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National Health Project - The Gambia - Credit 1760 - P000812 - Decision Memorandum

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THE WORLD BANK

DECISION MEMORANDUM TRANSMITTAL SHEET

TO: Distribution

DATE: April 7, 1986

Mr. Dennis J. Mahar. PHND2

Chairperson, Decision Meeting

COUNTRY/PROJECT:

THE GAMBIA: National Health Development Project

Issues Paper Date: 14 February 1986		Loan Committee Date: July 15, 1986	Scheduled Board Presentation Date: October 14, 1986	Yellow Cover Review: Waived Not Waived
Estimated Costs: Total: \$14.0m Foreign:	Proposed Loan/Credit Amount: \$6 - 8.0m (IDA)	Amount in Approved Lending Program: \$2.0m	Amount and Source of Co-Financing: see paras. 3-5 of Decision Memorandum	

None

2. SPECIAL FEATURES

About US\$1.0 million would be earmarked for implementation of sector reforms, focussing on management and cost recovery issues.

The project includes a Maternal and Child Health and Family Planning Initiatives component which will focus on the provision of care for high risk pregnancies and deliveries and the delivery of family planning services at the health center level, thus greatly expanding access to such care.

3. SECTOR POLICY ISSUES

(a) List Problem Projects in sector:

N/A - This will be first project in sector

(b) List major covenants not in compliance:

- None -

- (c) List major sector policy issues covered. Use simple descriptions, e.g., prices, staffing, maintenance, etc.
- a. Decentralization of management in Ministry of Health headquarters to the Regional Health Teams, to the 2 hospitals, and to the health centers.
- Expansion of cost recovery mechanisms for the health system.

DISTRIBUTION

1. Mr. Stern, SVPO, through RVP (initial) -

2. Standard Distribution:

(3 copies with Issues Paper and Project Brief)

*THE WORLD BANK INTERNATIONAL FINANCE CORPORATION

OFFICE MEMORANDUM

DATE: April 10, 1986

TO: Distribution List

FROM: Dennis Mahar, Deputy Chief, PHND2

EXTENSION: 61598

SUBJECT: THE GAMBIA: Proposed National Health Development Project-

Decision Memorandum

1. A decision meeting on the above project was held on February 27, 1986 to discuss the Issues Paper dated February 14, 1986. The meeting was attended by Mr. Mahar, (chairperson), PHND2, Ms. Vitagliano and Mr. Dube (WA2DB), Mr. Bumgarner and Ms. Fogle (PHND2), and Dr. Measham, PHNDR. This memorandum sets out the main issues discussed and related decisions.

Issues and Decision Taken

- 2. <u>Nutrition Advisor</u>. The meeting recommended that the Bank communicate our preference that the proposed nutrition advisor be placed in the Ministry of Planning and Industrial Activity (MEPID) rather than in the Ministry of Health or Agriculture. It was felt that, as the advisor's work would focus on macroeconomic and food policy issues, such work would be most effectively carried out within the planning ministry rather than one of the two line ministries proposed.
- 3. <u>Cofinancing</u>. The meeting reviewed the status of the proposed cofinancing, noting that to date none of the proposed cofinanciers had confirmed their participation in the proposed project. The meeting acknowledged the need to clarify whether the African Development Fund (AfDF) will still participate in the financing of the project in view of the fact that it has agreed to cofinance the proposed water supply project. If AfDF does agree to cofinance this project, IDA should try to ensure that AfDF's rules and procedures not prevent their working with the ODA-financed architects in the event of AfDF financing of the civil works component. The meeting agreed that the Programs Division would follow up on the issue of the nature, restrictions on, and amount of possible AfDF participation in the proposed project.
- 4. The meeting further agreed that cofinancing from the Dutch and Italian governments should be encouraged and secured as soon as possible. In the case of the Dutch, the project would benefit greatly from the participation of Dutch doctors and nurses for maternal and child health service delivery and counterpart training and, depending on the amount available for cofinancing and priorities for its use, for contributions to the drug revolving fund. Regarding Italian cofinancing, the meeting agreed that efforts should continue by the Bank to interest and influence the nature of Italian financing in health and particularly to determine their interest in financing civil works.

IDA Allocation

The appraisal team urged acceptance by the meeting of the recommendation in the Issues Paper that every effort should be made to increase the US\$2 million IDA allocation for this project to allow at least for the financing of a viable core project (see attached core project cost table). Given the tied nature of the Dutch and Italian aid and the fact that AfDF has already indicated a preference for financing civil works, the appraisal team estimated that prospective cofinanciers at most could provide only US\$4.1 million out of US\$7.9 million needed to cover the cost of the core project. Since this would leave US\$3.8 million to be covered by IDA, the team recommended that the IDA allocation be increased at least enough to cover the US\$3.8 million. The meeting supported this recommendation. subsequent discussions, held over the past several weeks within Region, the Region agreed to allocate an additional US\$2 million to the project for a total of US\$4 million. This action was taken in response to Mr. Stern's recent decision that PHN projects should receive high priority in lending allocation. It was noted that the proposed level of cofinancing remained uncertain and, should it fall below the stated level, a request for an additional IDA allocation might be required.

Attachment

Cleared and cc: Ms. Vitagliano

Distribution:

Mr. Stern (3), SVPOP; Mr. Rajagopalan (3), PPDDR; Mr. Awunyo, LEGWA; Mr. Moussu-Rizan, LOAAF; Mr. Jansen, PBDCP; Mr. North, Mr. Berg, Dr. Measham, Dr. Sai, Mr. Hodgkinson, PHNDR; Ms. Birdsall/Mr. McGreevey, PHNPR; Mr. Denning, PHNDl; Ms. Husain o/r, PHND2; Mr. Schebeck, PHND3; Mr. Bumgarner, Mr. Sinclair, Ms. Fogle, PHND2; Gambia Div. Files

CFOGLE: 1bc

The Gambia - Core Project

(Totals including contingencies)

Con	nponent	Amount - US\$ m
Part A	- Sector Reforms	0.9
Part B	- Health Services	
1. 2. 3. 4. 5.	MCH and FP Initiatives Nutrition Services Health education	0.3 1.7 0.2 0.4 2.4
Part C	- Support Systems	
1.	Drugs Project Management Unit	1.5 0.5 \$7.9

Note: If the Dutch contribute \$2.0 million to the revolving drug fund, nurse training and MCH/FP initiatives, then the core project requiring IDA financing becomes \$5.9 million.