Indicators for action and change

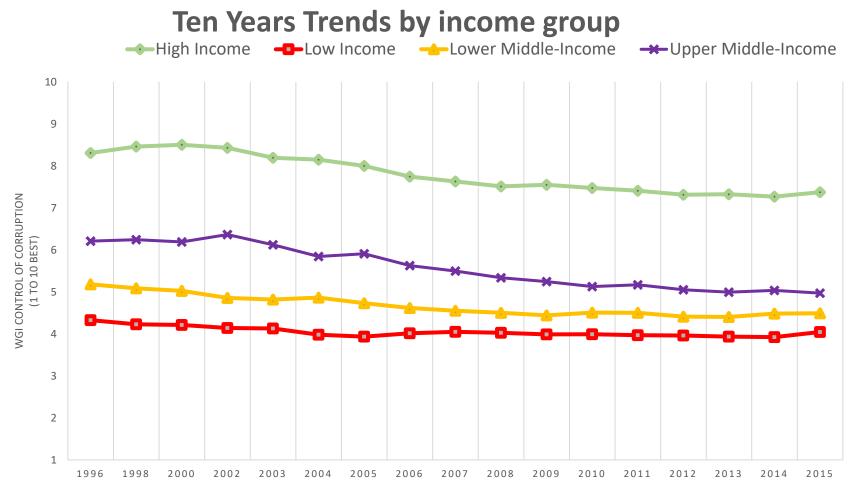
PROF. DR. ALINA MUNGIU-PIPPIDI HERTIE SCHOOL OF GOVERNANCE European Center for Anticorruption and State-building (ERCAS) Berlin <u>www.againstcorruption.eu</u> <u>pippidi@hertie-school.org</u>

Soon all on <u>www.corruptionrisk.org</u>

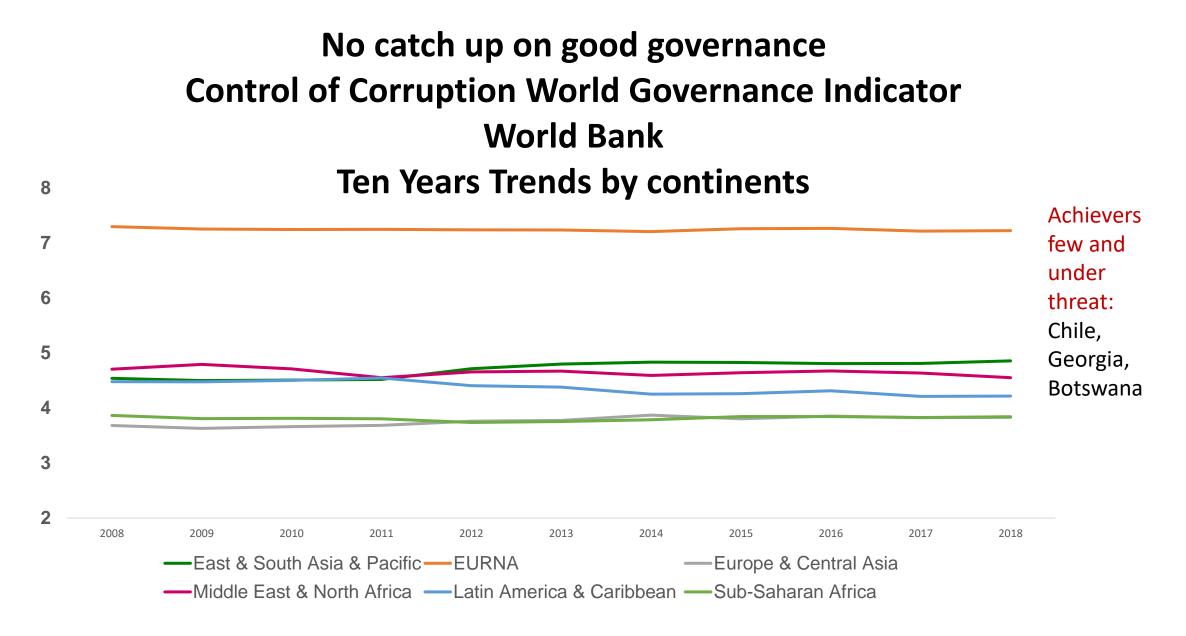
The world is flat...

or worse when control of corruption is concerned

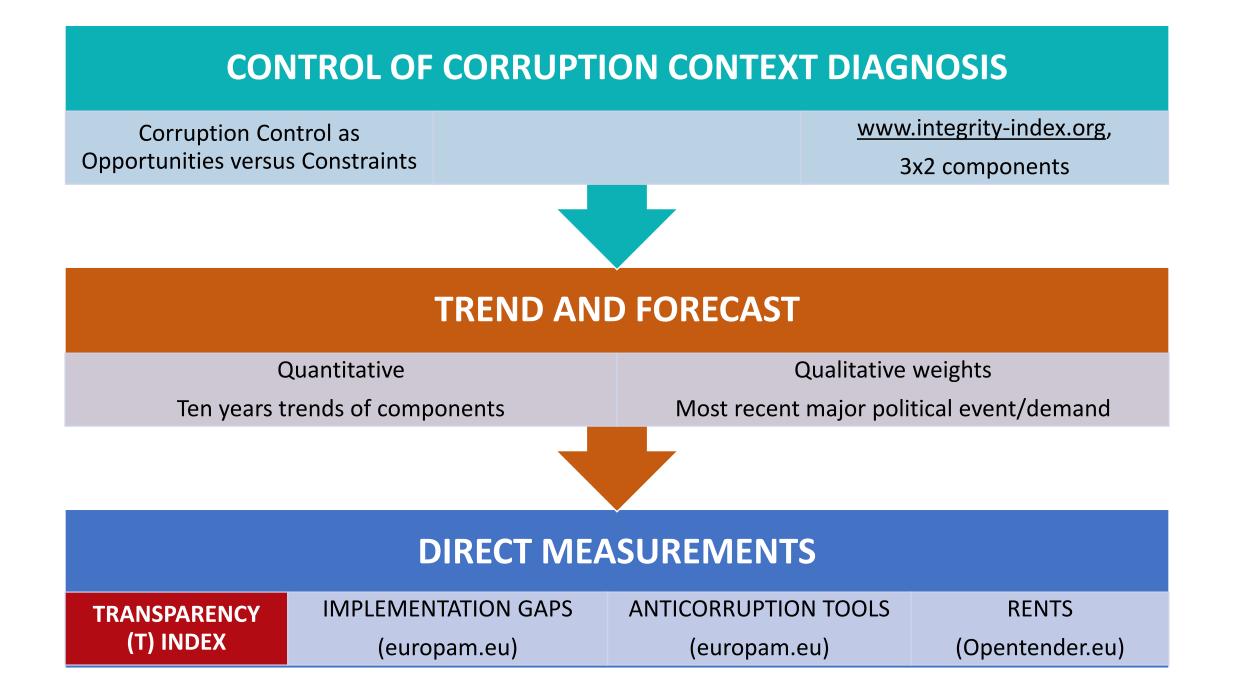
Control of Corruption World Governance Indicator World Bank



Data source: World Governance Indicators & World Bank



Source: World Bank World Governance Indicators (2008-2018) **Scale**: Transformed to a 0 – 10 scale, with 10 implying the highest control of corruption.



WHY CONTEXT? CONTEXT IS EVERYTHING



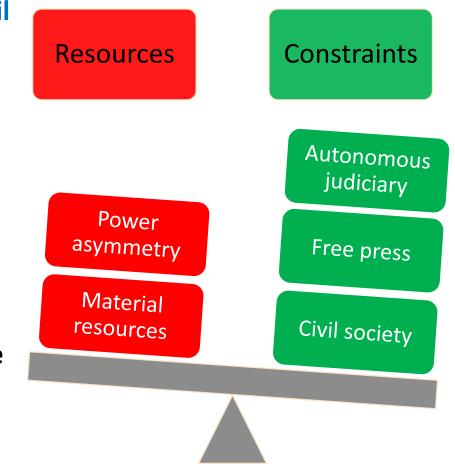
HOW TO MEASURE CONTEXT? INDEX FOR PUBLIC INTEGRITY at national (N=120), sub-national and sector level

Public integrity– Equilibrium between opportunities to spoil public resources by rulers and capacity to constrain them by society

Crime = Opportunities (Resources)– Constraints (Becker 1974)

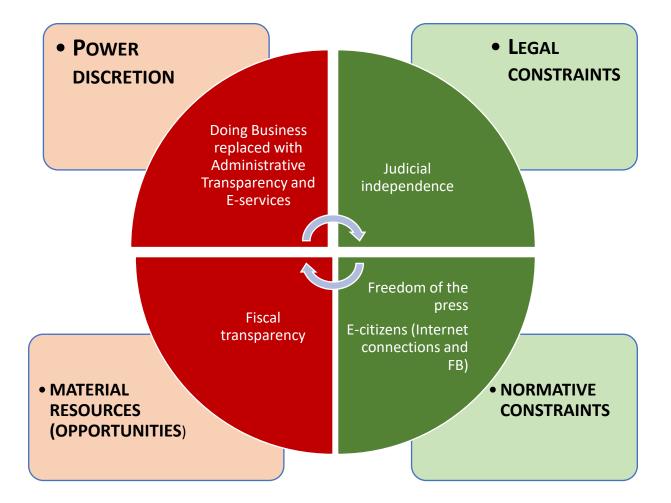
AMP 2010 Corruption = Resources (Power + Material resources) – Constraints (Legal + Normative)

- Index is a strong principal component extracted from the two groups of factors measuring a latent variable.
- PC also correlates highly with both perception indicators and objective ones (like single bidding in PP)



Alina Mungiu-Pippidi www.againstcorruption.eu

Opportunities vs Constraints after losing Doing Business components





- www.europam.eu.
- Available for EU +
- (35 countries) Updated 2020
- Shows that de jure (accountability legislation) and **de facto** (corruption) are inversely or poorly correlated



The European Public Accountability Mechanisms







Restrictions

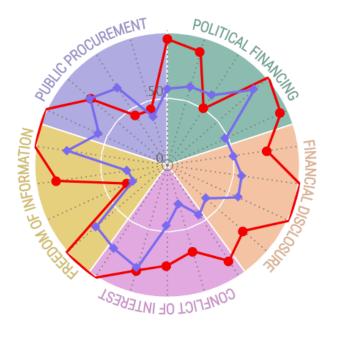


Serbia is above EU-35 public accountability tools, but outcome is not so good



Country score (European Average*)







World champion Finland is under average at everything except transparency, where it leads globally

 $\leftarrow \rightarrow$ \circlearrowright \land

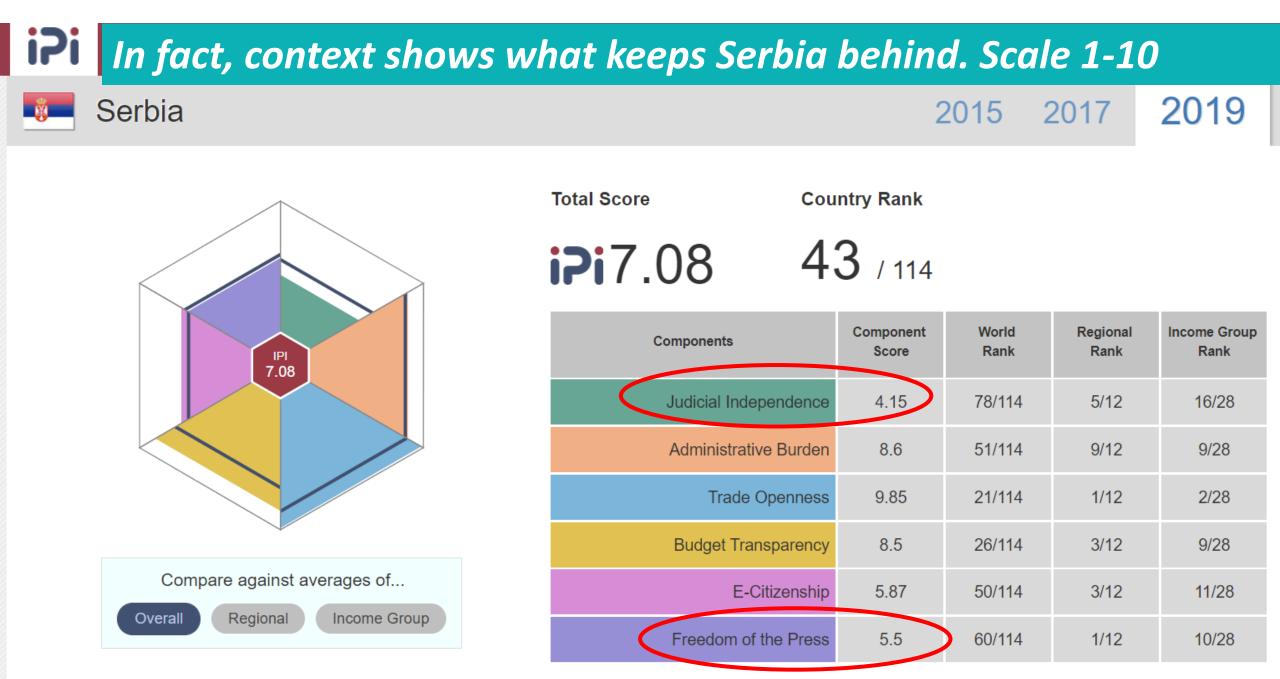
() europam.eu/?module=country-profile&country=Finland

Finland Country score (European Average*) S4 (66) Political Financing 19 (50) Financial Disclosure 26 (40) Conflict of Interest 80 (56) Freedom of Information S6 (63) Public Procurement

Finland European Average
 0-100, higher value means more regulation







Once tools are documented, stats show the obviousprincipal agent tools do not deliver if P is not committed

Context	ΤοοΙ
Judicial independence under average?	 No legal tool works, and ACA will do more harm than good No legal party funding restrictions works, and some increase corruption
No fiscal transparency	No regulation on PFM or PP will deliver
No freedom of the press	 No whistleblower protection legislation needed No financial disclosures and COI laws will work
Poor regulatory quality and high red tape	Adding more accountability regulation will not help

CREATING OTHER PRINCIPALS HOW DOES E-TRANSPARENCY ENABLE PUBLIC INTEGRITY?



Decreases resources for corruption (fiscal,

administrative, natural resources)



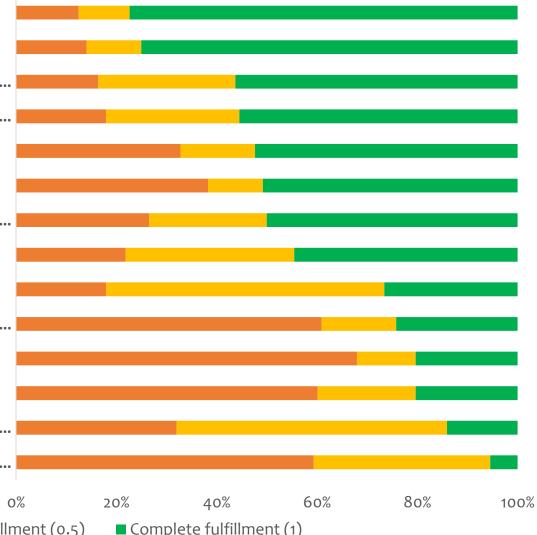
Increases constraints

(enables citizens, journalists, horizontal accountability agencies)

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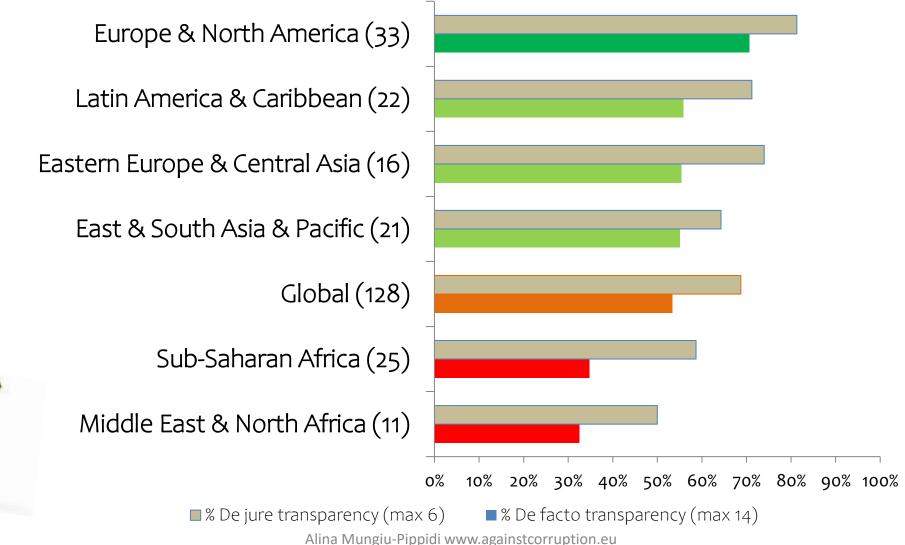
T-INDEX Measuring de facto transparency

Official online publication of all the laws **Online disclosure of higher Courts sentences** Online searchable public procurement portal (tenders and... Online disclosure of ODA resources allocation (incoming and... **Online disclosure of mining concessions Online disclosure of higher Courts hearings schedule** Online annual report by the General Audit Court/Controller... Online disclosure of detailed past expenditures (last fiscal year) **Online searchable register of commerce (shareholder data)** Online disclosure of conflict of interests declarations for public... Online disclosure of building permits (country's capital city) Online disclosure of financial declarations for public officials Online presence of a land register (ownership and transaction... Online disclosure of current public expenditures (itemized...



No fulfillment (0) Partial fulfillment (0.5)

Transparency as % of total score (14 – de facto/6 – de jure)

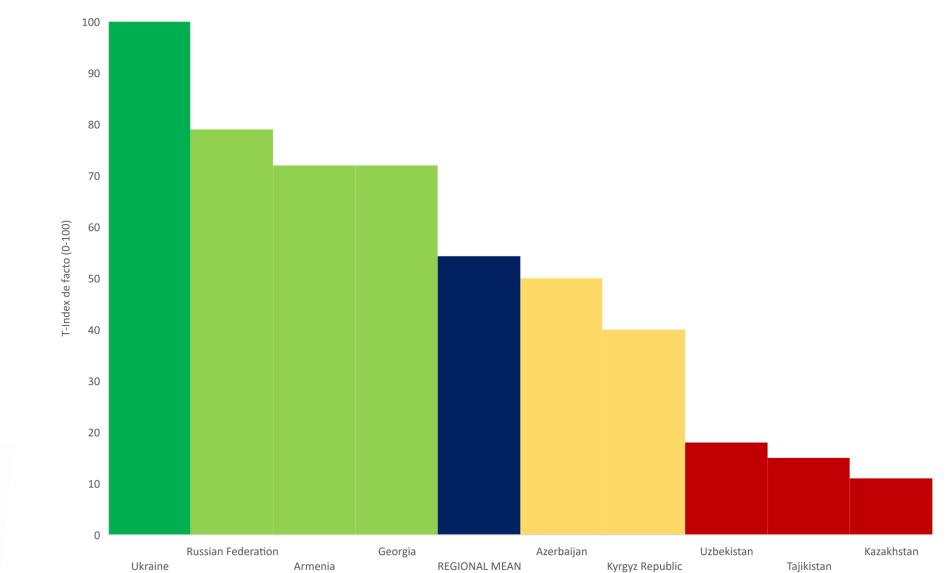




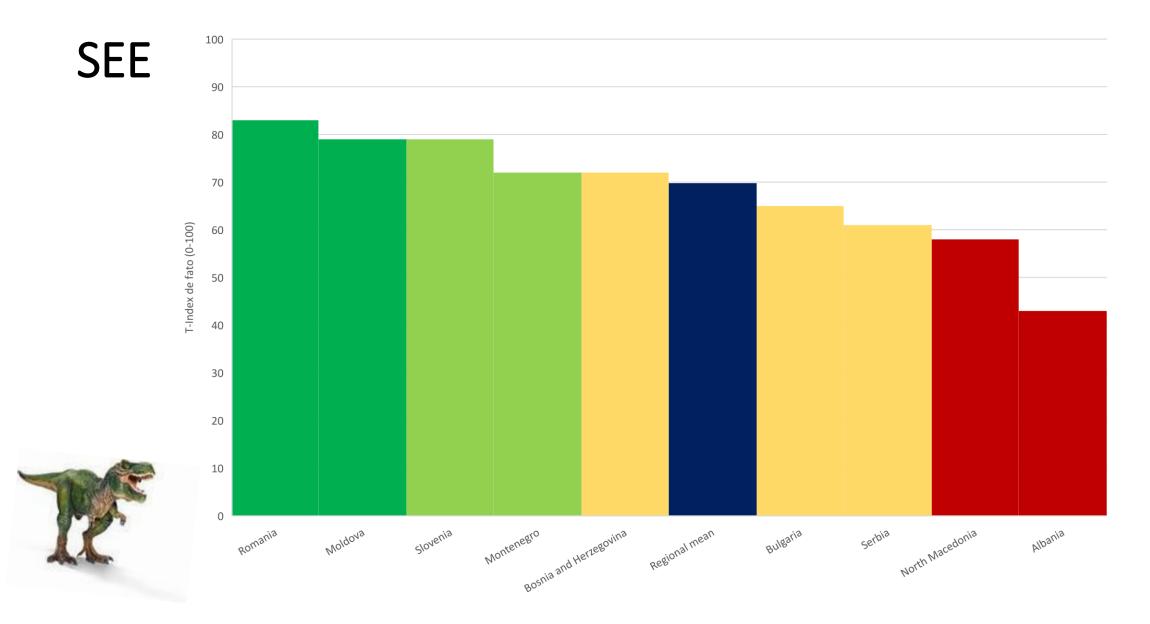
Finally – the sequencing based on trends

Ten years trends in IPI components (opportunities versus constraints) Recent political contingencies (elections, revolution, political violence)

Present demand for good governance (e-citizens) FSU

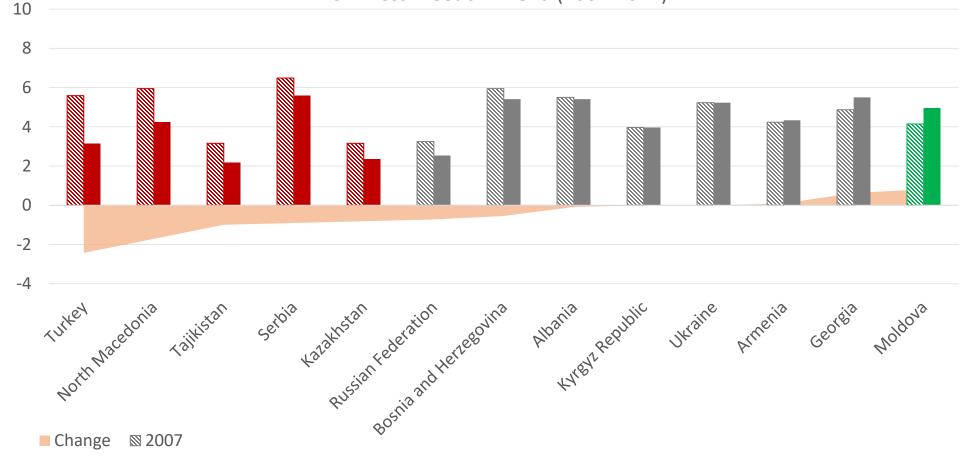




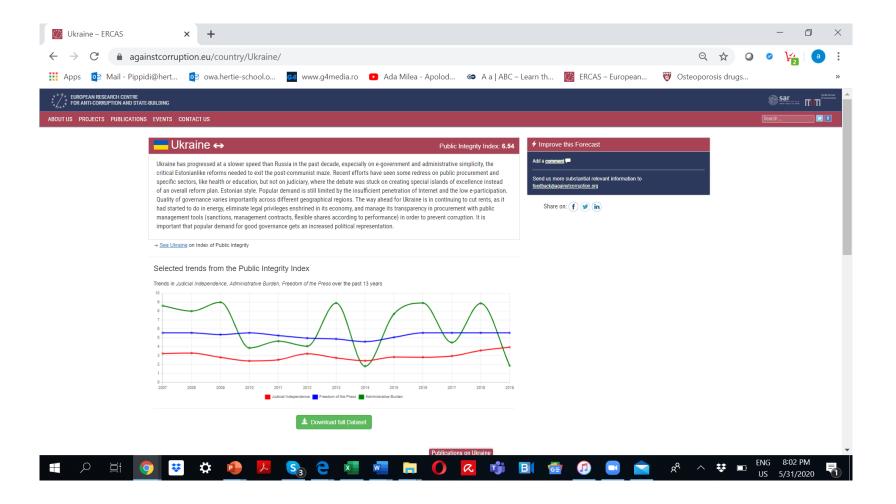


Explaining why no more progress in ECA – Power equilibrium stagnation

EECA Press Freedom Trend (2007-2017)



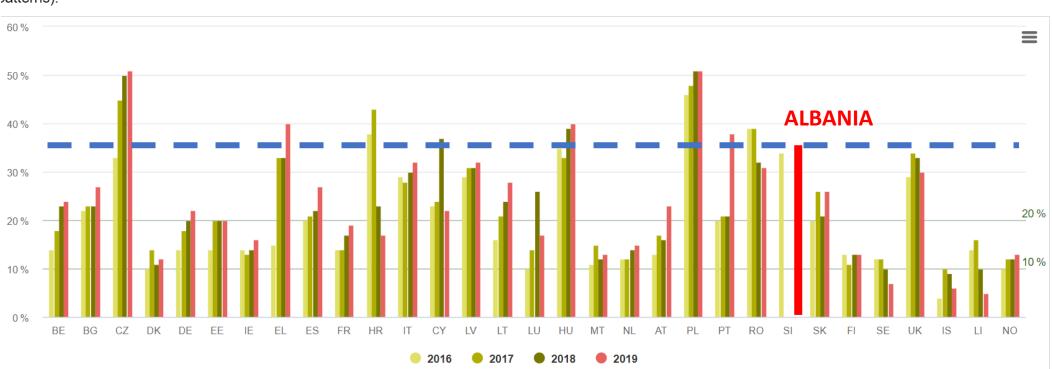
Go to a country on <u>www.againstcorruption.eu</u> and click country, then country profile



A champion of procurement reforms. Albania compared with EU MS

Limitations: EU MS data based on TED (contracts over 10 mil), Albanian contracts lower thresholds and covering only health and constructions

Indicator [1]: Single bidder

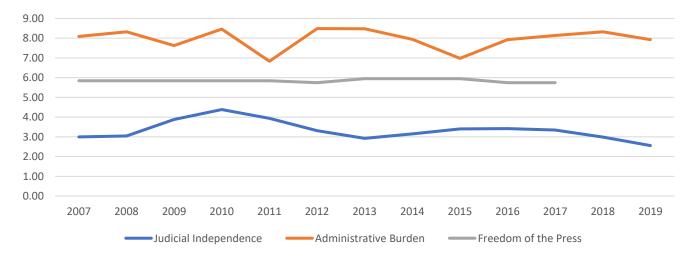


This chart measure the proportion of contracts awarded where there was just a single bidder (excluding framework agreements, as they have different reporting patterns).

WHY IS ALBANIA NOT EVOLVING?

Components	SCORE	World Rank	Regional Rank	Income Group Rank
OPPORTUNITIES				
Budget Transparency	7.2	65/117	9/13	18/29
Administrative Burden	8.52	63/117	11/13	16/29
Trade Openness	9.76	23/117	3/13	4/29
CONSTRAINTS				
Judicial Independence	2.61	113/117	13/13	28/29
E-Citizenship	5.49	56/117	6/13	15/29
Freedom of the Press	5.28	63/117	3/13	12/29

Good Governance Ten Years Trends Albania



Basic ADVICE FOR YOUR PRELIMINARY CHOICES

	STAGNANT AT HIGH CORRUPTION	ACHIEVER	BACKSLIDER
DONOR	This country has not changed and it's not about to. Change your strategies and get a better theory of change (use IPI to see why)	Understand why this country is on the upward and support positive trends and domestic actors who promote change	More harm than benefit if you push classic anticorruption (ACA), go for targeted sanctions and support the endangered integrity warriors & free press
CIVIL SOCIETY	You need to develop more and achieve far broader interest representation and empowerment; create political vehicles, think-tanks, alliances with business, church, unions	Check europam.eu for public accountability tools but only place them where enabling contexts exist; Create political vehicles, think-tanks, digital commons	Coalitions, legal representation, get external support, move media to external servers

WE MEASURE TO TRACE CHANGE AND ASSESS IMPACT OF POLICY INTERVENTIONS

www.integrity-index.org

(control of corruption context by actionable components)

- www.europam.eu (quantified public accountability legislation up to 2020)
- www.opentender.eu (47 mil tenders scrapped in open format with risk indicators)
- www.againstcorruption.eu
 - Good governance forecast based on 10 years' trends+
 - Transparency T-index data de jure and de facto data for 128 countries

The most updated book version from Cambridge University Press in paperback and e-book of *Europe's Burden*.

EDITED BY Alina Mungiu-Pippidi Michael Johnston

Transitions to Good Governance



Success stories 10 cases



Policy failure stories

127 cases

Alina Mungiu-Pippidi