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- 01

**Folder ID:** 1057200

**Series:** Operations Policy and procedures

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THIS FILE IS CLOSED AS OF

DECEMBER 1971.

FOR FURTHER CORRESPONDENCE SEE:

1972 - 1974.

RECORDS MANAGEMENT SECTION  
January 1972

*Population Fund (UNFPA)*

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DÉVELOPPEMENT

UNITED NATIONS  
NEW YORK

UNITED NATIONS  
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES  
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

CABLE ADDRESS: UNDEVPRO • NEW YORK

TELEPHONE 754-1234

REFERENCE: DP/212/45

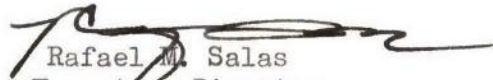
16 December 1971

Dear Mr. Demuth,

..... Further to my letter of 13 December covering despatch of the UNFPA Programme Delivery Reports for 1971, please find attached the circular memorandum UNFPA/6 containing our requirements for the 1971 year-end financial statements.

We would be grateful if the IBRD could submit an audited financial statement showing the position as at 31 December 1971 on the expenditures incurred and the balance carried forward for the allocation issued by the UNFPA. This statement should be submitted as soon as possible after the year end - at least by 1 February - together with relevant supporting schedules as laid out in the attached memorandum.

Yours sincerely,

  
Rafael M. Salas  
Executive Director

Mr. Richard Demuth, Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

*cc: Baldwin  
DSD pop. d.*

DEC 21 1971



Population Fund (UN)

UNITED NATIONS  
DEVELOPMENT PROGRAMME

UNITED NATIONS  
FUND FOR POPULATION ACTIVITIES



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

FONDS DES NATIONS UNIES  
POUR LES ACTIVITES EN MATIERE DE POPULATION

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/212/45

13 December 1971

Dear Mr. Demuth,

Subject: UNFPA Programme Delivery Reports for 1971

.....

Enclosed please find duplicate sets of programme delivery reports for United Nations Fund for Population Activities projects under execution by your agency.

Kindly complete and return to us the original of these reports as soon as possible, but in any event not later than 21 January 1972. The copies may be retained for your records. On the basis of these reports we will issue revised allocation advices reflecting the position at 31 December 1971.

Yours sincerely,

  
Rafael M. Salas  
Executive Director

Mr. Richard Demuth, Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

Original to: Development Sec  
Date: 12/15/71 **Communications**  
Section

DEC 15 1971

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CENTRAL FILES  
DEC 16 12 18 PM 1971

December 8, 1971

Mr. John Keppel  
Chief, Operations  
United Nations Fund for Population Activities  
United Nations Development Program  
United Nations, N.Y. 10017

Dear John:

Enclosed is the draft set of questions I sent out to Bagher Namazi in October to help them get started on their much-needed planning exercise. A copy went to Dr. Sardari. In my covering letter I tried to put these guidelines in prospective by urging Namazi and others "not to take these too seriously and not to use them in a purely mechanical way. They are meant to be illustrative and suggestive and should be revised in any way which seems sensible to you and others involved in drawing up the program for this sector." I know that I, and I would hope Mr. Namazi too, would be glad to take into account any reactions to these suggested guidelines which you might want to give us.

My present plan is to make a short 2-3 day stop in Tehran in late January or early February to see if there is any evidence of progress on this planning exercise. I would of course plan to check in at the UNDP office and talk with Nessim Shalon and whoever may be "on seat" there in the population field at that time.

Best regards,

Sincerely,

*POP*  
George B. Baldwin  
Deputy Director  
Population Projects Department

Enclosure

cc: Mr. Eschenberg (without enclosure)

Iran/POP.

GBBaldwin/jim

DEC 2 3 1971  
RECEIVED





ROUTING SLIP

Date

January 10, 1972

NAME

ROOM NO.

Messrs. Chatenay

Riley

E.K. Hawkins

To Handle

Note and File

Appropriate Disposition

Note and Return

Approval

Prepare Reply

Comment

Per Our Conversation

Full Report

Recommendation

Information

Signature

Initial

Send On

REMARKS

UNFPA Work Programme 1972-75 (Attached)

I would propose that we reply that the Bank's Five-Year Plan and Operational strategy is set out in the Sector Paper of which they have a copy.

From K. Kanagaratnam

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DÉVELOPPEMENT

UNITED NATIONS  
NEW YORK

UNITED NATIONS  
FUND FOR POPULATION ACTIVITIES

TELEPHONE 754-1234

FONDS DES NATIONS UNIES  
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

CABLE ADDRESS: UNDEVPRO • NEW YORK

1 December 1971

REFERENCE:

*Rec'd Dec. 7*

Dear KK,

As you know, the Fund is in the process of preparing a Work Programme, the purpose of which is to express, in terms of specific tasks and activities, the aims and strategy of the Fund over the next four years (1972-75). I have pleasure in sending you a copy of the draft Framework for the Work Programme.

As you will see, the Framework gives only an outline, and we would appreciate your co-operation in filling in the gaps, especially in the areas of competence of the IBRD. In addition to the information which you have already sent us, we would like guidance from you, and in particular, we need examples of projects and activities planned by you for execution during the period of the Work Programme and for which you expect to obtain assistance from the Fund.

While every effort will be made to reflect the programmes and priorities of the United Nations organizations concerned, it should be remembered that the Work Programme is that of the UNFPA itself.

With kind regards.

Yours sincerely,

*Halvor Gille*  
*per MK*

Halvor Gille  
Associate Director

Dr. K. Kanagaratnam  
Director  
Population Projects Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

RECEIVED

1971 DEC -6 PM 12:40

COMMUNICATIONS SECTION

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Second paragraph of faint, illegible text.

Third paragraph of faint, illegible text.

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November 23, 1971

Mr. Rafael Salas  
Executive Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y. 10017

Dear Rafael,

In a recent cable from Djakarta, the BKKBN, through Mr. Bell, asked for the project concerning the financing of trainers to be included in the joint project. It was described as a request made by BKKBN to UNFPA last July. I checked with your office, but no record of the submission on the project could be found. Since then, I have received copies from Djakarta and enclose one. I would hope that we could find time for a brief technical discussion of its merits and the possibility of its inclusion in the joint project, sometime after the principal meetings next Friday.

With kind regards.

Sincerely yours,



K. Kanagaratnam  
Director

Population Projects Department

Attachment.

HMJones/ef

H

cc: Messrs. Baldwin, Zaidan, Jones.

NOV 23 11 43 AM 1971

RECEIVED



UNFPA - Request for project support to training of trainers

The proposed five-year plan for implementing the National Family Planning Program during 1971-75 envisages deployment of more than 30,000 workers who will be directly functioning in program implementation. These workers comprise of doctors, nurse-midwives, field workers (non medical as well as para-medical), administrators, statistical assistants etc. In addition the program will also be supported by indirect personnel from other agencies like social workers, information officers etc. Their participation is very important for program success. In order ensure adequate job-oriented training of all these personnel working for the National Family Planning Program, the Government of Indonesia through the National Family Planning Coordinating Board (B.K.K.B.M.) have sanctioned the setting up of one National Training Centre in Djakarta (managed by the Indonesian Planned Parenthood Association), one provincial training center in each of the six provinces in Java and Bali and eight sub-training centers in the same six provinces (it is planned to have 10 sub-training centers before the end of the five year plan period). These centers will be autonomous in the administration, but will have standardized faculty and curricula for the training functions assigned to each of them. The most immediate need is to ensure adequate faculty for these training centers who will be well prepared as trainers. In addition the training bureau of the central BKKBN as well as its six counterparts in the six provinces should have personnel adequately trained for effectively functioning in their role as training coordinators. Likewise, the implementing agencies like Ministry of Health at the center, Ministry of Information, Ministry of Education etc. must also have trainers who are well equipped to discharge their functions in giving supervisory support and guidance in the total training program for family planning workers.

As an immediate need, it is anticipated that at least 46 trainers must be trained as early as possible. These 46 trainers will comprise of faculty from the National Training Center, provincial training centers, sub-training centers and key personnel from the BKKBN and other governmental agencies. The total number of trainers to be trained during the five-year plan period and subsequently will be more than 170 and there is need to organize programs for the training of these trainers locally. The National Training Centre should take up leadership in this regard and arrange such training programs on a continuing basis (for re-training and continuing education of trainers also) beginning later during the five-year plan period when it could utilize the trainers who would have been already trained in institutions outside the country.

In order to support the program for the training of trainers, it is considered essential to have assistance from UNFPA for the following inputs during the five-year period 1971 -76.

1. From information available to us, we understand that the Carolina Population Center in collaboration with the school of public health at the University of North Carolina (Chapel Hill) has the best facilities for arranging special programs for the training program specifically tailored to meet the needs of the Indonesian participants. It is requested that UNFPA may give financial support for planning such a training program as a first step.
2. UNFPA funds are requested for training 45 of the trainers at the University of North Carolina (Chapel Hill) or any other suitable university for a total training period of about 70 man years (about 1 1/2 year for each trainer).
3. Financial support is requested for administering the training program for recruitment, preparation and processing of traineeships.
4. UNFPA support is requested for organizing the in-country training of the trainers starting from the later part of the year 1975. Specifically 6 man months of consultancy will be required during this period.

Appended to this proposals are a calendar of activities for this project during the period 1971-76 and also the budget estimate for the whole project for the same five-year period.



BUDGET ESTIMATE (in U.S.D.)

TYPE OF ACTIVITY	1971	1972	1973	1974	1975	1976	1977
1. Communication with university overseas - consultant (1m/n)	2,500.-						
- travel	1,500.-						
2. Recruitment and selection of candidates		750.-	750.-	750.-			
3. English courses		3,000.-	4,500.-	5,400.-			
4. Training, overseas		32,000.-	161,000.-	103,500.-	201,000.-	30,000.-	30,000.-
5. Training, in country:							
- preparatory activities					2,000.-		
- consultant (6m/n)					7,000.-	7,000.-	7,000.-
- Travel							
- Training						50,000.-	50,000.-
6. Staff:							
- Project Director	2,100.-	2,400.-	2,100.-	2,100.-	2,100.-	2,100.-	2,100.-
- Assistant	1,000.-	1,000.-	1,000.-	1,000.-	1,000.-	1,000.-	1,000.-
- clerk typist	600.-	600.-	600.-	600.-	600.-	600.-	600.-
	4,700.-	41,350.-	170,000.-	103,500.-	201,000.-	31,000.-	31,000.-

CAREER OF ACTIVITIES

TYPE OF ACTIVITY	1971	1972	1973	1974	1975
1. Communication with university overseas ( 1 m/a )		—			
2. Recruitment and Selection of first Batch Batch (13 participants) English course		—			
3. Training overseas (1st Batch) starting August.			—		
4. Recruiting, Selection, English course 2nd Batch (15 participants)			—		
5. Training overseas ( 2nd Batch)				—	
6. Recruiting, Selection, English course 3rd Batch (18 participants)				—	
7. Training overseas (3rd Batch)					—
8. Training in country:					
- preparatory activities					
- consultancy services					—
- Training					—

INTERNATIONAL DEVELOPMENT  
ASSOCIATION

INTERNATIONAL BANK FOR  
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL FINANCE  
CORPORATION

**OUTGOING WIRE**

(REPEAT TO:)

TO: RAFAEL SALAS  
UNITED NATIONS  
FUND FOR  
POPULATION  
ACTIVITIES  
UNITED NATIONS  
COUNTRY: NEWYORK 10017  
USA

HALVOR GILLE  
C/O DIVISION OF SOCIAL  
AFFAIRS  
ONU PALAIS DES NATIONS  
1210 GENEVA  
SWITZERLAND

DATE: NOVEMBER 12, 1971

CLASS OF SERVICE:

*Wu Max +*  
*Salas*  
*WU*

TEXT:  
Cable No.:

REURCAB 2627 FROM GENEVA AND YOUR DISCUSSIONS WITH MR GOODMAN  
WE WOULD WELCOME AN EARLY MEETING FINALLY TO RESOLVE ISSUES RELEVANT  
TO THE JOINT PROJECT AND INVITE YOU TO MEET IN WASHINGTON NEXT WEDNESDAY  
SEVENTEENTH NOVEMBER AT ELEVEN AM STOP AMONGST THE ITEMS PROPOSED FOR  
DISCUSSION ARE AAA FINALIZATION OF FUNDING ARRANGEMENTS BBB  
PROJECT TIMETABLE CCC ADMINISTRATION OF UNFPA FUNDS FOR PROJECT AND  
RELATIONSHIP OF ASSOCIATED AGENCIES TO PROJECT AND TO GOVERNMENT DDD  
OTHER ISSUES RAISED IN YOUR CABLES 2589 AND 2657 STOP REGARDS

KANAGARATNAM

**NOT TO BE TRANSMITTED**

AUTHORIZED BY:

*Kanagaratnam*

NAME

K. Kanagaratnam

DEPT.

Population Projects

SIGNATURE

(SIGNATURE OF INDIVIDUAL AUTHORIZED TO APPROVE)

REFERENCE:

INDON/PNP

HMJones/ef

ORIGINAL (File Copy)

(IMPORTANT: See Secretaries Guide for preparing form)

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Cleared w/ and cc: Messrs. Demuth  
Alisbah

cc: Messrs. de Silva, Riley, Baldwin,  
Zaidan, Jones

For Use By Communications Section

Checked for Dispatch:

*[Handwritten signature]*

ORIGINAL (the copy)

Checked for release

REFERENCE: LINDON/MB

DISPATCHED

For use by Communications Section

SIGNATURE: SIGNATURE OF INDIVIDUAL AUTHORIZED TO APPROVE

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Nov 13 9 42 AM 1971

cc: Messrs. de STAN, KITEY, BERTMAN, ...

COMMUNICATIONS SECTION

NOT TO BE RECLASSIFIED

COMMUNICATIONS SECTION

OTHER ISSUES RAISED IN LOAN COVENANTS ...

COPY NO: TEXT

COMMUNICATIONS SECTION

MEMORANDUM FOR THE DIRECTOR

TO: THE DIRECTOR, COMMUNICATIONS SECTION

DATE: NOVEMBER 15, 1971

(REFER TO:)

OUTGOING MAIL

ASSOCIATION INTERNATIONAL DEVELOPMENT

RECONSTRUCTION AND DEVELOPMENT INTERNATIONAL BANK FOR

COOPERATION INTERNATIONAL FINANCE

11-10-71

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UNESCO

✓ a Population

United Nations Educational, Scientific and Cultural Organization  
Organisation des Nations Unies pour l'éducation, la science et la culture

REGIONAL OFFICE FOR EDUCATION IN AFRICA  
BUREAU RÉGIONAL POUR L'ÉDUCATION EN AFRIQUE

12, avenue Roume - Dakar

boite postale : 3511  
téléphone : 237-72 73  
cables : Unesco-Dakar  
téléc : 410 Unesco S. G.

référence : BREDA/71/1038

11 November 1971

Dear Sir,

...  
...

Enclosed, I am sending you as promised the working document for the meeting on Population Dynamics and Educational Development, prepared by our consultant Mr. Olivier Le Brun, as well as the provisional time table for the working session.

I look forward to receiving information concerning Mr. Maillard's date of arrival and flight number. We shall be happy to make arrangements for him to be met and for his hotel accommodation.

Yours sincerely,

Encl. : 2.-

*C. Vaugrante*  
C. Vaugrante (Mrs)  
Acting Director

Mr. Cheek  
International Bank for Reconstruction  
and Development  
1818 H Street, NW  
Washington DC 20433

USA

SECRET

Population

NATIONAL ACADEMY OF SCIENCES

2101 CONSTITUTION AVENUE  
WASHINGTON, D. C. 20418

OFFICE OF THE FOREIGN SECRETARY


October 26, 1971

Mr. E. K. Hawkins  
Chief, Population and Human Resources  
Economics Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N. W.  
Washington, D. C.

Dear Ted,

As promised, I am enclosing a copy of Rapid Population Growth. A copy was sent to Messrs. MacNamara and Kandiah Kanagaratnam sometime ago. Please note recommendation 7.3, page 98.

Cordially yours,



W. Murray Todd  
Executive Secretary

WMT:kl

Population

Mr. R. Cuca

October 20, 1971

A. Stevenson

Terms of Reference: Visit to the Population Council, New York, to attend the meeting on Demographic Aspects of Economic Growth.

In accordance with the invitation extended by the Population Council, New York, you are requested to go to New York to attend the meeting on Demographic Aspects of Economic Growth. These meetings are organized by the Population Council during November 1-2.

On your return you should submit an appropriate back to office report.

cc and cleared with: Mr. K. C. Zachariah

cc: Mr. E. K. Hawkins

RCuca;jl

OCT 25 10 44 AM '71

CEVA  
60 212





Population Fund (UN) UNFPA  
cc Iran - Family Planning

October 15, 1971

Mr. Roushdi Ismail El-Heneidi  
Operations Management Officer  
(Africa, Near, and Middle East)  
United Nations Fund for Population Activities  
United Nations Development Program  
United Nations, New York 10017

Dear Mr. El-Heneidi:

Enclosed please find a copy of a draft job description for work to be done by Dr. Paydarfar with UNFPA support. Also enclosed is a copy of a letter I sent to Dr. Paydarfar and a cable sent to Mr. Namazi in Plan Organization. I hope you find all this self-explanatory and that the job description will give you and your associates what you need in order to arrive at a satisfactory agreement with Dr. Paydarfar and the Government of Iran.

I understand from Dr. Paydarfar that you were able to work out an arrangement with him, just before your own departure, that will permit him to keep to his original departure date of October 25. I am most grateful to you for the timely and creative way in which you handled this problem since without it I think there is a good chance we would have missed the opportunity of using Dr. Paydarfar's services.

Please give my regards to John Keppel, and to Mr. Shallon, Mr. Lieberman, and Mr. Ruof.

Sincerely yours,



George B. Baldwin  
Deputy Director  
Population Projects Department

Enclosures

cc: Mr. Eschenberg

GBBaldwin/jim

СВЯТАГО ПЕТРА

cc: Mr. Escobedo

OCT 13 4 37 PM 1971

ENCLOSURES

BOBBIERSON PROJECTS DEVELOPMENT  
GENERAL DIRECTOR  
GEORGE B. BURGESS

STANLEY LONK

and Mr. Knox

Please give my regards to John Kebabian and to Mr. Stanton, Mr. Greenman,

and Mr. Balthasar, as well as

if I might make it a good chance to meet with you and the other members of the project and discuss the way in which you would like to proceed with the project. I am most interested to see how you would like to proceed with the project and I would like to see how you would like to proceed with the project.

agreement with Mr. Balthasar and the Government of Iran. Give you and your associates my best regards and I would like to see how you would like to proceed with the project. I would like to see how you would like to proceed with the project. I would like to see how you would like to proceed with the project.

Dear Mr. Escobedo:

United Nations, New York 10011  
United Nations Development Program  
United Nations Fund for Population Activities  
(Village, New York and Middle East)  
Operations Management Office  
Mr. Kebabian, Stanley Escobedo

October 12, 1971

cc: Mr. Escobedo  
Stanley Escobedo

*Population Fund vol.  
ce Iran - Family Planning*

October 15, 1971

Dr. Ali A. Paydarfar  
Carolina Population Study Center  
University of North Carolina  
Chapel Hill, North Carolina

Dear Dr. Paydarfar:

I am delighted that we have been able to work out arrangements with the UNFPA that will allow you to proceed to Tehran on or about October 25. Although you will have to get on with this task fairly promptly and energetically after you arrive, I think that you should have ample time to complete it in time to get you back to Chapel Hill by mid-December. The main danger I can foresee is that you and your associates in Tehran might make the task into a bigger and more elaborate job than I think is really necessary. So you will have to exercise your good judgment and restraint to allow the size of the job to be dictated by the time you have available in Iran. Since I know you will be busy when you get back, I even hope that you might complete the field work (the interviewing) in Iran by the end of November and that you could get well into the report writing during your remaining two weeks there.

Enclosed is a copy of a cable sent today to Bagher Namazi and Plan Organization, plus the promised job description. The latter should be considered as a draft which you and others in Tehran should of course feel free to modify in any way that seems appropriate. My intention has simply been to provide a fairly specific description of what I think the task is and how it should be approached. I hope you find it helpful; please do not hesitate to call me if it raises points you would like to discuss before your departure.

With kindest regards,

Sincerely yours,

*GBB*

George B. Baldwin  
Deputy Director

Population Projects Department

Enclosures

cc: Mr. Roushdi Ismail El-Heneidi  
Operations Management Officer  
(Africa, Near, and Middle East)  
United Nations, New York

cc: Mr. Eschenberg

GBBaldwin/jim



JOB DESCRIPTION OF WORK TO BE PERFORMED BY DR. ALI A. PAYDARFAR

1. It has been agreed among the Government of Iran, the UNDP office in Tehran, and the World Bank that the first step in drawing up a sector strategy for family planning for the Fifth Plan should be the preparation of a base-line inventory of current operations in this area of activity. Such an inventory would be a natural extension of the work done by the UNFPA's "Caradon Mission" of January-February, 1971. It would go to the next level of detail by drawing up an institutional picture of who is doing what, where, with what financial and other resources. Once a clear picture is obtained, it will be possible to begin drawing up a sensible plan about what the priority needs of the sector are and what the capabilities and roles of the various public and private agencies should be. Dr. Paydarfar would be engaged as a short-term consultant to assume primary responsibility for executing the "inventory" task.

2. The proposed study should not be elaborate or over-refined. After a few days' work on the overall picture from material available within the Ministry of Health, the study should concentrate on interviews with responsible officials in each of the other agencies now offering (or intending to offer) FP services. The main purpose would be to learn what agencies (public and private) are in fact engaged in FP activities; what their programs are; what facilities they are using; whether these services are offered on an integrated basis as part of a wider set of medical/health services, or as an independent set of self-contained activities with separate facilities; their daily and weekly hours for FP services; staffing arrangements; approximately how many staff members are engaged in FP activities, by occupations; the geographical area covered by their services; the kinds and amounts of training given to FP staff in various operations and how this training

is given; the kinds of statistical records maintained (e.g. whether all agencies use a common set of forms specified by the Ministry of Health and submit these regularly to the Ministry); whether an institution's FP activities have their own budget or are carried as part of the organization's general budget; how the agencies are funded, and especially how FP activities are financed if there is a separate budget for this activity; how each agency purchases the contraceptive supplies it uses; and what plans, if any, the agencies may have for their FP activities in the future.

3. The study should not require more than 4 or at most 6 weeks of field work, including the preparation of necessary forms and interviewing schedules plus the interviewing itself (95% of which would probably be in Tehran). The final report should be about 15-20 single-spaced pages, consisting of (a) a general overview of the sector's institutions to put in perspective the differing roles of the main institutions and their programs (2-3 pp's.) followed by (b) concise descriptions of what each institution is doing (a single paragraph for minor agencies and not more than 2 pp's. for the most important one, the Ministry). It would probably be useful to include in an Annex a single-sheet form for each organization showing key information (such a form should be worked up before the interviewing begins, so that it can be filled out either during the interviews or immediately afterwards, and sent directly for typing. In this way each sheet would be completed at about the same time the interviewing is completed).

4. It was agreed in Tehran in September, 1971, that the inventory would be prepared by a small team consisting of representatives from the Ministry of Health, Plan Organization, and the School of Public Health at the University of Tehran. Specific individuals were tentatively named as representatives of these institutions and it was agreed that they would be released from other duties to work full-time

on the inventory study for a reasonable period. It was also agreed that the study team would need a full-time coordinator who would assume primary responsibility for organizing and executing the field work and for production of the final report (presumably the team members would be responsible for writing up the sections of the report covering the institutions they are responsible for interviewing, using a standardized approach to achieve as much consistency as possible).

5. The final report would be made to the Ministry of Health, with copies to Plan Organization, the Health-sector planning unit based in the School of Public Health at the University of Tehran, the UNDP office in Tehran, and the World Bank in Washington. The initial report may be in either Farsi or English, and should be submitted by the end of January, 1972. A translated version in the other language should be completed not later than end February. Responsibility for report translation will not rest with the authors; it should probably be assumed by Plan Organization.

6. A set of draft questions, outlining the intended coverage of the study, has been prepared by a staff member of the World Bank and has been given to Dr. Paydarfar and to the Ministry of Health and to Plan Organization in Tehran. This is probably more detailed than necessary and will doubtless need revision and simplification before an adequate check-list is available to guide the field interviews. But in general, the preliminary work in Tehran (organizing the study team, finding needed office space, preparing a list of organizations to be interviewed, assigning responsibility for each interview, revising the interview check-list, etc.) should be limited to one week; by far the greater part of the time must be spent in the field conducting the interviews, with enough time allowed between interviews to permit a full write-up of information collected in each interview. In most interviews it would probably be desirable to have two members present from the study team.

7. The interview team will have to use its judgment as to how many interviews will be adequate with each institution covered. In many cases one will doubtless be sufficient. But for the larger institutions multiple visits (2-3?) will be necessary. And with some of the larger organizations (or the more interesting smaller ones) it may be useful to visit a small number of their facilities, in order to gain an understanding of how programs are operated, how statistical records are built up, what appear to be major problems, etc. The purpose of such clinical visits would be to deepen the understanding of the interviewers, not to make "inspections" of how well the clinics are being operated.

Draft

G.B. Baldwin  
The World Bank  
15 October 1971



Mr. K.C. Zachariah

October 8, 1971

Alexander Stevenson

Terms of Reference -- Sixteenth Session of the Population Commission  
of the United Nations, Geneva, 1-12 November, 1971

In accordance with the invitation extended by the United Nations, you should plan to attend, as one of the representatives of the Bank, the sixteenth session of the UN Population Commission at Geneva during 1-12 November, 1971. Mr. F. Rath of the Population Projects Department will also be attending the session as a second representative. On your return you should submit an appropriate back-to-office report.

KCZachariah:gah

Cleared with: Mr. E.K. Hawkins  
cc: Messrs Kanagaratnam/Rath

*E.K.H.*

*[Signature]*

OCT 55 10 44 AM '71

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cc: Messrs K...  
Created with: Mr. E.K. ...  
K...

*[Handwritten signature]*

an appropriate back-to-office report.

The session is a second representative. On your terms you should attend  
1971. Mr. E. ... of the Population Research Department will also be attend-  
ing session of the UN Population Commission at Geneva during 1-15 November,  
should plan to attend as one of the representatives of the Bank, the ex-

In accordance with the invitation extended by the United Nations, you

of the United Nations, Geneva, 1-15 November, 1971

Terms of Reference -- Sixteenth Session of the Population Commission

Alexander Greenberg

Mr. K.C. ...

October 8, 1971

*[Handwritten note]* (11)

September 16, 1971

Mr. Halvor Gille  
c/o Mrs. S. Atkinson  
Division of Social Affairs  
O.N.U. Palais des Nations  
1211 Geneva 10  
Switzerland

Dear Halvor,

In an attempt to make the best use of the time available for the development of the report, with regard both to the various offices in the Bank and UNFPA through which it must pass and the need for early discussions, Dr. Kanagaratnam has sent that part of the report which deals with the project itself to Mr. Salas for his comment. I attach a copy of the letter. Once we have your reaction to the package, then we can finish our arithmetic and finalize the proposals for financing and implementation for your consideration.

You will notice minor changes in the detail of the revised projects which we received in the Bank on 16 August and which have been included in the joint project. They were dictated by the need for consistency within the overall joint project, the amendment of some detail inconsistent with previous discussions, and for a comparable set of cost estimates. Examples of the changes include:

- a. Project D (Communications) had very precise estimates because they were derived from an operational plan. They have been rounded off and categorized in a uniform manner.
- b. Salaries in Project F (LEKNAS) were provided for on a declining basis. They have now been shown in full from the period of the project, so that, should all project salaries and recurrent costs be financed on a declining basis, the formula can be applied uniformly.
- c. Project E (Population Education) had some internal inconsistencies in terms of the aim of the project to be "fully integrated with the structure, organization, and strategy of the BPP" as related to the "Communications Service Center" mentioned at the end. The cost table presented problems, particularly with regard to the miscellaneous items which accounted for some 25% of project costs in the final 2 years, but for which no details are given. I checked with your office, but the working tables did not help.

September 16, 1971

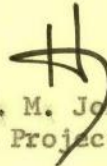
- d. The original framework of Project B (Transport) is still there, but with different details related to overall project requirements.
- e. As we discussed, I have merged some of Ratcliffe's recommendations into Project F (LEKNAS).

You will find that, in each case, the result is a consistent series of estimates within which there is ample scope to delineate a workplan which remains faithful to the original proposals.

At this stage, I would welcome your critical comments in as much detail as possible. We look forward to UNFPA's overall assurance on the total project outline as soon as possible, so that we may rapidly complete the formulation of proposals for financing and implementation.

With best personal regards.

Yours sincerely,



H. M. Jones  
Population Projects Department

Enclosures.

Cleared with & cc: Dr. Kanagaratnam / Mr. Tolbert / Mr. de Silva

cc: Messrs. Baldwin / Zaidan / Riley / Casson

INDON/PNP  
HMJones/ef

SEP 16 3 18 PM 1971

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✓ Population Fund UN  
(UNFPA)  
C. Indonesia - Family Planning

September 16, 1971

Mr. Rafael Salas  
Executive Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear Rafael,

The draft of the appraisal report of the joint Bank-UNFPA Indonesia project is now being reviewed in the Bank. Mr. Bell will also have an opportunity to comment on it when he comes to Washington next week. I am, however, anxious to let you see the draft at the earliest opportunity so that we might take into account your comments as we move the draft towards approval by the Bank management. In doing so, I want to adhere to the timetable which we have set, and I am also mindful of the preparations which you must make for the IACC in Geneva in the middle of October.

In consultation with other departments in the Bank, I am preparing proposals for the joint financing, disbursement procedures, and implementation of the project. You will realize the complexities involved in this joint project, for which there are no exact precedents, and the need to have a fairly firm idea of the size of the project before finalizing such proposals. I am, therefore, attaching the first draft of that part of the report which describes the joint project, together with the relevant annexures. From the contents summary of the draft, which is also attached, you will see that the material which precedes the project description is devoted to background information and that the latter part mainly covers financial arrangements and implementation.

When I have your comment on this part, I hope to provide financial proposals at an early date. I am aware that this procedure is not simple, but judge that it is the best way in bringing the report to a stage at which it can be submitted as a document with which you are in agreement to the Bank's management in the shortest possible time. I hope that we can adhere to the following timetable:

- 15 September - Distribution of Section IV of the draft report - project details to UNFPA.
- 1 October - Agreement on project details with UNFPA.
- 4 October - Distribution of Sections V & VII of the draft report - Financial Arrangements and Implementation, and Recommendations. (Terms for negotiation with GOI) To UNFPA.
- 18 October - Agreement on financial arrangements and implementation with UNFPA.

Mr. Rafael Salas

- 2 -

September 16, 1971

In order to expedite matters, I have asked Huw Jones to send a copy of this letter and its attachments to Halvor Gille in Geneva; I attach a copy of his letter which comments on the formulation of the project.

I look forward to your reaction at an early date, and to the successful conclusion of this important joint venture.

With kind personal regards.

Yours sincerely,



K. Kanagaratnam  
Director  
Population Projects Department

cc: Mr. Halvor Gille

Enclosures.

Cleared with & cc: Messrs. Tolbert / de Silva

cc: Messrs. Baldwin / Zaidan / Jones / Riley / Casson

INDON/PNP  
HMJones/ef

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SEP 16 1971

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SEP 17 3 18 PM 1971

MEMORANDUM FOR  
DIRECTOR

TO: Messrs. [illegible] / [illegible] / [illegible] / [illegible] / [illegible]

FROM: [illegible] / [illegible] / [illegible]

SUBJECT: [illegible]

RE: [illegible]

FOR THE RECORD  
[illegible]  
[illegible]

  
[illegible]

[illegible]

[illegible]

I look forward to your reaction to my early draft and to the successful

of the letter after comments on the formulation of the project.

This letter and its attachments to [illegible] in Geneva. I enclose a copy

in order to expedite matters. I will make him known to send a copy of



Population Fund (UN)  
UN FPA

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SEP 16 3 15 PM 1971

September 15, 1971

Mr. M. Heenan  
Acting Director  
General Legal Division  
United Nations  
New York, N. Y. 10017

Dear Mr. Heenan:

Re: United Nations Fund for Population Activities

Thank you very much for your letter of August 10 with attachments, which I received upon return from my vacation. The enclosures give a clear picture of the above-mentioned Fund and are very useful to us.

With best regards,

Very truly yours,



T.M.C. Asser  
Attorney

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Population Fund (VW)  
NN 790

September 12, 1971

Mr. M. Heenan  
Acting Director  
General Legal Division  
United Nations  
New York, N. Y. 10017

Dear Mr. Heenan:

Re: United Nations Fund for Population Activities

Thank you very much for your letter of August 10 with  
attachments, which I received upon return from my vacation. The  
enclosures give a clear picture of the above-mentioned Fund and  
are very useful to us.

With best regards,

Very truly yours,

T.M.C. Asser  
Attorney

*Population Fund - UNFPA*

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DÉVELOPPEMENT

UNITED NATIONS  
NEW YORK

UNITED NATIONS  
FUND FOR POPULATION ACTIVITIES

FONDS DES NATIONS UNIES  
POUR LES ACTIVITÉS EN MATIÈRE DE POPULATION

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE:

FPA/551/INS/GEN  
FPA/551/INS/23  
DP/212/45

14 September 1971

Dear Mr. Demuth:

We have pleasure to inform you that the Fund has approved early financing of a part of the project "Development of a Transport Fleet" as a pre-project activity in anticipation of the incorporation of the total project in the IBRD/UNFPA joint project.

We have informed UNICEF, the executing agency for this project, to provide on a procurement basis (1) 60 vehicles required for supervision and guidance at the Kabupaten level at an estimate cost of \$135,000; (2) vehicles, motorcycles and bicycles at a total cost of \$86,200 for support of the training activities, and (3) vehicles for the BKKBN to the amount of \$27,000. The actual requirement under 2 and 3 should be discussed between the UNICEF Office in Djakarta, the Resident IBRD Mission in Indonesia and the BKKBN in order to define the priority needs.

We also approve an expert component for two experts (Fleet Manager and Maintenance and Organization) for a period of one year each and an amount of \$20,000 to execute the survey of transport utilization as laid down in the request.

Yours sincerely,  
*John Keppel*

John Keppel  
Officer-in-Charge

Mr. Richard Demuth, Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

cc: Dr. Kanagaratnam  
Messrs. Tolbert  
Huw Jones  
R. Jones  
Bumgarner  
DSD

SEP 17 1971

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INVESTIGATIONS  
SECTION

SEP 11 1971

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REFERENCE

UNIT FOR INVESTIGATION

UNIT FOR INVESTIGATION

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UNIT FOR INVESTIGATION



UNIT FOR INVESTIGATION

Population Fund (UN) -  
UNFPA

September 13, 1971

Dr. Rafael M. Salas  
Executive Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear Dr. Salas:

*2 Dec*  
This refers to your letter of August 12, 1971, ref: FPA 521/1,  
on the proposed meeting of the Interagency Consultative Committee  
of the Fund, to be held in Geneva, October 13-15, 1971.

This is to confirm, as on previous occasions, that I will attend  
the meeting of the Committee.

With kind regards.

Sincerely yours,



K. Kanagaratnam  
Director  
Population Projects Department

cc: Messrs. Franco/Chatenay-w/cc.inc.

KK:bli  
UN Mtgs.Pop

SEP 15 1971

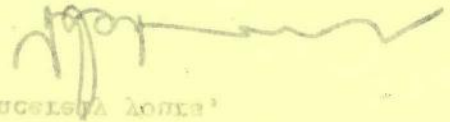
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PH: MR8a: Job  
KK: PTT

cc: Messrs. Blanko / [unclear] - [unclear] / cc: [unclear]

Robertson Professor Department  
Director  
K. [unclear]



Mr. [unclear]

The meeting of the committee

is to be held on the [unclear] occasion, and I will attend

of the [unclear] to be held in [unclear] October 13-14, 1971.

on the proposed meeting of the [unclear] committee

is to be held on [unclear] October 13, 1971, at [unclear]

Dear Mr. [unclear]:

New York, N.Y.

United Nations

Robertson Professor

United Nations Fund for

Executive Director

Dr. [unclear]

September 13, 1971

Handwritten notes at bottom right: (M) [unclear] (9/14)

Population Fund -  
U.N.

UNITED NATIONS  NATIONS UNIES  
NEW YORK

CABLE ADDRESS—ADRESSE TELEGRAPHIQUE: UNATIONS NEWYORK

REFERENCE:

10 August 1971

Dear Mr. Asser,

United Nations Fund for  
Population Activities

Further to your enquiry and our phone conversation today, I thought it may be helpful if I were to describe the documents to which I referred when we spoke and to send copies of those which may not be readily available to you. The documents mentioned are:

- (a) ECOSOC Official Records, 43rd Session, 1480th meeting, 11 July 1967, agenda item 2 "General Discussion of International Economic and Social Policy" (see para. 7 of Secretary-General's statement on p.3).
- (b) GA resolution 2211 (XXI).
- (c) ECOSOC resolution 1084 (XXXIX)
- (d) ECOSOC resolution 74 (XXIII)
- (e) Communication SO 314(9) of 12 July 1967 from Under Secretary, Economic and Social Affairs, addressed to Permanent Representatives of those Governments described on p.2 of the communication (copy enclosed).
- (f) Aide-mémoire entitled "Additional Financing of the Expanded United Nations Population Programme" enclosed with (e) above (copy attached).
- (g) OPI release SOC/3800 DEV/630 of 10 May 1971, copy attached.

I trust the above material may be of some use to you.

Yours sincerely,

*M. Heenan*

M. Heenan, Acting Director  
General Legal Division

Mr. T.M. Asser  
Legal Department  
International Bank for Reconstruction  
and Development  
Washington, D.C.

Original to: *Mr. Asser*  
Date: *8/13/71* Communications  
Section





Population Fund UN

July 29, 1971

Mr. Rafael M. Salas  
Executive Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear Rafael:

Thank you for your letter of July 15, 1971 (ref: FPA/504).

As I told you last week in New York, we have no current investments or plans for the immediate future in the population sector in Colombia, and so we will not be sending a representative to the meeting on July 30.

Sincerely,



K. Kanagaratnam

cc: Mr. Zinman - cleared

KK:ems

KK:ems

JUL 2 11 10 AM 1971

cc: Mr. Stinson - cleared

K. KENNEDY



Sincerely,

on July 30.  
concepts, and so we will not be sending a representative to the meeting  
ments of plans for the immediate future in the population sector in  
As I told you last week in New York, we have no current invest-

Thank you for your letter of July 12, 1971 (ref: MBV/204).

Best regards,

New York, N.Y.  
United Nations  
Population Activities  
United Nations Fund for  
Executive Director  
Mr. Robert M. Gates

July 28, 1971

✓ Population Fund Vol  
cc Employment/Unemployment

Mr. P.D. Henderson

July 15, 1971

*GH*  
K.C. Zachariah and J.E. Gholl *JS*

Back-to-Office Report: Visit to the United Nations  
and the Population Council, New York

In continuation of our mission to West Africa on the economic and social implications of migration, we visited New York on Friday, July 9, 1971, and discussed with persons at the United Nations Fund for Population Activities and Population Division and the Population Council the African census program and other demographic research in West Africa.

At UNFPA we met Dr. A. Thavarajah, Senior Program Officer, and Dr. H. Gille, Associate Director. We told them about our experience in West Africa particularly about the need to take some urgent action on the African census program. Dr. Gille assured us that he will contact the ECA immediately and do the needful to see that the African census program is implemented more speedily. They agreed that it will be desirable to send a UN representative to the Ivory Coast to discuss the possibility of conducting a census in 1972. They were very happy to know that the Bank is interested in the development of basic demographic statistics and requested our technical cooperation to the implementation of the African census program.

About 13 countries in Africa have asked for UN assistance under the African census program and more are expected to seek assistance. UNFPA seems to have enough money to support all these projects. The main bottleneck seems to be lack of competent persons to persuade more countries to seek assistance for carrying out censuses and demographic surveys and prepare detailed plans for their implementation.

We continued our discussion on the African census program with Mr. M. Macura, Director, and Mr. Cabello, officer-in-charge, program and project office, Population Division. They agreed that the case of Ivory Coast has to be dealt with on an ad hoc basis and mentioned that they will send a census expert from ECA to Abidjan as soon as possible. Mr. Cabello mentioned that they would like to receive a communication from us expressing our interest in migration research in West Africa so that this point can be taken into account when census schedules for these countries are worked out.

Mr. P. Mauldin informed us that the Population Council has a long-term agreement with the University of Ghana to support the Demographic unit. Therefore, it may not be necessary for us to give any financial support to Dr. Addo's research during the next one or two years.

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July 15, 1971

On the whole our visit to the United Nations confirmed the impression we got from ECA that the African census program can be an important means to develop basic migration and other demographic statistics in West Africa. With respect to Ghana, the priority seems to be to work out a project to analyze, in collaboration with the census office, the census data on migration. As the Population Council intends to support Dr. Addo's project, there is no need for us to get involved in it in the immediate future. However, when the new Demographic Centre is established it may be desirable to collaborate with the Centre to carry out migration research in the region.

KCZachariah/JEGholl:gah

cc: Messrs. Stevenson  
de Vries  
Hawkins/King, T.  
McGibbon  
Gue  
Reitter  
de la Renaudiere  
Franco  
Miss Mortimer

July 2, 1971

Mr. Milos Macura  
Director  
Population Division  
United Nations  
New York, N.Y.

Subject: Handbook on Technical Cooperation on  
Population Available through the U.N. System

Dear Milos:

The above-mentioned document was distributed at the meeting of the Interagency Consultative Committee of the UNFPA with a request for comments. It reflects indeed what is perhaps a first effort to bring within one text different policies, mandates, and activities, and to this extent is a substantial advance. The comments below must be viewed against this background.

The Bank is now preparing a policy paper for consideration of its Board. This is scheduled for Board presentation in February 1972. It will be possible after consideration of the Bank's sector paper on population to write up a fuller and more complete account for the handbook. As a corollary, it will therefore not be possible to prepare a document that refers adequately to the Bank's operations in advance of such a report. In the circumstances I would like to enquire when the publication of this handbook is planned because we would like to have an authorized text of IBRD activities in this handbook.

I would also add that the text as it appears on page 52, Section VII "International Bank for Reconstruction and Development" is neither adequate nor suitable and I would ask that it be deleted and substituted with an appropriate text from us within the framework of approved Bank policy, when such a paper becomes available.

I would also point out the following for appropriate factual correction:

- (i) Page 2 - IBRD is both a funding and an executing agency;
- (ii) Page 4 - IBRD does not have a "mandate" in the manner usually understood. IBRD policy is made by a blend of the provisions of its Articles, management guidelines, case-by-case experience, and appropriate discussion and decisions by the Board.

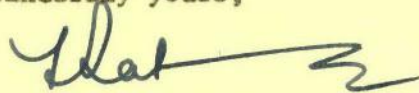


July 2, 1971

On a more general line, it would appear that the handbook is very descriptive and sets out broad areas of activity that come either under the general mandate of specific agencies or details the types of projects/assistance that could be undertaken within the framework of such agency mandates. What is not sufficiently brought out, however, are the resources and skills, where these exist or will be drawn from, to carry out these tasks. Perhaps some indication of the human resources and capabilities available to implement these areas of activity within agencies would be meaningful if countries are to have adequate guidance.

I also would add the hope that the general manner of presentation of this handbook would make clear the multiple channels of assistance that are available to countries and that there exist other sources and sources of funds and assistance besides those enumerated; also that where circumstances warrant, countries may wish to use such channels of assistance as best meets their individual need. The substantial pool of expertise that is available from both the UN system, bilateral aid agencies, and from other developing countries who have acquired the practical experience of operating programs in the field should, I believe, be reflected in the handbook.

Sincerely yours,



K. Kanagaratnam  
Director

Population Projects Department

cc: Messrs. Demuth  
Franco

KK:bli



UN Gen  
via UNFPA

Messrs. K.C. Zachariah and J. Gholl  
P.D. Henderson *P.D. Henderson*

July 1, 1971

Terms of Reference: Visit to the United Nations and  
the Population Council.

In continuation of your mission to Western Africa, on or about July 9, 1971 you should visit the United Nations and the Population Council in New York. At the United Nations you should ascertain details of the UNFPA's African Census Program, the nature of assistance which the African countries may be expected to receive under the program and the response, until now, from the countries in the region etc.

At the Population Council you should inquire about their financial support to the Demographic Unit, University of Ghana for migration research in Ghana and their plans regarding future support of the research. On your return you should prepare an appropriate back-to-office report.

Cleared with and cc: Mr. T. King *TKK*  
cc: Mr. E. Franco-Holguin

KCZachariah:dm *dm*

NOT RECORDED

*Population Fund UN*

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 521/1

11 June 1971

*Copy to  
Mr. J. S. Salas  
June 18/71*

*no ack. necessary*

Dear Dr. Kanagaratnam,

I have pleasure in sending herewith two copies of the minutes of the Fourth Session of the Inter-Agency Consultative Committee which met from 1-3 June 1971 at UNFPA Headquarters in New York.

I am sure you will agree that our discussions at this meeting have been fruitful and that by this exchange of views we will be able to move ahead towards speedier implementation of programmes to be assisted by the UNFPA. I shall welcome any suggestions which you may have towards this objective.

With kind regards,

Yours sincerely,

Rafael M. Salas  
Executive Director

United Nations Fund for Population Activities

Dr. K. Kanagaratnam  
Director  
Population Projects Department  
IBRD  
Washington, D.C.

JUN 15 1971  
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UNITED NATIONS FUND FOR POPULATION ACTIVITIES

List of Participants to the  
Inter-Agency Consultative Committee Meeting

1 - 3 June 1971

UN	-	Mr. M. Macura Mr. W. Goodkind Mr. G. Saddler / Mr. M. Schlaaf Mr. O. Cabello Mr. C.M. Frisen Mr. P.S. Menon Mr. D. Johal
UNDP	-	Mr. H. Maggs Mr. F. Woodrow
UNICEF	-	Mr. F. Hamilton Miss S. Ehrlich
ILO	-	Mr. K.C. Doctor
FAO	-	Mr. E.M. Ojala
UNESCO	-	Mr. A.B. Graham
WFP	-	Mr. W. Van der Heide
WHO	-	Dr. A. Zahra Dr. R. Prindle
IBRD	-	Dr. K. Kanagaratnam
UNIDO	-	Mr. E.G. Hernried Mr. V. Krizhanovsky Mr. F. Parce
UNFPA	-	Mr. R.M. Salas Mr. H. Gille Mr. J. Keppel

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**WBG ARCHIVES**

18.  
FPA/521/1

United Nations Fund for Population  
Activities  
Inter-Agency Consultative Committee  
Fourth Session  
1-3 June 1971

SUMMARY  
of  
MAIN POINTS DISCUSSED

Statements by the Administrator and Deputy Administrator UNDP

The meeting opened with brief statements by Mr. Paul G. Hoffman, Administrator of the UNDP and Mr. C.V. Narasimhan, Deputy Administrator.

Welcoming the members of the Committee, Mr. Hoffman emphasized the importance of their work in the population field. He urged them to make it a joint undertaking by the United Nations system. Not one agency nor one Fund but all organizations had a role to play in helping to solve one of the world's grave population problems. He reminded them that there was not much time left to take real action to dampen down the population explosion.

Mr. Narasimhan struck an equally serious note and said that one of the most important tasks of the United Nations system was to increase the capacity to give effective assistance in population activities. Success in overcoming population problems was crucial for real economic and social progress.

Statement by the Executive Director

The substantive discussions of the Committee were launched by Mr. Salas, who drew the attention of the members to the level of contributions which had been pledged and the amount of programming that had been achieved. Of the \$15 million pledged to the Fund in 1970 much had arrived late in the year and it had therefore only been possible to programme \$9 million before the end of December 1970. \$6 million was carried over to 1971. \$25 million was the anticipated level of pledged contributions for 1971. Resources amounting to approximately \$30 million would therefore be available.

The other figures to be looked at were the cumulative allocations that had been made to the Agencies and against that the undrawn allocations. This was indicative of the capacity to apply resources in the field.

/...

He emphasized that the crucial point had been reached when the United Nations system was being looked over by donor and recipients alike as to its capacity to absorb and apply the available resources. He added that it was a test for both the Fund and the Agencies. He hoped that in their discussions the Committee would review the various procedures governing allocations, remittances and implementation of projects and where necessary suggest revisions which would improve overall performance.

Members of the Fund raising group had wanted to persuade countries to raise the level of their contributions to the Fund. But the donor countries had made it clear that the evidence of a need to do so would be their collective capacity to use such resources effectively.

Agency review of developments of general interest including problems of programming and implementation

Programming

Mr. Macura (United Nations) felt that the projections on funds available were most important to programming. He welcomed the Fund's policy of concentrating on large scale projects in countries able to absorb them, such as Pakistan and Mauritius, and smaller scale projects in other countries, and said that agencies should be involved as early as possible in the programming exercise. He also advocated the further development of block allocations for smaller projects as a way of reducing project preparation time.

Dr. Zahra (WHO) felt that the main handicaps to getting projects under way were year to year programming and funding and also the number of channels for project formulation and clearance. He also supported the concept of block allocations but suggested that it cover a period beyond just one year. Urging more programming and planning at country level, Dr. Zahra stressed the need for promotional development programming in the field of population. This type of activity was needed in many countries. He remarked that recently WHO had started receiving requests for assistance in the area of family planning from a number of countries in Africa.

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Miss Ehrlich (UNICEF) emphasized the need for flexibility in the implementation of programmes and projects. She observed that there was, perhaps, too much emphasis on the development of new programmes at the sacrifice of implementing approved programmes and that some specialized agency representatives had reason to complain that they had not been involved in programme development at the country level. She also felt that evaluation reports of family planning programmes took too long before they were finalized and suggested that the participating agencies be provided with draft copies to overcome this time lag.

Dr. Ojala (FAO) said that his agency was looking forward to improved FAO programming. He was happy to report that despite the fact that there was no particular unit in FAO concerned with population problems, there was now a working group concerned with the subject. He said he was much impressed with the concept of major country programmes. He said his agency was particularly happy with the cooperation between FAO and the Population Programme Officers. Regarding FAO's East African project, the time lag in implementation was primarily due to problems of recruitment.

Mr. Docter (ILO) wanted to see more training and orientation in population programming. He commented on the sensitivity of nations to the subject of family planning.

Mr. Van der Heide (WFP) mentioned his Director General's preference for special food projects as a contribution to family planning programmes, particularly within the concept of CH/FP clinics.

Dr. Kanagaratnam (IBRD) saw a need for a procedure to evaluate the effectiveness of different approaches to the implementation of family planning programmes. He said he was appalled to discover that some country officials would be prepared to approach the United Nations system with the attitude of "how much can you give us". He felt strongly that the United Nations system must never be in a position where it could be accused of forcing programmes and projects on countries.

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#### Expert recruitment

Difficulties encountered in expert recruitment were identified as a cause of major delays in programme implementation.

Dr. Zahra said WHO was proceeding with in-service training as a part solution.

Mr. Keppel (UNFPA) suggested setting up a good inventory system for categories of personnel needed in the population field, their whereabouts and their availability. A sub-committee of the IACC might be established to initiate consultation on such an inventory. He suggested it might be possible to pick up experts in advance of specific need if they could be used on temporary assignments.

Mr. Frisen (ECAFE) described a demographic experts list that ECAFE had compiled composed of some 1200 people working in the field of population. In addition Governments, non-governmental organizations and other institutions had each been asked to name a liaison officer for the purpose of spotting possible candidates in their particular areas.

Mr. Graham (UNESCO) agreed with the idea of an inventory but doubted if it would improve availability. If a Five Year Programme was drawn up this would give an idea of the categories and numbers of experts needed and would facilitate recruitment. He also suggested that some of the onus should be laid on donor countries. In addition to financial contributions, the donors might also be asked to indicate the numbers and kinds of expert personnel they could make available.

#### Advisory Missions

The composition and function of advisory missions was commented on by a number of speakers. Mr. Graham suggested that inter-agency missions may not be justified in that they do not provide the essential information for, nor come close enough to, detailed project designs. Dr. Kanagaratnam (IBRD) cautioned that country programmes must begin with a careful approach to the governments and not by agency pre-determination of programmes.

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Other members indicated a wish to participate in the briefing of missions, in particular Mr. Ojala (FAO) and Mr. Van der Heide (WFP) who considered it would help in developing population projects in their areas. It was generally agreed that the reports of missions should be distributed as soon as possible to the executing agencies, even if still restricted.

Financial Statement

Reference was made by Miss Ehrlich to the table showing the status of allocations issued to and the cash drawings by the Agencies. The table gave a misleading picture of project implementation in that a substantial part of the Agency allocations had only been received after mid-1970.

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### Leadership Role of the Fund

The role of the Fund in coordinating agency activities was commented on by Mr. Graham who said that an effort was needed towards closer integration of the work of the agencies. Population work was multi-disciplinary and inter-disciplinary and the Fund was in the best position to bring about a genuinely integrated framework. Agency mandates had to an extent hampered this but these mandates were sufficiently flexible and could be overcome. Mr. Doctor (ILO) also thought that the Fund should play a part in making the top management of agencies with small programmes in the population field aware of population needs and the resources available to meet them. ILO, for example had no particular unit devoted to population affairs. In this regard, Mr. Gille (UNFPA) said that the Fund was aware of the difficulties of some agencies and that the Fund was considering the possibility of strengthening agency internal structures.

### Long Term Programming

Turning to the subject of long term programming, Mr. Gille urged the agencies to programme at least one year ahead. The Fund should know by the end of one year what the agency plans were for the next year. For their part, the agencies should insist on requests being processed and approved by the Fund within six to eight weeks. It was absolutely essential to have long term programming. The agencies must know what they have to do and the donors must know what money is needed.

### Wider Utilization of Block Allocations (1971)

Mr. Keppel said that wider use of block allocations to cover identifiable, not large, recurrent items of expenditure such as consultants and simple advisory services was envisaged as a means of speeding up advanced programming in 1971. The Committee generally welcomed the block allocation procedures. Some discussion however was held on how to cover the costs of developing projects. Dr. Zahra pointed out that WHO knew what projects were requested for 1972 but could not start on preparatory work until the allocations for 1972 were available. Mr. Keppel replied that some allocations could possibly be made for project development on specific requests. In 1971, these would need to be considered on individual merits. In 1972, perhaps a percentage of the annual agreement with agencies on regional and inter-regional activities could be designated for project development.

### Alternative Funding Procedures

A number of Committee members sought clarification on various aspects of the proposals for new funding procedures aimed at improving and accelerating the planning, start up, and implementation of projects. In addition to the information provided in the annotated agenda which

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outlined the principles of the annual contracts that the Fund was suggesting negotiating with agencies in respect to regional and inter-regional projects, Mr. Keppel made available a background paper containing the main points of the proposal.

#### Inter-regional and Regional Projects

Under the proposed procedures, each agency would present the Fund with a draft programme for inter-regional and regional projects in the following year. This programme would be examined by the Fund in regard to policies and priorities, procedures, and the necessary coordination mechanism. Out of this dialogue an agreement would be drawn up covering such matters as overall funding for the programme and the financial ceiling within this funding to be devoted to each category of activity. The Agency would then, at the beginning of each calendar year, be free to approve and proceed with projects reporting on their implementation to the Fund, according to agreed schedules. One of the advantages of the proposal would be to save time by cutting out preliminary appraisals of projects by the Fund before making allocations.

While the proposal was favourably received, a number of questions were asked. Mr. Doctor who wanted to know if the agency agreements would replace project submissions, was informed that project descriptions would still be necessary but that the project might be started by the time the description including budgetary data reached the Fund. Mr. Menon (UN) who inquired about inter-agency coordination, was informed by Mr. Keppel that coordination would be one of the responsibilities of the Agency planning the activity. It would be necessary for agencies to distribute descriptions of inter-regional and regional projects to all agencies as well as to the Fund. It was also suggested that the regional commissions could provide an important mechanism for such coordination.

#### Simple Inputs in Country Programme

The Committee was invited to explore the applicability of a procedure directed towards improving country programming. Under this procedure, a government could be supplied with certain kinds of small country inputs by an Agency on agreement between the Agency and the Resident Representative to be financed by the Fund without prior UNFPA appraisal. The categories were discussed at a previous IACC meeting under category A. The ceiling suggested for such inputs was \$30,000, a limit that was queried by some members.

Considerable discussion ensued on the responsibility of the Resident Representative, and Mr. Keppel explained that this was part of a decentralising policy that would give more authority to the Resident Representative. Larger projects would still have to pass

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through the Fund's usual coordinating system to ensure that the government was firmly behind a project.

Other Financial and Administrative Questions

The Committee then considered the item, "Other Financial-Administrative questions including: (a) Project personnel vs. overhead; (b) Savings and flexibility within project budgets; (c) Cost overruns; (d) Completed projects."

On sub-item (a) the Committee agreed with Mr. Keppel's definition that personnel could be charged to a project budget when they were technically connected with the project. However, when a person was duplicating within any one agency the administrative functions of that agency, it should be a charge on overhead costs.

A number of views were expressed on sub-item (b), Miss Ehrlich advancing that the agencies should have freedom to switch money allocated for one category within a project to another should the need arise. Mr. Maggs (UNDP) said that, under the UNDP procedures, money not spent on one category could be switched to another up to a ceiling of 5 percent. He added that it was vital that a project should be reviewed during implementation. Mr. Menon said it was inadvisable to set a ceiling as sometimes savings were made in one part of a project which could be utilised to advantage in another. Mr. Keppel circulated an explanatory paragraph to the committee on this sub-item for further study.

A question on cost overruns brought the reply that supplementary allocations must be requested, but would be granted on a routine basis with the possible exception of agency components of country agreements which posed some problems of their own.

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Principles Paper

Mr. Salas informed the Committee that the paper on "Principles and Procedures" was being brought up to date and that the revised paper would be sent shortly to all Committee members for their study and comment at the October meeting.

Objective Evaluation

In connection with the partial decentralization of funding authority, it was considered that the activation of an objective evaluation system would be necessary. This principle was endorsed by several representatives. Mr. Gille emphasised that any good programme should have an evaluation, but that this had not so far been undertaken. He felt that the Committee would agree on the concept of the following three main points of programme evaluation:-

1. Programme executive evaluation
2. Short-term impact; availability of service; trained personnel; types of research
3. Long-term group evaluation, ultimate effects, and final objectives.

It was agreed that the evaluation could be done partly by the Fund's staff and partly by outside experts and the agencies.

Mr. Salas said that a paper would be prepared for the October meeting when the matter of evaluation would be discussed further.

1971-75 Revised Projections

Mr. Gille reviewed the programme projections for 1971-74 and pointed out that some of the projections were ambitious and unrealistic. It had been necessary to reduce some of the suggested requirements and to apply them more realistically. Some programmes would turn out to be smaller than anticipated in the projections, but others might become larger. Donors were anxious to see projections several years ahead, and Agencies were urged to plan their projects as far into the future as possible. The Fund had tried to project four years ahead, even if that involved some uncertain elements.

Dr. Zahra (WHO) said that it was difficult to project ahead more than three years. His view was supported by Mr. Menon (UN).

Mr. Gille said that the figures would be looked at again in a few months in the hope that a more realistic picture would evolve.

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Classification for Categories of Project Activities

Mr. Keppel reminded the Committee that the Agencies had been requested to submit suggestions for the appropriate classifications for categories of project activities and stated that the response had not been satisfactory. What the Fund needed was a more meaningful, a more functional and demonstrative classification. The Fund would shortly send the Committee members suggestions in writing, listing certain major categories. In the meantime, he suggested that the Committeemembers give this subject careful consideration with a view to a later compilation of a more consolidated list of the different categories.

Status of Major Country Programme Development and Implementation

Under this agenda item the Fund gave a short summary of the status of programmes in the following countries:

Indonesia

Mr. Gille pointed out that the programme in Indonesia was a relatively new one. There were many bilateral donors interested. For the time being the Fund tended to stay in the background. As the Committee would know, Mr. Salas had visited Indonesia and had surveyed the situation very closely. An effort was being made to simplify the system in Indonesia and to work out the programmes in more detail for greater efficiency.

Dr. Kanagaratnam (IBRD) said that the Bank had developed a programme in Indonesia and had an adviser there who would be available to collaborate in population activities. The Bank looked forward to co-operation with the Fund.

Philippines

Mr. Salas gave a summary of the programmes in the Philippines. There had been some recent change in government and new persons were dealing with population matters. The Parliament had allocated funds for a five-year programme. The overall five-year plan would come to about \$8 million. The Government would provide \$1.5 million, the US Aid some \$5 million and \$1 million could be expected from the UNFPA. The appointment of a Senior Adviser was being worked out with government.

Thailand

Mr. Gille reviewed the status in Thailand. The Ministry of Health had made a proposal for a five-year programme. However,

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there seemed to be a difference of opinion regarding these plans between the Ministry of Health and the National Economic Council. Until these differences had been ironed out, it would be difficult for the Fund to make further plans in Thailand.

#### India

The Fund had approved a UNICEF-assisted programme for the training of midwives and nurses (\$600,000) and a WHO programme for \$300,000. There was still no PPO in India but the name of a candidate had been submitted. A Government plan for a vital statistics survey was under way.

#### Pakistan

The problem in Pakistan had been one of implementation which had caused considerable delay in the overall programme. Both UNICEF and WHO had plans ready for action but some details had yet to be worked out before they were effected. Mr. Gille felt that the programmes should move faster in Pakistan. However, the new political situation in the country made future activities uncertain.

#### Iran

Mr. Shallon (UNDP Representative in Iran) gave an account of population activities and plans in Iran which, he said, had the complete support of the Government. There was a determination to carry the plans out and a great enthusiasm for population control. He urged Agencies to go on with whatever plans they had in this direction regardless of whether the overall programme was ready for implementation. There was a certain impatience noticeable regarding the slow pace at which the population programme was going.

#### Turkey

The Government has approached the Fund for assistance. These requests follow the recent appointment of a new Minister of Health. The requests are under appraisal.

#### United Arab Republic

Mr. Salas reviewed developments relating to the agreement signed by him recently in Cairo on behalf of the United Nations. In his opinion, the timing for this agreement had been right. All Agencies had been consulted on the agreement before it was signed. Mr. Salas was optimistic about future activities in the UAR. The talent was available, and there were dedicated individuals to carry out the agreement, both within and outside the Government.

#### Mauritius

The report from the field was not in as yet. The plans of WHO and UNICEF had been approved and allocations made. UNICEF's programmes were all worked out and were proceeding as planned.

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Chile

The UNFPA programme in Chile is proceeding as planned. Dr. Prindle (Pan American Health Organization) reported that his Organization sent a mission to Chile to assist the Government in drafting a detailed programme. A staff member of the Fund would join the Mission shortly.

Other Areas

A general discussion on developments in other areas was mainly centred on Latin America. The demographic programme in Haiti is in operation. The regional co-operation on population activities in the five Central American countries was for the time being concerned mostly with educational, occupational and employment matters, and prospects there for further activities were hopeful. In the Caribbean area the population programmes were proceeding well with assistance from the IBRD.

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Statement by the UNIDO Representative

Mr. Herrried expressed UNIDO's interest in participating in joint population projects and indicated the following areas where UNIDO could make a contribution: Training of personnel engaged in the production of contraceptives; provision of experts to assist in improving the technical production of existing plants; establishment of new plants to manufacture contraceptives within the framework of UNIDO's investment promotion programme; feasibility studies on production and management; advisory services on plant maintenance, quality control, patents and licensing and other industrial considerations. The first project being planned is the convening of an Expert Group Meeting on Production of Contraceptives in Developing Countries.

Coordination in the Field

In response to the Executive Director's appeal that urgent means should be found in accelerating project formulation and processing of requests, some agency representatives pinpointed the cause of delays as the existing system of clearances for project approval. Proper coordination in the field between the Government Agencies and Resident Representatives would enable early approval of projects. Several comments were made to the effect that the Resident Representatives were not keeping agency representatives properly informed.

Mr. Cabello (United Nations) thought it would be necessary to strengthen the machinery for coordination in the field and also for the Resident Representative to have a clear understanding as to his function in this area.

Dr. Zahra pointed out that the Annotated Agenda had indicated how requests in small country projects could come through the Resident Representative but did not give any guidance on how to handle requests coming directly from a Ministry of the Government to the agency. Agencies sometimes received requests from governments without source of funding and these had to be sorted out by the Agency.

Mr. Cabello felt that the Fund must establish certifying authorities in the field. The Population Programming Officers could be re-trained to assist the Resident Representative in this way.

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Mr. Keppel informed the Committee that three circulars would be prepared by the Fund and distributed before the next IACC meeting for further study on:

- 1) Decentralization of clearance and approval of small country projects.
- 2) Inter-agency coordination with the Resident Representative as the central figure.
- 3) Flexibility within project budgets.

Co-ordination of Communications Programmes in the ECAFE region

Discussion on this item centred on mass communications and documentation in the region. Mr. Menon (United Nations) said that there were now three communications units in the region: one being built up by UNESCO, the second by the Development Support Communication Service supported by UNDP and UNICEF, and ECAFE's information programme under its Population Division. It was necessary to define the areas in which they would function. He suggested that perhaps an informal working group could be set up at the Regional Co-ordination Meeting on Population in Bangkok.

Mr. Keppel emphasized that an automatic inter-agency dialogue should take place to ensure that physical facilities should serve all and not overlap. There was also a need for review of agency documentation requests for the same reasons. UNESCO had proposed a documentation centre for population education, and WHO a centre for documentation on the medical aspects of population dynamics and family planning.

Before closing the session the Executive Director outlined the Fund's plans to initiate a programme of public information aimed at making the Fund's activities better known in order to: 1) enlist further general and financial support; 2) assist governments with their programmes to achieve greater public awareness of population matters; and 3) provide a forum for an inter-change of experience and views between men and women engaged in population work. The success of such a programme would depend on the availability of fresh newsworthy material from the field. This could either derive from the normal reports of agencies on implementation of projects or from field coverage of projects carried out by the agencies information departments. He asked for agency cooperation in this matter.

The next meeting was set for 13th to 15th October 1971 at the Palais des Nations, Geneva.

## OFFICE MEMORANDUM

TO: Files

DATE: June 7, 1971

FROM: K. Kanagaratnam 

SUBJECT: Fourth Session of the Inter-Agency Consultative Committee - United Nations  
Fund for Population Activities - New York - June 1-3, 1971

1. I attended the meeting of the Inter-Agency Consultative Committee, on behalf of the Bank. During the course of the meeting a separate meeting was arranged between UNFPA, WHO, IBRD and Ford Foundation to discuss the team of advisers to the Indonesia program. The notes of this meeting are attached as an Annex to these notes.

2. The meeting opened with the statement by the Administrator of UNDP in which he reiterated the importance of the role which the UNFPA could play in increasing the resources available for population activities and at the same time mobilizing the donors to provide the resources needed. He gave special attention to the fact that donors expect to see worthwhile programs and projects developed, and it was here that the agencies that were present have a major contribution to make. They can make the work of the Fund effective by presenting well-thought-out projects and schemes for financing. (Privately, Salas and Gille, of UNFPA, said that they are running out of worthwhile projects to finance and are faced with increasing numbers of piece-meal projects bordering on agency activities in the guise of family planning!)

Review of Problems of Programming and Implementation

3. The various agencies referred to their problems in programming and in implementation of projects. The UN (principally the population division, led by Dr. Macura) made a strong plea for regional programs to be regarded as an input in national programs. He especially referred to the need for strengthening country work by Regional Commissions and by the Regional Demographic Centers. He also spoke of the need to undertake proper evaluation of the programs financed by UNFPA (and implied that the UN Demographic Division could do so). The concept of objective evaluation was discussed at length later in the meeting. Dr. Zahra, of WHO, referred to the fact that population planning is no longer an emotional or sensitive matter in WHO, although he emphasized that their activities must still be within the context of health services. He referred to increasing interest in Africa in work in such a context and to requests for assistance from Algeria and Sudan. He still saw two blocks to programming and implementation in UNFPA. These are the year-by-year programming and the lack of adequate flexibility in the use of funds allocated by UNFPA. This plea, which was repeated by some of the other agencies was that once an allocation has been made to an agency, it should have the flexibility to divert the funds to another program if the original program which funds had been requested did not materialize for country or project reasons. UNFPA was willing to allow this flexibility for small

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OFFICE MEMORANDUM

expenditures (say, up to \$30,000) and for fellowships etc., but not in the context of major projects. Dr. Zahra also referred to the fact that there were too many channels for programming and implementation, much of which took place at Headquarters level. He felt that there should be more work done on country and regional levels. He also reflected a concern that resources were not such a bottleneck but the availability of suitable people was still rather limited.

4. Dr. Graham of UNESCO said that "population" was still somewhat an emotional matter in UNESCO although both the atmosphere and climate were improving. He said he made a proposal to his Director General on the organizational arrangement and structure for population work in UNESCO just before he left; the response to this proposal would reflect the degree to which it would be possible to develop population work in UNESCO. He said he had not been happy with the type of inter-agency missions that had been mounted in the past two years (e.g. Ceylon, Iran, the Morse Mission), and said "I am not so sure that they justify themselves in terms of information that they have before they started and also the type of work and project design and implementation. He suggested that UNFPA should discuss with agencies possible refinement of such missions as a tool of effective project design.

5. Miss S. Ehrlich of UNICEF said that money made available to UNICEF could not be fully utilized because the release of funds only took place in the middle of the year. She also referred to the fact that developed programs that were already in the pipeline were being delayed because of pressure to get on with new projects elsewhere. She agreed that there was a need to get more done at the field level.

6. Mr. Ojalla of FAO said that they have a very modest program and that there is no particular program it is charged with. He referred to the marginal role that FAO have in population; this work is being done by divisions of the organization in addition to their normal FAO work and received low priority. He asked for assistance for a high level consultant for FAO to develop a role within the broad mandate of FAO to include planning for better living and agricultural extension work. FAO appreciated the opportunity to brief the missions to Iran and Ceylon earlier this year.

7. Mr. Doctor of ILO referred to his recent Latin American visit and to the fact that there is a wide gulf in this area between those who know population matters and those who are otherwise knowledgeable but do not know much in this field. There was a need to make policymakers and planners aware of what is being done and what can be done in population by the international community. He also spoke of a need of a balance between country and regional projects and gave support that there should be greater country projects and less emphasis on regional projects. ILO was glad to have been associated with the mission in Ceylon and was hopeful that some projects which ILO could participate in could be developed in Iran.

8. I made two main points - first, the need for better sectoral planning before making major inputs, and the need to view the population activities in an integrated rather than on a priori institutional plans. Not all inputs are needed at the same time and this must be recognized.

9. Mr. Van der Heide of the World Food Program (WFP) reminded agencies present to remember the possible input that WFP could make by providing food in kind to support a broad program activity.

10. Mr. Gille, of UNFPA, welcomed the comments and referred to the hope that they hope to come eventually to multilateral programming; the donors had also expressed a desire to see such multi-year programs. There is an absolute shortage of good project personnel and the possibility of developing an inventory of people available might be tried out. Another complication was when people were available, and when the need occurred, often did not coincide; this should be examined to see how the gap could be narrowed down. On block allocations and flexibility in financing, Mr. Keppel, of UNFPA, said the Fund was faced with two sets of contradictory objectives in the matter of programming - the ability to act quickly and with flexibility and to know what best is going on in the game. The Fund has responsibility to its donors to exercise control to ensure that these funds were effectively utilized and not merely disbursed for broad general objectives.

#### Objective Evaluation

11. This was included in the Agenda to allow a preliminary discussion on how such evaluation should be done. The Fund should now begin to know what was achieved by the inputs it made. This would include not only its impact on the program, but also on the services provided. There were a number of different objectives to be achieved. There was a simple assessment of program execution by monitoring activities, the intermediate impact such as services provided, people trained, coverage of services, vehicles available, type of research, people motivated, and, finally and critically, there was a long-term objective of how the reduction of fertility was being achieved. These require different methodology and different people to do it. It was agreed that agencies should continuously be evaluating their own work; the UNFPA should evaluate its own program both by itself and by assistance. The consensus of the discussion was that there was, for the Fund, a General Accounting Office type of function; and for the country, there was a more sophisticated program performance and program evaluation component. Both these should be treated separately. The UNFPA undertook to prepare a paper as a basis for discussion in the next meeting.

#### 1971-74 Projections

12. The 1971-74 projections for UNFPA activities was tabled. Many agencies commented that the 1974 projection was too far advanced to be useful or meaningful given the newness of experience in this field in the agencies and the type of involvement that they would get in the next one or two years. The projections reflect expenditures of the following order:

1971	-	\$30.6 million*
1972	-	43.6 "
1973	-	54.4 "
1974	-	63.5 "

\* Actual commitments for the first quarter only amount to \$5 million.

Status of Major Country Program Development and Implementation

13. The meeting received a report from UNFPA on the status of their plans for activities in Indonesia, Philippines, Thailand, India, Pakistan, Iran, Turkey, United Arab Republic, Mauritius, Chile and Haiti. Among the highlights of these reports was the set-back in the Philippines where two key officials of the Population Commission, that is responsible for population activities, resigned as a result of disagreements with the President; they were replaced by bureaucrats who did not know the field. In Thailand, project possibilities were limited and The Taylor-Banks Mission Report of WHO was not encouraging. In India, proposals for support to some centers was under consideration but nothing further had been developed. The progress in implementing the UNFPA agreement signed last year were slow, partly because of agency delays and partly because of the political situation in the country. The projects prepared by the UNDP Representative for Iran would be approved soon. The agreement for expenditure of \$1.1 million for the U.A.R. for one year provides the initial basis of an expanded project.

14. In the course of the discussions UNFPA informed the meeting that they hope to develop a joint project with IBRD in Indonesia which would be a useful experience as a guide providing a basis for major joint projects between the Bank and the Fund in other countries. Some extended discussion on how this joint project takes place was carried on outside the meeting and was joined by Stokes Tolbert of the Indonesia Division, East Asia & Pacific Department. Mr. Gille is joining the Bank's appraisal mission in Indonesia next week as part of the same exercise.

15. The next session of the Consultative Committee was scheduled for October 13-15 in Geneva.

Attachment

cc: Messrs. Chadenet/Baum  
Demuth  
Franco/Chatenay

KKanagaratnam:bli  
Bank/UN Pop.



Population Fund UN

May 17, 1971

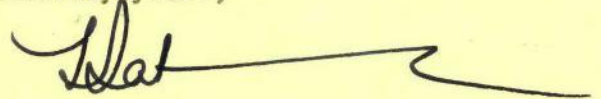
Dr. Rafael Salas  
Executive Director  
United Nations Fund  
for Population Activities  
United Nations  
New York, N.Y.

Dear Dr. Salas:

UNFPA - Interagency Consultative Committee Meeting

This is to confirm that I will attend the Inter-Agency Meeting  
to be held in New York from June 1-3, 1971.

Sincerely yours,



K. Kanagaratnam  
Director  
Population Projects Department

cc:Mr.Chatenay  
Mr. Riley -w/cc.inc.

KK:bli



*Population Fund UN*

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 521/1

7 May 1971

Dear Mr. Kanagaratnam,

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.....  
Further to my cable dated 16 April 1971 informing you that we propose to hold the next session of the Inter-Agency Consultative Committee from 1-3 June 1971, I have pleasure in enclosing a draft agenda for the meeting. We have also prepared annotations of some of the agenda items containing background information which I hope will facilitate a more fruitful and meaningful discussion. A copy of this annotated agenda is also attached.

The first meeting will be held at 10:00 a.m. on Tuesday, 1 June 1971, in the new premises of UNFPA at 485 Lexington Avenue, (20th floor).

I shall appreciate your cabling me as early as possible the names of your representatives to the meeting.

Yours sincerely,

  
Rafael M. Salas  
Executive Director

United Nations Fund for Population Activities

Mr. K. Kanagaratnam  
Director, Population Projects Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N. W.  
Washington, D. C. 20433

Population

Mr. Pedro-Pablo Kuczynski

May 7, 1971

Eric Bobb

Repetto on "Son-Preference and Fertility Behavior"

A demographer will, no doubt, consider this a very interesting paper since it provides a convincing refutation of a widely accepted hypothesis about fertility behavior. In fact, the evidence seems so conclusive that I wondered whether there was complete objectivity in selection of the data! The alternative hypotheses and guidelines for research (pp. 29-31) adhere to the view that there is a demand for an ideal "brood" (determined by a complex of cultural and other factors) hence the implication that one should not expect a significant impact on population growth from the supply side, i.e. family planning programs such as the Bank-assisted projects in Jamaica, Trinidad and Tobago.

EBobb:jl



Population Fund UN  
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INCOMING CABLE

DATE AND TIME  
OF CABLE:

APRIL 16, 1971 2226

LOG NO.:

WU TELEX / 17

TO:

INTBAFRAD

FROM:

NEW YORK

ROUTING	
ACTION COPY:	POPULATION PROJECTS
INFORMATION COPY:	MR. DEMUTH
DECODED BY:	

TEXT:

47 KANAGARATNAM

UNFPA SCHEDULING NEXT INTER-AGENCY MEETING FROM 1 TO 3 JUNE INCLUSIVE IN  
NEW YORK INSTEAD OF 24 TO 26 MAY. TRUST THESE DATES ACCEPTABLE. DRAFT  
AGENDA WILL FOLLOW SOON

SALAS

BF

COMMUNICATIONS SECTION  
MAY 11 1 50 PM 1971

TYPED

APR 18 1 20 PM 1971

COMMUNICATIONS SECTION

UNIT

COMMUNICATIONS SECTION

FOR INFORMATION RECORDING PURPOSES ONLY - PLEASE USE THE COMMUNICATIONS SECTION EXL 5051

FOR INFORMATION RECORDING PURPOSES ONLY - PLEASE USE THE COMMUNICATIONS SECTION EXL 5051

COMMUNICATIONS SECTION

TEXT:

FROM: AIR FORCE

TO: AIR FORCE

ATTN: SAC / 11

DATE: APR 18 1971 5558

COMMUNICATIONS SECTION

DECODER BY:	
CODE:	11 20 PM
INFORMATION:	
ACTION COPY:	COMMUNICATIONS SECTION
UNIT 11E	

COMMUNICATIONS SECTION

ROUTING SLIP

Date

3/5/71

NAME

ROOM NO.

~~H. Kanagratnam (1)~~

~~Jal~~

Oper. Files (2)

G-1066

To Handle

~~Note and File (2)~~

Appropriate Disposition

Note and Return

Approval

Prepare Reply

Comment

Per Our Conversation

Full Report

Recommendation

Information (1)

Signature

Initial

Send On

REMARKS

From

~~H. Kanagratnam~~

INTERNATIONAL BANK FOR  
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL DEVELOPMENT ASSOCIATION

INCOMING MAIL ROUTING SLIP				Date <b>MAR - 5 1971</b>	
Mr. Aldewereld	A1226		Mr. Hoffman	D1123	
Mr. Alter	A837		Mr. Kamarck	D529	
Mr. Baum	C303		Mr. Knapp	A1230	
Mr. Benjenk	A712		Mr. Lejeune	A1013	
Mr. Broches	A813		Mr. McNamara	A1230	
Mr. Cargill	A613		Mr. Mendels	A1219	
Mr. Chadenet	C303		Mr. Nurick	A802	
Mr. Chaufournier	C702		Sir Denis Rickett	A1230	
Mr. Cheek	C702		Mr. Ripman	D1029	
Mr. Wm. Clark	D928		Mr. Rotberg	A1042	
Mr. Cope	A1214		Mr. Stevenson	D532	
Mr. Demuth	D1128		Mr. Twining	D1032	
Mr. Diamond	D829		Mr. Votaw	A613	
Mr. El Emary	A1143		Mr. Wiese	A837	
Mr. Fontein	C602		Mr. Williams	A1013	
Mr. Fowler	A1219		Mr. Wright	A1136	
Mr. Goodman	C602		<i>[Handwritten signature]</i>		
Mr. Graves	D1122				
Mr. Gutierrez	A1136				
Mr. Hartwich	A712				

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

*With the Compliments*

*of the*

*Administrator*

*of the*

*United Nations Development Programme*

.....

Attached hereto is a copy of a communication  
which has been transmitted to the address indicated.





UNITED NATIONS  
DEVELOPMENT PROGRAMME



UNITED NATIONS  
NEW YORK

71/292 TJ  
PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

Population Fund (UN)

CABLE ADDRESS: UNDEVPRO • NEW YORK

TELEPHONE: 754-1234

REFERENCE: FPA 510/1

The Administrator of the United Nations Development Programme, in his capacity as Administrator of the United Nations Fund for Population Activities, presents his compliments to the Permanent Representative of ... to the United Nations and has the honour to refer to the note of the Secretary-General, dated 23 May 1969, concerning the establishment of the United Nations Fund for Population Activities.

Mr. Rafael Salas, former Executive Secretary of the Republic of the Philippines, has served as Director of the United Nations Fund for Population Activities since 1 October 1969. In order to reflect more adequately his very important functions, his title has been amended to that of Executive Director of the United Nations Fund for Population Activities.

24 February 1971

78

W

RECEIVED

1971 MAR -5 AM 8:50

COMMUNICATIONS  
SECTION

## OFFICE MEMORANDUM

TO: Files

DATE: January 26, 1971

FROM: K. Kanagaratnam SUBJECT: NOTES ON DISCUSSIONS ON JANUARY 14, 1971 BETWEEN UNFPA AND POPULATION  
PROJECTS DEPARTMENT - IBRD

1. A meeting with Mr. Salas and Mr. Gille, Director and Associate Director, respectively, of the UN Fund for Population Activities, was held in Dr. Kanagaratnam's office on January 14; also present were Messrs. Riley, Huang and Jones. The meeting was held to discuss the possibilities for cooperation in population projects in Indonesia.
2. Dr. Taylor (Consultant) reported briefly on the findings of the present Bank Pre-appraisal Mission to Indonesia. Mr. Salas suggested that the post of senior advisor to the BKKBN should be essentially managerial in function and might best be done by the UNDP Resident Representative helped by a Population Assistant. Mr. Salas said that UNFPA lacked the detail of the operational situation in each country and suggested an understanding whereby information could be exchanged.
3. On the question of project possibilities on Indonesia Mr. Gille said that UNFPA had three alternatives:
  - a) to join the Bank's initiative and cooperate with IBRD in project development.
  - b) to allow the United Nations (Population Division) to go ahead, or
  - c) to get the Specialized Agencies to take the lead.Of these, he preferred the first and hoped that IBRD and UNFPA could form a technical consultative group for Indonesia.
4. Mr. Riley outlined the necessary elements in an agreed program which included:
  - a) agreeing on the program content,
  - b) defining the work of each participant in the joint program,
  - c) obtaining the inputs and supplies, and
  - d) monitoring and evaluating the work accomplished.

Mr. Gille said that the idea of IBRD acting as Executive Agency for a joint population project in Indonesia was most attractive but it would be necessary to seek the concurrence of the Specialized Agencies.

Dr. Kanagaratnam noted that IBRD had no restraints on the scope of its activities and that it would be undesirable for the Agencies to assume a position where they might play a blocking role in program development in Indonesia.

5. On the question of advisors Dr. Kanagaratnam said that the Bank would appoint a suitable candidate (with UNFPA's concurrence) to the Bank's Resident Staff in Djakarta. The tasks of the first appointee would be liaison, program preparation and possibly the role of senior counterpart to the Chairman of the BKKBN. Mr. Salas noted that he wanted the UNFPA Resident Representative in each country to become the focus for population activities with a PPO as his advisor; this was based on the probable change to country programming by UNDP and on the present unclear reporting system of the UN PPO's. In Indonesia it was noted that there was no PPO.
6. Dr. Kanagaratnam welcomed the idea of IBRD taking the role of Executing Agency and said that this indicated per se a direct tie with the UN Resident Representative. He outlined the next steps as:
  - a) completing the work of the present Pre-appraisal Mission and notifying UNFPA when the project was ready,
  - b) should the United Nations send a Mission to Djakarta, associating someone from IBRD with the Mission, and
  - c) locating and recruiting a suitable person as the senior counterpart.
7. The basic elements of a population project for Indonesia as outlined in Annex I of the Aide Memoire dated Jan. 14, were discussed. The tentative nature of the proposals and of their costing was emphasized. Mr. Gille thought that the basic approach was sound and that the possible share of the UNFPA in such a project was closely related to the amount of aid they planned to give to Indonesia in the coming financial year. It was agreed that, in their approach to the Specialized Agencies, UNFPA could use the project outline to be prepared from the Preappraisal Mission's findings with refined cost estimates: this would be available in early February. Mr. Gille noted that discussions with the Agencies would be on an informal basis. If necessary the UNFPA could initiate action at an early date by funding, for example, advisors and fellowships.
8. Mr. Gille summed up the conclusions of the discussion, which are attached as Annex I.

cc: Messrs: Demuth  
Riley (cleared)  
Goodman  
Tolbert  
Huang (cleared)  
Bell )  
Sulaiman ) Djakarta  
Zaidan

HMJones: K.Kanagaratnam:ks


RESUME OF CONCLUSIONS REACHED AT A MEETING BETWEEN THE UNFPA AND THE  
POPULATION DEPARTMENT OF IBRD ON COOPERATION IN INDONESIA, JANUARY 14, 1971

1. It was agreed to explore the possibility of a joint IBRD-UNFPA Population Project in Indonesia over a 3-year period.
2. The outline of the basic components for such a project, as outlined in Annex I of the Aide Memoire of January 14, were discussed and considered suitable for further elaboration.
3. The UNFPA said that it would consult at the earliest opportunity with the UN specialized agencies and was confident of their eventual agreement to the Funds participation in a joint project.
4. There would be close consultation between IBRD and the UNFPA in each step of the development of a program for Indonesia.
5. The UNFPA accepted IBRD's procedures in project development and the decisions of IBRD.
6. UNFPA would participate in the work of developing the project including the Appraisal Mission.
7. The UNFPA would consult with IBRD on all other projects of magnitude which might affect the joint IBRD-UNFPA project in Indonesia.
8. UNFPA and IBRD could make joint appointments of advisors to the Indonesian Family Planning Program and would explore the possibilities of establishing procedures by which advisors would report jointly to the Director of the IBRD's Resident Staff in Djakarta and the UNDP Resident Representative.
9. Whilst this project would be regarded and referred to as a joint IBRD-UNFPA project, the UNFPA would consider IBRD as the executing agency.

## OFFICE MEMORANDUM

TO: Files

DATE: December 21, 1970

FROM: K. Kanagaratnam 

SUBJECT: United Nations Fund for Population Activities - Interagency Consultative Committee Meeting - New York - December 14-16, 1970

---

1. I attended the above meeting on December 15 and 16, while Mr. Zaidan was there on my behalf on December 14. The meeting was attended by representatives of UN, UNDP, UNICEF, ILO, FAO, World Food Program, WHO and UN Fund for Population Activities (UNFPA). This was the second meeting, following a pattern which was agreed at the last meeting, in May 1970, of six-month consultations between the agencies on operations.

2. The 1971 work program and projections were tabled. These showed an estimated allocation of \$5.8 million in 1970, and projections of \$33 million in 1971, \$45 million in 1972, \$48 million in 1973 and \$50 million in 1974. The projections were collections of proposals that had not been subject to any scrutiny by the Fund. The largest allocation in these projections of allocations from the Fund went to the UN which increases from 43% in 1970 to 57% in 1974; the next was WHO, with 21% in 1970 diminishing over time to 18% in 1974; UNICEF - 11% in 1972 increasing to 19% in 1974. Allocations to UNESCO, FAO and ILO were small. Approximately 40% was allocated to Asia, 10% to Africa, 8% Middle East and 6% to Latin America in 1970, with minor adjustments over the years. When the Fund position is reviewed in terms of pledges and payments, 20 donors have made pledges; chief among these were the US - \$3 million, U.K. - \$960,000, Sweden - \$1.5 million, Germany - \$1.5 million, and Canada \$1 million. Payments received by the Fund as at November 30, 1970 were \$3.8 million against pledges amounting to \$8.6 million. Pledges for 1971 have not been firmed up yet. The Fund's allocations since inception of the Trust Fund in 1967 were \$9.8 million; of this \$3.7 million has been disbursed and \$6.1 million remains undrawn.

3. Interagency Coordination - At least two sessions, and quite a considerable discussion outside the meeting, centered around the need for closer inter-agency coordination. In a sense this reflects increasing concern for total program development rather than piece-meal inputs by different agencies. In order to ensure that the Fund's own inputs to the programs were not piece-meal, the discussions centered on a proposal of the procedures for the channeling of submission of requests. The main focus of this was that these requests would be submitted through the UNDP Resident Representative in all cases. However, this was opposed by WHO, UNICEF and even the Population Division of the UN and some of the other agencies; it was finally agreed that a number of categories of requests (fellowships, short-term consultants, expenditures up to \$30,000) would be submitted through the normal agency channels, e.g. Ministry of Health, to WHO; Ministry of Education to UNESCO; and from there to the Fund; the UNDP Representative would be kept informed. However, it was suggested that major expenditures and long-term commitments on the Fund would be those that are likely to involve major inputs by the Fund and need total program approach. It was agreed to circulate a revised Draft of the

procedures for the comments of the agencies concerned by early January so that the UNDP Resident Representatives could be briefed at their meeting in New York in late February. While this did not directly involve the Bank's operations, the discussions reflected an increasing desire for more coordinated approach; unfortunately there was a tone of an attempt by the UNFPA to control activities of agencies which they were funding beyond a level that the Fund had resources or mandate to do.

4. There was a review of country programs and a number of these had inter-relationship with Bank projects. Among the countries discussed were: Mauritius, Indonesia, India, Iran, UAR, and Thailand. An agreement had been signed with the Government of Mauritius for a 5-year Plan of which, during the first two years funding would be in the order of \$500,000. The Project Agreement incorporates the basic points of the World Bank Consultant Mission Report which had been prepared for the Bank and which had been accepted by the Government.

5. Discussion on Indonesia centered around the manner in which an umbrella agreement to cover the total program could be obtained and interest was expressed in the Bank's current mission. During the meeting I extended an invitation to Dr. Salas and his colleagues to visit us in Washington for further discussions on Indonesia and on how our operations in that country could be coordinated so that our inputs could complement one another. This would give us an opportunity to see how we could work out our inputs into the total planning and support for programs that other agencies envisage. This invitation was accepted and they will visit us on January 14. The Fund would like themselves to undertake providing support for the Indonesia program; they have set themselves a time schedule to do this by March 1970. I made it clear that we would like to ensure that program support given by the Fund would not undermine the necessary leverage for an effective program to be operated and an unseemly haste to conclude an agreement without effective supervision and follow-up might be disastrous in a few years' time. Details of this will be pursued at the meeting in January in Washington.

6. The Fund would like to develop a program in India; a report was given of our mission's findings and proposals on India. However, they have not thought through their plans but would welcome joint financing in our Project, if this was feasible.

7. For Thailand it was agreed (at a smaller group meeting after lunch which I attended) that the technical consultations which WHO planned to undertake in January should proceed as arranged; WHO will take steps to inform the Fund, UNESCO and the Bank of the findings in order to work out the next steps in program development. Dr. Howard Taylor, the Bank's Consultant on Indonesia will be heading this Mission. It was agreed that every effort be made to avoid piece-meal inputs in Thailand.

8. Missions - There was much discussion on programming of missions and their timing, especially of major missions calling for a strain on Government

staff resources in developing countries. There was also concern among the smaller agencies that they were unable to put into the field the numbers and type of personnel needed for such mission work. It was felt that it would be fair to the governments if there was some programming of missions at least within the international community. It was agreed that major survey missions would be restricted to two to three selected countries. In this connection Mr. Macura extended an invitation to the Bank to participate in such future general survey missions such as those planned for Iran and Ceylon (except for the UN/WHO/IBRD mission to Indonesia, the Bank has neither been invited nor participated in the missions to India, Iran and Ceylon which have been planned by the UN Secretariat). I told Mr. Macura that I would be happy to report back on this invitation but also suggested that we resolve any procedural matters that might result from such missions in advance - such as to the procedures, report writing, appointment of members. This he accepted and agreed to follow up.

9. UNICEF - During the course of the meeting I had an opportunity for discussion with Mr. C.A. Egger and Mr. Newton Bowles, of UNICEF. They were particularly concerned with the increasing role that UNICEF would like to play in this field; Mr. Egger later gave me a note of the points which he considered would be useful points of contact in future operations, between UNICEF and the Bank. (Copy of the note is attached as Annex to this report.) I made it clear that we welcomed UNICEF's interest in developing their role in the total program. I informed them of the consultations our mission had with their mission in India and how some of their components complemented ours. He wanted more collaboration, particularly at the field level and probably, depending on the country, in their support for infrastructure and supplies to program.

10. WHO - I also followed up on discussions with Dr. Zahra and we agreed (in response to WHO's invitation for me to visit Geneva, made at the Annual Meeting in Copenhagen) that I could only visit them as soon as convenient in late January or early February; he undertook by then to have his 3-4 year projections available and he hopes we could coordinate closely in the planning of major country programs. There appears to be a genuine desire on his part to achieve this coordination.

#### Attachment

cc: Messrs. Chadenet/Baum  
Demuth/Consolo  
Cargill/Kirk (para.6)  
Goodman/Tolbert (para.5)  
/Gibbs (para.7)  
Lejeune/Malone (para.4)

KK:bli  
UN liaison



Dr. Kanagaratnam:

Points of contact between IBRD-UNICEF:

- Consultation with Bank missions for Study and Review of Population problems at the initial stage.
- At the secondary stage of finalization and submission of reports.
- Communication of reports that have been published.
- Possibility of consultation with the Population Department of IBRD where we are in process of preparing recommendations in family planning field involving UNICEF (with UNFPA assistance).
- Possibility in certain cases to draw attention of IBRD to the possibilities of investment of likely interest to the Bank and of a nature to attract Bank support.

- - - - -

Main contact on project development in UNICEF is at the country level. Policy interpretation will be primarily at the HQ level as, of course, preparation of new policy recommendations to the Executive Board.

"C.A. Egger"

(Copy of note received during course of UNFPA Consultative Committee Meetings in New York.)

United Nations  
December 16, 1970

INTERNATIONAL BANK FOR  
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL DEVELOPMENT ASSOCIATION

INCOMING MAIL ROUTING SLIP				Date DEC 2 - 1970	
	Mr. Aldewereld	A1226		Mr. Hoffman	D1123
	Mr. Alter	A837		Mr. Kamarck	D529
	Mr. Baum	C303		Mr. Knapp	A1230
	Mr. Benjenk	A712		Mr. Lejeune	A1013
	Mr. Broches	A813		Mr. McNamara	A1230
	Mr. Cargill	A613		Mr. Mendels	A1219
	Mr. Chadenet	C303		Mr. Nurick	A802
	Mr. Chaufournier	C702		Sir Denis Rickett	A1230
	Mr. Cheek	C702		Mr. Ripman	D1029
	Mr. Wm. Clark	D928		Mr. Rotberg	D827
	Mr. Cope	A1214		Mr. Stevenson	D532
6	<del>Mr. Demuth</del>	D1128		Mr. Twining	D1032
	Mr. Diamond	C913		Mr. Votaw	A613
	Mr. El Emary	A1143		Mr. Wiese	A837
	Mr. Fontein	C602		Mr. Williams	A1013
	Mr. Fowler	A1219		Mr. Wright	A1136
	Mr. Goodman	C602			
	Mr. Graves	D1122		<i>Mr. Concolo</i>	
	Mr. Gutierrez	A1136			
	Mr. Hartwich	A712			

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

Population Fund (UN)

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/FPA/521/1

24 November 1970

A handwritten signature in blue ink, appearing to be 'R. M. Salas', written over the date.

Dear Mr. Demuth,

With reference to my cable of 18 November, I confirm that the Inter-Agency Consultative Committee will meet on 14-16 December 1970. The meeting will be held at 10.30 a.m. at UNDP headquarters, East Conference Room.

.....

The draft agenda is attached.

The 1971 programme and projections for 1972-1974 (agenda item 2) is being prepared based on the submissions of the agencies received to date. In view of the late submission by Agencies under this item, it is unlikely that the relevant papers will be ready for distribution before your arrival in New York.

A brief paper on some of the aspects relating to the discussion on financial matters (agenda item 9) is being forwarded separately which I hope will reach you before the meeting.

I am looking forward to a fruitful discussion with your representatives on the UNFPA programmes.

Yours sincerely,

A handwritten signature in blue ink, reading 'Rafael M. Salas', written over the typed name.

Rafael M. Salas  
Director

United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

COMMUNICATIONS  
SECTION

MEMORANDUM FOR THE DIRECTOR  
DATE: 12/2/70  
SUBJECT: [Illegible]

1970 DEC -2 PM 2:38

RECEIVED

FOR THE DIRECTOR  
[Illegible]  
DIRECTOR

[Illegible]

ATTENTION: THE DIRECTOR'S OFFICE

I am looking forward to a meeting with you regarding

the meeting you refer to in the letter.

The meeting should be held in the conference room

at the time indicated in the letter.

Very truly yours,

[Illegible signature]

The 1971 program and projections for 1971-72 (attached)

The draft agenda is attached.

CONFERENCE ROOM

The meeting will be held at 10:30 a.m. at the [Illegible] and  
inter-agency committee will meet on 11-12 December 1970.

With reference to my letter of 12 December, I confirm that the

Dear Mr. [Illegible]

[Illegible]

[Illegible]

[Illegible]

[Illegible]

DEPARTMENT OF THE ARMY  
WASHINGTON, D.C.



OFFICE OF THE DEPARTMENT CHIEF  
WASHINGTON, D.C.

UNFPA/IACC/1  
24 November 1970

UNITED NATIONS DEVELOPMENT PROGRAMME

UNITED NATIONS FUND FOR POPULATION ACTIVITIES

INTER-AGENCY CONSULTATIVE COMMITTEE  
14 - 16 December 1970  
UNDP Headquarters (East Conference Room)

DRAFT AGENDA

1. Review of past activities
2. 1971 Programme and Projections for 1972-74
3. Procedures for Channels of submission of requests
4. Procedures for Inter-agency co-ordination at regional and country levels
5. Agency overhead costs/Infrastructure
6. Financial matters:
  - (a) 1970 Programme delivery report
  - (b) Annualization of allocations
  - (c) 1970 Infra-structure Allocations
  - (d) Completed Projects
  - (e) Year-end accounting
7. Major interdisciplinary programmes:
  - (a) Mauritius
  - (b) Indonesia
  - (c) India
  - (d) Iran
  - (e) UAR
  - (f) Thailand
  - (g) Others
8. Date and place of next meeting.

UNFPA/IACC/1  
24 November 1970

UNITED NATIONS DEVELOPMENT PROGRAMME  
UNITED NATIONS FUND FOR POPULATION ACTIVITIES

INTER-AGENCY CONSULTATIVE COMMITTEE  
14 - 16 December 1970  
UNDP Headquarters (East Conference Room)

DRAFT AGENDA

1. Review of past activities
2. 1971 Programme and Projections for 1972-74
3. Procedures for Channels of submission of requests
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  - (a) 1970 Programme delivery report
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  - (e) Year-end accounting
7. Major interdisciplinary programmes:
  - (a) Mauritius
  - (b) Indonesia
  - (c) India
  - (d) Iran
  - (e) UAR
  - (f) Thailand
  - (g) Others
8. Date and place of next meeting.

August 12, 1970

Dr. Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities  
United Nations  
New York, N.Y.

Dear Dr. Salas:

Thank you for your letter of June 23, 1970 reviewing discussions of the Inter-Agency Consultative Committee in New York from June 4-5, 1970. You will recall that I discussed this further with you early in July, before I went to India.

I have noted your wish to be briefed on the findings of the IBRD mission which will return to Washington at the end of August. I would suggest that we arrange a mutual time for any of your officials to meet with members of the Mission in Washington early in September.

Indonesia - As you are aware, the report of the UN/WHO/IBRD mission was presented to the President of Indonesia early in July. The President reacted positively and directed the preparation of an executive plan for implementation based on the Report. A Bank consultant (Dr. Rosenfield) is assisting Dr. Suwarjono, the newly appointed Director of the National Coordinating Body for Family Planning (NCBFP) with the Plan. We are also examining the exact nature of an IBRD project in Indonesia and might have to field an operational mission for this purpose.

Pakistan - We have noted your comments on the Pakistan proposal and also understand that you are making arrangements for an operational mission from the Fund to visit Pakistan some time this month. We do not wish at this point of time to develop a program in Pakistan because of staff constraints and commitments in hand, but would wish to be kept in the picture of developments as we may like to come in at an early date in the future.

United Arab Republic - We have noted the assignment of Col. Raina to the UAR and would be grateful to hear the outcome of the inception report. We would be prepared at some future date to consider an association with the UAR program, the exact nature of which has yet to be determined.

Dr. Rafael M. Salas

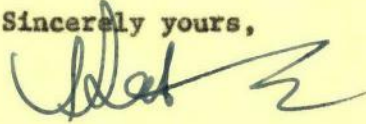
- 2 -

August 12, 1970

I trust that this letter finds you well recovered and look forward to seeing you soon.

With Kind regards.

Sincerely yours,



K. Kanagaratnam  
Director  
Population Projects Department

cc:Mr. Demuth

bli  
Pop.Proj./UNFPA



FORM NO. 75  
(2-60)

INTERNATIONAL BANK FOR  
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL FINANCE  
CORPORATION

INTERNATIONAL DEVELOPMENT  
ASSOCIATION

ROUTING SLIP

Date

NAME

ROOM NO.

Dr. Kanagaratnam

To Handle, please  
Appropriate Disposition  
Approval  
Comment  
Full Report  
Information  
Initial

Note and File  
Note and Return  
Prepare Reply  
Per Our Conversation  
Recommendation  
Signature  
Send On

REMARKS

From  Richard H. Demuth

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

*Population Fund (UN)*

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/505/2

30 July 1970

Dear Mr. Demuth

At a recent meeting of agencies having an interest in information on the scientific and technical aspects of the population problem, it was brought to our attention that it was often difficult for such agencies to get copies of papers presented at conferences and working groups on population matters held by the United Nations, the Regional Economic Commissions, and the Specialized Agencies concerned.

We have discussed this matter with the United Nations Headquarters Library and have been informed that the Library does get copies of all numbered UN and agency documents. It does not, however, receive or seek to obtain papers presented at conferences and meetings which are not made a part of the official documentation of the meetings concerned.

I believe it would be very useful and would do much to maximize the contribution on which we all can make to meetings, whenever appropriate, to include papers presented at such meetings in the official documentation of the meetings and distribute them as official documents of your Agency.

Yours sincerely,

*RM Salas per JK*  
Rafael M. Salas

Director

United Nations Fund for Population Activities

Mr. Richard H. Demuth  
Director, Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

*ACK 8/11/70*



UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/FPA/551/GEN

23 June 1970

Dear Mr. Demuth,

I wish to thank you for your very valuable contributions and your participation during the deliberations of the Inter-Agency Consultative Committee meeting held in New York on 4-5 June 1970. I have informed Mr. Hoffman of the major conclusions reached during the discussion and, on his behalf, I convey his thanks to you.

The course of action agreed upon with respect to countries with major population problems and the corresponding deadlines on different matters is the purpose of this letter. It was the consensus that countries with major population problems be considered as those where UNFPA action oriented programmes should be encouraged and, as applicable, initiated during the year 1970. You will note that among these countries India, Indonesia, Pakistan and the United Arab Republic were suggested.

1. INDIA. While we will be writing separately on the outlines of an approach to a country programme in India and exchanging views with respect to the viability of the projects suggested by UNICEF and others, I wish to confirm that September is scheduled to be the month in which vigorous contacts should be held between agencies on the programme to be launched in this country. You will recall that September was chosen to coincide with the completion of a proposed IBRD mission which will be visiting India during the month of August.
2. INDONESIA. As agreed, exhaustive discussion concerning the possible programme to be launched in Indonesia should take place during the month of August. August was chosen to coincide with the completion of a meeting convened by WHO and the Indonesian Ministry of Health during the month of July whereby requirements of population programmes in Indonesia will be determined.
3. PAKISTAN. We have now received the official request submitted by the Government of Pakistan which calls for assistance in the year 1970-71 at a total cost of \$2,746,000. Under separate cover this request has been forwarded to you for your comments. We have also conveyed the contents of the request received to USAID, the Ford Foundation, SIDA, the Population Council

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

JUN 29 REC'D





- 2 -

and the Government of the Netherlands. These agencies have been approached by the Government of Pakistan for additional assistance in foreign currency to cover other requirements by the overall Pakistan population programme. The purpose of soliciting comments from the governmental and non-UN organizations is to determine the relationship of UNFPA input to other contributions made to the Government's programme and define where our assistance is complementary or supplementary to other activities. In obtaining this information, we feel that co-ordination, as of the commencement of UNFPA contribution to such a large undertaking, could be secured and thereafter maintained.

As discussed in the Inter-Agency meeting, July was selected to be the month where the appraisal of the Pakistan request should be completed by Agencies. In our opinion we feel it is necessary to field a mission, of say three weeks, to Pakistan that would draft the Plan of Operations for this project and secure the Government's agreement to it as well as the agreement of the Agencies concerned in implementing the programme. As you will note, the Plan would provide for binding commitment on the parties concerned and, inter alia, introduces agency obligations, Government counterpart obligations, phasing of each activity, provision of privileges and immunities for international personnel, exemption from customs and free entry of equipment and supplies, a schedule for periodic evaluation and a mechanism of reporting and follow-up.

It is our considered opinion that the achievements of the UNDP Special Fund sector, which commenced in 1959 by Resolution 1240, have developed a structure of ways and means by which effective assistance could be rendered within a framework of operational agreements. However, because of the nature of our operation and the specialized field of our activities, we will be utilizing from the Special Fund experience only those procedures most applicable to our programmes. It is with this in mind that I am suggesting a mission to visit Pakistan during the month of July and would welcome, therefore, your proposals as to the terms of reference of this mission whose main objective is to finalize a tripartite agreement between the Government, the Agencies involved and UNFPA. I would welcome receiving these suggestions for final preparation of the terms of reference and selection of its members by the end of this month.

4. UAR. In the latter part of 1969 we have approved \$300,000 worth of contraceptives to support the family planning programme of the UAR and have issued an allocation of \$117,000 for the services of consultants to assist the Government in establishing a long-term plan for its family planning programme. One of the main objectives of the consultant team is to propose large scale projects in fields such as health, education and mass communication for UNFPA financing for future years.

Dr. B.L. Raina, UN Consultant assigned to the UAR for twelve months, arrived in Cairo during the month of April and we are awaiting his inception report which will be received shortly. Moreover, Mr. El Heneidi of my staff



- 3 -

will be visiting the UAR in the month of October and will discuss with Mr. Raina, as well as the Government, possible large scale programmes for assistance in 1971 and ensuing years. We will therefore be writing to you further around November 1970. I would appreciate your advice on the contents of this letter, particularly with respect to Pakistan, considering its urgency and the need of initiating action during the third quarter of 1970.

Under separate cover I am forwarding to you a letter attaching forms regarding three other major conclusions reached in the Inter-Agency meeting, namely; 1) preparation of a complete 1970 programme as well as projections for the three following years; 2) the form to be used for submission of small scale projects analogous to that utilized by the Technical Assistance sector of UNDP; and 3) the form indicating the lines on which the semi-annual reports on UNFPA projects should be made.

Yours sincerely,

A handwritten signature in blue ink, appearing to read 'Rafael M. Salas'.

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

## OFFICE MEMORANDUM

TO: Files

DATE: June 9, 1970

FROM: K. Kanagaratnam

SUBJECT: Meeting UNFPA Inter Agency Consultative Committee  
June 4-5, 1970 UNDP - New York  
Back to Office Report

1. I attended the Meeting of the Inter Agency Consultative Committee in New York. The Meeting was opened by a welcoming statement by Mr. C. Narasimhan, Co-Administrator UNDP. This was followed by a statement by the Director of the Fund, Mr. Rafael Salas. Mr. Salas reported that the Fund stood at approximately \$9.8m committed of which sum \$7.5m were already firm. The major donors were U.S. (committed \$7.5m - \$3m released) Sweden 1971 \$1.75m 1972 \$2m Germany (\$1.5m) U.K. (\$1m 1971-1972).
2. On the program side a table of the projects which have been approved amounting to \$3,087,960 and tentative minimum program for 1970 was tabled. Mr. Salas also gave a summary report of the Meetings of the Advisory Board of the Fund who had considered the proposed activities and prepared disbursements. He made particular reference to the suggestion made at this Meeting that the Fund should concentrate wholly in activities in some of the major problem countries of the world and not diffuse or spread out its activities too much at the start.
3. The following points in the discussion of the program resulted :-
  1. The need for selected country projects with a broad program objectives in the planning of fund disbursements.
  2. The reappraisal of regional and inter-regional projects and the drastic elimination or reduction of those deemed to be of marginal value (including travel fellowships etc).
  3. The continuing support to the UN and other Members of the UN family.
  4. The possible areas of collaboration with the IBRD - special interest was expressed in the collaborative role whereby the Bank brought its resources to bear in the development of infrastructure development, physical facilities and institution building.
4. The various agencies which drew funds from UNFPA were reminded that the Fund was additive to their normal program expenditure and the hope was expressed that such program expenditure of the agencies would continue to rise as their programs grew. As the Fund was often requested by its donors for the total input of the UN family the agencies were given forms to complete showing their own expenditure by different program categories. The agencies were also requested to undertake a three year projection of activities for which they wished to draw on the Fund.
5. The Meeting expressed much interest in the Bank's proposed FP Mission to India for the development of an intensive district program; Mr. Macura and others complimented the Bank for its <sup>multi-</sup>disciplinary approach to the project and



the composition of the Mission. I gave an assurance that we would consult the various Agencies when we were in India; both UN and WHO expressed interest in learning more about the project at the conclusion of the Mission; in fact the UNFPA would like to meet with us (and the Mission if possible) early in September on the findings of the Mission and on a possible role for the UNFPA itself in the project.

#### WORLD FOOD PROGRAM

6. The World Food Program offered to make available its resources to supplement family planning and population programs. They proposed that the Fund and other Agencies examine the possibilities of WFP subsidies either to workers in the field or to clients of family planning programs. The detailed technical discussions on the program components were to assist the Director of the Fund in his overall evaluation of projects suggested to him.

7. It was agreed that the next Meeting would be held in December, 1970 in New York. A list of those attending is given as an Appendix.

cc: Messrs. Chadenet/Baum  
Demuth  
Stevenson/Hawkins

KK:ek  
Pop. Proj.

UNFPA Inter-Agency Consultative Committee

Meeting 4/5 June

10.00 a.m. East Conference Room

UNDP Headquarters

IBRD	-	Dr. Kanagaratnam
ILO	-	Mr. Doctor
FAO	-	Mr. Morris Greene Mr. W. Schulte Dr. L.A. Marin
WHO	-	Dr. Zahra
WFP	-	Mr. W. van der Heide/Mr. Blacque-Belair
UN	-	Miss Julia Henderson Mr. Milos Maçura Mr. P.S. Menon Miss J. Hines
UNICEF	-	Mr. P. Hanson
UNESCO	-	Mr. Alex Graham
UNDP	-	Mr. C.V. Narasimhan Mr. Catunda Mr. O'Connor Mr. Woodrow  Mr. Salas Mr. Gille Mr. Keppel Mr. Tan Mr. El-Heneidi

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

TO: Dr. K. Kanagaratnam

June 1, 1970

FROM: G. Zaidan *GZ*

SUBJECT: Back to Office Report: Attendance at Meeting of the UNFPA  
Advisory Board, New York, May 25-26, 1970

1. This was the second meeting of the Advisory Board, which I attended on behalf of the Bank as an observer. The Chairman of this Board is Dr. Lleras Camargo, former President of Colombia. Mr. P. Hoffman, the Administrator of UNFPA and Dr. R. Salas its Director, were also present. The main objective of the meeting was to review two documents submitted by the staff of UNFPA. The first dealt with the policies and procedures of the Fund while the second included a tentative summary of the projects which the UNFPA proposes to finance in 1970. The meeting of the Advisory Board was preceded by a meeting of the UNFPA staff with donor countries and private foundations the previous week, and will be succeeded by a meeting of the Inter-Agency Consultative Committee.
2. The Secretary-General of the UN addressed the Advisory Board briefly, and noted the progress achieved since July 1967, when he was invited to set up UNFPA. He reviewed the activities of the UN and its specialized agencies in the population field and underlined the extreme importance of the Bank becoming active in this field, by informing countries on the economic consequences of present demographic trends. The Bank was also experimenting on ways in which it can bring its resources to bear on this problem.
3. Resources available to the UNFPA presently total US\$ 11.8 m. The US has contributed US\$ 3.0 m as an outright grant, and is prepared to make a further sum of US\$ 7.5 m. available provided that an equivalent sum is raised from other sources. To date US\$ 4.4 m. has been raised--the latest contributions made public at this meeting, being from the U.K. (US\$ 960,000 for the period 1970-2, of which US\$ 360,000 would be available in 1970) and Germany (US\$ 1.0 m.). The main sources of funds for the UNFPA are thus the US (US\$ 7.4 m.), Sweden (US\$ 1.5 m.), Germany, the U.K., Norway (US\$ 300,000), Switzerland (US\$ 200,000), the Netherlands (US\$ 100,000), and Finland (US\$ 75,000). Token contributions of US\$ 5000 were received from three developing countries--Ceylon, Mauritius and Trinidad and Tobago. The 1970 program, summarized in Annex II, shows the functional breakdown of these expenditures. Though this program will be revised, it nevertheless gives an indication of where UNFPA resources are likely to be concentrated in the initial phases.
4. The discussion of the Advisory Board centered on the 1970 program. Most of the big issues were raised--in particular program

versus project lending, the support of large versus small countries, support at the country versus the regional or central levels, operations versus research, what types of research to support, etc. The extent and type of research to be supported was discussed at length. There was a consensus on the need to support "operational" research as opposed to basic research, but it was felt that a panel of specialists should be formed to advise on the priority areas in the research field. A summary of ongoing research within the UN system (in particular WHO and the UN Population Division) would be made available to Board members. Other points on which action would be taken and summarized by P. Hoffman in his closing remarks were the following:

- (a) A program setting out clearly the priorities of the UNFPA for the next three years would be prepared by the UNFPA staff. This was in response to a feeling that the 1970 program was "a collection of projects" and that what was needed was a summary of the broad directions in which the UNFPA proposed to expand. Such a program would also be useful in explaining to prospective donors how their funds would be used.
- (b) Lord Caradon made a statement indicating that the U.K. would be prepared to consider setting up a Research and Training Center in the U.K. for population activities. The Board felt that this would be a worthwhile project and should be pursued.
- (c) The importance of public relations for fund raising was emphasized by various Board members. Consequently, an officer would be appointed on the staff of UNFPA, to concentrate on the public relations aspects.

5. The next meeting of the Advisory Board was scheduled for the end of January 1971.

cc: Messrs. R. Demuth  
Chadenet/Baum  
Stevenson/Hawkins

UNITED NATIONS FUND FOR POPULATION ACTIVITIES

MEMBERS OF THE ADVISORY BOARD

- Dr. Alberto Lleras Camargo . . . former President of Colombia, Chairman  
of the Advisory Board
- Mr. Aziz Ahmed . . . former Foreign Secretary of Pakistan
- Miss Angie Brooks . . . President of the 24th United Nations General Assembly,  
Assistant Secretary of the State of Liberia
- Lord Caradon . . . Permanent Representative of the United Kingdom of Great  
Britain and Northern Ireland to the United Nations
- Mrs. Turkia Ould Daddah . . . Mauritania, Chairman of the Third Committee of  
the 24th United Nations General Assembly
- Dr. Erhard Eppler . . . Minister for Economic Co-operation, Federal Republic  
of Germany
- Mr. Tage Erlander . . . former Prime Minister of Sweden
- Mr. Robert K. A. Gardiner . . . Executive Secretary, Economic Commission  
for Africa
- Dr. Soleiman Huzayyin . . . Director of Cairo Demographic Center, United Arab  
Republic
- Mr. Jean-Pierre Martin . . . Director, United Nations Economic and Social  
Office in Beirut
- Mr. Leo Mates . . . Ambassador, Director of Institute of International  
Politics and Economy, Yugoslavia
- Miss Carmen Miro . . . Project Manager, Latin America Demographic Center,  
Santiago, Chile
- U Nyun . . . Executive Secretary, Economic Commission for Asia and the  
Far East
- Mr. Carlos Quintana . . . Executive Secretary, Economic Commission for  
Latin America
- Mr. John D. Rockefeller, III . . . Chairman of the Population Council, USA
- Mrs. Roesia Sardjano . . . Secretary-General of Social Development of the  
Department of Social Affairs, Indonesia
- Mr. B. R. Sen . . . India, former Director-General of the United Nations  
Food and Agriculture Organization
- Mr. J. Stanovnik . . . Executive Secretary, Economic Commission for Europe
- Mr. Maurice F. Strong . . . President of the Canadian International  
Development Agency

SUMMARY OF TENTATIVE MINIMUM PROGRAM FOR 1970Education and Training

(a) Centers and Institutes	\$	317,000	
(b) Fellowships	\$	415,600	
(c) Study Tours	\$	136,000	
(d) Training Programmes	\$	184,400	
(e) Training of Advisers	\$	100,000	
(f) Curricula Development and Teaching Materials	\$	<u>273,700</u>	\$ 1,426,700

Research and Studies

(a) Fundamental Research	\$	76,500	
(b) Applied Research	\$	192,000	
(c) Operational Research	\$	<u>294,700</u>	\$ 563,200

Advisory and Technical Services

(a) Advisory Missions	\$	397,000	
(b) Interregional and Regional Advisers	\$	232,800	
(c) Country Experts	\$	239,800	
(d) Population Programme Officers	\$	<u>225,000</u>	\$ 1,094,600

Meetings and Seminars

(a) Conferences	\$	19,500	
(b) Seminars and Workshops	\$	90,500	
(c) Expert Groups and Working Groups	\$	85,400	
(d) National Meetings	\$	<u>96,000</u>	\$ 291,400

Equipment and Supplies

\$ 1,414,000

General Program Support

(a) Information and Documentation	\$	196,600	
(b) Pilot and Demonstration Projects	\$	376,100	
(c) Large and Medium Scale Comprehensive Projects	\$	<u>3,950,000</u>	\$ 4,522,700

Infrastructure

\$ 962,300

Total . . . \$ 10,274,900

Mr. George C. Zaidan

May 21, 1970

K. Kanagaratnam 

Attendance at Meetings - Population Council and United Nations Fund for  
Population Activities - New York City -  
Terms of Reference

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1. You will proceed, as arranged, to New York on May 22, 1970 to attend the meeting of the Population Council to discuss the extension of the International Postpartum Program, with a view to exploring the possible areas in which the Bank could participate in such an expanded program. The discussions will be based on the paper by Dr. Berelson of which you have received a copy.
2. You will also attend, on May 25 and 26, the meetings of the Advisory Board of the United Nations Fund for Population Activities and note, in particular, the possible manner in which the Bank's population program could work with the Fund.
3. You should submit a brief back-to-office report on your return.

cc: Messrs. Chadenet/Baum  
Console  
Stevenson/Hawkins  
Op. Files

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/FPA/521/1

12 May 1970

Dear Mr. Demuth,

You will have gathered from our telephone calls that we had some trouble settling on a date for the next meeting of the UNFPA Inter-Agency Consultative Committee, formerly the UNFPA Technical Advisory Panel, which was as convenient as possible to all whom we hoped would participate. We have now settled on 4 and 5 June, and I am glad that the dates are suitable for your representative. Our meeting takes place, as you know, directly after the meeting of the ACC Sub-Committee on Population on 1 - 3 June here in New York.

Our meetings on 4 - 5 June will convene at 10.00 a.m. in the morning in the East Conference Room here at UNDP headquarters.

The tentative Agenda which we have in mind is as follows:

1. Statement by UNFPA Director on activities of the Fund and development of UNFPA resources.
2. (a) The proposed 1970 Programme  
(b) Discussion on distribution of funds as reflected in
  - (i) Agency programme submissions
  - (ii) Approvals to date by UNFPA
- (c) UNFPA's preference as to percentage distribution of resources to be applied to functional areas and regions.
3. The relationship of UNFPA-supported activity to those supported by other budgets.
4. WFP's interest in participation and contribution to supplement family planning and population programmes.

/...

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

Original to: Mr. Riley  
Date: 5/15/70  
Communications  
Section





- 2 -

5. Reporting (a) Financing  
(b) Progress on implementation

6. Discussion

7. Future meetings

We are sending you under separate cover:

- (1) the final version of our Principles and Procedures paper, and
- (2) a document concerning the UNFPA's 1970 Programme.

I would welcome any suggestions which you have regarding the Agenda or other aspects of the meeting.

We would like to invite your delegate to lunch with us at the UN Delegates' Dining Room on 4 June at 1.00 p.m.

With best regards,

Yours sincerely,

A handwritten signature in cursive script, appearing to read "R M Salas per JL".

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

ILO  
✓ CC Population Fund (UK)  
CC Population  
e

March 2, 1971

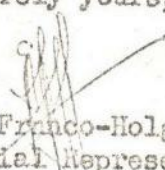
✓  
Mr. R. Livchen  
Chief of the Conditions of Work  
and Life Department  
International Labour Office  
CH 1211 Geneva 22  
Switzerland

Dear Sir:

On the President's behalf I wish to acknowledge and thank you for your letter of February 25 (Ref: PO 9-3-158-2) inviting the World Bank to be represented at the Asian Employer's Seminar on Population and Family Planning to be held in New Delhi from March 22 to 27, 1971.

While we appreciate your invitation I regret to have to inform you that, due to other commitments at the time, it will not be possible for the Bank to be represented at this meeting.

Sincerely yours,

  
Ernesto Franco-Holguin  
Deputy Special Representative  
for  
United Nations Organizations

Cleared with Dr. Kanagaratnam  
Central Files with incoming letter to Dr. Kanagaratnam dated  
February 24 from Mr. G. Kane (ILO) and letter to Mr.  
McNamara from R. Livchen (ILO) dated February 25.

EFranco:da

9

Copy for Mr. Kanagaratman, for information

BUREAU INTERNATIONAL DU TRAVAIL



OFICINA INTERNACIONAL DEL TRABAJO

INTERNATIONAL LABOUR OFFICE

cc: <sup>ILO</sup> Population Fund (UN)  
<sup>cc</sup> Population <sup>e</sup>  
Mr. Kanagaratman, IBRD  
Branch Office, Washington  
Mr. Weaver, Washington

Adresse postale : CH 1211 GENÈVE 22  
Télégrammes INTERLAB GENÈVE  
Télex 22.271  
Téléphone 31 24 00 & 32 62 00

The President,  
International Bank for  
Reconstruction and Development,  
1818 H Street, N.W.,  
WASHINGTON, D.C. 20433

Réf. n° PO 9-3-158-2

(Etats-Unis)

Sir,

I have the honour to inform you that the International Labour Office is organising, in collaboration with the United Nations Fund for Population Activities, an Asian Employers' Seminar on Population and Family Planning, to be held in New Delhi from 22 to 27 March 1971, which forms part of the programme of action in the field of population planned in response to the decisions taken by the Governing Body of the International Labour Office at its November 1968 session. The enclosed memorandum provides information on the background, objectives and proposed programme of the seminar.

In view of the interest of the International Bank in population and family planning problems, I have the honour to invite you to be represented at the Asian Employers' Seminar on Population and Family Planning. Although the budget of the Seminar does not permit to bear the cost of attendance of your representative, it is hoped that in view of the valuable contribution which the International Bank could make to the success of the Seminar, it will be possible to appoint one, in which case the details of the arrangements made in New Delhi will be provided in a subsequent communication.

I have the honour to be,

Sir,

Your obedient Servant,

For the Director-General:

Similar letters sent to:

Secretary-General, UN.  
Director-General, WHO  
Director-General, FAO

(signed)

R. Livchen,  
Chief of the Conditions of Work  
and Life Department.

BUREAU INTERNATIONAL DU TRAVAIL



120  
✓ cc Population Fund (UN)  
cc Population

OFICINA INTERNACIONAL DEL TRABAJO

INTERNATIONAL LABOUR OFFICE

Adresse postale : CH 1211 GENÈVE 22  
Télégrammes INTERLAB GENÈVE  
Télex 22.271  
Téléphone 31 24 00 & 32 62 00

Réf. n° PO 9-3-158-2

Mr. K. Kanagaratman,  
Director,  
Population Project Department,  
International Bank for  
Reconstruction and Development,  
1818 H. Street, N.W.  
WASHINGTON, D.C. 40433  
(Etats-Unis)

Dear Mr. Kanagaratman,

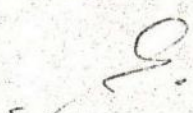
24 FEV. 1971

I enclose herewith, for your personal information, a copy of the invitation addressed to the President of the Bank to be represented at the forthcoming Asian Employers' Seminar on Population and Family Planning, which the ILO is organising in collaboration with the United Nations Fund for Population Activities and which will be held in New Delhi from 22 to 27 March 1971.

In view of the keen interest which the Bank takes in population problems, and of the valuable contribution its representative could make to the success of the seminar, I should like to express my personal hope that the Bank will be able to take an active part in the seminar.

Yours sincerely,

For the Director-General:

  
G. Kane,  
Chief of the General  
Conditions of Work Branch,  
Conditions of Work and Life Department.

Population Fund (UN)

February 18, 1971

Mr. H. Gille  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear Halvor,

For your information, I am enclosing a copy of the  
note of our discussions in New York last week. It has been  
circulated only within the Bank.

With kind regards.

Sincerely yours,



K. Kanagaratnam  
Director  
Population Projects Department

Enclosure.

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

*Population Fund (UN)*

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA 521/1

25 January 1971

*Ce: Mr Consolo*

Dear Mr. Kanagaratnam:

You will recall that at the last meeting of the UNFPA Inter-Agency Consultative Committee on 14-16 December 1970, we tentatively agreed that we would hold the meetings of the Committee towards the end of May and October 1971 in New York and Geneva respectively. In this connexion, we understand that the meetings of the ACC Subcommittee on Population and the Population Commission have been scheduled on 25-27 October and 1-12 November 1971 respectively in Geneva. These will be followed by the UN meeting on regional programmes.

In the light of the above schedule of UN meetings, I would suggest the following dates for our IACC meetings in 1971:

24-26 May, New York  
20-22 October, Geneva

Kindly let me have your reactions to the above dates as soon as possible so that we may plan accordingly.

I should like to take this opportunity to recall the appeal which I made to you during the last Consultative Committee meeting in New York to make available any literature (books, pamphlets or brochures) relating to population subjects which we might use to start the library in our new premises at Lexington Avenue.

Yours sincerely,

A handwritten signature in dark ink, appearing to read 'Rafael M. Salas'.

Rafael M. Salas  
Director

United Nations Fund  
for Population Activities

Mr. K. Kanagaratnam  
Director  
Population Projects Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N. W.  
Washington, D. C. 20433

*w*

RECEIVED  
FEB 4 10 56 AM 1971  
COMMUNICATIONS

NOT RECORDED

February 12, 1971

Mr. Rafael M. Salas  
Director  
United Nations Fund for  
Population Activities  
United Nations  
~~485 Lexington Avenue~~  
New York, N.Y.

Dear Rafael:

Thank you for your letter of January 25, 1971 (FPA521/1) giving me the dates of the Interagency Consultative Committee meetings for 1971. I have noted these meetings are scheduled for May 24-26 in New York and October 20-22 in Geneva. It would appear to me that, according to present plans, these dates are convenient. As on previous occasions, we will be represented.

I am arranging with our Information Office to send you material on population for use of your Library in the new premises on Lexington Avenue.

Yours sincerely,



K. Kanagaratnam  
Director  
Population Projects Department

cc: Messrs. Demuth  
Consolo/Riley

KK:bli



✓ Population Fund (UN) -  
CC-IND - Family Planning

(M)

**OUTGOING WIRE**

TO: INTBAFRAD  
DJAKARTA

DATE: FEBRUARY 3, 1971

CLASS OF SERVICE: LT

COUNTRY: INDONESIA

*Rc*

TEXT:  
Cable No.: ~~No.~~ 65

FOR BELL FOR YOUR INFORMATION SALAS DIRECTOR UNFPA VISITING DJAKARTA FROM ELEVEN THROUGH FOURTEEN FEBRUARY STOP UNDERSTAND UNFPA MOST INTERESTED IN USING BANK AS EXECUTING AGENCY FOR JOINT FUNDED BANK-UNFPA PROJECT STOP RECORD OF PRELIMINARY DISCUSSIONS SENT TO YOU ON JANUARY TWENTY SIX STOP REGARDING DATA COLLECTION NEED IS FOR TWO RESEARCH ASSISTANTS FOR THREE MONTH PERIOD STARTING END OF FEBRUARY STOP ADMINISTRATION IS IN AGREEMENT PROVIDED THEY ARE ENGAGED ON THE BASIS OF LOCAL STAFF STOP WOULD APPRECIATE PRELIMINARY SOUNDING OF POSSIBLE CANDIDATES WITH FINAL SELECTION AT END OF FEBRUARY STOP DETAILED MEMO FOLLOWS REGARDS

ZAIDAN

**NOT TO BE TRANSMITTED**

AUTHORIZED BY:

NAME G. Zaidan

DEPT. Population Projects

SIGNATURE *FG Zaidan*  
(SIGNATURE OF INDIVIDUAL AUTHORIZED TO APPROVE)

REFERENCE Indon.FP  
GZ:ek

**ORIGINAL (File Copy)**  
(IMPORTANT: See Secretaries Guide for preparing form)

CLEARANCES AND COPY DISTRIBUTION:

cc: Dr. Kanagaratnam  
Messrs. Jones  
Tolbert, Huang  
Noone

For Use By Communications Section

Checked for Dispatch: *[Signature]*

ОПРЕДЕЛЕНИЕ ОБЪЕМА РАБОТЫ (по проекту)

ОПРЕДЕЛЕНИЕ (ИЛИ СОЗДАНИЕ)

EX:OK

Инициатор: Индон. РБ

Подпись: ПОДПИСЬ ИЛИ ПОДПИСАНИЕ УТВЕРЖДЕНО

Имя: Робертсон Робертс

Имя: С. Делан

Утверждено:

Сделано по проекту

100% от суммы бюджета проекта

Имя:

Имя: Робертс, Индон

Имя: Робертс

cc: Д-р. Канайяларам

СЛУЖЕБНОЕ ИЛИ ЛОТНО ПОСЛАНИЕ

НЕ МОЖЕТ БЫТЬ ПЕРЕПИСАНО

Инициатор

КОПИЯ РЕЗУЛЬТАТОВ

КОПИЯ РЕЗУЛЬТАТОВ РАБОТЫ ПО ПРОЕКТУ ВНЕШНЕГО СЕКТОРА

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КОПИЯ РЕЗУЛЬТАТОВ РАБОТЫ ПО ПРОЕКТУ ВНЕШНЕГО СЕКТОРА

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Feb 3 2 05 PM 1971

Сериальный номер: 30. 02  
ТЕКСТ

КОПИЯ: ИНФОРМАЦИЯ

Инициатор

Инициатор

Классификация: III

Дата: февраль 3, 1971

ОПРЕДЕЛЕНИЕ РАБОТЫ

Инициатор

Инициатор

Инициатор

Population Fund (UN) - *ie*

Form N  
INTE. DEVELOPMENT  
ASSOCIATION

INTERNATIONAL BANK FOR  
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL FINANCE  
CORPORATION

**OUTGOING WIRE**

TO: SALAS  
UNDEVPRO  
NEW YORK

DATE: FEBRUARY 1, 1971

CLASS OF  
SERVICE: TELEX

COUNTRY:

TEXT: RE YOUR NOTE JANUARY 7 RECEIVED JANUARY 25 STOP WE APPRECIATE  
Cable No.: YOUR INVITING BANK TO THIRD SESSION OF THE ADVISORY BOARD UNITED  
NATIONS FUND FOR POPULATION ACTIVITIES BUT REGRET IMPOSSIBLE FOR  
BANK TO BE REPRESENTED REGARDS

CONSOLO  
INTBAFRAD

**NOT TO BE TRANSMITTED**

AUTHORIZED BY:

NAME Federico Consolo:eb

DEPT. Development Services

SIGNATURE *[Signature]*  
(SIGNATURE OF INDIVIDUAL AUTHORIZED TO APPROVE)

REFERENCE:

CLEARANCES AND COPY DISTRIBUTION:

cleared with and cc: Mr. Zaidan

SECTION  
COMMUNICATIONS  
FEB 1 8 55 AM 1971  
DISPATCHED

For Use By Communications Section

**ORIGINAL (File Copy)**

(IMPORTANT: See Secretaries Guide for preparing form)

Checked for Dispatch: *[Signature]*

ORIGINAL (File Copy)

DISPATCHED

FEB 1 8 22 PM 1971  
COMMUNICATIONS SECTION

NOT TO BE REWINDABLE

RECEIVED

FEB 1 3 54 PM 1971

COMMUNICATIONS

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COMMUNICATIONS SECTION

TYPE NO  
TEXT

COPIES

TO: NEW YORK  
COMMUNICATIONS SECTION

SERVICE: TELETYPE  
CLASS OF

DATE: FEBRUARY 1, 1971

ORIGINAL FILE

ASSOCIATION

INTERNATIONAL DEVELOPMENT

RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL BANK FOR

COOPERATION

INTERNATIONAL FINANCE

Handwritten signature or initials at the bottom right.



Population Fund (UN)  
2

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

INTEROFFICE MEMORANDUM

TO: Mr. F. Consolo  
Special Representative for  
United Nations Organizations, IBRD

Date: 7 January 1971

FILE NO.: FPA 520/1

FROM: Rafael M. Salas  
Director, UNFPA

SENDER'S TELEPHONE EXTENSION: 4933

SUBJECT: Third Session of the Advisory Board  
United Nations Fund for Population Activities



The next meeting of the Advisory Board of the United Nations Fund for Population Activities will be held in Conference Room No. 8 on 1 and 2 February 1971 and will convene at 10:30 a.m. on the morning of 1 February. You are invited to attend as an observer or to send a representative in this capacity.

Dr. Kamparatan

I have received this only this morning. Jan 25 11  
Consolo

Advisory Board Meeting  
1-2 February 1971, U. N. Headquarters  
10:30 a.m. (Conference Room No. 8)

Provisional Agenda

1. Opening Address by the Secretary-General of the United Nations
2. Statement by the Chairman, His Excellency Dr. Alberto Lleras Camargo
3. Statements by Mr. Paul G. Hoffman, Administrator, UNDP and Mr. C. V. Narasimhan, Deputy Administrator
4. Statement on UNFPA Policies and Priorities
5. UNFPA Operations - 1970
6. 1971 Programme and Projections for 1972-74
7. Relevant developments in the UN system
8. (a) Inter-agency co-operation  
(b) Consultations with organizations outside UN system
9. Research and publications
10. Term of Board membership
11. Next meeting - date and place

UNITED NATIONS  
DEVELOPMENT PROGRAMME



UNITED NATIONS  
NEW YORK

PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

Population Fund (UN)

CABLE ADDRESS: UNDEVPRO • NEW YORK

TELEPHONE: 754-1234

REFERENCE: FPA/521/1

12 January 1971

Dear Mr. Demuth,

Subject: UNFPA Inter-Agency Consultative Committee:  
Discussion of Agenda Items 3 and 4

..... Enclosed is a UNFPA draft of the paper concerning the channels for the submission of requests and for inter-agency co-ordination which was discussed at the recent UNFPA Inter-Agency Consultative Committee meeting. Will you please let me have your concurrence or suggested changes, by cable if necessary, by 31 January so that I may discuss these procedures with the UNDP Resident Representatives at New Delhi?

Yours sincerely,

A handwritten signature in blue ink, appearing to read 'Rafael M. Salas'.

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433





UNITED NATIONS  
DEVELOPMENT PROGRAMME



UNITED NATIONS  
NEW YORK

PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

61066  
Population Fund (UN)

CABLE ADDRESS: UNDEVPRO • NEW YORK

TELEPHONE: 754-1234

REFERENCE: FPA/551/IBRD

21 January 1971

Dear Mr. Demuth,

Please refer to my letter of 12 January enclosing the draft paper on channels for submission of requests.

As I am leaving New York for Asia on 3 February, I would appreciate receiving your comments on the above-mentioned subject by 28 January.

Sincerely yours,

*sent to Dr. Kanegata 1/18*  
RM Salas per JK  
Rafael M. Salas  
Director

United Nations Fund for Population Activities

Mr. Richard Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington D.C. 20433

COMMUNICATIONS  
SECTION

1971 JAN 25 AM 10:20

RECEIVED

Population Fund (UN)  
cc IND. Family Planning

January 27, 1971

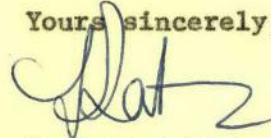
Mr. Rafael Salas  
Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear Mr. ~~Salas~~ <sup>Rafael</sup>:

As agreed at our meeting on January 23, 1971, I attach a draft resume of the conclusions which we reached on the question of cooperating on a population project in Indonesia, and would be grateful if you would let me know whether you agree with them. We are now preparing a more definitive version of the project and hope to discuss it with Mr. Gille on Tuesday, February 9, in New York.

Best wishes for your discussions with the UNDP Resident Representatives in New Delhi.

Yours sincerely,



K. Kanagaratnam  
Director  
Population Projects Department

cc: Messrs. Demuth  
Riley  
Jones

HMJones/KK:bli  
Indon. Pop.

RESUME OF CONCLUSIONS REACHED AT A MEETING BETWEEN THE UNFPA AND THE  
POPULATION DEPARTMENT OF IBRD ON COOPERATION IN INDONESIA, JANUARY 14, 1971

1. It was agreed to explore the possibility of a joint IBRD-UNFPA Population Project in Indonesia over a 3-year period.
2. The outline of the basic components for such a project, as outlined in Annex I of the Aide Memoire of January 14, were discussed and considered suitable for further elaboration.
3. The UNFPA said that it would consult at the earliest opportunity with the UN specialized agencies and was confident of their eventual agreement to the Funds participation in a joint project.
4. There would be close consultation between IBRD and the UNFPA in each step of the development of a program for Indonesia.
5. The UNFPA accepted IBRD's procedures in project development and the decisions of IBRD.
6. UNFPA would participate in the work of developing the project including the Appraisal Mission.
7. The UNFPA would consult with IBRD on all other projects of magnitude which might affect the joint IBRD-UNFPA project in Indonesia.
8. UNFPA and IBRD could make joint appointments of advisors to the Indonesian Family Planning Program and would explore the possibilities of establishing procedures by which advisors would report jointly to the Director of the IBRD's Resident Staff in Djakarta and the UNDP Resident Representative.
9. Whilst this project would be regarded and referred to as a joint IBRD-UNFPA project, the UNFPA would consider IBRD as the executing agency.

Drafted by IBRD - January 27, 1971

W

Population Fund (UN)

12

I N C O M I N G   C A B L E

DATE AND TIME OF CABLE:    **DECEMBER 31, 1970**                      **1021**

LOG NO. :                      **WJ 30/2**

TO:                              **MGNAMARA INTBAFRAD**

FROM:                          **ST VINCENT WI**

R O U T I N G	
ACTION COPY:	<b>MR. MGNAMARA</b>
INFORMATION COPY:	<b>MR. DEMUTH POPULATION PROJECTS</b>
DECODED BY:	

TEXT:

**YOU WILL BE PLEASED TO KNOW THAT JAPANESE GOVERNMENT HAS JUST AGREED  
CONTRIBUTE ONE AND A HALF MILLION TO UNITED NATIONS FUND FOR POPULATION  
ACTIVITIES SO WITH US MATCHING THE 1970 GOAL OF 15 MILLION HAS NOW  
BEEN EXCEEDED HAPPY NEW YEAR**

**BILL DRAPER**

**BF**



Population Fund (UN)  
19

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/521/1

12 January 1971

Dear Mr. Demuth,

Subject: UNFPA Inter-Agency Consultative Committee:  
Discussion of Agenda Items 3 and 4

..... Enclosed is a UNFPA draft of the paper concerning the channels for the submission of requests and for inter-agency co-ordination which was discussed at the recent UNFPA Inter-Agency Consultative Committee meeting. Will you please let me have your concurrence or suggested changes, by cable if necessary, by 31 January so that I may discuss these procedures with the UNDP Resident Representatives at New Delhi?

Yours sincerely,

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

Original to: *Development Sec*  
Date: *1/15*  
Communications  
Section

W



Population Fund (UN)

I N C O M I N G   C A B L E

DATE AND TIME OF CABLE:    **DECEMBER 31, 1970**                      **1021**

LOG NO.:                      **WU 30/2**

TO:                              **MCNAMARA INTBAFRAD**

FROM:                          **ST VINCENT WI**

R O U T I N G	
ACTION COPY:	<b>MR. MCNAMARA</b>
INFORMATION COPY:	<b>MR. DEMUTH POPULATION PROJECTS</b>
DECODED BY:	

TEXT:

YOU WILL BE PLEASED TO KNOW THAT JAPANESE GOVERNMENT HAS JUST AGREED  
 CONTRIBUTE ONE AND A HALF MILLION TO UNITED NATIONS FUND FOR POPULATION  
 ACTIVITIES SO WITH US MATCHING THE 1970 GOAL OF 15 MILLION HAS NOW  
 BEEN EXCEEDED HAPPY NEW YEAR

**BILL DRAPER**

**BF**

W

Mr. G. Zaidan

December 11, 1970

K. Kanagaratnam

Attendance of Interagency Consultative Committee  
of the UNFPA - December 14-16, 1970  
Terms of Reference

You will attend the above meeting of the UNFPA and participate in those aspects that relate to Bank programs. You should pay particular attention to matters which might require interagency coordination.

On your return you will prepare a brief back-to-office report.

cc: Messrs. Chadenet/Baum  
Op. Files

UNFPA.  
GZ:ek

Population Fund (UN)

December 8, 1970

Mr. Rafael Salas  
Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear Rafael:

Thank you for your letter of November 24, 1970 and the draft agenda for the Inter-Agency Consultative Committee meeting to be held on December 14-16, 1970. This is to confirm that I will attend the meeting on behalf of the Bank.

Yours sincerely,



K. Kanagaratnam  
Director  
Population Projects Department

P.S. Halvor's telegram of today's date just came in.

KK

cc: Mr. Consolo-w/cc inc.  
Op. Files -w/inc.

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/FPA/521/1

24 November 1970

Dear Mr. Demuth,

With reference to my cable of 18 November, I confirm that the Inter-Agency Consultative Committee will meet on 14-16 December 1970. The meeting will be held at 10.30 a.m. at UNDP headquarters, East Conference Room.

.....

The draft agenda is attached.

The 1971 programme and projections for 1972-1974 (agenda item 2) is being prepared based on the submissions of the agencies received to date. In view of the late submission by Agencies under this item, it is unlikely that the relevant papers will be ready for distribution before your arrival in New York.

A brief paper on some of the aspects relating to the discussion on financial matters (agenda item 9) is being forwarded separately which I hope will reach you before the meeting.

I am looking forward to a fruitful discussion with your representatives on the UNFPA programmes.

Yours sincerely,

A handwritten signature in dark ink, appearing to read 'Rafael M. Salas', written over a horizontal line.

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

Original to: MR. Demuth  
Date: 12/2  
Communications  
Section

November 27, 1970

Mr. Rafael Salas  
Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Subject: Bellagio Group Steering Committee

Dear Rafael:

This note is to confirm Mr. Zaidan's telephone call to you, that after consideration in this Department, we feel that it would be premature in the light of our operational experience to prepare a memorandum for the Committee on the pattern set out.

I would, however, be interested in keeping in close touch with the work of the Committee and be otherwise of any assistance to you.

Yours sincerely,



K. Kanagaratnam  
Director

Population Projects Department

Population Fund (UN) *re*

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/504(1-2)BELLAGIO

4 November 1970

Dear Dr. Kanagaratnam,

The next meeting of the Bellagio Interim Committee will be held on Tuesday, 15 December, at 9:30 AM at the Population Council, 245 Park Avenue. A luncheon will be hosted by Dr. Bernard Berelson, President of the Population Council.

As we had agreed at the previous meeting, all the papers for the conference must be submitted to Dr. Berelson not later than 1 December, so that the agenda and the items for the discussions could be prepared adequately for the 15 December meeting.

Hoping to see you at this very important meeting,

Sincerely yours,

Rafael M. Salas  
Director

United Nations Fund for Population Activities

Dr. K.K. Kanagaratnam  
Director  
Population Projects Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C.

COMMUNICATIONS  
SECTION

1970 NOV 10 AM 11:27

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TO: [Illegible]  
FROM: [Illegible]  
SUBJECT: [Illegible]

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November 19, 1970

Mr. Rafael M. Salas  
Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Subject: Bellagio Interim Committee Meeting

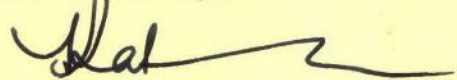
Dear Mr. Salas:

Thank you for your letter of November 4, 1970 (ref:FPA/504(1-2)  
BELLAGIO).

I confirm that I will attend the meeting on Tuesday, December 15.  
I understand that this date conflicts with the Interagency meetings  
from December 14-16 but that it would be possible for those who attend  
the Bellagio Group meetings to be there.

I have earlier confirmed to you that I will attend the Interagency  
Consultative Committee Meetings during this period.

Yours sincerely,



K. Kanagaratnam  
Director  
Population Projects Department

cc: Mr.Consolo-w/cc.inc.

KK:bli



Population Fund (UNF)

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/521/1  
FPA/504(1-1) ACC

28 September 1970

*Original to Mr. Conrado  
Oct 12/70*

Dear Mr. Demuth,

You will recall that at the last meeting of the UNFPA Inter-Agency Consultative Committee in May we tentatively agreed that we would plan the next meeting of the Committee for December of this year.

We have been in touch with UN/OTC, which is in the process of scheduling a meeting of the ACC Sub-Committee on Population, and both OTC and ourselves see the advantages in trying to make the two meetings consecutive. With this in mind we would like to propose 14-16 December 1970 as the date for the next UNFPA Inter-Agency Consultative Committee meeting. We are mentioning a three-day period to include time both for plenary sessions and for individual consultations between appropriate members of the UNFPA staff and the various agency representatives.

Please give me your reactions to this proposed time as soon as possible.

With best regards,

*Very truly  
and sincerely  
yours*  
Yours sincerely,

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

OCT 2 - 1970

October 8, 1970

Mr. Rafael M. Salas  
Director  
U.N. Fund for Population Activities  
United Nations  
New York, N.Y.

Dear Rafael:

I refer to your letter of September 28, 1970 proposing the next meeting of the UNFPA Inter-Agency Consultative Committee for December 14-16, 1970.

The proposed dates are convenient to us.

With regards.

Yours sincerely,



K. Kanagaratnam  
Director  
Population Projects Department

cc: Messrs. Demuth  
Consolo-w/inc.

KK:b11  
UNFPA

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/521/1  
FPA/504(1-1) ACC

28 September 1970

Dear Mr. Demuth,

You will recall that at the last meeting of the UNFPA Inter-Agency Consultative Committee in May we tentatively agreed that we would plan the next meeting of the Committee for December of this year.

We have been in touch with UN/OTC, which is in the process of scheduling a meeting of the ACC Sub-Committee on Population, and both OTC and ourselves see the advantages in trying to make the two meetings consecutive. With this in mind we would like to propose 14-16 December 1970 as the date for the next UNFPA Inter-Agency Consultative Committee meeting. We are mentioning a three-day period to include time both for plenary sessions and for individual consultations between appropriate members of the UNFPA staff and the various agency representatives.

Please give me your reactions to this proposed time as soon as possible.

With best regards,

Yours sincerely,

A handwritten signature in dark ink, appearing to read 'Rafael M. Salas', written over a horizontal line.

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

Original to: Mr. Riley  
Date: 10-2-70  
Communications  
Section

Population Fund (UN)

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: E/AC.52/L.72

31 August 1970

Dear Ted,

.....  
Please find attached a copy of the final text of the Report on Fertility prepared by the Organizations in the United Nations system directly concerned with population matters.

At the request of the Advisory Committee on the Application of Science and Technology to Development, to which the Report was submitted in draft form at its tenth and eleventh sessions, I have put it in final form and following the wish of the Committee have revised it to make it more appealing for policy makers and a broader audience than the United Nations publications normally reach.

Although the ACC Sub-Committee on Population had entrusted me with the final revision of the text, keeping in mind the comments made by the Agencies, it is now circulated to you for the last time. Considering that this text has been reviewed by you several times before, and as I am convinced that it now takes into account all comments made by the collaborating Agencies, I hope that there will be no further revision required. Unless I hear from you within ten days from the date of this letter, I shall assume that you have no major comments to make and can proceed with the publication. My address at that time will be:

Havsgaardsvej 23  
2900 Hellerup  
Copenhagen  
Denmark

Only comments, if any, formulated as concrete alternative wording can be considered at this stage.

...2

Mr. F.K. Hawkins  
Chief  
Population Studies Division  
Economics Department  
International Bank for Reconstruction and Development  
1818 H Street N.W.  
Washington, D.C. 20433

Original to: *Mr. Hawkins*  
Date: *9/3/70*  
Communications  
Section



-2-

You will recall that the Advisory Committee requested that the Report be published as soon as possible. The proposed deadline of the end of June of course could not be adhered to, but every effort is being made to have the Report appear in print as close to that deadline as possible.

With kind personal regards.

Yours sincerely,

(Dictated but not signed by)

Halvor Gille *per HK*  
Associate Director  
United Nations Fund for Population Activities

August 11, 1970

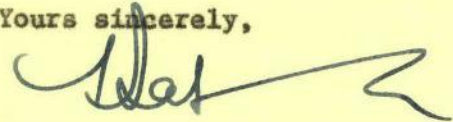
Dr. Rafael M. Salas  
Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear Dr. Salas:

Thank you for your letter of July 30, 1970 on the question of maximizing the documentation available on scientific and technical aspects of population projects and the preparation papers for meetings.

I have noted the suggestions insofar as any documentation is done for meetings here and will endeavor to see that papers presented at such meetings are included in the official documentation wherever possible.

Yours sincerely,

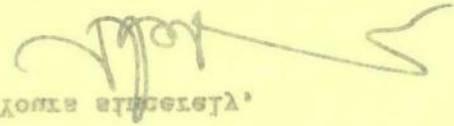


K. Kanagaratnam  
Director  
Population Projects Department

ПИББ  
КК:РГГ

1980.07.30

Роблјетон Професа Дебаршмент  
Директор  
К. Кангајетинан



Донка етсејетал

богајде.  
еј алаш меетубе еје инстуред ту пре оффисел документацион архивел  
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I прее нотед пре аелвееетоне тнеелет еп епел документацион те

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Директор  
Др. Бајелет И. еелее

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Population Fund (UN)

Form No. 27  
(3-70)

INTERNATIONAL DEVELOPMENT  
ASSOCIATION

INTERNATIONAL BANK FOR  
RECONSTRUCTION AND DEVELOPMENT

INTERNATIONAL FINANCE  
CORPORATION

**OUTGOING WIRE**

TO: UNDEVPRO  
NEW YORK

DATE: APRIL 21, 1970  
CLASS OF SERVICE: *wd*  
TELEX

COUNTRY:

TEXT: FOR SALAS THANKS URCAB APRIL 18 TO DEMUTH STOP DR KANDIAH  
Cable No.: KANAGARANTNAM WILL REPRESENT BANK AT UNFPA MEETING WITH  
AGENCIES IN NEW YORK ON MAY 28 AND 29

FRANCO  
INTBAFRAD

**NOT TO BE TRANSMITTED**

AUTHORIZED BY: *[Signature]*  
NAME: Ernesto Franco-Holguin  
DEPT.: Development Services

SIGNATURE \_\_\_\_\_  
(SIGNATURE OF INDIVIDUAL AUTHORIZED TO APPROVE)

REFERENCE: EFRANCO:da

**ORIGINAL (File Copy)**  
(IMPORTANT: See Secretaries Guide for preparing form)

CLEARANCES AND COPY DISTRIBUTION:  
Cleared with and cc to:  
Dr. Kanagaratnam  
cc: Mr. Hawkins

COMMUNICATIONS  
MAY 25 11 55 AM 1970

For Use By Communications Section

Checked for Dispatch: \_\_\_\_\_

*[Signature]*



ORIGINATOR (BY CODE)

REFERENCE: 0000000000

DISPATCHED

SIGNATURE OF INDIVIDUAL AUTHORIZED TO DISPATCH

DEPARTMENT RELATIONS

APR 22 11 22 AM 1970

COMMUNICATIONS

~~SECRET~~ ~~CONFIDENTIAL~~

APPROVED BY

cc: Mr. [Name] [Name]  
[Name]  
[Name]  
[Name]

NOT TO BE REVERSE FILED

INTERVIEW  
RESULTS

AGENCIES IN NEW YORK ON 4/22/70

RE: [Name] [Name] [Name] [Name] [Name] [Name]

SERIAL NO:  
TEXT:

FOR [Name] [Name] [Name] [Name] [Name] [Name]

COPYING:

NEW YORK

SERVICE  
CLASS OF

INDEX  
[Name]

TO:

WASH DC

DATE:

APR 22 1970

ONGOING FILE

ASSOCIATION

INTERNATIONAL DELEGATION

RECONSTRUCTION AND DEPARTMENT

INTERNATIONAL BANK FOR

COMBINATION

INTERNATIONAL FINANCE

Population Fund (UN)

I N C O M I N G   C A B L E

DATE AND TIME

OF CABLE: APRIL 18, 1970

0730

LOG NO.: WU TELEX/18

TO: INTBAFRAD

FROM: NEW YORK

R O U T I N G

ACTION COPY: MR. DEMUTH

INFORMATION  
COPY:

DECODED BY:

TEXT:

38 FOR INFO DEMUTH

FOR DOCTOR OUR LETTER SIX APRIL. DATES WE PROPOSED FOR UNFPA  
MEETING WITH AGENCIES HERE (13 AND 14 MAY) INVOLVE CONFLICT  
WITH WORLD HEALTH ASSEMBLY. WE THUS NOW PROPOSE 28 AND 29 MAY  
FOR THIS MEETING (DIRECTLY PRIOR TO 1-3 JUNE MEETING HERE AT ACC  
SUB-COMMITTEE ON POPULATION). WOULD APPRECIATE CABLED REPLY AS  
TO WHETHER YOU OR REPRESENTATIVE CAN ATTEND.

SALAS UNDEVPRO

*Reply to by Mr. Lora  
April 21.*

MPB

COMMUNICATIONS  
MAY 19 5 13 PM 1970

TYPED

APR 18 2 17 PM 1970  
COMMUNICATIONS

003

*[Faint handwritten notes]*

0100 0100

TO DIRECTOR AND SAC MEMPHIS (44-1987) FROM SAC MOBILE (44-1987) (P)  
RE MOBILE TELETYPE TO BUREAU AND MEMPHIS APRIL SEVENTEEN LAST.  
FOR INFO MOBILE POLICE DEPARTMENT IS CURRENTLY INVESTIGATING  
ALLEGED ATTEMPT TO OBTAIN PASSPORT FOR SUBJECT IN MOBILE.  
SUBJECT IS CURRENTLY IN MOBILE AND IS BEING HELD IN MOBILE  
JAIL. MOBILE POLICE DEPARTMENT IS CURRENTLY INVESTIGATING  
ALLEGED ATTEMPT TO OBTAIN PASSPORT FOR SUBJECT IN MOBILE.  
SUBJECT IS CURRENTLY IN MOBILE AND IS BEING HELD IN MOBILE  
JAIL.

TEXT

FROM: MEM LOAN  
TO: DIRECTOR  
INFO: MOBILE  
OF SUBJECT: [REDACTED]  
DATE AND TIME: [REDACTED]

SEARCHED BY	INDEXED BY
SERIALIZED BY	FILED BY
APR 18 1970	
FBI - MOBILE	

INCOMING CABLE

Population Fund (UN)

INCOMING CABLE

DATE AND TIME  
OF CABLE:

**APRIL 18, 1970**

**0730**

LOG NO.:

**WU TELEX/18**

TO:

**INTBAFRAD**

FROM:

**NEW YORK**

ROUTING	
ACTION COPY:	<b>MR. DEMUTH</b>
INFORMATION COPY:	
DECODED BY:	

TEXT:

**38 FOR INFO DEMUTH**

**FOR DOCTOR OUR LETTER SIX APRIL. DATES WE PROPOSED FOR UNFPA MEETING WITH AGENCIES HERE (13 AND 14 MAY) INVOLVE CONFLICT WITH WORLD HEALTH ASSEMBLY. WE THUS NOW PROPOSE 28 AND 29 MAY FOR THIS MEETING (DIRECTLY PRIOR TO 1-3 JUNE MEETING HERE AT ACC SUB-COMMITTEE ON POPULATION). WOULD APPRECIATE CABLED REPLY AS TO WHETHER YOU OR REPRESENTATIVE CAN ATTEND.**

**SALAS UNDEVPRO**

**MPB**

COMMUNICATIONS  
APR 18 5 11 PM 1970

TYPED

APR 18 2 17 PM 1970  
COMMUNICATIONS

113

UNITED STATES

TO DIRECTOR FBI FROM SAC MEMPHIS (44-1987) 4P  
RE MEMPHIS TELETYPE TO BUREAU APRIL SEVENTEEN LAST.  
FOR INFORMATION OF THE BUREAU, THE FOLLOWING IS A SUMMARY  
OF THE INVESTIGATION CONDUCTED AT MEMPHIS ON APRIL  
SEVENTEEN LAST:  
ON APRIL SEVENTEEN LAST, THE SAC OF MEMPHIS ADVISED  
THAT HE HAD RECEIVED A CALL FROM AN INDIVIDUAL WHO  
OFFERED HIM FIFTY THOUSAND DOLLARS TO ASSIST IN THE  
KIDNAPING OF MARTIN LUTHER KING, JR. THE INDIVIDUAL  
STATED THAT HE HAD BEEN CONTACTED BY AN INDIVIDUAL  
WHO OFFERED HIM FIFTY THOUSAND DOLLARS TO ASSIST  
IN THE KIDNAPING OF MARTIN LUTHER KING, JR. THE  
INDIVIDUAL STATED THAT HE HAD BEEN CONTACTED BY  
AN INDIVIDUAL WHO OFFERED HIM FIFTY THOUSAND  
DOLLARS TO ASSIST IN THE KIDNAPING OF MARTIN  
LUTHER KING, JR. THE SAC OF MEMPHIS ADVISED  
THAT HE HAD REFUSED THE OFFER AND HAD REPORTED  
THE MATTER TO THE FBI.

113

SEARCHED INDEXED  
SERIALIZED FILED  
APR 18 1970  
FBI - MEMPHIS

SEARCHED	INDEXED
SERIALIZED	FILED
APR 18 1970	
FBI - MEMPHIS	
DECODED BY: COPIES: INFORMATION: ACTION DATE:	
FBI - MEMPHIS BOB LIND	

INFORMING SOURCE

March 19, 1971

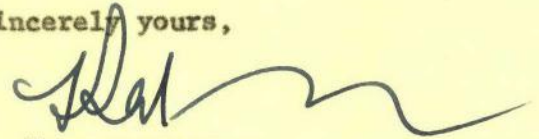
Dr. Rafael M. Salas  
Executive Director  
United Nations Fund for Population Activities  
United Nations  
New York, N.Y.

Dear Rafael

This is to acknowledge your letter of March 16, 1971 and to confirm that I hope to be able to attend the meeting of the Bellagio Agenda Committee, scheduled for April 8 at 9:30 am at the Rockefeller Foundation. In the event of any change of plans as a result of my travel schedule, I will keep you informed.

Looking forward to seeing you at this time.

Sincerely yours,



K. Kanagaratnam  
Director  
Population Projects Department

cc: Mr. Consolo-w/inc.

KK:bl1  
Bellagio Mtgs.

UNITED NATIONS  
DEVELOPMENT PROGRAMME



Population Fund UN  
PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: FPA/504(1-2)BELLAGIO

16 March 1971

Dear Dr. Kanagaratnam,

I wish to inform you herewith that the next meeting of the Bellagio Agenda Committee will be held on 8 April at 9:30 a.m. and will be hosted by the Rockefeller Foundation.

The meeting will be held at the Rockefeller Foundation headquarters, 111 West 50th St., New York City.

Looking forward to seeing you then,

Sincerely yours,

  
Rafael M. Salas  
Executive Director

United Nations Fund for Population Activities

Dr. K.K. Kanagaratnam  
Director  
Population Projects Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C.

RECEIVED

1971 MAR 18 PM 9:24

COMMUNICATIONS SECTION

UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION  
WASHINGTON, D. C. 20535

UNITED STATES DEPARTMENT OF JUSTICE

FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D. C. 20535

1

MAR 18 1971

TELETYPE UNIT

UNITED STATES DEPARTMENT OF JUSTICE

FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D. C. 20535

UNITED STATES DEPARTMENT OF JUSTICE

FEDERAL BUREAU OF INVESTIGATION

WASHINGTON, D. C. 20535

UNITED STATES DEPARTMENT OF JUSTICE

1-17-71

1-17-71



Population Fund (UN)

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

CABLE ADDRESS: UNDEVPRO • NEW YORK

TELEPHONE: 754-1234

REFERENCE: FPA 510/1

MAIL ADDRESSED  
TO THE  
PRESIDENT



The Administrator of the United Nations Development Programme, in his capacity as Administrator of the United Nations Fund for Population Activities, presents his compliments to the Permanent Representative of ... to the United Nations and has the honour to refer to the note of the Secretary-General, dated 23 May 1969, concerning the establishment of the United Nations Fund for Population Activities.

Mr. Rafael Salas, former Executive Secretary of the Republic of the Philippines, has served as Director of the United Nations Fund for Population Activities since 1 October 1969. In order to reflect more adequately his very important functions, his title has been amended to that of Executive Director of the United Nations Fund for Population Activities.

24 February 1971

18

Original to: Mr. Demun A  
Date: 3/5/71  
Communications Section



*cc ILO  
cc Population Fund (UN)  
cc Population*

INTERNATIONAL LABOUR OFFICE

Adresse postale: CH 1211 GENÈVE 22  
Télégrammes INTERLAB GENÈVE  
Télex 22.271  
Téléphone 31 24 00 & 32 62 00

Réf. n° PO 9-3-158-2

The President,  
International Bank for  
Reconstruction and Development,  
1818 H Street, N.W.,  
WASHINGTON, D.C. 20433  
(Etats-Unis)

Sir,

25 FEB. 1971

I have the honour to inform you that the International Labour Office is organising, in collaboration with the United Nations Fund for Population Activities, an Asian Employers' Seminar on Population and Family Planning, to be held in New Delhi from 22 to 27 March 1971, which forms part of the programme of action in the field of population planned in response to the decisions taken by the Governing Body of the International Labour Office at its November 1968 session. The enclosed memorandum provides information on the background, objectives and proposed programme of the seminar.

In view of the interest of the International Bank in population and family planning problems, I have the honour to invite you to be represented at the Asian Employers' Seminar on Population and Family Planning. Although the budget of the Seminar does not permit to bear the cost of attendance of your representative, it is hoped that in view of the valuable contribution which the International Bank could make to the success of the Seminar, it will be possible to appoint one, in which case the details of the arrangements made in New Delhi will be provided in a subsequent communication.

I have the honour to be,

Sir,

Your obedient Servant,

For the Director-General:

R. Livchen,  
Chief of the Conditions of Work  
and Life Department.

*ack - 3/2/71*

UN-guy

G. Zaidan

April 15, 1970

B. Chadenet B. Chadenet

Visit to New York - Terms of Reference

You will join Dr. K. Kanagaratnam in New York for the day of April 16, 1970, to participate in general discussions with the U.N. Fund for Population Activities and the U.N. Population Division.

cc: Mr. Baum  
Op. Files

GZ:bli  
Pop.Proj.Dept.

UN-gen

April 9, 1970

Dear Mr. Salas:

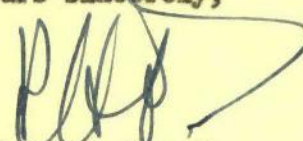
Thank you for your letter of the 6th of April concerning the United Nations Fund for Population Activities. We have no objections to the proposal that the Technical Advisory Panel be renamed "UNFPA Inter-Agency Consultative Committee". The new name would seem to reflect more accurately the role of the group that met in January.

We have noted the proposed dates (13-14 May) for the second meeting of this group, and are happy to say that these dates will be convenient for us.

We look forward to receiving the documentation you refer to in preparation for this forthcoming meeting.

With best regards,

Yours sincerely,



Richard H. Demuth  
Director

Development Services Department

Mr. Rafael M. Salas  
Director, United Nations Fund  
for Population Activities  
United Nations  
New York

RECEIVED



EKHawkins/gah

cc: Messrs. Kanagaratnam  
Hawkins

APR 10 5:03 PM '70

April 8, 1970

RECEIVED

APR 8 1970

COMMUNICATIONS SECTION

cc: Messrs. K... 1970 APR 10 PM 2:43

*Handwritten initials*

ΕΚΗ.../...

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Dear Sir,  
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for the...  
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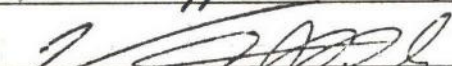
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APR 8 1970

*Handwritten note*

ROUTING SLIP		Date
NAME		ROOM NO.
Mr. Dyos		
Mr Riley		
Per our telecon. I shall		
me have a copy of the letter to Kusen.		
1829 4/13/70		
To Handle	Note and File	
Appropriate Disposition	Note and Return	
Approval	Prepare Reply	
Comment	Per Our Conversation	
Full Report	Recommendation	
Information	Signature	
Initial	Send On	
REMARKS		
<p>Kapriel called about these reports and I told him UNDP already gets some. Now UNFPA says it wants its own copies. Do you agree? If so, would you acknowledge - or return to me with a suggested answer.</p>		
From		
		

UNDP

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/FPA/505/2-GEN

7 April 1970

APR 10 REC'D

Dear Mr. Riley,

In accordance with our recent telephone conversation, may I take advantage of your kind offer and request that UNFPA be listed as a regular recipient of your publication Economic Reports by country and Economic Development Prospects by country. Should there be IBRD project reports on population matters, we would also appreciate receiving them.

IBRD publications of this kind would be of great reference value to us while at the same time we recognize their restricted nature and circulation. UNDP itself does not receive sufficient copies of your reports to let us have a copy on a regular basis. Specific indication of a copy to the UNFPA, moreover, would ensure our receiving it promptly.

Yours sincerely,

John Keppel  
United Nations Fund  
for Population Activities

Mr. V. Riley  
Chief  
Technical Assistance Division  
Development Service Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433





UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/310/FAMILY

6 April 1970

Dear Mr. Demuth,

In this letter I would like to propose that we do two things:

- (1) that we change the name of the group which met here on 15 January from the "UNFPA Technical Advisory Panel" to the "UNFPA Inter-Agency Consultative Committee"; and
- (2) that we convene the second meeting of this group here in New York at UNDP headquarters on 13 and 14 May.


These dates are most convenient considering other activities we have scheduled in May and we hope they will be agreeable to you.

We will be writing to you in advance of the meeting with regard to some of the issues we would like to discuss at it and will send you a copy of our latest document on the 1970 programme so that you may get an idea of the shape of the programme as a whole.

Please let me know your reactions to our suggestions as to the date of the meeting as soon as it is convenient.

With best regards,

Yours sincerely,

  
Rafael M. Salas  
Director

United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director, Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

original to: Mr. Demuth
Date: 4/7/70
Communications Section

UN-gen

March 13, 1970

Mr. Rafael Salas  
Director  
United Nations Fund for Population  
Activities (UNFPA)  
United Nations  
New York, N.Y.

Dear Rafael:

Attached you will find a copy of the report - "Mauritius: Family Planning Mission" prepared by the World Bank Consultant, Dr. A.P. Satterthwaite. Although Mr. G. Zaidan of the Bank has already forwarded a copy of the report to Mr. Keppel, I wanted to pass this on to you as per our telephone conversation of February 24.

In transmitting this report to the Government we have requested their specific views on the recommendations for the "Action Program", as well as their general observations on the report. Any further steps taken by the Bank will be determined to a great extent, by the Government's comments.

As mentioned in our talk, I think that you will find this report most interesting and informative, since it offers a rather comprehensive picture of the family planning situation in Mauritius. Although, as indicated, we are sending you this report on an informal basis, we should greatly appreciate receiving your reactions on the proposed program. In particular we would like you to examine the document and its recommendations within the context of the guidelines and objectives of UNFPA. Having received your comments, it will be possible to discuss a Mauritius Program in more detail with the aim of arriving at a common approach based, to the extent possible, on the points raised during your discussions last November in Paris with Dr. Kanagartnam.

Sincerely yours,

cc: Miss E. Powell  
Mr. G. Baldwin  
Mr. E. Hawkins  
Attachment

Frank K. Vita  
Eastern Africa Department

u

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/310/FAMILY


3 March 1970

Dear Mr. Demuth,

..... As promised in my letter of 10 February, I am forwarding  
herewith a copy of the summary proceedings of the first meeting  
of the UNFPA Technical Advisory Panel which was held on 15  
January 1970. If there are additions or changes which you  
believe should be made part of the record, please let me know.

With best regards,

Yours sincerely,

  
Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

Mr. Richard Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

Original to: Development Sec  
Date: 3/6/70  
Communications  
Section

✓ UN-gen  
cc Population

March 2, 1970

Mr. John Keppel  
United Nations Fund for  
Population Activities  
United Nations  
New York, N.Y.

Dear John:

I attach a copy of Dr. Satterthwaite's report on Mauritius. This report is presently being forwarded to the Government. On the basis of the Government's reaction, future steps can be determined. We have reason to believe that the Five-year Action Program proposed in the report will be acceptable to the Government. It would therefore be useful at this stage if you and your colleagues study the report and form some preliminary ideas as to the role of UNFPA and other agencies in meeting the requirements of the Five-Year Action Program. We would then be in a position to hold further detailed discussions among ourselves and with other interested parties. Let me reiterate what Dr. Kanagaratnam has already conveyed in a conversation to Dr. R. Salas in Paris last November, namely that if requested the Bank is prepared to coordinate this project and to act as the implementing agency for the program.

I have seen the summary of your fine remarks at the first meeting of the Technical Advisory Panel of UNFPA last January and we are awaiting the comprehensive report on the proceedings. I will be out of Washington until mid-March, but hope to be back in time for the second meeting of the Panel. (I will be in touch with my office so that you can always advise them on the date of the next meeting.)

I look forward to meeting with you again.

Sincerely,

GZ

G. Zaidan

Cleared in substance with: Dr.K.Kanagaratnam

Enclosure

cc: Mr.Chadenet  
Mr.Panikar

GZ:b11  
Pop.Proj.Dept.

Mr. Andrew M. Kamarck

UN-gen  
January 27, 1970

E.K. Hawkins *EKH*

Back-to-Office Report -- Meeting on the UN Fund for  
Population Activities

In accordance with a request made to the Bank in December, 1969, I attended as an observer a meeting organized in New York by Mr. R.M. Salas on the principles and procedures to be used in the administration of the above Fund. Those attending the meeting are listed in the attached document.

No documentation or information was made available in advance of the meeting other than a general letter from Mr. Salas to Mr. Demuth dated December 18. This letter set out Mr. Salas' own views on what the Fund might do. On arrival at the meeting I discovered that it was to be the first session of a Technical Advisory Panel, which will be part of the machinery for administering the Fund. It is the wish of the UNDP that the Bank send an observer to the meetings of this panel which will otherwise consist of representatives of the UN agencies concerned with population activities.

The meeting (agenda attached) took the form of a detailed discussion of certain documents which laid out:- (1) the long-range goals of the Fund; (2) the approaches to programming; (3) the principles and procedures to be followed; (4) the identification of high priority areas for the application of the Fund's resources; (5) a review of possible forms to be used by agencies when applying for money from the Fund; and (6) a brief discussion of the amount of money likely to be available, in relation to the projected total cost of projects that have been identified in a preliminary fashion. Some of the more important background information was not given at the meeting, and I only discovered it subsequently in discussions with other people in attendance.

This Fund was originally called the UN Trust Fund for Population. It was established in 1967 by the Secretary-General, to be financed by voluntary contributions of governments and other sources. The name of the Fund was changed to the present title - UN Fund for Population Activities - in 1969, and there was an exchange of letters in May, 1969, between the Secretary-General of the UN and the Administrator of UNDP entrusting the administration of the Fund to the latter. It now appears that this did not settle the question fully, however, and there were unresolved problems about the division of responsibility between the UNDP and the UN Secretariat. This issue apparently turned on the role of a group of population program officers who were appointed in 1969 and assigned to the offices of UN resident representatives throughout the world. I understand that it has now been decided that these population program officers will remain under the general direction of the Population Division, but who will serve the Administrator of the Fund for certain purposes, through the resident representatives. This question was apparently the major unresolved issue, and it was settled so recently that the documents made

available to us were already out of date on this particular point. I also formed the impression that some uncertainty had been injected into the situation as a result of the Jackson report, and there was a general desire to ensure that the Fund was administered in such a way as to conform with whatever general changes followed from the discussions of that report.

The documents presented to the meeting were to form the guidelines for the operation of the Fund. The main document is entitled "Principles and Procedures", since it will be used within the UN system essentially as giving the terms of reference of the Fund. More important, perhaps, is the fact that it will be used in discussions with the prospective donor countries in fund-raising activities. The other documents will be for internal use by the Administrator to guide him and his advisory panel. The main features of the system proposed are:

(1) The Administrator of the UNDP will be the ultimate authority in administering the Fund. Day-to-day activities, however, will be handled by a director (Mr. R.M. Salas) and staff. The most important member of that staff is the Assistant Director, Mr. J. Keppel, who has been made available from the US State Department. There will also be a high level advisory board appointed by the Secretary-General - "It will consist of exceptionally able and well-informed persons from both developed and developing countries, who have a special interest in, and knowledge of population and related matters." The members of this board will serve in a personal capacity, and their main function may well turn out to be that of assisting the Administrator in raising money for the Fund. Secondly, there will be a Technical Advisory Panel composed of representatives of the UN agencies, plus an observer from the World Bank. Although the functions of this panel have not yet been spelled out in the documents, it is likely to become the effective body for advising the director of the Fund on the setting of priorities and the evaluation of the programs and projects which will be supported with the Fund. Since these projects will almost all concern a particular UN agency, this could be a fairly effective arrangement for ensuring coordination within the UN system.

It is envisaged that the executing agency for projects under the Fund will normally be one of the UN agencies. There is provision, however, for the choice of agency outside the UN system, and the documents make specific reference to the possibility that the IBRD may be used as an executing agency. The Administrator of the Fund has, however, complete freedom to seek assistance outside the UN system as far as expertise and advice are concerned. The above possibilities were apparently inserted in order to allow the Fund to operate with non-governmental agencies working in the population field. There is special reference to the possibility of joint financing with other donors, and at this point in the draft special reference is made to the desirability of such cooperative arrangements with the IBRD and non-government organizations.

The Fund will be able to finance virtually any kind of expenditure which falls within its terms of reference. There are no limitations as regards local currency expenditures, and the possibility of the Fund contributing towards the local costs of operational programs is allowed for. The only item of expenditure about which any doubt is raised is the question of the support for the manufacture of equipment and supplies. In this case the possibility of the Fund providing capital assistance for this purpose is linked to "a considerable expansion of its resources". However, assistance of any kind to countries will only be provided in the context of projects, and governments will be expected to bear a major share of the costs.

A survey of the UN agencies has produced a list of projects totalling US \$95.5 million, covering the period from 1970 to 1974. (A breakdown of this total between fields of activities is shown in the attached table.) Almost half of this amount, US\$41 million would be for national program support with a further \$20 million for training and \$10 million for research and studies. It is not known how far these projects represent well-conceived and fully-developed plans of action, but the agencies were asked at the panel to bring forward by the middle of February revised concrete proposals for which funds could be committed in 1970. They were asked to bear in mind in doing so that the Director of the Fund expected that some \$15 million might be available for commitment in the current year.

The financial position of the Fund was reported to be as follows: from 1967 to date \$5.9 million had been collected, of which \$5 million has been disbursed or committed, leaving some \$800,000 to \$900,000 available for commitment. It is hoped that at least \$15 million can be collected in 1970 of which the US contribution will be the most substantial. (It has since been announced that the U.S. will contribute \$7.5 million in 1970.) This contribution, however, will have to conform to the rules laid down for other technical assistance contributions by the US, which limits their participation to 40-50 percent of the total which might be collected from all sources. Firm promises of support have been received from Canada, United Kingdom, Holland, Norway, Sweden, Denmark and Finland. In addition, Pakistan and Trinidad and Tobago have offered a contribution in local currency. It was believed that West Germany, Japan, Thailand, Libya and India might also contribute to the Fund. The Director and the Assistant Director will be visiting potential donors in February, and a further meeting of the technical advisory panel will be called at a later date when the full support for the Fund has been established.

One element in the proposed program which is wider interest is an item of \$3.9 million for an International Population Institute. In the course of the meeting I learned that the UK has expressed an interest in sponsoring such an institute, which will be a high level training and research body to serve countries both by the training of national staff and the provision of expert consultants.

From a brief discussion with Mr. Salas outside the meeting, I gathered that he would like to look at the Bank for advice and assistance on questions

January 27, 1970

concerning the evaluation of projects for financing by the Fund. I gathered that this task could be fulfilled by the Bank having an observer at the meetings of the technical advisory panel, and by agreeing to give specific advice, if we were asked to do so. I foresee that the questions which will come up in the panel and which may be referred to the Bank will be largely concerned with projects. If this is so, it may be appropriate that our observer at this panel be the Director, Population Projects Department, or somebody designated by him.

The documents distributed at the meeting will be circulated to the distribution list for this memorandum when revised copies are received.

EKHawkins/gah

cc: Messrs. Demuth  
Kanagaratnam



UNFPA

Technical Advisory Panel

Agenda for Meeting, 15 January 1970

1. Welcoming remarks - Mr. Hoffman, Mr. Narasimhan
2. The Aims of the UNFPA - Mr. Salas
3. The Rationale of the Programmes to be Financed  
by the UNFPA
  - (a) Remarks: Mr. Salas, Mr. Keppel, Mr. Gille
  - (b) Discussion
4. UNFPA Procedures
  - (a) Remarks: Mr. Keppel
  - (b) Discussion
5. The Next Steps  
Discussion

10.00 a.m.  
East Conference Room  
United Nations Development Programme  
866 United Nations Plaza, 3rd Floor  
New York, New York 10017

UNFPA Technical Advisory Panel Meeting

15 January 1970

Present:

UNDP	-	Mr. Paul G. Hoffman Mr. C.V. Narasimhan Mr. Rafael M. Salas Mr. J.A. Olver Mr. S.B. Shields Mr. John Keppel Mr. R.I. El-Heneidi
IBRD	-	Mr. E.K. Hawkins
ILO	-	Mr. Kailas Doctor Mr. A.A. Shaheed
FAO	-	Mr. Morris A. Greene
UN	-	Miss Julia Henderson Mr. Milos Maçura Mr. Halvor Gille Mr. P. Sankar Menon Mr. S.L. Tan
UNESCO	-	Mr. Alex Graham Mr. Alfonso de Silva
UNICEF	-	Dr. Charles A. Egger
WHO	-	Dr. A. Zahra Dr. A. Mochi

PROJECT PROPOSALS OF UNITED NATIONS AND SPECIALIZED  
AGENCIES FOR PERIOD 1970-1974  
(in thousands of dollars)

FIELDS OF ACTIVITY	AGGREGATE TOTAL
<b>A. DEMOGRAPHIC STATISTICS</b>	
1. Fellowships	580
2. Missions (Teams)	1,215
3. Experts:	
(a) Country	925
(b) Regional and Inter-regional	675
4. Pilot and Demonstration Projects	250
SUB-TOTAL	<u>3,645</u>
<b>B. RESEARCH AND STUDIES</b>	
1. Demographic	500
2. Family Planning	1,700
3. Manpower	150
4. Family and Agriculture	360
5. Health Planning	1,250
6. Operations and Administrative Research	1,500
7. Epidemiological	1,500
8. Human Reproduction	2,500
9. Education	540
10. Environmental	
SUB-TOTAL	<u>10,000</u>
<b>C. TRAINING</b>	
1. Centres and Institutes	7,660
2. International Population Institute	3,900
3. Fellowships for training outside the United Nations Centre	3,647
4. Study Tours	
5. Regional ad hoc Training Programmes	900
6. Support to National Training Programmes	1,337.5
7. Training of Advisers	1,625
8. Curricula Development	1,200
SUB-TOTAL	<u>20,269.5</u>
<b>D. ADVISORY AND TECHNICAL SERVICES</b>	
1. Missions	2,550
2. Country Experts	2,250
3. Regional Advisers	
4. Population Policy Advisers	1,400
5. Population Programme Officers Project	2,175
SUB-TOTAL	<u>8,375</u>

<u>FIELDS OF ACTIVITY</u>	<u>AGGREGATE TOTAL</u>
<b>E. NATIONAL PROGRAMME SUPPORT</b>	
1. Pilot and Demonstration Projects	10,727.9
2. Programme Support	12,300
3. Equipment	
4. Supplies	
5. Large Scale Integrated Projects	10,100
6. Medium Scale Integrated Projects	7,900
SUB-TOTAL	<u>41,027.9</u>
<b>F. INFORMATION AND DOCUMENTATION</b>	
1. Reference Services	2,000
2. Documentation Services	870
3. Films and Communication Material	300
SUB-TOTAL	<u>3,170</u>
<b>G. EVALUATION</b>	
1. Missions	
2. Evaluation of Family Planning Programme	1,500
3. Evaluation of Fertility Control Methods	1,550
SUB-TOTAL	<u>3,050</u>
<b>H. MEETINGS AND SEMINARS</b>	
1. Inter-Regional	1,350
2. Regional	3,640
3. Support to National Meetings	500
SUB-TOTAL	<u>5,490</u>
<b>I. INFRASTRUCTURE</b>	
1. Headquarters	500
2. Regional Bodies	
SUB-TOTAL	<u>500</u>
<b>J. OTHERS</b>	
TOTAL	<u>95,527.4</u>

UN - gen  
cc population

Dr. K. Kanagaratnam

January 21, 1970

G. Zaidan *GZ*

UNFPA - Conversation with Mr. J. Keppel

1. I talked with Mr. J. Keppel to thank him for the paper sent down to us (attached) and enquired into what further steps UNFPA was planning. Mr. Keppel indicated that:
  - (a) No further steps were required from IBRD, though comments on the Draft Principles and Procedures would be welcomed. (Two references to the Bank as a possible executing agency (p.8) and with respect to joint financing (p.10) are in accordance with experience in other sectors.)
  - (b) A further meeting is planned next March, and we will be informed.
2. This is just conveyed to you as information, and in case you think any comments are appropriate.
3. A general point I learnt was that UNFPA since its inception had received US\$6 million, and presently had US\$900,000 which were not committed. Plans for the next year were being made on the assumption that US\$15 million would be available, though this might have to be adjusted downwards in the light of contributions to UNFPA.

Attachment

GZ:bli  
Pop.Proj.

population -

Mr. E.K. Hawkins

January 5, 1970


Alexander Stevenson

Visit to the U.N. - United Nations Fund for Population

Terms of Reference

You should visit New York on January 15 in order to take part in a meeting organized by UNDP on the subject of the United Nations Population Fund. It is anticipated that you will only be required to act as an observer on behalf of the World Bank Group, but you should feel free to respond to any request for information concerning our work in the population field which may arise in the course of the meeting.

On your return to the Bank you should prepare a brief back-to-office report.



EKHawkins/gah

cc: Mr. Demuth

cc: Dr. Kanagaratnam - (o/r)

UNDP

Population

Ref: DP/310/FAMILY

December 19, 1969

Dear Mr. Salas:

This is to acknowledge and thank you for your letter of December 15, 1969, inviting the Bank to send a representative to a meeting at the UNDP Headquarters on January 15 next on the future operations of the United Nations Fund for Population Activities.

I am pleased to inform you that the Bank will be represented at the meeting by Mr. E.K. Hawkins who, as you know, is the Chief of the Population Studies Division of our Economics Department. I look forward to receiving your second letter and will appreciate your sending a copy to Mr. Hawkins at this address.

Sincerely yours,



Richard H. Demuth  
Director

Development Services Department

Mr. Rafael M. Salas  
Director  
United Nations Fund for  
Population Activities  
United Nations  
New York, 10017

cc: Mr. Hawkins (with copy of incoming letter)  
Central Files with incoming letter

EFranco:mmcd

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPEMENT

*Control File  
UNDP*

*cc Population*

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/310/FAMILY

18 December 1969

Dear Mr. Demuth,

This is a statement of some of our preliminary ideas regarding the programme to be funded by the United Nations Fund for Population Activities which I promised in my letter of 15 December as of possible assistance to you in preparing for the meeting at UNDP headquarters which we propose for 15 January 1970. We have, of course, read with great interest the project proposals prepared by the Agencies and the summaries made by the UN Population Division in its two papers, the "Proposals for Expanded Activities of the United Nations System for Financing by the United Nations Fund for Population Activities" and "The World Population Problem - Human Fertility Aspects" which was prepared for the Advisory Committee on the Application of Science and Technology/Development. All these papers are very useful statements, describing what the Agencies of the United Nations family have done and can do in the population field and analyzing some of the relevant considerations.

We are, of course, aware that the regular programmes of the Agencies framed to carry out the mandates given them by their legislative bodies have increasingly included work on population. We certainly hope to see such programmes grow and are prepared, where appropriate, to offer support. At the same time, in discharging our own responsibilities for the administration of the United Nations Fund for Population Activities, we have been considering some of the problems arising in formulating a projected population programme for the United Nations family as a whole. In doing so, I find that I am struck by contradictory considerations. On the one hand, I see the need for such a projection: First, as a guide for Agency planning and infrastructure building; and second, as a way of indicating to prospective donors the flow of funds which in time might be put to good use by United Nations Agencies. At the same time, I am conscious that there are equally cogent reasons arguing against adopting in any sense rigid plans of operations for an extended period of time. In the first place, what is planned

/...

Mr. Richard H. Demuth  
Director, Development Services Department  
International Bank for Reconstruction and Development  
1818 H Street, N.W.  
Washington, D.C. 20433



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- 2 -

will need to be flexible enough so that it may be modified in accordance with the wishes and needs of governments and with other programmes and projects in the population field in the same geographic area. The population problem, moreover, is one which contains many uncertainties since the history of fertility rates and population growth rates in the developed countries does not furnish a sure guide to the problems now faced by the less-developed countries. While it seems certain that any reasonable well-thought-through attempts to reduce excessively high rates of fertility are worth trying, even if only as pilot projects or as stepping stones to more effective programmes in the future, it seems to me that it would be only prudent for us to leave enough flexibility in our forward planning and in the programmes which we frame to implement it so that we may adapt our efforts in the light of subsequent experience, developments and research.

In projecting our activities, we should also consider (1) the present relatively modest financial position of the Fund, and (2) the possibility that it may grow to very much larger proportions. While our funds are still limited, as they are to-day, we must concentrate on activities to which we can legitimately assign a very high priority. At the same time, we shall need to lay the groundwork both in the recipient countries and in donor and Executing Agencies for greatly expanded activities in the future.

In deciding what programmes or projects we can now reasonably assign a high priority, we must try to answer the question why they should be executed by the United Nations system or funded by the United Nations Fund for Population Activities rather than by some other Agency. Possible reasons why this should be so are illustrated by cases where existing programmes in the UN system will give a limited amount of money spent on population substantial leverage. Also, there are cases where, because of its position as a system to which nearly all nations belong, the United Nations family can do what other Agencies cannot.

In framing and carrying out population programmes in the United Nations system we shall, we believe, need simultaneously (1) to do what we can now in operational programmes based on the present "state of the art", and (2) through study and experimentation to benefit from research funded by others, or where appropriate by ourselves, to advance understanding and technology. We would expect to be able to devote a substantially larger volume of funds to the former than to

/...



- 3 -

the latter without slighting its undoubted importance. This is based on the thought that in the bio-medical field we should not attempt to fund large-laboratory research.

At least as important as trying to advance our own capabilities and understanding is the matter of developing institutional and individual capability in the recipient countries. We should thus, among other things, in every project consider whether a training component should not accompany other components. And, of course, training by itself is often an entirely justifiable activity.

From the history of fertility in the developed countries we know that, whatever the available contraceptive technology, when a people has wanted to reduce its fertility it has found a way to do so. We thus must give great importance to questions of attitude, understanding and will. Since in the less-developed countries we cannot count on changes in these coming about autonomously as a concomitant of economic and social progress, as they did in the developed countries, we are faced with the problem, new in history, of how consciously to bring them about. While we do not in any absolute sense know how to do this, we must try in all reasonable and appropriate ways considering this matter of understanding in connection with all projects and programmes.

As regards the locus of our new programmes we may distinguish between three broad categories: (1) large countries with ongoing or incipient large fertility reduction programmes, (2) small countries also having or about to have full-scale programmes, and (3) other countries not yet ready to undertake full-scale programmes but where, nevertheless, useful activities can be undertaken, which we in UNDP may think of as "pre-investment" projects.

In the first category, there are the large countries having or about to have large-scale programmes. In these we will want to consult with other donors and sort out our respective roles. In the very large programmes we shall have to be careful to pick out activities in which we have something in particular to offer and which will not swamp us owing to their scale.

There are, moreover, a number of smaller countries apparently ready to undertake all-round programmes in various parts of the world.

/...



- 4 -

Illustrative of the "pre-investment" category are several countries in the Middle East.

On the procedural side, I might mention that regarding proposals by the Agencies for operational programmes supported by the Fund, we are thinking of a three-stage process: proceeding from general concepts to reasonably specific, proposed programmes on which we might be able to agree in principle and for which we would earmark funds, and then to projects, co-ordinated with governments as necessary, for which we would make allocations.

I hope that these thoughts will be of help to you in preparing what you want to discuss at the 15 January meeting. If you have questions to which you want answers before then, please let me know and we will do our best to answer them promptly.

Yours sincerely,

A handwritten signature in blue ink, appearing to read 'Rafael M. Salas', written over a horizontal line.

Rafael M. Salas  
Director  
United Nations Fund  
for Population Activities

UNITED NATIONS  
DEVELOPMENT PROGRAMME



PROGRAMME DES NATIONS UNIES  
POUR LE DEVELOPPEMENT

UNITED NATIONS  
NEW YORK

TELEPHONE: 754-1234

CABLE ADDRESS: UNDEVPRO • NEW YORK

REFERENCE: DP/310/FAMILY

15 December 1969

Dear Mr. Demuth,

We have been reviewing the proposals for expanded activities of the United Nations system in the population field, and the policies, principles and procedures under which the United Nations Fund for Population Activities is to operate and have formulated a number of ideas. We would like to invite you or a representative authorized to speak for your Agency regarding all its interests in the population field to a meeting here at UNDP headquarters on 15 January 1970 so that we may have the benefit of your advice, opinions and experience. The UN, UNESCO, ILO, FAO, UNICEF and WHO have also been invited to send representatives to this meeting.

I think that the one-day meeting would be enough to discuss the questions common to the Fund, the UN and the other organizations. If, however, you think it opportune to take advantage of your trip to New York or that of your representative to discuss IBRD's specific plans and problems relevant to the Fund, I am sure that we can schedule a convenient time on the 16th for such a purpose.

Well in advance of the meeting we hope to send you a second letter giving you an indication of some of our thoughts on the subjects mentioned above.

Yours sincerely,

A handwritten signature in blue ink, appearing to read 'Rafael M. Salas', written over a horizontal line.

Rafael M. Salas  
Director

United Nations Fund  
for Population Activities

Mr. Richard H. Demuth  
Director  
Development Services Department  
International Bank for Reconstruction  
and Development  
1818 H Street, N.W.  
Washington, D.C. 20433

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✓ UNDP  
cc: Population

International Bank for Reconstruction  
and Development  
Director  
Mr. Eugene H. Dennis

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FOR INFORMATION AND ATTENTION  
UNITED NATIONS FUND  
Director  
Eugene H. Dennis

Yours sincerely,

mentioned above.  
I am in full agreement of some of the proposals on the agenda  
and in view of the meeting we have to send you a second letter

concerning a comment on the fact that you are in a bind.  
I am sure that you can  
to me look on that of your representatives to discuss the  
II. However, you must be prepared to take advantage of your  
proposals common to the Fund, the UN and the other organizations.  
I think that the one-day meeting would be enough to discuss the

idea also been put forward to send representatives to the meeting.  
obvious and experience. The UN, UNESCO, WHO, UNICEF and WHO  
think that we may have the results of your work.  
The Board of Trustees to a meeting with UNICEF representatives on 15  
arranged to meet for your annual meeting with the Trustees in  
number of years. We would like to invite you or a representative  
Fund for Reconstruction and Development to be observed and have discussed a  
budget. Discussions and procedures under which the United Nations  
of the United Nations system to the Board of Trustees and the  
We have been reviewing the proposals for expanded activities

Best regards,  
Eugene H. Dennis

REFERENCE

DE/UN/UNITA

18 DECEMBER 1969

TELEPHONE 494-1321

NEW YORK  
UNITED NATIONS

CABLE ADDRESS: UNDEPARO - NEW YORK

DELEGATION BOSCUMME  
UNITED NATIONS



BUREAU DE DELEGATION  
BOSCUMME DES NATIONS UNIES

## OFFICE MEMORANDUM

TO: Files

DATE: October 3, 1969

FROM: K. Kanagaratnam

SUBJECT: U.N. Population Fund - Note on Discussion - October 2, 1969

1. Dr. Rafael Salas and Mr. John Keppel, from the office of the U.N. Population Fund, New York, visited my office yesterday. Also present for the discussion were Messrs. Hawkins and David Miller.
2. Dr. Salas stated that the object of their visit to Washington was to meet inter-agency officials engaged in population activities and to establish personal liaison and contact with them. In particular, Dr. Salas asked whether the role of the Bank in the population field could be defined. I stated that the broad frame of reference of the Bank's work was set out in the President's speech to the Board of Governors last year, and further set out in his speech this year; this gave as much emphasis to technical assistance and guidance as to finance considerations. As the Department has just been established and I am new here, it is difficult at this stage to lay down its pattern of work; the Bank's work initially would proceed on a case-by-case basis, a number of which were under consideration or planning. There are a number of policy questions which require to be resolved in terms of the Bank's financing operations and these would in due course be determined by the Board.
3. There was then a general discussion of various inter-agency activities in the Population field. In response to my inquiry, Dr. Salas stated that the U.N. Secretariat and UNDP were resolving organizational problems in respect of their operations: he hoped that definite lines of operation and functions would be defined by the end of November. It was expected, in Dr. Salas' view, that the set-up under him would include the whole section now under Mr. Halvor Gille which deals with Population Operations; this would be transferred to the UNDP, leaving the Population Division under Mr. Macura to deal more with demographic aspects of population. Operational programs and the Population Project Officers could be expected to come within the UNDP's set up. This was, however, still being sorted out within the U.N.
4. The meeting, which lasted one hour, concluded with assurances of continued mutual co-operation and formal and informal exchange of views on matters of interest.

cc: Messrs. Chadenet  
Stevenson/Hawkins  
Riley

Mr. Richard H. Demuth

September 9, 1969

Vincent J. Riley *JR*

UN Population Trust Fund

While I was at UNDP in New York I learned that the man who will be heading the operation of the Population Trust Fund is Rafael M. Salas from the Philippines. Mr. Salas has been Executive Secretary in the Office of the President of the Philippines. While I was in Manila last February I met Mr. Salas when he made a presentation on the Food Production Program conducted in the Philippines with high yielding varieties of rice, developed at the International Rice Research Institute. Mr. Salas had overall charge of the program. He is a very dynamic and forceful individual with a strong inclination to take charge and to get results.

Mr. Salas will be assisted by a fulltime staff member, Mr. John Keppel of the U.S. Department of State who is joining UNDP later this month.

cc: Mr. Chadenet

VJRiley/pme