR 21 3 47 PM 1972
FBI - MEMPHIS

Population Fund (UN)

March 17, 1972

Mr. Halvor Gille
Associate Director
United Nations Fund for
Population Activities
United Nations
New York, N.Y. 10017

Dear Halvor,

Further to my letter of 19 January, and a propos of our conversation last Friday, could we say that we have reached the point at which the reported UN OTC decision not to cooperate in the joint IDA-UNFPA project can be taken as firm and irrevocable? Apart from the need to decide whether the project requires an agency to replace the UN, and to test the consequent reaction of the GOI, we go to the Board on 28 March and must be in a position to answer questions on UN participation well before then.

With best personal regards.

Yours sincerely,



H. M. Jones
Population Projects Department

HMJones/ef

Cleared w/ & cc: Mr. Baldwin

cc: Dr. Kanagaratnam
Mr. Zaidan
Division Files

MAR 21 3 55 PM 1972

CEP
E

Indonesia/PNP file

Population Fund (UN)

March 13, 1972

Mr. J. Keppel
United Nations Fund for
Population Activities
United Nations
New York, N.Y. 10017

Dear John,

Thank you for your letter of 28 February, enclosing Julia Henderson's comments on the joint IDA-UNFPA project in Indonesia. I have read them with interest.

I understand that IPPF received a summary of the project proposals only, which make little or no mention of the IPPA. In the circumstances, this is understandable, but as you know there is reference in other parts of the report to the role of IPPF and IPPA. I refer to paragraph 3.06 of the Appraisal Report which says, inter alia, that "IPPA will play an important part in developing training, research and information work. In the outer islands, the IPPA will still be responsible for almost every aspect of family planning activities." IPPA's involvement in training is further discussed in paragraphs 3.16 and 3.17, and IPPF's contribution in paragraph 3.22. Even if we had the opportunity of revising the text now, I think that the role of IPPF and IPPA in Indonesia is adequately covered in the report.

The most important point which Julia makes is in paragraph 6 (a) of her letter where she refers to the need for a delineation of responsibilities for training. For IPPA this is imperative, because nowhere are the IPPA agreements with the NFPCB, to which she refers earlier, recorded in writing. The main reason for including the covenant on a standing committee for family planning training (see para 4.04 of the Credit Agreement) was to resolve what is a very untidy situation. To have proposed in the report particular roles for different elements of the national program would have been presumptive on our part and probably resented by the GOI. At various times, nevertheless, we have privately emphasized the importance of IPPA; the established position of the Ministry of Health in the training field, however, is an important question which Dr. Soewardjono has to take into account.


Julia's letter is a very thoughtful contribution, and I propose to thank her directly and send a copy of the grey cover Appraisal Report.

With kind regards.

HMJones/ef

cc: Messrs. Baldwin, Zaidan,
HMJones, Division Files;
Tolbert, Alisbah (w/ incoming
letter)

Yours sincerely,


K. Kanagaratnam
Director
Population Projects Department

Population Fund (UN)

Du K
JONES ✓
3-3-72

Copies to:

UNITED NATIONS
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES
POUR LE DÉVELOPPEMENT

UNITED NATIONS
NEW YORK

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

FPA/551/INS/27

28 February 1972

Dear K.K.,

.....

Enclosed, herewith, is copy of a letter which we received from the International Planned Parenthood Federation (IPPF) giving their comments on the joint IBRD/UNFPA project for Indonesia.

We appreciate the point of view that IPPF has taken, namely that the joint project should mention the role and function which the Indonesian Planned Parenthood Association (IPPA) can play, for instance in the field of training. Although we know that the IPPA is mentioned in the report, a better description of its specific contribution will make the report more valuable.

Yours sincerely,
John Keppel

John Keppel
Officer-in-Charge

Note - IPPF had a patchwork of project clippings, apparently. They have not seen a full version of the report in which IPPA's activities and possible contributions are covered quite adequately.

Dr. K. Kanagaratnam, Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

JK
3/3

Mr. Rafael M. Salas,
Executive Director,
United Nations Fund for Population Activities,
United Nations,
New York,
N.Y. 10017,
U.S.A.

15th February, 1972
U.N.F.P.A.
ACTION
22 FEB 1972
Mr. Tan
Dr. Saadik

FPA 551 INS 27

Dear Rafael,

I refer to the letter of 16th November 1971, from Halvor Gille of UNFPA, enclosing a summary of the Proposed Joint IBRD/UNFPA Project in Indonesia, and I should like to make some comments on this proposal which I understand has not as yet been signed between the funding agencies and the Government of Indonesia. I must apologise to you for the length of time it has taken for us to respond but we thought it wise to consult with our resident Adviser to the Indonesian Planned Parenthood Association, as well as with my staff here. We have, of course, kept these consultations strictly confidential.

1. The Role of the IPPA.

As you are doubtless aware, up until 1969 clinical services, training of personnel and community education programmes were entirely carried out by the voluntary non-Government associations. In 1969, at the request of the Government, the Association handed over all its clinics to the Ministry of Health but continued to train medical and paramedical staff, and to carry out education programmes.

With the creation of the Co-ordinating Committee in 1970, continued negotiations as to the role of the Association in relation to the Government programme, have been in progress. In January 1971, after fruitful discussions with the Chairman of the Board, Dr. Swardjono, it was agreed that there would be 3 main areas of responsibility for the IPPA within the Government programme. These were training, education and information at the community level and the expansion of clinic services in the Other Islands.

2. Training was specifically to cover the training of medical and paramedical staff together with a new major task of training large numbers of field workers. In the case of the latter, it was agreed that the selection and subsequent employment would be left to

Outer

the appropriate Ministry. Problems arising from this split in responsibilities are slowly being resolved. To accomplish this aim, the IPPA, during 1971, increased its training capacity by the establishment of 3 sub-training centres, and a further demonstration centre. In 1971, the training target for all categories of personnel was set at 2,700: in 1972, at 3,300.

3. Community Education and Community Involvement:

At the express wish of Dr. Swardjono, the Association has been developing very rapidly in 1972, a community education project which will involve the training of local leaders, the expansion of branch activities with greater community involvement and the extension of a system of Speakers Bureaux. This is a coherent and well integrated approach which relates to the whole activities of the Association and links in well with the expanding training facilities, the National Training Centre, the provincial training centres and the sub-training centres. The number of local branches of the IPPA now established (some with the full time paid branch secretary) is 150.

4. In the same way as the Association had pioneered the establishment of clinic services in the areas of Java, Madura, and Bali, it is now pioneering the establishment of clinic services in other Islands and to-date 150 clinics have been established in 35 branches. It is unlikely that the Government will take in the other Islands within its overall population programme until 1975 and even then they may find it politically undesirable so to do.

5. Other Activities.

The Association continues its general pioneering role in such areas as the scrutiny of the laws which inhibit family planning population, marriage counselling, sociological research.

6. An examination of the proposed joint IBRD/UNFPA project yields the following specific comments:

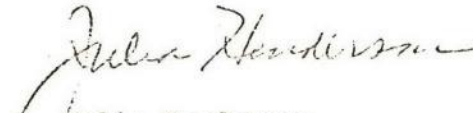
- (a) It is our understanding that the National Family Planning Co-ordinating Board will, for at least the next 2 years, continue to rely on the IPPA to train medical, paramedical and non-medical personnel in their existing centres. The Board has laid down a training target for the Indonesian fiscal year 1972/73 of 3,300 such personnel, and the IPPA has taken steps to provide training for its own personnel within the same facilities but with independent financing. At the moment, the funding for all training activities is made by IPPA funds drawn mainly from the IPPF. The extra training requirements in 1972 will entail the opening of another sub-training centre which will be entirely paid for by the Board. It may be, however, that the Board will ask the IPPA to run all the sub-training centres (including those now under the control of the Ministry of Health).

In our view, it is extremely important that the delineation of the responsibilities for training is clearly understood for a period of years so that the IPPA is in a position to plan to continue either its supportive role to the Government, or alternatively, to plan its other activities where it will make an equally valid contribution.

6. (b) On the question of information and communications, Dr. Suwardjono has commented that the community education programme, as planned by the IPPA, was a contribution to the overall family planning programme which the Board particularly welcome. He expressly desired that the IPPA should direct its efforts to stimulate people down to the last group of the community and encourage a climate of acceptance for the family planning. He also saw the IPPA as the Association which would help to show other voluntary organisations how to contribute effectively to the National programme.
- (c) On the question of a mass production of communication materials, the Board has committed itself to printing any manuals and other materials that the IPPA will provide for both itself and the government. IPPA is represented on the Communications Committee set up to create a policy in planning for the communications programme.
- (d) Other areas where the IPPA would hope expressly to have a role would be in the field of population education, through the Materials Production Centre in conjunction with the Communications Research Unit of the National Training and Research Centre. Further the IPPA has an effective evaluation and research unit which will be incorporated into the new National Training Centre and strengthened. There is a need for special research co-ordination under the auspices of the Board, involving not only the IPPA but such organisations as the Institute of Demography and the Population Study Centre.
- (e) The proposed arrangements for field management and servicing of transportation, is mentioned in the Agreement. It would be our hope that the provision for inter-Island and inland water borne travel will not be overlooked if activities are extended beyond Java and Bali.

7. It would still be highly desirable in our view that there is some mention of the role and activities of the IPPA, which is, as we indicated, the leading organisation in the private sector. In the case of the Agreement with the Government of Iran, there is specific mention of assistance to non-Governmental organisations, both in the objectives of the Agreement and also under Annex VI, which provided the most satisfactory framework for the expansion of non-Governmental activities.
8. UNFPA and the IBRD may be interested to know that in addition to financial support to the IPPA from the IPPF, we are providing technical support on a continuing basis through our regional council by providing an adviser on administration and management to the IPPA and we will soon supplement his services by an adviser on information and education. I am sure that both Mr. Staniforth and the Information and Education Adviser will be glad to co-operate with the team sent by UNFPA and the Bank.

Yours sincerely,


Julia Henderson,
Secretary-General.

JH/hab
c.c. Mr. Halvor Gille
Associate Director,
U.N. Fund for Population Activities,
U.S.A.

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UNITED NATIONS
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FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE 754-1234

CABLE ADDRESS UNDEVPRO • NEW YORK

REFERENCE: FPA/520/1

28 February 1972

Dear *KK*,

Re UNFPA Work Programme 1972-1975

Further to our letter of 1 December 1971 I have pleasure in sending you copies of the Tentative Work Plan A forward look at the role, strategy and financial requirements of UNFPA, 1972-1975.

As you will see, the title has been changed in order to reflect more accurately the nature of the document and the purpose of the exercise.

The paper follows much the same pattern as the Draft Framework which was circulated to you in December but has been considerably revised and expanded to cover substantive details of future activities, including cost estimates. We have taken into account the comments made on the earlier draft as well as such information as was supplied to us on future planned activities.

We are, however, very conscious of the gaps which, for various reasons, still remain and would appreciate the opportunity to consult with you further on ways of filling these gaps. In particular, we would like additional information on planned regional and interregional activities, and to compare projections for country activities.

The document was discussed at the meeting of the Programme Consultative Committee which has just ended. The members of the Programme Consultative Committee commended the Fund on the document and on the exercise which had led to it. It will also be discussed at the forthcoming Advisory Board meeting, 21-23 March.

Dr. K. Kanagaratnam
Director, Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

.../

Original to: *Population Proj.*
Date: *3/2/72* Communications Section

UNITED NATIONS
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PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT
FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

- 2 -

I would be grateful for any comments you may wish to make on the Work Plan as it now stands. Consultations on additional items for inclusion and discussion of country projections, methodological questions and so on can be arranged at your earliest convenience but preferably before the Advisory Board meeting on March 21st.

Yours sincerely,

A handwritten signature in cursive script that reads "John Keppel".

John Keppel
Officer-in-Charge

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Population Fund (UN)

February 25, 1972

Ambassador Edwin M. Martin
Chairman
Development Assistance Committee
Organisation for Economic Co-operation
and Development
2, rue Andre-Pascal
Paris 16e, France

Dear Ed:

This is just to thank you for your letter of February 15, 1972, commenting on our report on consultation with recipient governments.

Please do let me know as soon as you have any idea when the next DAC discussion of coordination will be held as I would like to plan to attend if possible.

Judging by some statements made by representatives of Iran, Egypt and Indonesia at a meeting of the Programme Consultative Committee of the UNFPA which I attended on Wednesday, local level coordination exercises with respect to assistance to population programs are very much alamode. The multiplicity of sources of assistance in this field is simply forcing governments to do something.

With best wishes,

Sincerely,

Michael L. Hoffman
Associate Director
Development Services Department

MLHoffman/pnn

cc: Mr. Elmendorf (with incoming)

MLH

Population Fund (UN)

OUTGOING WIRE

TO: DE SEYNES
UNATIONS
NEW YORK

DATE: FEBRUARY 25, 1972

CLASS OF
SERVICE: TELEX

COUNTRY: U.S.A.

TEXT:
Cable No.:

REYURCAB 51 INVITING IBRD ATTEND INTERAGENCY WORKING PARTY ON GUIDELINES
FOR FINANCING AND COORDINATING WORLD POPULATION YEAR PROJECTS GENEVA
MARCH 2 STOP EK HAWKINS WILL REPRESENT BANK REGARDS

CHATENAY

INTBAFRAD

NOT TO BE TRANSMITTED

AUTHORIZED BY:

NAME L. Peter Chatenay

DEPT. Development Services

SIGNATURE *[Signature]*
(SIGNATURE OF INDIVIDUAL AUTHORIZED TO APPROVE)

REFERENCE: LPC:mmcd

CLEARANCES AND COPY DISTRIBUTION:

cc: Mr. Hoffman
Dr. Kanagaratnam
Mr. Hawkins

For Use By Communications Section

ORIGINAL (File Copy)

(IMPORTANT: See Secretaries Guide for preparing form)

Checked for Dispatch: *[Signature]*

(Inverted text at top)

ORIGINAL (File Copy)

Checked for delivery



REFERENCE: FSC: 111004

SIGNATURE: (Signature)

DEPARTMENT: Development Services

NAME: G. Peter [unclear]

DISPATCHED BY:

DISPATCHED

FEB 25 1 55 PM 1972

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CLASS OF SERVICE: TELETYPE

MEMORANDUM FOR THE DIRECTOR

DATE: FEBRUARY 25, 1972

ORIGINAL FILE

INTERNATIONAL RELATIONS	REGISTRATION AND DEVELOPMENT	CORPORATION
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Population Fund (UN)

Mr. Robert S. McNamara (through Mr. Demuth)

February 24, 1972

Michael L. Hoffman

United Nations Fund for Population Activities

In connection with Mr. Salas' visit to you tomorrow, I thought that you might be interested in the following brief notes on the climate in the Program Consultative Committee meeting yesterday and today in New York. This Committee groups all the principal donors, the governments that have so far been recipients of major UNFPA assistance, and the main nongovernmental organizations active in the population field. It is an unusually competent group for a U.N. body.

1. The UNFPA allocates funds for country programs on the basis of a very sketchy shopping list and before it has any defined project or projects.

2. The money is given to the various U.N. agencies who then negotiate with the government and define "projects". So far the UNFPA rather than the government decides which agency will do what, except in the case of India, which refused to have anything to do with this system and simply told the UNFPA to give the money to the Government of India which would define and administer its own projects - which the UNFPA did.

3. UNFPA has no idea when or how its funds are actually disbursed by the agencies and has no machinery at present for finding out.

4. The principal donors are becoming highly critical of this method of operation. A large part of the discussion on Wednesday afternoon concerned our joint Indonesia project which both the donor and recipient governments seemed to like very much as a pattern. But Salas repeated several times that UNFPA did not consider it a pattern it would like to repeat.

5. UNFPA does not really like joint financing with the Bank. It wants the Bank to do "what it can do best" and leave the rest to UNFPA. Their idea of what we can do best is bricks and mortar. As nearly as I can make out, what they have in mind is a sort of parallel operation that would avoid pooling funds for disbursement, which they evidently dislike intensely.

6. The most significant thing happening in relation to UNFPA is the study of its organization and operation by a subcommittee headed by Michanek which is just getting under way. Michanek made a very good statement at the meeting indicating quite clearly that he intends to go into the whole question of UNFPA structure and methods of financing. His stress on the need to put population projects in the context of general development strategy pleased Dr. Kanagaratnam. The other members of the subcommittee are: Lleras Camargo, Lord Caradon, Soleiman Huzayyin (Egypt), John D. Rockefeller 3rd, and B.R. Sen. I gather that the principal donors have insisted on this study and are looking to Michanek to bring about a substantial reform and particularly greater financial responsibility.

MLH/hm

cc. Dr. Kanagaratnam

Population Fund - UN

February 22, 1972

Dr. Nafis Sadik
Senior Program Officer
U.N.F.P.A.
New York, New York 10017

Dear Dr. Sadik:

I am enclosing for your reference a copy of the note on our luncheon meeting held on Friday, February 11.

As agreed, the first meeting of the working group will be held in Dr. Kanagaratnam's office on Friday, March 10.

Unfortunately as I will be out of the country, I will not be able to attend. I look forward, however, to seeing you at subsequent meetings.

Sincerely yours,

Peter A. Hall

Peter A. Hall
Population Projects Department

Population Fund - UN

February 18, 1972

Dr. Nafis Sadik
Senior Program Officer
United Nations Fund for
Population Activities
United Nations,
New York, N.Y. 10017

Dear Nafis:

I hope by now you have gotten used to not sitting around a long table and waiting for the coffee cart to come by. It was a pleasure to have worked with you and with Joep.

With this letter I am enclosing, for your information, two sets of the final version of the legal documents.

I look forward to seeing you again.

Sincerely yours,

Rilsel Alisbah
East Asia and Pacific Department

Attachments:

BALisbah:in

cc: (without attachments)

Mr. H. Jones
Mr. T. Jones

Population Fund (UN)
u alpha / UNDP

February 14, 1972

Dear Mr. Salas:

In reply to your letter of February 7, I think a meeting between us to cover the subject you mentioned would be timely and I suggest 3:00 p.m. Friday, February 25, in my office. I have asked Mr. Demuth and Dr. Kanagaratnam to hold themselves available for the remainder of that afternoon so that after we have covered the ground generally, you and your associates could continue the discussion with them.

Sincerely,

(Signed) Robert S. McNamara

Robert S. McNamara

Mr. Rafael M. Salas
Executive Director
United Nations Fund for
Population Activities
United Nations
New York, 10017

cc - Office of the President (2)

Mr. Demuth (o/r)
Dr. Kanagaratnam
Mr. Baldwin

MLH:jg

MLH

Population Fund (UN)

February 14, 1972

Mr. Rafael M. Salas
Executive Director
United Nations Fund for
Population Activities
United Nations, New York 10017

Dear Mr. Salas:

In connection with your meeting with Mr. McNamara on February 25, 1972, he has asked me to send you a personal copy of our Sector Program Paper on Population. This paper will be discussed by the Executive Directors tomorrow.

Sincerely,

Michael L. Hoffman
Associate Director
Development Services Department

MLHoffman/pnn

1.4 k

OFFICE MEMORANDUM

TO: Mr. R. H. Demuth

DATE: February 14, 1972

FROM: K. Kanagaratnam

SUBJECT: UN Interregional Workshop on Population Action Programmes

We have reviewed the United Nations proposal for an "Interregional Workshop on Population Action Programmes" to be held in Manila from November 15 to 28, 1972.

As we have no strong view on the proposal, we do not wish to make any comment, and as Mr. Salas mentioned in his letter that he would assume we had no comments unless he received them by February 11, we will not reply to Mr. Salas' letter of January 27, 1972.

IHK/is

Population Fund (UN)

UNITED NATIONS
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POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/522/1
FPA/520/1

14 February 1972

Watt & KK
were sent
copies

Dear Mr. Demuth,

.....
Further to my letter dated 10 February 1972, I enclose herewith a copy of the terms of reference of the proposed Sub-Committee of the Advisory Board which will be established by the Board at its forthcoming meeting in March to look into various aspects of the operations of UNFPA. I have been in consultation with Mr. Ernst Michanek, the Secretary-General of the Swedish International Development Authority, who is preparing a preliminary study regarding the work of the Sub-Committee. The following members of the Advisory Board will be invited to serve on the Sub-Committee under the chairmanship of Mr. Michanek:

Dr. Albert Lleras Camargo

H.E. The Rt. Hon. The Lord Caradon

Mr. Soleiman Huzayyin

Mr. John D. Rockefeller, 3rd

Mr. B. R. Sen

It is my intention to bring this matter to the attention of the Programme Consultative Committee when we meet on 23-25 February.

I had hoped to circulate the proposed UNFPA Work Programme for 1972-75 (Agenda Item 3). However since as you will appreciate this is an enormous task requiring full consultations and coordination with the UN Agencies, the draft document will only be available when you arrive for the meeting.

Yours sincerely,

Mr. Richard H. Demuth
Director, Development
Services Department
IBRD
1818 H Street, N.W.
Washington, D.C. 20433

LEB 2 12 1972

Rafael M. Salas
Executive Director

Министерство Д. С. 30733
1818 и 211000 И. М.
1280
Секция разведки
Дирекция разведки
И. В. Демидов

EXCERPT RECEIVED FROM
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FEB 31 3 15 PM 1972

ДОНА ВЕРСИЯ

ATTN: ONIA re: "Восточная Европа" (с. 1-2) и "Средняя
и Южная Европа" (с. 3-4) и "Южная Европа" (с. 5-6)
с. 1-2 (включая с. 3). Донская версия на 1000000
I was moved to "Средняя Европа" (с. 1-2) и "Южная Европа"

52-52 Версия
of the "Восточная Европа" (с. 1-2) и "Средняя Европа" (с. 3-4)
14 на 1000000 re: "Восточная Европа" (с. 1-2) и "Средняя Европа"

И. В. Демидов

И. В. Демидов

И. В. Демидов

И. В. Демидов

И. В. Демидов

Секция разведки
Дирекция разведки
И. В. Демидов
ATTN: ONIA re: "Восточная Европа" (с. 1-2) и "Средняя
и Южная Европа" (с. 3-4) и "Южная Европа" (с. 5-6)
с. 1-2 (включая с. 3). Донская версия на 1000000
I was moved to "Средняя Европа" (с. 1-2) и "Южная Европа"

И. В. Демидов

И. В. Демидов

И. В. Демидов



The Proposed Sub-Committee of the UNFPA Advisory Board

It is proposed to establish a small Sub-Committee of the Advisory Board at its next meeting scheduled for 21-23 March 1972.

The following members of the Advisory Board may be invited to serve on the Sub-Committee:

Chairman: Mr. Ernst Michanek, Sweden
Members: Dr. Alberto Lleras Camargo, Colombia
H.E. The Rt. Hon. The Hon. The Lord Caradon,
United Kingdom
Mr. Soleiman Huzayyin, Arab Republic of Egypt
Mr. John D. Rockefeller, 3rd, United States
Mr. B.R. Sen, India

The proposed Sub-Committee would be requested to make recommendations on the following points:

- i) Planning and programming procedures of the UNFPA including collaboration with and utilization of the resources of the United Nations, its Specialized Agencies and interested Non-Governmental organizations;
- ii) The capacity of the UNFPA and the collaborating organizations in the United Nations system in the effective execution of programmes and projects including the possibility of project implementation as appropriate by UNFPA and non-governmental bodies;
- iii) Ways of ensuring the effective execution of the regional and field responsibilities of UNFPA;
- iv) Study of the role of the Fund in relation to UNDP country programming;
- v) The decision-making process within the UNFPA, including the functions of the Programme Consultative Committee and the possible use of ad hoc advisory groups;
- vi) The role of the UNFPA in support of programmes to increase the availability of qualified experts and personnel in less developed countries;
- vii) The responsibilities of UNFPA with regard to financial and personnel matters.

The above are proposed to take into consideration the directives of the General Assembly as expressed in its resolution calling on the Secretary General "to take the necessary steps in order to achieve the desired improvements in the administrative machinery of the Fund, aimed at the efficient and expeditious delivery of population programmes." 1/

The Sub-Committee may also wish to consider recommendations concerning ways in which the UNFPA may more effectively discharge its responsibilities for leadership within the UN system and provide a focus for co-ordinated international efforts to deal with population problems. The Sub-Committee may also wish to consider the role of the Fund in relation to the World Population Year, 1974.

In carrying out its review the Sub-Committee may wish to take into account the documents prepared by UNFPA on its Aims and Strategy and on the Criteria for Project Appraisal, as well as two reports prepared by outside consultants, the first on the improvement of planning and implementation of projects funded by UNFPA and the second by a group of management consultants. The Sub-Committee may wish to bear in mind that the Fund, in collaboration with the UN organizations concerned, is preparing a Work Programme for the period 1972-1975 which is expected to become available on February 1st, 1972.

The Sub-Committee is requested to submit its report in time for consideration by the Secretary General in connexion with the above mentioned General Assembly resolution.

INTERNATIONAL DEVELOPMENT ASSOCIATION

ROUTING SLIP

Date

FEB 16 1972

INCOMING MAIL

Mr. Adler	D630	Mr. Paijmans	D1018
Mr. Aldewereld	A1226	Mr. Rayfield	G1053
Mr. Alter	A837	Sir Denis Rickett	A1230
Mr. Baum	C303	Mr. Ripman	C303
Mr. Benjenk	A712	Mr. Rotberg	A1042
Mr. Blaxall	D628	Mr. Stevenson	D532
Mr. Broches	A813	Mr. Twining	D1029
Mr. Cargill	A613	Mr. Votaw	A613
Mr. Chadenet	C303	Mr. Wiese	A837
Mr. V.C. Chang	H702	Mr. Williams	B1210
Mr. Chaufournier	C702	Mr. Wright	A1136
Mr. Cheek	C702		
Mr. Chenery	A1221		
Mr. Wm. Clark	D928		
Mr. Clarke	D1022		
Mr. Cope	B1210		
Mr. Demuth	D1128		
Mr. D.A. de Silva	D1029		
Mr. Diamond	D829		
Mr. El Emary	A1143		
Mr. Fontein	C602		
Mr. Fowler	A1219		
Mr. Gabriel	H700		
Mr. Goodman	C602		
Mr. Goreux	H314		
Mr. Graves	D1122		
Mr. Gutierrez	A1136		
Mr. Hartwich	A712		
Mr. Hayes	D429		
Mr. Henderson	D529		
Mr. Hittmair	A1042		
Mr. Hoffman	D1123		
Mr. Husain	A1013		
Mr. Knapp	A1230		
Mr. Lejeune	A1013		
Mr. Lerdau			
Mr. McNamara	A1230		
Mr. Mendels	A1219		
Mr. Muller	G1053		
Mr. Nurick	A802		

(Handwritten note: Karon to Dr. Kamaforation)

Population Fund

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

14 February 1972

Dear Mr. Demuth,

We have studied with great interest the draft document entitled "Sector Programme Paper; Population" which was made available to us by Dr. Kanagaratnam on a confidential basis for our comments. This paper provides useful background information needed to appreciate the World Bank's expanding role in the field of population and family planning, and outlines quite clearly the direction in which the Bank intends to move in this sector in the coming years.

To a considerable extent, the terms of reference and the objectives of the IBRD as outlined in the paper and those of the UNFPA in the field of population are similar. Both organizations are prepared to assist governments upon request to promote activities to reduce fertility and slow high rates of population growth. It is noted, however, that assistance from the Bank will be limited to member countries which have recognized that a population problem exists or which are in favour of family planning programmes (Para. 6.18 of the sector paper). The mandate of the UNFPA, however, is broader to include all population activities to cope with population problems, not necessarily limited to problems of population and control of fertility.

In the section of "Future Activities," we note that the experience of the Bank is that provision of technical assistance and training will be important elements in nearly every country. We, of course, can only confirm this experience.

So far, your organization has been mainly concerned with the financing of physical facilities required for family planning programmes. Although we have in principle not been excluded from providing for construction costs, we have normally concentrated our efforts on providing advisory services, fellowships, equipment, supplies, salary, support and other "soft wear" components. The Sector Paper proposes that the Bank expand its activities to include providing, more or less, the same types of assistance which are being provided by the UNFPA. We presume, however, that the Bank would still see it as its main role to provide for physical facilities required, and that the order in which the various types of activities are listed (items, technical assistance and training preceding the item physical facilities), does not indicate order of magnitude or priority.

Mr. Richard H. Demuth
Director, Development Services Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433



UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

2

We welcome the Bank's widening interest in the Family planning programmes to include the role of communication channels, the commercial sector, private groups and social policies and related legislation. However, the assistance required in these areas might best be provided in close cooperation with the competent organizations in the United Nations System, which have considerable experience and expertise. The same would apply to some of the areas of research of which four main groups have been identified.

We note that the Bank's strategy over the last five years is to establish projects in the field of population and family planning in some 25 countries, preferably with large populations covering more than two-thirds of the population in developing countries members of the Bank. We also note that the report recognizes the difficulties involved in developing population projects in view of the fact that there are few "institutional consultants" who can undertake feasibility studies and help in project preparation. We are, of course, to a considerable extent interested in the same countries, and have in many cases, similar interest and plans. It needs to be recognized that many of the expertise required by you can often more readily be identified and made available by utilizing the resources of the various organizations in the United Nations System concerned with population.

The above comments are based upon the revised paper (dated 20 January) which you gave to Mr. Gille when he was in Washington earlier this week. We note several improvements in the drafting, in particular, in the (new) paragraphs 6.16 and 6.20, but also that the Chapter on "Activities of other agencies [than the Bank] in the population sector" has been eliminated. In the (new) paragraph 6.05 outlining the objectives, provision of technical assistance has been added to the previous items analysis of the population problem, study through sector missions and project preparation. A sentence has been added as follows: "In all of these activities the Bank normally operates in close cooperation with UNFPA, WHO and other appropriate agencies". This seems to us to be a slight exaggeration of the actual situation at present -- as suggested above there is considerable room for much closer cooperation on operational aspects as well as on programming and research aspects of the Bank's work.

In conclusion, it seems to us essential that high level discussions be arranged to discuss and reach some understanding on close cooperation and consolidation of our efforts to insure that they will be complementing, rather than competing with each other. The fact is that the United Nations Fund for Population Activities, through the various agencies in the United Nations System, is already making important contributions in the same field, and is actually expecting to have available even larger amounts of resources for population

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3

activities in the coming five years than what is anticipated in the Bank's sector plan. The future roles of the two organizations should be clearly identified. The conditions under which joint and collaborative projects might be developed should be clarified. Arrangements should be made for the Bank to make further use of the experience and capacity of the technical agencies in the United Nations System. Joint efforts should be arranged in so far as possible in sending missions to the field and programming activities which both the Bank and the UNFPA might be prepared to support. Not only shortage of qualified personnel, but also difference in salary scales and work conditions make collaboration essential. On the whole, it would seem to us preferable if the World Bank would concentrate on providing assistance to population programmes of components for which it is best equipped to undertake by virtue of its loans and credits and other components be provided by UNFPA grants.

yes

So long as they are provided effectively in support of the same program

Yours sincerely,

A handwritten signature in black ink, appearing to read 'Rafael M. Salas'.

Rafael M. Salas
Executive Director

United Nations Fund for Population Activities

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



UNITED NATIONS
NEW YORK

PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT
FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/522/1
FPA/520/1

14 February 1972

Dear Dr. Kanagaratnam,

.....
Further to my letter dated 10 February 1972, I enclose herewith a copy of the terms of reference of the proposed Sub-Committee of the Advisory Board which will be established by the Board at its forthcoming meeting in March to look into various aspects of the operations of UNFPA. I have been in consultation with Mr. Ernst Michanek, the Secretary-General of the Swedish International Development Authority, who is preparing a preliminary study regarding the work of the Sub-Committee. The following members of the Advisory Board will be invited to serve on the Sub-Committee under the chairmanship of Mr. Michanek:

Dr. Albert Lleras Camargo

H.E. The Rt. Hon. The Lord Caradon

Mr. Soleiman Huzayyin

Mr. John D. Rockefeller, 3rd

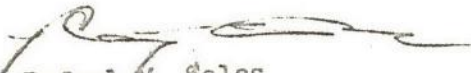
Mr. B. R. Sen

It is my intention to bring this matter to the attention of the Programme Consultative Committee when we meet on 23-25 February.

I had hoped to circulate the proposed UNFPA Work Programme for 1972-75 (Agenda Item 3). However since as you will appreciate this is an enormous task requiring full consultations and coordination with the UN Agencies, the draft document will only be available when you arrive for the meeting.

Yours sincerely,

Dr. K. Kanagaratnam
Director, Population
Projects Department
IBRD
1818 H Street, N.W.
Washington, D.C. 20433


Rafael M. Salas
Executive Director

Original to: *Pop Proj.*
Date: *2-16-72* Communications
Section

*FF-11-2/14
Copy to Dr K + Mr Hamkins
what reply?*

INCOMING CABLE

Population Fund (W)

DATE AND TIME

OF CABLE: FEBRUARY 13, 1972

LOG NO.: WU TELEX/14

TO: MCNAMARA INTBAFRAD

FROM: NEW YORK

ROUTING

ACTION COPY: MR. DEMUTH

INFORMATION COPY: MR. MCNAMARA

POPULATION PROJECTS

DECODED BY:

TEXT:

51 AS RECOMMENDED BY THE POPULATION COMMISSION AT ITS SIXTEENTH SESSION
AN INTERAGENCY WORKING GROUP BEING CONVENED BY SECGEN AND CHAIRED BY
EXECUTIVE DIRECTOR UNFPA TO CONSIDER GUIDELINES FOR FINANCING AND
COORDINATING WORLD POPULATION YEAR PROJECTS.. YOU ARE INVITED TO
DESIGNATE REPRESENTATIVE TO INAUGURAL MEETING SCHEDULED AT PALAIS DES
NATIONS GENEVA CONFERENCE ROOM IX AT 0930 HOURS THURSDAY 2 MARCH.

DESEYNES

ee

SECTION
COMMUNICATIONS
FEB 14 8 28 AM '72

FEB 13 11 05 AM '72

RECEIVED
CENTRAL FILES
FEB 30 11 02 AM 1972

TYPED

FEB 14 9 58 AM 1972

COMMUNICATIONS
SECTION

66

MEMORANDUM

MEMORANDUM FOR THE RECORD
SUBJECT: [Illegible]

TO : [Illegible]
FROM : [Illegible]
DATE: [Illegible]

SEARCHED BY	[Illegible]
INDEXED BY	[Illegible]
SERIALIZED BY	[Illegible]
FILED BY	[Illegible]

OPTIONAL FORM NO. 10

MLH

INCOMING CABLE

Population Fund (UN)

DATE AND TIME OF CABLE: **FEBRUARY 13, 1972**
LOG NO.: **WU TELEX/14**
TO: **DEMUTH/HOFFMAN/KANAGARATNAN INTBAFRAD**
FROM: **NEW YORK**

ROUTING	
ACTION COPY:	MR. DEMUTH
INFORMATION COPY:	MR. HOFFMAN
DECODED BY:	POPULATION PROJECTS

TEXT:

REFERENCE PROGRAMME CONSULTATIVE COMMITTEE.
PLEASE NOTE MEETINGS WILL BE HELD UN CONFERENCE ROOM NUMBER TWO
AT 1030 HOURS.

RAFAEL M. SALAS
EXECUTIVE DIRECTOR
UNFPA

(copy sent to MLH)

ee

SECTION
COMMUNICATIONS
FEB 14 8 28 AM 1972
1168

FOR INFORMATION PURPOSES ONLY - THIS COPY BE CONSIDERED UNCLASSIFIED EXCEPT WHERE SHOWN OTHERWISE

TYPED

FEB 14 9 58 AM 1972

COMMUNICATIONS SECTION

CG

MEMO

REGULATORY DIVISION

WALTER H. SMITH

RE 1030 HOURS

WORKING MEETING WILL BE HELD IN CONFERENCE ROOM NUMBER TWO
REGULATORY DIVISION COMMUNICATIONS SECTION

DATE

FROM: WEA LONE

TO: DENNIS / ROBERT / KENNETH / JAMES

DATE: 14 FEB 72

BY: WEA LONE 13 1215

APPROVED BY:	COMMUNICATIONS SECTION
DATE:	14 FEB 72
SIGNED BY:	W. H. SMITH

TELETYPE UNIT

Population Fund (UN)

11/15

UNITED NATIONS
DEVELOPMENT PROGRAMME

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/522/1

11 February 1972

Dear Mr. Demuth,

I am pleased to learn that you will attend our PCC meeting from 23-25 February. I enclose herewith the Agenda and the following documents:

- General Assembly Resolution No. A/2815 (XXVI)
- Review of Major Projects (Agenda item No.2)
- Monitoring and Evaluation Papers (Agenda item No. 4)

The meeting will be held in conference room 2 in the United Nations Building at 10:30 a.m.

Looking forward to meeting you on 23 February,

Yours sincerely,


Rafael M. Galas
Executive Director

Mr. Richard H. Demuth
Director
Development Services Department
IBRD
1818 H Street N.W.
Washington, D.C. 20433

150 7 76 21135

RECEIVED
CENTRAL FILES
FEB 31 3 15 PM 1972
72 FEB 15 10 51

Draft Agenda

Programme Consultative Committee Meeting

23-25 February 1972

New York

1. Introductory Statement by Executive Director, UNFPA
2. Review of Major Projects
3. Proposed UNFPA Work Programme, 1972/75 *
4. Evaluation of UNFPA Activities *
5. Relationship between UNFPA and Executing Organizations *
6. Follow-up Action on General Assembly Resolution **
(No. A/2815 (XXVI) dated 14 December 1971)
7. Developments relative to organizational and procedural matters
8. Other Business

* Documentation on the subject will be circulated in the beginning of February.

** Attached



UNITED NATIONS

GENERAL
ASSEMBLY



Distr.
GENERAL

A/RES/2815 (XXVI)
7 January 1972

Twenty-sixth session
Agenda item 44

RESOLUTION ADOPTED BY THE GENERAL ASSEMBLY

/on the report of the Second Committee (A/8563)/

2815 (XXVI). United Nations Fund for Population Activities

The General Assembly,

Recalling Economic and Social Council resolution 1084 (XXXIX) of 30 July 1965 on the work programmes and priorities in the population fields,

Recalling further its resolution 2211 (XXI) of 17 December 1966, in response to which a trust fund, subsequently named the United Nations Fund for Population Activities, was established in 1967 by the Secretary-General,

Bearing in mind the International Development Strategy for the Second United Nations Development Decade, contained in General Assembly resolution 2626 (XXV) of 24 October 1970, with particular reference to the demographic objectives and policy measures set forth in paragraphs 13 and 65 of the Strategy,

Recognizing the responsibility of the Population Commission to assist the Economic and Social Council in accordance with its terms of reference, as defined in Council resolution 150 (VII) of 10 August 1948,

Noting that the Secretary-General has requested the Administrator of the United Nations Development Programme to administer the United Nations Fund for Population Activities and that an Executive Director for the Fund has been appointed,

Further noting with satisfaction the progress made to date by the United Nations Fund for Population Activities to which, so far, **thirty-two countries** have contributed,

Aware that the United Nations Fund for Population Activities has now become a viable entity in the United Nations system,

/...

Convinced that the United Nations Fund for Population Activities should play a leading role in the United Nations system in promoting population programmes - consistent with the decisions of the General Assembly and the Economic and Social Council - on the problem of fast population growth as well as on the problem of under-population, which could, among other things, hamper rapid economic development,

Recognizing the need for the executing agencies of the United Nations Fund for Population Activities to implement with dispatch, in close co-operation with the Fund, population programmes requested by developing countries in order that such programmes may have the desired impact,

Expressing its appreciation of the efforts of the Secretary-General, which have resulted in the unprecedented growth and expansion of the United Nations Fund for Population Activities, and of the support extended by the Administrator of the United Nations Development Programme,

1. Invites Governments which are in a position to do so and whose policies would allow it to make voluntary contributions to the United Nations Fund for Population Activities;

2. Requests the Secretary-General, in consultation with the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Fund for Population Activities, to take the necessary steps to achieve the desired improvements in the administrative machinery of the Fund aimed at the efficient and expeditious delivery of population programmes, including measures to quicken the pace of recruiting the experts and personnel required to cope with the increasing volume of requests, as well as to consider the training of experts and personnel in the developing countries;

3. Further requests the Secretary-General to inform the Economic and Social Council at its fifty-third session and the General Assembly at its twenty-seventh session of the steps he has taken in the implementation of the present resolution and of any recommendations he may wish to make in this regard.

2017th plenary meeting,
14 December 1971.

Population Fund (UN)

UNITED NATIONS
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UNITED NATIONS
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES
POUR LE DEVELOPPEMENT
FONDS DES NATIONS UNIES
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS
NEW YORK

*op files
Dr. Kanagaratnam*

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

UNFPA

522/1

10 February 1972

*Mr. Hoffman has
recd copy also
2/15*

Dear Dr. Kanagaratnam,

..... Further to my letter dated 24 January I send herewith
the documentation relating to Agenda Items 2 and 4. I hope
that this will reach you in time before the meeting.

The Proposed UNFPA Work Programme, 1972/75 (Agenda Item 3)
is being prepared and will be sent to you in a few days.

Yours sincerely,


Rafael M. Salas
Executive Director

Dr. K. Kanagaratnam
Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street NW
Washington DC 20433

Handwritten: AID To Mr. Hoffman

ROUTING SLIP

Date
Feb. 10, 1972

Name

Room No.

OFFICE OF THE PRESIDENT

1. Mr. McNamara to see
2. ~~Dr. Kanagaratnam to see~~
3. ~~Mr. Demuth to handle~~

To Handle

Note and File

Appropriate Disposition

Note and Return

Approval

Prepare Reply

Comment

Per Our Conversation

Full Report

Recommendation

Information

Signature

Initial

Send On

Remarks

Handwritten: Mike, set up a 1/2 hr meeting with Salas here in

Handwritten: Anders Ljungh

Handwritten: my office at some time
convenient to all concerned
including you & K.K.

From

Handwritten signature: Ljungh

FEB 9 REC'D

✓ Population Fund (UN)
α alpha) UNDP

UNITED NATIONS
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES
POUR LE DÉVELOPPEMENT

UNITED NATIONS
NEW YORK

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

7 February, 1972.

Dear Mr. McNamara,

I was very glad to have a chance to talk to you at the time of the NICHD meeting on research relevant to population problems. We agreed at that time that it might be useful for me and my staff to discuss mutual problems with Mr. Demuth, Dr. Kanagaratnam and perhaps other members of your staff.

I am writing this letter to you at the suggestion of our mutual friend Senator Joseph Tydings to say that he thinks, and I agree, that a meeting with you of thirty or forty minutes might usefully precede our meeting with Mr. Demuth and others.

The United Nations Fund for Population Activities is already a serious factor in the population field. It has raised \$43 million in two years and has programmed about \$25 million in 1971; in the next five years it expects to raise and programme at least twice as much as the figure mentioned in the IBRD's Sectoral Plan for population (i.e. \$150 million for the IBRD and more than \$300 million for UNFPA).

In a brief meeting with you I would hope to cover several subjects:

1. A brief review of the history of UNFPA, its rapid growth and the financial resources presently available and projected for the future.
2. A resumé of the unique character of the Fund, its flexibility and freedom to act without all of the restrictions affecting several multilateral agencies of the UN system.

/...

Mr. Robert S. McNamara
President
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

President has seen



UNITED NATIONS
FUND FOR POPULATION ACTIVITIES


FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

2.

3. A review of the Fund's programming to date with particular attention to the major multidisciplinary agreements we have concluded with a number of countries.
4. Our sense of the importance that a workable and effective collaboration be established in the population field between UNFPA and the IBRD as the two largest funding agencies in this field in the UN system and probably soon in the world.
5. A resumé of our efforts to establish collaboration with the Bank and a description of the nature of the difficulties which have arisen on both sides in connection with the joint IBRD/UNFPA project.
6. An analysis of the problems to be overcome on both sides in establishing workable UNFPA/IBRD cooperation in the population field and suggestions as to how they may be overcome.
7. In connection with the latter two points I shall try to bring out the problems created by different procedures in our two systems growing out of our habitual operations. In addition I shall mention some of the special characteristics of the population field as one in which there are a number of donor agencies operating. A fact which must be taken into account if our programming operations are to be truly helpful to Governments. Above all I would like to explore with you how the roles of the Bank and the Fund may be harmonized in individual countries in which we both intend to undertake substantial commitments.

With best regards,

Yours sincerely,


Rafael M. Salas
Executive Director

February 2, 1972

Dear Mr. Salas:

I wish to thank you for your letter of January 20, 1972 (Ref: FPA/522/1) inviting the International Bank for Reconstruction and Development to be represented at the meeting of the Programme Consultative Committee to be held in New York from February 23 to 25, 1972.

I am pleased to inform you that the Bank will be represented at this meeting by Mr. Richard H. Demuth, Director, Development Services Department, by Mr. Michael L. Hoffman, Associate Director, Development Services Department, and by Dr. K. Kanagaratnam, Director, Population Projects Department.

Sincerely yours,



Ernesto Franco-Holguin
Special Representative for
United Nations Organizations

Mr. Rafael M. Salas
Executive Director
United Nations Fund for
Population Activities
United Nations, New York, 10017

cc: Mr. Demuth
Mr. Hoffman
Dr. Kanagaratnam



EFH:mmcd

Population Fund (UN)

UNITED NATIONS
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES
POUR LE DÉVELOPPEMENT

UNITED NATIONS
NEW YORK

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

FPA/551/GLO/UN/30

27 January 1972

Dear Mr. Demuth:

.....

Enclosed, herewith, is a copy of a request sent to us by the United Nations for an "Interregional Workshop on Population Action Programmes."

We would be most grateful if you could give us your comments, preferably not later than two weeks after the date of this letter. If we do not hear from you within that period, we shall assume that you have no comments to make.

F&B 11

Yours sincerely,


Rafael M. Salas
Executive Director

Mr. Richard Demuth, Director
Development Services Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

UNITED NATIONS
INTEROFFICE MEMORANDUM



RECEIVED
U.N.D.F. / U.N.F.P.A.
NATIONS UNIES

MEMORANDUM INTERIEUR

19 JAN 1972

TO: Mr. Rafael M. Salas, Executive Director
A: United Nations Fund for Population Activities

DATE: 18 January 1972

THROUGH:
S/C DE:

FROM: Stig Andersen, Director
DE: Office of Technical Co-operation

SUBJECT: Interregional Workshop on Population Action Programmes (1972)
OBJET:

REFERENCE: SO 325 (36)
[] - Action Completed / Acknowledged SO 314 (9-1)
[] - No Action Required INITIALS

cc Mr Thavarajulu
551/GRD/UN/30

DP 212/45

1. Name of Project: Interregional Workshop on Population Action Programmes
2. New/Old Project: New
3. Amount Requested: \$72,550
4. Date of Commencement and Duration: Manila, Philippines, 15-28 November 1972 (tentative)
5. Agency Consultation: Government of the Philippines; UN Population Division; ECAFE
6. Background and Description of Project: The proposal emanates from a recommendation made by the Population Commission at its fifteenth session in 1969, later endorsed by ECOSOC resolution 1486 (XLVIII). The Workshop is intended to promote an exchange of views and experience among influential persons from various kinds of developing countries with respect to population policies and population action programmes arising out of rapid population growth. Arrangements for the Workshop will be made by the United Nations in consultation with WHO, FAO, UNESCO, ILO, IBRD and other interested agencies. Sixteen developing countries and 3 developed countries would be invited to send participants; in addition, technical resource persons would participate and officials of interested non-governmental organizations would be invited.



- 2 -

After an introductory consideration of rapid population growth as an obstacle to economic and social development, and consideration of the fact that the problems involved take a more severe form in some countries than in others, the meeting will devote itself to population action programmes designed to slow down the rate of population growth by means of lowering the level of fertility.

It is proposed that the representation of developing countries be divided into three groups: those that have adopted family planning programmes as a solution, those that have not, and those that are "in between" in the sense of not having adopted such programmes, although being interested in, or sympathetic to the idea. In view of the increasing awareness that family planning programmes in themselves do not constitute either an automatic or instantaneous or even a sufficient solution to rapid population growth, the meeting will make an extensive review of the need for alternative or supplementary population action programmes contributing to a reduction of fertility.

Country statements from the countries having family planning programmes will review the demographic, social and economic circumstances which led to the adoption of a population policy, the implementation of this policy by means of a family planning programme, and the ways in which it is supplemented by other kinds of population action programmes. Country statements from countries without family planning programmes would endeavour to elicit information, both about their adoption of or receptivity to alternative population action programmes to reduce fertility, and also the considerations underlying the hostility, indifference, or moderate or growing interest (as the case may be) in family planning programmes in these countries.

The proposed budget for the meeting, for which the Philippine Government will be host, is:



<u>Item</u>	<u>Estimated Amount</u>		
	<u>To be borne by Philippine Govt.</u>	<u>To be financed by UNFPA</u>	<u>Total</u>
A. <u>Pre-conference costs</u>			
1. <u>Consultant</u> ^{a/}	-	\$ 10,000	\$10,000
2. <u>Documentation</u>			
-6 specially commissioned papers	-	4,500	4,500
-Translation of 50-page background paper into 4 languages	-	3,000	3,000
-Reproduction and duplication of commissioned papers, country statements, and background papers	-	4,350	4,350
B. <u>In-conference costs</u>			
1. <u>Participants:</u> 24 ^{b/}			
-16 persons from developing countries ^{c/})))
-4 technical resource persons)))
-1 consultant)))
-UN Director of Workshop)))
-1 UN Technical Secretary for Workshop)))
-UN Interregional Population Adviser)))
	-	44,600	44,600

^{a/} To draft background paper and assist in organizational aspects of the Workshop (4 months)

^{b/} Travel (base = NewYork-Manila-New York), excess baggage, per diem (in transit and in Manila), terminal expenses

^{c/} Note that participants from developed countries will participate at their governments' expense; similarly, the costs of specialized agency participation will be borne by other than the Workshop budget.



- 4 -

<u>Item</u>	<u>Estimated Amount</u>		
	<u>To be borne by Philippine Govt.</u>	<u>To be financed by UNFPA</u>	<u>Total</u>
B. <u>In-conference costs (cont.)</u>			
2. <u>Interpretation</u>	d/	-	d/
3. <u>Secretarial services</u>	d/	-	d/
4. <u>Conference room facilities and office equipment</u>	d/	-	d/
5. <u>Miscellaneous</u>			
-Hospitality	-	200	200
-Unforeseen	-	1,000	1,000
C. <u>Post-conference costs</u>			
-Shipping of documents	-	500	500
-Editing, translation and reproduction of final report (app. 50 pp.) in 5 languages	-	4,400	4,400
	<u>e/</u>	<u>\$72,550</u>	<u>\$72,550</u> <u>f/</u>

d/ Interpretation costs involving 5 languages and 20 interpreters will be borne by the Philippine Government through payment of local currency per diem payments. Although it is hoped to obtain as many UN interpreters as possible from ECAFE-Bangkok in order to keep these costs down to a minimum, it may be necessary to recruit some from New York or Geneva or from outside the UN. In the latter case, it would be necessary to request additional funds. The Philippine Government will supply interpretation technicians, secretarial services and conference room facilities.

e/ Not estimable in dollar terms at this stage

f/ Exclusive of items B.2, 3, and 4.

7. Recommendation:

It is recommended that \$72,550 be allocated to UN/OTC to implement this project as indicated above.

UNITED NATIONS
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES
POUR LE DÉVELOPPEMENT

UNITED NATIONS
NEW YORK

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

25 JAN 1972

Dear Dr. Kanagaratnam,

I have pleasure in enclosing, for your information, copies of the following report(s) issued by the UNFPA for the month of December

- (x) Status of the Fund
- (x) Status of Allocations
- (x) Status of Government Pledges and Payments
- (x) Allocations issued December
- (x) List of pending projects

Yours sincerely,


Rafael M. Salas
Executive Director

Dr. K. Kanagaratnam, Director
Population Projects Department
International Bank for Reconstruction and
Development
1818 H Street, N.W.
Washington, D.C. 20433

Original to: Pop. Proj
Date: 1-31-72
Communications
Section

Population Fund (UN)

UNITED NATIONS
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES
POUR LE DÉVELOPPEMENT

UNITED NATIONS
NEW YORK

UNITED NATIONS
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE 754 1234

CABLE ADDRESS UNDEVPRO NEW YORK

REFERENCE:

FPA/522/1

24 January 1972

Dear Dr. Kanagaratnam,

Programme Consultative Committee Meeting, 23-25 February 1972

Further to my letter dated 20 January 1972 regarding the Programme Consultative Committee meeting which has been scheduled . . . from 23-25 February 1972 in New York, I enclose the Draft Agenda for the meeting.

General Assembly Resolution No. A/2815 (XXVI) dated 14 December . . . 1971 under Agenda item 6 is attached. The documentation relating to items 3,4, and 5 will be dispatched to you before the meeting.

The meeting will be held at the United Nations building in New York. I shall inform you of the conference room number in due course.

Yours sincerely,


Rafael M. Salas
Executive Director

Dr. K. Kanagaratnam
Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

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Министерство Д.С. 50433
1978 Н.С.С.С.Р.
суд. делопроизводство
Директорат по делу о нарушении
облигаций в области
Д.С.С.С.Р.
Д.С.С.С.Р.

Министерство Д.С.С.С.Р.

Министерство Д.С.С.С.Р.

Д.С.С.С.Р.

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FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/522/1

20 January 1972

Dear Dr. Kanagaratnam,

At the last meeting of the Programme Consultative Committee held in Geneva in October 1971 it was decided that the presence of a representative from the IBRD at future meetings of the Committee would be most useful. I therefore have pleasure in inviting you to attend the next meeting of the Programme Consultative Committee which will meet from 23-25 February in New York. The 25th has been set aside for individual discussions between individual members of the Committee and with UNFPA if necessary.

. . . I enclose a copy of the Draft Agenda of the meeting.

I hope you will find it possible to attend.

Yours sincerely,


Rafael M. Salas
Executive Director

Dr. K. Kanagaratnam
Director
Population Projects Department
International Bank for Reconstruction
and Development
1818 H Street, N.W.
Washington, D.C. 20433

Population Fund (UN)

*called
Mr Jan - not in
- he will call
later 1/25*

Draft Agenda
Programme Consultative Committee Meeting
23-25 February 1972
New York

1. Introductory Statement by Executive Director, UNFPA
2. Review of Major Projects
3. Proposed UNFPA Work Programme, 1972/75 *
4. Evaluation of UNFPA Activities *
5. Relationship between UNFPA and Executing Organizations *
6. Follow-up Action on General Assembly Resolution
(No. A/2815 (XXVI) dated 14 December 1971) **
7. Developments relative to organizational and procedural matters
8. Other Business

* Documentation on the subject will be circulated in the beginning of February.

** Attached

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CENTRAL FILES
FEB 30 10 07 AM 1972

** Attached

of Berlin.

* Documentation on the subject will be circulated in the following

8. Other matters

1. Discontinuation letters to organizations and broadcast matters

(No. V\5872 (XKAI) dated 17 December 1961) **

9. Bottom-line action on General Assembly resolution

2. Negotiations between UNHCR and Executive Committee

4. Evaluation of UNHCR activities

3. Proposed UNHCR work programme, 1965-66

5. Review of major projects

7. Introductory agreement by Executive Director, UNHCR

New York

53-52 Berlin 1965

Executive Committee Meeting

Draft Agenda

January 20, 1972

Mr. Halvor Gille
United Nations Fund for
Population Activities
United Nations
New York, N.Y.

Dear Mr. Gille:

This refers to your letter of December 1, 1971 with which you sent us a draft framework for UNFPA's work program. We would like to make two specific points regarding this draft.

The first is a reference to the financial requirements forecasts on pages 6 and 7 which appear too general and the validity of the assumptions on which they were made are not set out. You might wish to expand this section to stand more critical scrutiny. In so doing, it might be useful to indicate what proportion of the resources would go to various types of work and also what proportion would go directly to the countries and what would go to the international infrastructure in its various forms.

Secondly, on the specific question of the IBRD's work program and the assistance we expect to obtain from the UNFPA, you will appreciate that this raises much broader issues which we have agreed in principle to discuss separately in the context of our experience with the Indonesian project. However, you already have a fairly clear idea of IBRD thinking from the draft Sector Paper which has been given to you. As you know, this paper is under further revision and we will forward a copy of the revised paper to you and this will spell out in general terms the Bank's Five-Year Plan and operational strategy. On specific projects, as you know, our officers are in touch with the appropriate officers in the UNFPA and you are generally aware of our plans for the next twelve to eighteen months. Any forecasting beyond that would not be realistic in the circumstances of the requirements of the field.

Sincerely,

Gz

George C. Zaidan
Population Projects Department

Cleared with & cc: Mr. Chatenay

cc: Messrs. Demuth/Hoffman
Kanagaratnam
Hawkins

Population Fund (UN)
a Population
Yellow

Mr. Richard H. Demuth

January 18, 1972

K. Kanagaratnam *Kan*

Letter from H. Gille, UNFPA, dated January 12, 1972 - Comments on
Population Sector Paper

Attached hereto is copy of the above-mentioned letter, for your information. The only paragraph you need look at is the last one, where he expresses his concern on the paper because of its "wide implications for all donors...".

We have already replied to his earlier letter. Most of the corrections referred to have in fact been made in our draft of December 21, as UNFPA were working from our November 8 draft.

Attachment

KK:b11

January 13, 1972

Mr. Rafael Salas
Executive Director
United Nations Fund for
Population Activities
United Nations
New York, N.Y.

Dear Rafael:

I write to acknowledge Halvor's response of January 6, 1972 to my letter to you dated December 2, 1971 transmitting a copy of our draft Sector Paper. We look forward to receiving your comments.

In the meantime, I would like to advise you that this paper is being further reviewed in the light of comments so far received. In substance the content of the paper is the same as the one you have; the major change is the deletion of Chapter VIII and a rewriting of Chapter IV.

The revised text is expected to become available in the next 10 days or so; we propose to circulate copies of this to all the interested UN Agencies. As Halvor suggests, this may be a useful background document for the ACC Subcommittee on Population next month, and they should have the revised document long before that meeting.

With regards.

Sincerely,



K. Kanagaratnam
Director
Population Projects Department

Cleared with & cc: Mr. Demuth
cc: Mr. Riley

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FONDS DES NATIONS UNIES
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

6 January, 1972

Rec'd Jan 11/72

Dear KK:

Thank you for your letter of 2 December, submitting to us for comments the draft on The Sector Program Paper - Population. We find this document extremely interesting and are very grateful to you for giving us this opportunity to study it and express our views. You will appreciate, however, that it may take a little time for us to consider this draft - *due Dec 31* which has wide implications for both our organizations.

We expect to submit our detailed comments in a few days but in the meantime we assume that a document of this importance will be considered at the forthcoming meeting of the ACC Sub-committee on Population, which has been convened by the Under Secretary for Inter-Agency Affairs, to consider in particular, the mandates and responsibilities on population of the various organizations concerned in the United Nations system.

We understand that the draft paper has already been submitted to the WHO and we hope that it has also been submitted to other organizations in the system, especially the United Nations.

Yours Sincerely,

A handwritten signature in blue ink that reads "Halvor".

Halvor Gille
Associate Director

Mr. K. Kanagaratnam
Director
Population Projects Department
International Bank for Reconstruction and Development
1818 H. Street NW.
Washington, D.C.

*Copies: Messrs. Demuth
Riley
H. Jones
1/11*

